



# Presentation on the Draft 5-Year Consolidated Plan (2025-29) for CDBG, HOME, and ESG

Including the Year 1 Annual Action Plan

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## Consolidated Plan: the County's 5-Year Roadmap for Future HUD Funds, Based on Consultations & Data

**Consolidated Plan:** The Consolidated Plan (ConPlan) has a duration of 5 years and describes the jurisdiction's community development priorities and multiyear goals based on an assessment of housing and community development needs, an analysis of housing and economic market conditions, and available resources. The draft ConPlan identifies funds for Federal Budgets 2025-2029 and expenditures from July 1, 2025 to June 30, 2030.

**Consultation and Citizen Participation:** Through the ConPlan, grantee Project Jurisdictions (PJs) engage the community, both in the process of developing and reviewing the proposed plan, and as partners and stakeholders in the implementation of HUD programs. By consulting and collaborating with other public and private entities, grantees can align and coordinate community development programs with a range of other plans, programs and resources to achieve greater impact. HUD-funded activities

**Annual Action Plan:** The ConPlan is carried out through five 1-year Annual Action Plans (AAP), which provide a concise summary of the actions, activities, and the specific federal and non-federal resources that will be used each year to address the priority needs and specific goals identified by the ConPlan using actual grant allocations. The ConPlan contains the Year 1 AAP for County's Fiscal Year 2025-26.

**Consolidated Annual Performance and Evaluation Report (CAPER):** In the CAPER, PJs report on accomplishments and progress toward ConPlan goals accomplished in the prior program year.

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# Required Structure of the Consolidated Plan

There's 45 sections required by HUD. This is a high-level overview.

## ✓ Executive Summary

### ✓ Process

- Lead & Responsible Agencies
- Consultation
- Citizen Engagement

### ✓ Needs Assessment

- Housing Needs
- Homeless Needs
- Non-Homeless Special Needs
- Non-Housing Community Development Needs

## ✓ Market Analysis

- Housing Units, Cost, Condition
- Public Housing / Vouchers
- Homeless Facilities
- Special Needs Facilities & Services
- Barriers to Affordable Housing
- Community Assets
- Broadband Access
- Hazard Mitigation

## ✓ Strategic Plan

- Geographic Priorities
- Priority Needs
- Anticipated Resources
- Institutional Delivery
- Goals & Outcomes
- Strategies to address public housing, barriers to affordable housing, homelessness, lead-based paint, poverty
- Monitoring

## ✓ Year 1 Annual Action Plan

- Plan for Year 1 funds
- Program specific requirements
- SF-424 & certifications

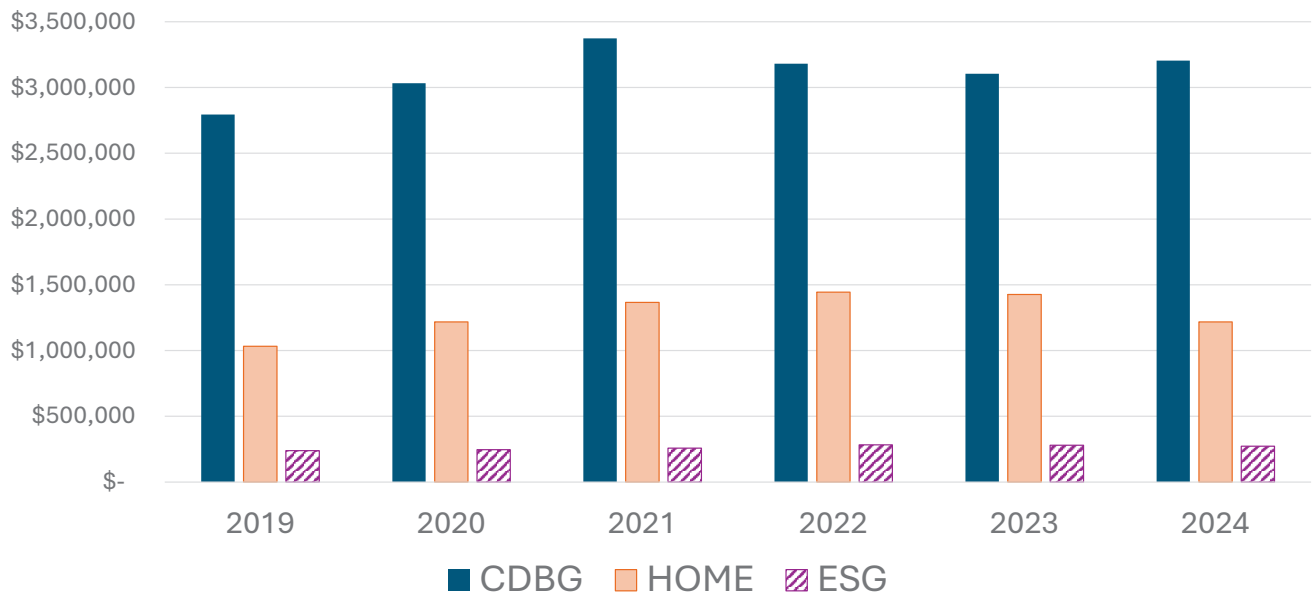
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## The County's Funding Allocations Are Based on the Urban County Area

- Governed by the County's Joint Powers Agreement (No. 23-397).
- Includes unincorporated areas of the County.
- Currently includes the cities of Fowler, Kerman, Kingsburg, Mendota, Orange Cove, Reedley, Sanger, and Selma.
- The cities of Clovis and Fresno qualify as Metropolitan cities and obtain their own allocations directly from HUD.
- Non-participating cities (Coalinga, Firebaugh, Huron, Parlier, and San Joaquin) are invited to participate annually. The new JPA will be brought before the Board this fiscal year to meet regulatory deadlines and go into effect July 1, 2027.
- ESG and HOME TBRA may be used countywide, but when appropriate, Departments will prioritize funds for the Urban County Area as the City of Fresno receives its own allocations of CDBG, HOME, and ESG.

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# Federal Funding Trends for CDBG, HOME, ESG



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## Highlights of Stakeholder Input, Surveys, & Public Participation

- Staff consulted with 28 individual stakeholder entities plus the Fresno-Madera Continuum of Care and the Citizen's Advisory Committee.
- In-Person Focus Group in Laton, 17 participants
- 41 responses from Community Partners on housing and supportive services
- 12 responses from builders and developers on housing construction/rehabilitation needs, costs, and obstacles
- 271 responses from members of the public on housing, homelessness, and infrastructure needs
- 22 responses from cities and service districts on needs and infrastructure priorities

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# Summary of Modifications Made to the June Draft of the Consolidated Plan

- Revisions to ensure full compliance with Executive Orders
- Condensed or appended narratives, tables, and images to resolve character limits and functional limitations imposed by IDIS
- Resolved inadvertent inconsistencies within the draft
- Address public comments received that came in after the Agenda Item was finalized

The Consolidated Plan is submitted to HUD not as a PDF document, but typed question by question into a webform template within HUD's online database, named IDIS (Integrated Disbursement and Information System). IDIS has limitations on data format, components, and response length. Some sections are pre-populated, others are repetitive in nature. The official export of the Consolidated Plan does not integrate all required sections from the system and staff has manually generated a complete draft. These issues are not identifiable until all responses have been entered.

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## Eligible Uses & 5-Year Plan for CDBG Activities

Funded Eligible Use

Eligible Use, Not Selected for Funding this 5-Year Cycle

Infrastructure  
\$11.3 M

Acquisition of  
Real Property

Relocation and  
Demolition

Housing  
Rehabilitation  
\$1.8 M

Public Services  
\$2.4 M

Energy  
Conservation

Economic  
Development

Administration  
\$3.6 M

# 5-Year Plan for CDBG Activities & Goals



\$7,110,538 over 5 years for  
Public Facility & Infrastructure (Cities)

**Goal:**  
*Improvements benefitting over 25,000 low-income people*



\$3,000,000 over 5 years for  
Public Facility & Infrastructure (Unincorporated Areas)

**Goal:**  
*Improvements benefitting over 15,000 low-income people*



\$1,234,298 over 5 years for  
Offsite & Street Improvements for Affordable Housing

**Goal:**  
*Improvements benefitting over 80 low-income housing units*



\$2,379,200 over 5 years for  
Non-Homeless Special Needs Public Services

**Goal:**  
*Serve 60,000 low-income people*



\$1,800,000 over 5 years for  
Housing Rehabilitation & Project Delivery Costs

**Goal:**  
*50 owned housing units assisted + 11 rental units assisted*



\$3,613,768 over 5 years for  
Administration of CDBG & HOME Projects

**Goal:**  
*5 years of projects*

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## CDBG Project Funding Priorities (as identified in the Citizen Participation Plan)

HIGH Priority	MEDIUM Priority	LOW Priority
<ul style="list-style-type: none"> <li>■ Economic Development</li> <li>■ Health &amp; Safety</li> <li>■ Fire Protection</li> </ul>	<ul style="list-style-type: none"> <li>■ Water System Improvements</li> <li>■ Sanitary Sewer System Improvements</li> <li>■ Storm Drainage Improvements</li> <li>■ Other Public Works Improvements</li> </ul>	<ul style="list-style-type: none"> <li>■ Neighborhood Facilities</li> <li>■ Parks &amp; Recreation</li> <li>■ Preservation of Historical Facilities</li> <li>■ ADA Improvements</li> </ul>

### INELIGIBLE per Federal Regulations

- Civic/Government Buildings (except for ADA improvements in public areas)
- Operating & Maintenance Expenses
- General Operation of Government Expenses
- Political Activities
- Purchase of Equipment (except for fire and solid waste)
- Furnishings & Personal Property
- Payments to Low-Income Individuals
- New Housing Construction (except for off-site improvements)

# Eligible Uses & 5-Year Plan for HOME Activities

Funded Eligible Use

Eligible Use, Not Selected for Funding this 5-Year Cycle

Homeowner Rehabilitation

Downpayment Assistance  
(w/wo Rehab)

New Construction of Single-Family Homes  
\$1.4 M

New Construction of Rental Housing  
\$6.0 M

Rehabilitation of Rental Housing  
\$8.0 M

Tenant-Based Rental Assistance  
\$1.5 M

Administration  
\$0.8 M

M = million

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## 5-Year Plan for HOME Activities & Goals



\$8,000,000 over 5 years for  
Rental Housing Rehabilitation

**Goal:**

**44 rental units rehabilitated**



\$1,500,000 over 5 years for  
Tenant-Based Rental Assistance (TBRA)

**Goal:**

**45 households assisted up to 2 years  
(est. up to \$1,388 / month)**



\$7,372,289 over 5 years for  
Development of New Single/Multifamily Housing

**Goal:**

**33 rental units built + 10 ownership units built**



\$806,290 over 5 years for  
Administration of HOME Activities

**Goal:**

**5 years of projects**

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# Eligible Uses & 5-Year Plan for ESG Activities

Funded Eligible Use

Eligible Use, Not Selected for Funding this 5-Year Cycle

Emergency Shelter  
\$444 K

Rapid  
Re-Housing  
\$32 K

Street Outreach  
(Rural-Focused)  
\$813 K

Homelessness  
Prevention

HMIS / Data  
Collection  
\$14 K

Administration  
\$106 K

K = thousand

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## 5-Year Plan for ESG Activities & Goals



\$812,725 over 5 years for  
Rural-Focused Street Outreach

**Goal:**  
**560 street outreach contacts**



\$443,690 over 5 years for Overnight Emergency  
Shelter of Homeless Persons and Households

**Goal:**  
**265 bed nights**



\$32,385 over 5 years for  
Rapid-Rehousing of Homeless Households

**Goal:**  
**25 households served**



\$14,085 over 5 years for  
HMIS Services

**Goal:**  
**5 years of HMIS database user licenses & training**



\$105,635 over 5 years for  
Administration of ESG Activities

**Goal:**  
**5 years of projects**

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# CDBG Year 1 Funding Plan & Identified Activities/Projects

Project Activity	Recommended Funding Amounts
<b>Administration (20% Cap):</b>	<b>\$875,953</b>
■ CDBG Entitlement Admin	\$684,453
■ Fowler Program Income Admin	\$191,500
<b>Public Services (15% Cap):</b>	<b>\$428,526</b>
■ Sheriff's Area-Based Policing	\$300,000
■ Marjaree Mason Center, Boys & Girls Club, Westside Youth	3 x \$42,842
<b>Housing Activities:</b>	<b>\$1,039,564</b>
■ Owner-Occupied Housing Rehabilitation	\$439,564
■ CDBG/HOME Housing Project Delivery Costs	\$300,000
■ Offsite & Street Improvements for Affordable Housing Development	\$300,000
<b>Fowler-Generated Program Income Project: Panzak Park ADA Improvements</b>	<b>\$766,000</b>
Continued on next slide...	

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# CDBG Year 1 Funding Plan & Identified Activities/Projects

Did you know...?

The amount of funds available for City-specific projects is governed by the JPA.

Project Activity	Recommended Funding Amounts
<b>Unincorporated Area Public Facility / Infrastructure Improvement Projects:</b>	<b>\$1,050,000</b>
■ Ranked 1st: Tranquillity Emergency Generator	\$300,000
■ Friant Wastewater Treatment Plant (additional funds for existing project)	\$300,000
■ Riverdale Memorial Hall (additional funds for existing project) <i>funds estimated</i>	\$175,000
■ Ranked 2nd: Malaga Wastewater Treatment Disposal Pond Rehab, est. \$300,000	Pending Addt'l P.I.
■ Ranked 3rd: Del Rey Community Hall & Senior Center, est. \$300,000	Pending Addt'l P.I.
■ County's CDBG Project Delivery Costs / Funds Available for Next Project	\$275,000
<b>Urban County JPA Cities' Public Facility / Infrastructure Improvement Projects:</b>	<b>\$1,288,685</b>
■ Fowler – Panzak Park ADA Improvements (in addition to Fowler Program Income)	\$212,408
■ Kerman – Kerckhoff Park & Plaza Veterans Park Improvements (+ funds for Plaza)	\$295,039
■ Orange Cove – Sheridan Park Improvements	\$303,614
■ Reedley – Rubert and Church Reconstruction	\$129,454
■ Sanger – Medrano Park Improvements	\$118,780
■ Selma – Sidewalk Connectivity, Phases III & IV (+ funds for Phase III)	\$229,390
<b>Total CDBG Year 1 Funds</b>	<b>\$5,448,728</b>

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# HOME Year 1 Funding Plan & Identified Activities/Projects

\* Includes 15% minimum Community Housing Development Organization (CHDO) Set-Aside Funds and \$99,000 for project delivery costs

Project Activity	Recommended Funding Amounts
<b>Multifamily Rental Housing Rehabilitation Loans &amp; Grants*</b>	<b>\$6,000,000</b>
■ Reserved Through December 2025 for Park Kingsburg (Horizon ELOM)	\$2,000,000
■ Reserved Through December 2025 for Reedley Elderly (Self-Help Enterprises)	\$2,000,000
■ Reserved Through December 2025 for Selma Elderly (Self-Help Enterprises)	\$2,000,000
<b>New Construction Affordable Housing Development Loans &amp; Grants:</b>	<b>\$4,812,289</b>
■ Reserved Through December 2025 for Cherry Crossing II (Self-Help Enterprises)	\$1,000,000
■ Available for New Construction Single-Family & Multifamily Projects	\$3,812,289
<b>Tenant-Based Rental Assistance</b>	<b>\$300,000</b>
■ Estimated to serve 10 households at or below 80% AMI, for up to 24 months each (\$1,250/month), with at least 5 households reserved for DSS referrals.	\$300,000
<b>Administration:</b>	<b>\$166,290</b>
■ HOME Entitlement Admin (10% Cap) + Program Income Admin (est. \$50k)	\$166,290
<b>Total HOME Year 1 Funds</b>	<b>\$11,278,579</b>

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## HOME-ARP Funding Plan from March '23 Remaining Balances & Identified Activities/Projects

Planned Use	Amount Remaining
<b>Reserved through December '25 for Sanger Modular (UPholdings &amp; RH Dev.):</b>	<b>\$2,950,000</b>
■ Rental Housing Development	\$2,500,000
■ Rental Housing Ongoing Operating Costs	\$450,000
<b>Available for RFP or Targeted Activities Serving All 4 Qualifying Populations:</b>	<b>\$1,260,404</b>
■ Supportive Services	\$765,204
■ Nonprofit Operating Assistance (Rural)	\$247,600
■ Nonprofit Capacity Building (Rural)	\$247,600
<b>Total Remaining Unprogrammed HOME-ARP Funds</b>	<b>\$4,210,404</b>

Administrative costs (\$742,900) were allocated in prior years.

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# ESG Year 1 Funding Plan & Identified Activities/Projects

Planned Use	Amount Remaining
<b>Administration (7.5% Cap):</b>	<b>\$21,127</b>
■ General Administration	\$21,127
<b>Homeless Services:</b>	<b>\$260,577</b>
■ Emergency Shelter – 53 bed nights	\$6,477
■ Rapid Rehousing – 5 households	\$88,738
■ Rural-Focus Street Outreach – 112 contacts (2 visits to the same person = 2 contacts)	\$162,545
■ HMIS	\$2,817
<b>Total ESG Year 1 Funds</b>	<b>\$281,704</b>

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## Next Steps in Consolidated Plan Submission Process

- ✓ 10/16/2024: Noticed public meeting to receive input on the preparation of the Consolidated Plan
- ✓ 6/6/2025: Draft Consolidated Plan released for public comment
- ✓ 8/5: Noticed public hearing before Board of Supervisors

### NOW:

- ☐ Receive Board comments and revisions (as applicable)
- ☐ Receive public testimony/comment

### NEXT:

- ☐ Staff will finalize Consolidated Plan by:
  - ☐ Integrating Board of Supervisor edits
  - ☐ Integrating or addressing public comments received
  - ☐ Obtaining Department certifications
  - ☐ Submitting to State Clearinghouse (pursuant to EO 12372)
- ☐ Before 8/15: Staff will submit final Consolidated Plan to HUD via IDIS
- ☐ In the event HUD requires additional changes prior to their approval of the County's Consolidated Plan, the revision response time is anticipated to be less than 24 hours. If modifications to the Plan are necessary, staff will bring the revisions to the Board for retroactive adoption.

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