

FRESNO COUNTY BEHAVIORAL HEALTH BOARD

ANNUAL REPORT
TO
BOARD OF SUPERVISORS
2023



Prepared by Brooke Frost, Chair
Approved by Behavioral Health Board
February 21, 2024

Table of Contents

Vision	3
Mission	3
SUMMARY 2023	4
2024 RECOMMENDATIONS TO THE BOARD OF SUPERVISORS	5
APPENDIX 1 – Behavioral Health Board	6
APPENDIX 2 – Fresno County Behavioral Health Board 2024 Goals	7
APPENDIX 3 - Committee Reports	8
APPENDIX 4 – Behavioral Health Board Site Visits Conducted	14
APPENDIX 5 - Behavioral Health Board 2023 Meeting Schedule	15
APPENDIX 6 – DATA NOTEBOOK 2023	18



Fresno County Behavioral Health Board

Vision

Fresno County residents will receive effective, responsive, and timely behavioral health services for mental health and/or substance use disorders.

Mission

As a liaison between the community and the Department of Behavioral Health, the Fresno County Behavioral Health Board advocates for effective Behavioral Health programs for all ages and all disorders through:

- Effective and timely culturally responsive services
- Elimination of stigma
- Support for family, caregivers, and service providers
- Community awareness, education, and advocacy
- Assistance to the Department of Behavioral Health to ensure it has adequate resources, appropriately applied

SUMMARY 2023

The Behavioral Health Board (BHB) has been primarily focused on three areas in 2023:

1. Educating members on the various legislative bills that culminated in the March vote for Proposition 1;
2. Educating new members and the public attending their meetings and reminding long-standing members of the finances of mental health in Fresno County, including CalAIM payment reform;
3. Getting its own house in order after two short-term, unexpected chair resignations.

The BHB now has a good basic understanding of how the “refreshing” of the Mental Health Services Act to become the Behavioral Health Services Act could potentially affect services in Fresno County, both positively and negatively. Increasing integration among all the partners along the continuum from mild to moderate to severe mental health issues is a solid positive that will take time to become visible. Concerns continue about the effects to prevention and early intervention providers, as well as how services will be affected by potentially increasing substance use disorder services without an increase in funds. The BHB has confidence that the Department of Behavioral Health will provide timely information as needed, as the Director has done throughout this past year.

The completion of this report in February is evidence of how the Board is getting back on track with timeliness. The annual Data Notebook was provided to the state prior to the deadline. After a survey to the Board and public about the Board’s effectiveness, its meetings, and regarding recommendations, a new Board Member Mentoring program is now documented and underway under the supervision of the Vice Chair.

Our recommendations to the Board of Supervisors are a continuation of those last year since all include ongoing work and attention, with two additions:

- Support integration across the mental health continuum with all its different partners, especially in outreach and educating the public on how to access services. Since this is a known requirement already for payment reform and Proposition 1 with work beginning, we are simply underscoring its importance.
- Support the Department of Behavioral Health on implementation of Proposition 1 as needed and regularly report its impact to the public. This has been occurring and the challenge is not whether the Department will do so since they have been regularly reporting, but in all of us spreading the word to the public about any future changes on an ongoing and repetitive basis.

People don’t pay attention to mental health services or how to access them until they suddenly need it. COVID taught us that if we didn’t already know it. We as a Behavioral Health Board, the Board of Supervisors, and all our partners should keep this in mind in the coming years.



Fresno County Behavioral Health Board
2024 RECOMMENDATIONS TO THE BOARD OF SUPERVISORS

1. Continue to support recruitment and retention of behavioral health professionals, including fiscal incentives and technological flexibility.
2. Continue to expand permanent supportive housing inventory with less restrictive criteria for individuals with behavioral health disorders at all levels of need, regardless of current housing status.
3. Support the Department of Behavioral Health and its partners that include managed care health plans, schools, and other county departments to collaborate integrating messaging and outreach to educate the public on access for the continuum of mental health services.
4. Continue work to establish inpatient substance use disorder treatment programs for individuals with severe mental illness.

APPENDIX 1 – Behavioral Health Board

FRESNO COUNTY BEHAVIORAL HEALTH BOARD

As of February 3, 2024

Brooke Frost, Chair

Manuel Piceno, Vice Chair

Mary Lou Brauti-Minkler, Secretary

Carolyn Evans

Alan Faulks

Elizabeth Kus

Angel Lopez

David Thorne

Debbie Xiong

Supervisor Sal Quintero (non-voting)

The Behavioral Health Board list can also be found on the Fresno County website.

The Behavioral Health Board is currently recruiting for a veteran/veteran's advocate (required) and five other positions.

APPENDIX 2 – Fresno County Behavioral Health Board 2024 Goals

The Fresno County Behavioral Health Board is a liaison between the community, the Fresno County Department of Behavioral Health, and the Fresno County Board of Supervisors. It also advocates for behavioral health issues to state and federal agencies.

Liaison to the Community

- Develop and implement a plan for interaction with clients, family members and other interested community members
- Hold at least two community forums, one at a metropolitan site and one at a rural location
- Act as a conduit of resources for clients, family members caretakers and community members
- Encourage BHB representation on other community committees that deal with behavioral health issues
- Support community events related to mental health and substance use disorders

Liaison to the Department of Behavioral Health

- Receive reports at BHB meetings on selected county behavioral health programs
- Visit programs and services in rural and urban communities
- Participate in development of MHSA Annual Plan and Update by providing input, by communicating community concerns, and by hosting a stakeholders meeting prior to or during a regular BHB meeting.
- Receive semi-annual reports on MHSA sustainability/reversion
- Receive semi-annual reports on housing
- Encourage collaboration with community providers through BHB committees

Liaison to the Board of Supervisors

- Submit an annual report to the BOS by end of March 2024
- Attend BOS meetings to provide information and concerns
- Increase engagement with BOS by meeting either in small groups or personal contacts with members.
- Recruit and recommend new BHB members to the BOS emphasizing diverse representation, including clients and family members

Board Member Responsibilities

- Encourage applications and membership on the BHB through public and personal invitation
- Provide an orientation and mentoring process for new board members
- Conduct an annual BHB retreat/training workshop
- Adopt a two-year standing agenda
- Attend and participate in regular and special BHB meetings

APPENDIX 3 - Committee Reports

- Adult Services Committee
- Children's Services Committee
- Forensics Committee
- Substance Use Disorder Committee

Adult Services Committee

Prepared by Chair Carolyn Evans

The Adult Services Committee began years ago as the Mental Health Board Housing Committee. In 2023 the Behavioral Health Board (BHB) Adult Services Committee returned to its roots and explored housing options for all levels of need among clients of the Fresno County Department of Behavioral Health (DBH).

Perhaps not a housing option, but certainly a necessity for Fresno County conservatees, the Kingsburg Healing Center is a Mental Health Rehabilitation Center (MHRC) where individuals may live in a homelike atmosphere for 6-9 months (on average) while working on their mental health and life skills that allow them to transition back into the community successfully. Individuals usually step down from a MHRC facility to a Board and Care home that provides a structured living environment with assisted living support. DBH staff, facility operators, and a Community Care Licensing representative presented information on their homes and state license requirements for operating a Board and Care home. Room and Board homes require no license, but provide shared housing for individuals who might benefit from supported independent living. The Independent Living Association (ILA) is contracted with DBH to provide support to operators and to help maintain a higher quality of living for tenants. Not all Room and Board homes are members of ILA, but DBH and BHB encourage operators to take advantage of training courses and other supports provided, so that they in turn can provide a better standard of housing for tenants. The Master Leasing Program is a joint project of the DBH Housing Access and Resource Team (HART) that provides supportive services and RH Community Builders that provides scattered housing units and maintains the properties. Case managers refer clients to HART, which supports tenants with finances, community integration, food, and medical treatment, as needed. Housing is considered temporary, until more permanent housing is found. Most tenants stay about one year. Permanent Supportive Housing is provided by DBH, in cooperation with the Fresno Housing Authority. Exodus Recovery, Inc. is contracted to provide the supportive services at the housing projects located throughout the area. Exodus staff help tenants set goals and assists in meeting those goals. The primary goal is always to maintain housing. The Committee ended the year with a presentation from the Rescue Mission on City Center, which is a shared campus for various services, as well as crisis housing (under construction) for larger families. When construction is completed, City Center will be a hub to meet the needs of individuals, families, and young adults.

While it may appear as if there are many housing options available for individuals with behavioral health disorders, there still are many people left out of the various options. The BHB recommends that especially the permanent supportive housing inventory be expanded with less restrictive criteria for individuals with behavioral health disorders at all levels of need, regardless of their current housing status.

As the Adult Services Committee delves into other problems and programs in Fresno County, it always will keep in mind housing opportunities for all individuals with behavioral health disorders.

Children's Committee Report 2023

Fresno County Behavioral Health Board

Co-Chairs: Mary Lou Brauti-Minkler and Kevin Lisitsin

The Children's Committee of the Behavioral Health Board is a joint committee of the Behavioral Health Board and the Foster Care Standards and Oversight Mental Health Committee, with Kevin Lisitsin, as their representative, joining us at our October meeting. The committee meets bimonthly in **February, April, June, August, October, and December**. The 2023 meetings were by WEB EX until March 1. In person meetings were then held at Blue Sky Wellness Center on the fourth Thursday of the month at 9:00 am to 10:30.

Each meeting includes introductions by each attendee and an update by the Department of Behavioral Health, Children's Services Department Division Manager Gleyra Castro.

The meeting format also includes a speaker from a children's services agency in Fresno County.

February 23, 2023: This meeting was facilitated by the chair and included a speaker from Quality Family Services. Mitchel Casados, PhD shared information on their program for youth sex offenders. These offenders receive evidence-based prevention and intervention treatment following guidelines from the California Sex Offender Management Board.

There are ten Short Term Residential Therapeutic Program (STRTP) homes in California with six beds in each facility. The program is a six-month stay, or longer with a validated reason, and is court ordered when mental health needs requirement is met. As goals are reached clients transition to a step-down lower level of care.

There was a change to in-person meetings as of March 1, 2023, at Blue Sky Wellness Center.

April 27, 2023: The meeting was facilitated by the chair. The program was PHF was the youth Central Stars PHF.

June 22, 2023: This meeting was facilitated by Mary Lou Brauti-Minkler, chair, and included a speaker, Gleyra Castro, from the DBH Eating Disorders Program that began in 2018 because of the need. The client population is mainly 13-26 -year- old females. Gleyra explained that the treatment is an average of four months and is family-based weight retraining, eventually giving the refeeding control to the youth with gradual independence. The specially trained treatment team consists of two licensed mental health clinicians and two community mental health specialists. This team meets weekly with an expert eating disorder consultant and an expert dietician bi-weekly for support. Common types of eating disorders are anorexia, bulimia, binge eating and avoidant or restrictive food intake disorder.

August 24, 2023: The meeting was facilitated by the chair and included speakers from the Fresno County Office of Education, Holly Rooks and Yovana Munro. They represented the clinical therapy and Wellness Center services offered by the 6-year old program All4Youth which includes these Specialty Mental Health services: individual, group, family, rehab case management and tele-Psychiatry. Services are provided primarily in schools, home and community. They are in all 32 school districts and in 285 schools. The Wellness Centers help remove barriers for parents and students in getting prevention

linkages for food, employment, getting DMV licenses, other resources and housing. There are 4 Wellness Centers with nine more to open soon.

It was announced that a fund-raiser for suicide prevention will be held September 23, 8-12 at Woodward Park.

October 26, 2023: The meeting was facilitated by the chair and included a speaker, Marilyn Sliney from Pacific Clinics. A brief overview was given on their three integrated programs: (1) Assertive Community Treatment (ACT)—a Full Service Partnership (FSP) that serves youth 10-18, including adult family caregivers, if needed; (2) Bright Beginnings—which provides a full scope of services from birth to 10 years including outpatient, intensive case management and mental health treatment up to twice a week and (3) HOPE which is a Child Welfare mental health program.

Representatives in the meeting from a few different agencies that offer mental health services for children expressed concern that CalAIM and payment reform will impact all providers especially programs serving children under 10 years old.

December 21, 2023: The meeting was facilitated by the chair, Mary Lou Brauti-Minkler. Amanda Rosen, LMFT presented the Department of Behavioral Health's program--Youth Full-Service Partnerships.

An extensive audit was performed and the creation of new forms for eligibility criteria for children and adolescents identified as seriously emotionally disturbed (SED). These youth are eligible for FSPs if they meet criteria set forth in Welfare and Institutions Code section 5600.3, subdivision (a).

Referrals are received from Valley Children's, ACT Programs, and Aspirnet. Because of tight criteria, DBH discovered gaps in care for the moderate youth who were previously being served by the youth FSP programs. The Youth FSP contracts were then expanded into "continuums of care" in 2023. Now more kids are eligible for Specialty Mental Health services than ever before.

Annual Report for Behavioral Health Board Forensics Committee

Prepared by Chair Brooke Frost

The Forensics Committee has had a challenging year with the unexpected transition of its chair and illness. It meets on a quarterly schedule. The scheduled December meeting was rescheduled to January 2024 due to illness of its speaker.

With CalAIM payment reform underway, the Forensics Committee wanted to learn more about it in June with a focus on the forensics population. A CalVIVA representative provided an overview of CalAIM, Enhanced Care Management services, and Community Support Services. When the meeting was held in June, not much information was available regarding the addition of the justice involved population. Services for the justice involved population begin in the county in January 2024. A repeat visit from both health plans will be planned in 2024 to learn more how the implementation of the justice involved population.

The Community Justice Center presented its work with Restorative Justice in September, which was new to members as it does not have a county contract. There are two main areas of focus – Restorative Justice for adults and youth and Circles of Support for adults.

Restorative Justice - The Community Justice Center practices a restorative approach with individuals convicted of a violent crime. This approach involves the victim / community and the convicted individual to work toward healing for the victim and helping the convicted with lessening re-entry in the justice system. This happens by helping the person convicted to understand the impact caused and accept responsibility in a forum for dispute resolution at the earliest stage of conflict, in hopes to engage them and keep them feeling as part of the community.

Circles of Support and Accountability (COSA)- Surrounding an individual with an inner circle of trained community volunteers that is inside an outer circle of professionals (such as parole/probation, psychologists, housing managers, social service workers etc.) that meet weekly throughout the first year of release.

Jail suicides were reviewed from 2016 – 2022 with an average of 1.6 deaths during that timeframe for a total of 11. There was a total of 236 attempts with an average of 33.7 per year. 2016-2022. There is no information from 2023 yet, but in 2022 there were 22 attempts and 2 deaths. Methods were primarily finding a material to use around the neck, but there were also 3 attempts to jump off the top tier of the jail. Most suicide attempts (91%) in 2022 are individuals not diagnosed with a Severe Mental Illness (SMI). The jail and partners hold monthly Continuous Quality Improvement meetings to increase focus on prevention and intervention. There are also Mortality Review meetings following every death to review the timeline of incident, input from committee members and suggestions on ways to improve. Committees include representatives from the Sheriff's Office, jail provider Wellpath, Department of Public Health, and Department of Behavioral Health.

Annual Report from the Behavioral Health Board Substance Use Disorders Committee

Prepared by Co - Chair Carolyn Evans

When the Mental Health Board and the Alcohol and Drug Addiction Board united to form the Behavioral Health Board (BHB), it was determined that there always should be a Substance Use Disorders (SUD) Committee to assure appropriate programs and commitment to those individuals with SUDs.

The Committee began its year with an overview of the Department of Behavioral Health (DBH) SUD System of Care. Fresno County offers both prevention and treatment services. The 22 programs are operated primarily by contracted providers. Outpatient and Intensive Outpatient Services are provided in the metropolitan areas. Rural areas are covered through telehealth, though DBH seeks opportunities to expand in-person care. Youth services are offered on many school campuses. Adult Residential and Withdrawal Management are provided in Fresno and out-of-county. Adolescent Residential Services are available only in Los Angeles County. Narcotic Treatment Programs/Opioid Treatment Programs/Medication Assisted Treatment programs are in metropolitan Fresno County. The Committee learned about Medication Assisted Treatment (MAT) from representatives of treatment centers. There was discussion of opioid addiction and information about opioid overdoses and deaths in California. MAT minimizes the physical withdrawal symptoms and allows individuals to begin recovery by engaging in counseling and developing skills necessary to support recovery. Committee participants learned about Bridge Services provided by Substance Use Navigators located in hospital Emergency Departments. The Bridge program primarily is for opiate dependent individuals who visit the hospital emergency department seeking medication assisted treatment. Bridge Navigators determine the best SUD treatment options for patients. At the conclusion of the meeting, Navigators demonstrated the administration of Narcan for use in case of an opioid overdose. The Committee concluded the year with a presentation from Comprehensive Addiction Programs (CAP). CAP is a residential program providing drug and alcohol recovery services to adults. Program residents participate in group discussions and lectures, individual and group counseling, and recovery focused activities. Social Withdrawal Management is provided on site; individuals still must travel out of county to receive medical withdrawal management, unless hospitalized. CAP serves Seriously Mentally Ill (SMI) individuals who are able to participate in the program.

Still there is no residential SUD program specifically for SMI residents in Fresno County. With some changes to the Welfare and Institution Code related to involuntary holds, counties will need additional programs for serving individuals with co-occurring SMI and SUD, as well as secure facilities for others with substance use disorders. Again this year the BHB recommends to continue the work toward establishment of inpatient substance use disorder treatment programs for individuals with severe mental illness. Despite the difficulties of doing so, Fresno County needs to work towards this goal.

APPENDIX 4 – Behavioral Health Board Site Visits Conducted

2023

January – None (BHB annual workshop)

February – A&J Social Services (DUI and PC 1000 services)

March – Assisted Outpatient Treatment

Site visits able to occur in person; BHB will use both in person and virtual going forward

April – The Lodge (in person)

May – Sanger Place (in person)

June – Youth Leadership Institute (virtual)

July – Family Urgent Response Services (virtual)

August – Crisis Residential Center (in person)

September – Turning Point Family Villa (in person)

October – Crestwood Fresno Bridge Program (in person)

November – Tarpey Village Wellness Center (in person)

December - None

APPENDIX 5 - Behavioral Health Board 2023 Meeting Schedule

**** All meetings are back to in-person as of February 28, 2023****

Behavioral Health Board

Scheduled for the third Wednesday of every month at 3:30 P.M. to 5:30 P.M.

At the Health and Wellness Center 1925 E. Dakota Fresno, CA 93726

Brooke Frost, Chair

Manuel Piceno, Vice Chair

Mary Lou Brauti-Minkler, Secretary

January 18th

February 15th

March 15th

April 19th

May 17th

June 21st

July 19th

August 16th

September 20th

October 18th

November 15th

December 20th

Executive Committee

Scheduled for the first Monday of each month at 11:45 A.M. to 1:30 P.M.

BlueSky Wellness Center 1617 E. Saginaw Way Fresno, CA

Chair, Brooke Frost

January 3rd

February 6th

March 6th

April 3rd

May 1st

June 5th

July 3rd

August 7th

September 4th

October 2nd

November 6th

December 4th

Adult Services Committee

Scheduled for the first Monday of every other month at 10:00 A.M. to 11:30 A.M.

BlueSky Wellness Center 1617 E. Saginaw Way Fresno, CA

Carolyn Evans, Chair

February 6th

April 3rd

June 5th

August 7th

October 2nd

December 4th

Forensics Committee

Scheduled quarterly for the second Monday at 1:30 P.M. to 3:00 P.M.,

Moving to first Friday at 10:00 to 11:30 AM

BlueSky Wellness Center 1617 E. Saginaw Way Fresno, CA

Brooke Frost, Chair

*****Due to scheduling issues and illness, this Committee met as follows*****

June 12th

September 11th

Children's Services Committee

Scheduled for the fourth Thursday every other month at 9:00am – 10:30am

BlueSky Wellness Center 1617 E. Saginaw Way Fresno, CA

Mary Lou Brauti-Minkler, Chair

February 23rd

April 27th

June 22nd

August 24th

October 26th

December 21st

Substance Use Disorder Committee

Scheduled for the second Thursday of every third month at 10:00am - 11:30am

BlueSky Wellness Center 1617 E. Saginaw Way Fresno, CA

Carolyn Evans, Co-Chair

Debbie Xiong, Co-Chair

March 9th

June 8th

September 14th

December 14th

APPENDIX 6 – DATA NOTEBOOK 2023

Thank you to the Department of Behavioral Health for their assistance in completing this. The information is provided by the Behavioral Health Board to the California Department of Health Care Services' Behavioral Health Planning Council annually via electronic survey transmission. While Part 1 requests consistent data categories, Part II can change every year. It was submitted November 20, 2023.

DATA NOTEBOOK 2023

FOR CALIFORNIA

BEHAVIORAL HEALTH BOARDS AND COMMISSIONS



Prepared by California Behavioral Health Planning Council, in collaboration with:
California Association of Local Behavioral Health Boards/Commissions



The California Behavioral Health Planning Council (Council) is under federal and state mandate to advocate on behalf of adults with severe mental illness and children with severe emotional disturbance and their families. The Council is also statutorily required to advise the Legislature on behavioral health issues, policies, and priorities in California. The Council advocates for an accountable system of seamless, responsive services that are strength-based, consumer and family member driven, recovery oriented, culturally, and linguistically responsive and cost effective. Council recommendations promote cross-system collaboration to address the issues of access and effective treatment for the recovery, resilience, and wellness of Californians living with severe mental illness.

For general information, you may contact the following email address or telephone number:

DataNotebook@CBHPC.dhcs.ca.gov
(916) 701-8211

Or, you may contact us by postal mail at:

Data Notebook
California Behavioral Health Planning Council
1501 Capitol Avenue, MS 2706
P.O. Box 997413 Sacramento, CA 95899-7413

For questions regarding the SurveyMonkey online survey, please contact Justin Boese at Justin.Boese@cbhpc.dhcs.ca.gov

NOTICE:

This document contains a textual **preview** of the California Behavioral Health Planning Council 2023 Data Notebook survey, as well as supplemental information and resources. It is meant as a **reference document only**. Some of the survey items appear differently on the live survey due to the difference in formatting.

DO NOT RETURN THIS DOCUMENT.

Please use it for preparation purposes only.

To complete your 2023 Data Notebook, please use the following link and fill out the survey online:

<https://www.surveymonkey.com/r/DP8XG65>

Please note, if you are working from a PDF, scanned image or photocopy, you will need to Copy/Paste or type the above address into your browser bar.

Table of Contents

Introduction: Purpose and Goals of the 2023 Data Notebook.....	5
• Table 1-A: California Children and Youth: Access Rates for Specialty Mental Health Services, Fiscal Year 2021-22.....	7
• Table 1-B: California Adults and Older Adults, Access Rates for Specialty Mental Health Services, Fiscal Year 2021-22.....	8
<u>Part I</u> Standard Yearly Data and Questions for Counties and Local Advisory Boards....	9
• Adult Residential Care Facilities that Serve Clients with SMI.....	9
• Homelessness: Programs and Services in California Counties	11
• Child Welfare Services: Foster Children in Certain Types of Congregate Care.....	13
<u>Part II</u> . Stakeholder Engagement in the Public Mental Health System	15
• Context and Background.....	15
• Challenges and Barriers.....	16
• Key stakeholders	17
• Best Practices for Stakeholder Engagement	20
• MHSA Community Program Planning Process.....	21
• Resources	23
• Part II Data Notebook Questions.....	23
<u>Post-Survey Questionnaire</u>	30

CBHPC 2023 Data Notebook: Introduction

What is the Data Notebook? Purpose and Goals

The Data Notebook is a structured format to review information and report on aspects of each county's behavioral health services. A different part of the public behavioral health system is addressed each year, because the overall system is very large and complex. This system includes both mental health and substance use treatment services designed for individuals across the lifespan.

Local behavioral health boards/commissions are required to review performance outcomes data for their county and to report their findings to the California Behavioral Health Planning Council (Planning Council). To provide structure for the report and to make the reporting easier, each year a Data Notebook is created for local behavioral health boards to complete and submit to the Planning Council. Discussion questions seek input from local boards and their departments. These responses are analyzed by Planning Council staff to create annual reports to inform policy makers and the public.

The Data Notebook structure and questions are designed to meet important goals:

- To help local boards meet their legal mandates¹ to review and comment on their county's performance outcome data, and to communicate their findings to the Planning Council.
- To serve as an educational resource on behavioral health data.
- To obtain opinion and thoughts of local board members on specific topics.
- To identify unmet needs and make recommendations.

In 2019, we developed a section (Part I) with standard questions that are addressed each year to help us detect any trends in critical areas affecting our most vulnerable populations. These include foster youth, homeless individuals, and those with serious mental illness (SMI) who need housing in adult residential facilities (ARFs) and some other settings. These questions assist in the identification of unmet needs or gaps in services that may occur due to changes in population, resources, or public policy.

What's New This Year?

The topic selected for the 2023 Data Notebook is stakeholder engagement. The Planning Council has long supported upholding the principles of the Mental Health Services Act (MHSA) and encourages consumer and family member participation in the

¹ W.I.C. 5604.2, regarding mandated reporting roles of MH Boards and Commissions in California.

stakeholder process for behavioral health services through the Community Program Planning (CPP) process, as well as other stakeholder engagement activities.

How the Data Notebook Project Helps You

Understanding data empowers individuals and groups in their advocacy. The Planning Council encourages all members of local behavioral health boards/commissions to participate in developing the responses for the Data Notebook. This is an opportunity for local boards and their county behavioral health departments to work together to identify important issues in their community. This work informs county and state leadership about local behavioral health (BH) programs, needs, and services. Some local boards use their Data Notebook in their annual report to the County Board of Supervisors.

In addition, the Planning Council will provide our annual ‘Overview Report’, which is a compilation of information from all of the local behavioral health boards/commissions who completed their Data Notebooks. These reports feature prominently on the website² of the California Association of Local Mental Health Boards and Commissions. The Planning Council uses this information in their advocacy to the legislature, and to provide input to the state mental health block grant application to SAMHSA³.

Example of Statewide Data for Specialty Mental Health and Access Rates

Tables 1-A and 1-B on the next two pages shows typical data and demographics for California recipients of Specialty Mental Health Services (SMHS) for fiscal year (FY) 2021-2022. These are the most recent data available at the time this document was prepared. SMHS are intended for adults with serious mental illness (SMI) and for children with serious emotional disorders (SED). The category of ‘certified eligibles’ means those persons (also called beneficiaries) who are eligible and approved to receive Medi-Cal benefits for health care.

These metrics are from datasets developed in accordance with California Welfare and Institutions code § 14707.7 (added as part of Assembly Bill 470 on 10/7/17). Due to recent changes in how AB 470 data is presented by DHCS in the Behavioral Health Demographic Dashboard⁴, demographic metrics presented are not exact, as the dashboard rounds them to the nearest .1 thousand (k) or million (M).

² See the annual Overview Reports on the Data Notebook posted at the California Association of Local Mental Health Boards and Commissions, <https://www.CALBHBC.org>.

³ SAMHSA: Substance Abuse and Mental Health Services Administration, an agency of the Department of Health and Human Services in the U.S. federal government. For reports, see www.SAMHSA.gov.

⁴ AB 470 Mental Health Services Demographics Dashboards, published by California Department of Health Care Services (DHCS) at: <https://behavioralhealth-data.dhcs.ca.gov/>

Table 1-A. California Children and Youth: Access Rates for Specialty Mental Health Services,⁵ Fiscal Year 2021-22.

	Specialty Mental Health Services		
	FY 21-22		
	Number of Clients with MH Visits	Certified Eligibles	Rate
Children 0-2	6.8k	740.9k	0.9%
Children 3-5	15.9k	802.6k	2.0%
Children 6-11	68.5k	1.7m	4.0%
Children 12-17	119.2k	1.8m	6.7%
Youth 18-20	35.1k	79.1k	4.4%
Alaskan Native or American Indian	1k	12.3k	5.5%
Asian or Pacific Islander	7.4k	359.6k	2.0%
Black	23.7k	378.7k	6.3%
Hispanic	146.3k	3.3M	4.4%
Other	12.8k	445.5k	2.9%
Unknown	128.k	548.5k	2.5%
White	40.6k	750.3k	5.4%
Female	130.1k	2.8M	4.6%
Male	114.4k	3M	3.9%
Totals and Average Rates	244.5k	5.8M	4.3%

Notes: The first column presents the demographic groups of interest. Next there are three columns. The first column of numbers shows the number of clients who received one or more services, described as Specialty Mental Health Visits. The second column of numbers is labeled ‘Certified Eligibles’, which is the number of clients who were deemed eligible and approved to received health care paid by Medi-Cal. The third column of numbers represents the service penetration rates. These penetration rates are taken as one measure of Access. They are calculated by dividing the total number

⁵ In contrast, non-specialty Mental Health Services (i.e., Managed Care (MC), Fee-for-Service (FFS), etc.), services generally designed for people with mild-to-moderate mental health needs.

of Clients with MH visits by the total number of Medi-Cal Eligibles, multiply by 100 to express the result as a percentage; this is taken as the “Access Rate.”

Table 1-B. California Adults and Older Adults, Access Rates for Specialty Mental Health Services, Fiscal Year 2021-22.⁶

	Specialty Mental Health Services		
	FY 21-22		
	Number of Clients with MH Visits	Certified Eligibles	Rate
Adults 21-32	102.2k	2.8M	3.6%
Adults 33-44	88.2k	2.3M	3.9%
Adults 45-56	71.5k	1.7M	4.1%
Adults 57-68	6.5k	1.6M	4.1%
Adults 69+	14.6k	1.1M	1.30%
Alaskan Native or American Indian	2.1k	38.8k	5.5%
Asian or Pacific Islander	19.4k	1.1M	1.8%
Black	50.3k	706.3k	7.1%
Hispanic	103.9k	4.1M	2.5%
Other	36.9k	977.8k	3.8%
Unknown	29.8k	684.6k	4.4%
White	99.1k	1.9M	5.1%
Female	177.3k	5.3M	3.3%
Male	164.2k	4.2M	3.9%
Totals and Access Rates	341.5k	9.5M	3.6%

Notes: The data for Adults and Older Adults were calculated similarly to the data for Children and Youth in Figure 1-A. For example, out of all Adult 9.5M Medi-Cal eligibles, a total of 341.5k individuals, i.e. 3.6% received Specialty Mental Health Services (SMHS).

⁶ For comparison, the population of the state of California was **39,029,342** on April 1, 2020, according to the U.S. Census Bureau. <https://www.census.gov/quickfacts/CA>. Of those residents, 24.3% of Californians were adults (age 21 and above) receiving Medi-Cal benefits. Also, 14.9 % of Californians were children or youth ≤ 20 who received Medi-Cal benefits. These numbers show that 39.2 % of all Californians of all age groups received Medi-Cal in FY 2021-22.

CBHPC 2023 Data Notebook – Part I:

Standard Yearly Data and Questions for Counties and Local Boards

In recent years, changes in data availability permit local boards and other stakeholders to consult some Medi-Cal data online that is provided by the Department of Health Care Services (DHCS). These data include populations that receive Specialty Mental Health Services (SMHS) and Substance Use Disorder (SUD) treatment. Standard data are analyzed each year to evaluate the quality of county programs and those reports can be found at www.CalEQRO.com. Additionally, Mental Health Services Act (MHSA) data are found in the ‘MHSA Transparency Tool’ presented on the Mental Health Services Oversight and Accountability Commission (MHSOAC) website.⁷

The Planning Council would like to examine some county-level data that are not readily available online and for which there is no other public source. Please answer these questions using information for fiscal year (FY) 2022-2023 or the most recent fiscal year for which you have data. Not all counties will have readily available data for some of the questions asked below. In that case, please enter N/A for ‘data not available.’ We acknowledge and appreciate the necessary time and effort provided by local boards and their behavioral health departments to collect and discuss these data.

Adult Residential Care

There is little public data available about who is residing in licensed facilities listed on the website of the Community Care Licensing Division⁸ at the CA Department of Social Services. This lack of data makes it difficult to know how many of the licensed Adult Residential Facilities (ARFs) operate with services to meet the needs of adults with chronic and/or serious mental illness (SMI), compared to other adults who have physical or developmental disabilities. In 2020, legislation was signed that requires collection of data from licensed operators about how many residents have SMI and whether these facilities have services to support client recovery or transition to other housing. The response rate from facility operators does not provide an accurate picture for our work.

The Planning Council wants to understand what types of data are currently available at the county level regarding ARFs and Institutions for Mental Diseases (IMDs)⁹ available to serve individuals with SMI, and how many of these individuals (for whom the county has financial responsibility) are served in facilities such as ARFs or IMDs. ‘Bed day’ is

⁷ www.mhsoac.ca.gov, see MHSA Transparency Tool, under ‘Data and Reports’

⁸ Link to Licensed Care directory at California Department of Social Services.
<https://www.cclid.dss.ca.gov/carefacilitysearch/>

⁹ Institution for Mental Diseases (IMD) List: <https://www.dhcs.ca.gov/services/MH/Pages/IMD-List.aspx>

defined as an occupancy or treatment slot for one person for one day. One major difference is that IMDs offer mental health treatment services in a psychiatric hospital or certain types of skilled nursing home facilities. In contrast, a non-psychiatric facility such as an ARF is a residential facility that may provide social support services like case management but not psychiatric treatment.

The following is a text summary of the survey questions for Part I of the 2023 Data Notebook. Please note that the questions are presented here in a different format than the finalized SurveyMonkey online survey. Refer to the PDF preview of the SurveyMonkey survey to see a more accurate presentation of the items.

Questions:

- 1) Please identify your County / Local Board or Commission. **Fresno County Behavioral Health Board**
- 2) For how many individuals did your county behavioral health department pay some or all of the costs to reside in a licensed Adult Residential Care Facility (ARF), during the last fiscal year? **272 unique persons served**
- 3) What is the total number of ARF bed-days paid for these individuals, during the last fiscal year? **67,613 bed-days**
- 4) Unmet needs: how many individuals served by your county behavioral health department need this type of housing but currently are not living in an ARF?
Individuals are receiving ARF bed days (Text response)
- 5) Does your county have any 'Institutions for Mental Disease' (IMD)?
 - a. No
 - b. **Yes.** If Yes, how many IMDs? **Fresno County currently contracts with 39 IMDs. Two are located in Fresno County.**
- 6) For how many individual clients did your county behavioral health department pay the costs for an IMD stay (either in or out of your county), during the last fiscal year?
In-county: 142 unique persons served
Out-of-county: 103 unique persons served
- 7) What is the total number of IMD bed-days paid for these individuals by your county behavioral health department during the same time period?
48,082 bed-days

Homelessness: Programs and Services in California Counties

The Planning Council has a long history of advocacy for individuals with SMI who are homeless, or who are at-risk of becoming homeless. California's recent natural disasters and public health emergency have exacerbated the affordable housing crisis and homelessness. Federal funding was provided to states that could be used for temporary housing for individuals living on the streets as a method to stop the spread of the COVID-19 virus. Additional policy changes were made to mitigate the rate of evictions for persons who became unemployed as a result of the public health crisis.

Studies indicate that only one in three individuals who are homeless also have serious mental illness and/or a substance use disorder. The Planning Council does not endorse the idea that homelessness is caused by mental illness, nor that the public BH system is responsible to fix homelessness, financially or otherwise. However, we do know that recovery happens best when an individual has a safe, stable place to live.

The issue of homelessness is very complex and involves multiple systems and layers of interaction. Therefore, the Council will continue to track and report on the programs and supports offered by counties to assist homeless individuals who have SMI and/or SUD. Causes and contributory factors are complex, and thus our solutions will need to address numerous multidimensional and multi-systemic challenges.

Every year, the states, counties, and many cities perform a "Point-in-Time" count¹⁰ of the homeless individuals in their counties, usually on a specific date in January. Such data are key to state and federal policy and funding decisions. The pandemic disrupted both the methods and the regular schedule for the count in 2021, during which there was no data collected for California's unsheltered population due to Covid-19 protocols. Those preliminary data were taken down subsequently for further review before re-posting. Therefore, the "percent increase" column for this table compares the 2022 totals with the totals for 2020, for which there was complete data.

¹⁰ Link to data for yearly Point-in-Time Count:
https://files.hudexchange.info/reports/published/CoC_PopSub_NatlTerrDC_2022.pdf

**Table 3: State of California Estimates of Homeless Individuals Point in Time¹¹
Count 2022**

Summary of Homeless individuals	SHELTERED	UNSHELTERED	<u>TOTAL</u> <u>2022</u>	<u>Percent</u> <u>Increase</u> <u>over 2022</u>
Persons in households without children	34,545	110,888	145,433	7.7%
Persons in households with children	21,253	4,285	25,538	-0.9%
Unaccompanied homeless youth	2,828	6,762	9,590	-21.2%
Veterans	3,003	7,392	10,395	-8.8%
Chronically homeless individuals	15,773	45,132	60,905	17.6%
<u>Total (2020)</u> Homeless Persons in CA	56,030	115,491	171,521	6.2%
<u>Total (2020)</u> Homeless Persons, USA	348,630	233,832	582,462	.3%

¹¹ PIT Count = yearly January Point-in-Time Count of Homeless Individuals, conducted according to the guidance of the U.S. Department of Housing and Urban Development (www.HUD.gov). Sheltered persons include those who were in homeless shelters and various types of transitional or emergency housing.

Questions, continued:

- 8) During fiscal year 2022-2023, what new programs were implemented, or existing programs were expanded, in your county to serve persons who are both homeless and have severe mental illness? (Mark all that apply.)
- a. Emergency Shelter
 - b. Temporary Housing
 - c. Transitional Housing
 - d. Housing/Motel Vouchers
 - e. Supportive Housing
 - f. Safe Parking Lots
 - g. Rapid Re-Housing
 - h. *Adult Residential Care Patch/Subsidy: Added Sierra Meadows Senior Care, dba River Bluffs Memory Care***
 - i. Other (*Please specify*)

Child Welfare Services: Foster Children in Certain Types of Congregate Care

In California, about 60,000 children under the age of 18 are in foster care. They were removed from their homes because county child welfare departments, in conjunction with juvenile dependency courts, determined that these children could not live safely with their caregiver(s). Most children are placed with a family who receive foster children, but a small number of the children need a higher level of care and are placed in a setting with more sophisticated services.

California is striving to move away from facilities formerly known as long-term group homes, and prefers to place all youth in family settings, if possible. Regulations have revised the treatment facilities for children whose needs cannot be met safely in a family setting. The new facility type is called a Short-Term Residential Treatment Program (STRTP). STRTPs are designed to provide short-term placement that includes intensive behavioral health services.

All of California's counties are working toward closing long-term group homes and are establishing licensed STRTPs. This transition will take time and it is important for your board to talk with your county director about what is happening in your county for children in foster care who are not yet able to be placed in a family setting, or who are in a family setting and experience a crisis that requires short-term intensive treatment.

Some counties do not yet have STRTPs and may place children/youth in another county or even out-of-state. Recent legislation (AB 1299) directs that the Medi-Cal eligibility of the child be transferred to the receiving county. This means, the county receiving the child now becomes financially responsible for his/her Medi-Cal costs.

Examples of the foster care CDSS data for Q4, 2020, in CA:

- Total foster youth and children: 53,180
- Total placed in an STRTP: 2,444 (or 4.6% of foster youth)
- Total STRTP placed out-of-county: 1,174 (or 2.2% of foster youth)
- Total STRTP placed out-of-state: 66 (or 0.12 % of foster youth)

Questions (continued):

- 9) Do you think your county is doing enough to serve the foster children and youth in group care?

a. Yes.- During FY 2022-2023 we had a total of 37 fully licensed STRTP facilities with a total bed count of 228 beds. Between July 1, 2022 through June 30, 2023 Fresno County added 2 STRTPs to reach this total. We have assisted group homes in becoming fully functioning STRTPs to provide a full scope of mental health services. We have strengthened partnerships between STRTPs and other MH vendors to fully serve our youth as needed. There is always room for growth, and we are open to exploring ways to continue supporting our STRTPs to meet their goal of serving youth with that level of care need.

- a. No. If No, what is your recommendation? Please list or describe briefly.
(Text response)

- 10) Has your county received any children needing “group home” level of care from another county?

a. No

b. Yes. If Yes, how many? (Yes. Fresno County received a total of 173 youth in FY 22-23 needing and being placed in STRTP level of care. These youth were placed in Fresno County STRPs, and Presumptive Transfer was completed for their services.)

- 11) Has your county placed any children needing “group home” level of care into another county?

a. No

- b. Yes. If Yes, how many? (Yes. Fresno County placed 334 youth in and out of county group home or STRTP level of care for FY 22-23.)**

CBHPC 2023 Data Notebook – Part II:

Stakeholder Engagement in the Public Mental Health System

Context and Background

The topic selected for the 2023 Data Notebook is “stakeholder engagement.”

Stakeholder engagement refers to the active involvement of individuals or groups with a vested interest in the mental health system. These stakeholders include consumers of mental health services, their families, mental health professionals, government agencies, community organizations, advocacy groups, and policymakers. Engaging these stakeholders fosters a participatory approach, giving voice to diverse perspectives and enabling collective decision-making. Stakeholder engagement is integral to the implementation of the Mental Health Services Act (MHSA) in California. By involving a wide range of voices, the MHSA can develop and deliver programs and services that are responsive to community needs, ultimately improving mental health outcomes and well-being in California.

Stakeholder engagement offers numerous benefits in the context of mental health. Firstly, it enhances service delivery by allowing the mental health system to address the specific needs and preferences of individuals with mental health conditions. Through collaborative decision-making, services can be designed to be more accessible, culturally sensitive, and person-centered, ultimately leading to improved outcomes for those seeking support.

Secondly, stakeholder engagement empowers the community by providing opportunities for active participation and involvement in the development of mental health policies and programs. By valuing the perspectives of diverse stakeholders, the system becomes more responsive to the concerns, priorities, and aspirations of the community it serves. This active involvement fosters a sense of ownership and empowerment among community members, enabling them to contribute to shaping the mental health services available to them.

Thirdly, it plays a crucial role in ensuring accountability within the mental health system. By involving stakeholders, a system of checks and balances is created, promoting transparency and holding the system accountable for its actions and outcomes. This involvement helps to guarantee that resources are allocated effectively and efficiently,

maximizing their impact and addressing any potential issues or discrepancies that may arise.

Overall, stakeholder engagement in mental health has far-reaching benefits. It leads to improved service delivery that is tailored to individual needs, empowers the community by involving them in decision-making processes, and ensures accountability and transparency within the mental health system. By actively engaging stakeholders, mental health organizations can create a more inclusive and effective system that ultimately improves the well-being of individuals experiencing mental health conditions.

Challenges and Barriers

The effective engagement of stakeholders in the California public mental health system faces several barriers and challenges. One of the primary challenges is ensuring diverse representation among stakeholders. Overcoming language barriers, cultural differences, and limited outreach resources is crucial to capture a wide range of perspectives. Inadequate funding and staffing also pose significant challenges, hindering the capacity to hold regular meetings, conduct outreach efforts, and provide necessary support to stakeholders.

Some other potential barriers include:

- Stigma and discrimination surrounding mental health create additional obstacles to stakeholder engagement. Addressing stigma requires targeted educational campaigns, anti-stigma initiatives, and the creation of safe spaces that foster open dialogue and inclusivity.
- Power imbalances among stakeholders can also impede effective engagement. Achieving equitable representation and providing mechanisms to address power differentials are essential to foster an inclusive and democratic stakeholder engagement process.
- The complexity and fragmentation of the California public mental health system further present challenges. Effective communication strategies, standardized protocols, and clear channels of collaboration are necessary to engage stakeholders from different sectors and align their efforts.
- Limited accessibility poses another barrier to meaningful stakeholder engagement. Proactive measures such as providing accommodations, utilizing virtual platforms for remote participation, and ensuring inclusive physical spaces are essential to address accessibility barriers.
- Stakeholder engagement processes can be time-consuming and may lead to engagement fatigue over time. Balancing the need for sustained engagement with stakeholders' limited time and competing priorities requires clear goals,

efficient processes, and recognition of stakeholders' contributions to maintain their interest and involvement.

Overcoming these barriers and challenges necessitates a comprehensive approach. By addressing these challenges, the California public mental health system can cultivate inclusive, responsive, and impactful mental health policies and programs.

Key Stakeholders

In the public mental health system, various stakeholders play vital roles in shaping policies, programs, and services. The California Code of Regulations provides the following definition of “stakeholders” within the public mental health system:

Cal. Code Regs. Tit. 9, § 3200.270 - Stakeholders

"Stakeholders" means individuals or entities with an interest in mental health services in the State of California, including but not limited to: individuals with serious mental illness and/or serious emotional disturbance and/or their families; providers of mental health and/or related services such as physical health care and/or social services; educators and/or representatives of education; representatives of law enforcement; and any other organization that represents the interests of individuals with serious mental illness/ and/or serious emotional disturbance and/or their families.

Additionally, California Welfare and Institutions Code provides a list of stakeholders for the Community Program Planning (CPP) Process:

California Code, Welfare and Institutions Code - WIC § 5848 (a)

Each three-year program and expenditure plan and update shall be developed with local stakeholders, including adults and seniors with severe mental illness, families of children, adults, and seniors with severe mental illness, providers of services, law enforcement agencies, education, social services agencies, veterans, representatives from veterans' organizations, providers of alcohol and drug services, health care organizations, and other important interests. Counties shall demonstrate a partnership with constituents and stakeholders throughout the process that includes meaningful stakeholder involvement on mental health policy, program planning, and implementation, monitoring, quality improvement, evaluation, and budget allocations.

Using these sources, we can identify key stakeholder groups for engagement. Here is a more detailed list of these key stakeholders:

Adults and Seniors with severe mental illness (SMI): This group represents individuals who are directly impacted by mental health conditions. Their perspectives and experiences are essential in understanding the unique challenges they face and in developing services that meet their specific needs. Engaging adults and seniors with SMI ensures their voices are heard and helps tailor interventions to improve their overall well-being and recovery.

Families of children, adults, and seniors with SMI: Family members are crucial stakeholders as they provide support, care, and advocacy for their loved ones with mental illness. Their insights offer a valuable perspective on the challenges faced by individuals with SMI and the impact on the family unit. Involving families in decision-making processes helps ensure that services are holistic, family-centered, and responsive to the needs of both the individual and their support network.

Providers of Mental Health and/or Related Services: Mental health professionals, including psychiatrists, psychologists, counselors, and social workers, are instrumental in delivering quality care and support. Their expertise and frontline experience provide valuable input on service gaps, best practices, and areas for improvement within the mental health system. Engaging with mental health providers ensures that policies and programs are evidence-based, align with professional standards, and promote quality outcomes.

Law Enforcement Agencies: Law enforcement agencies often come into contact with individuals experiencing mental health crises. Their involvement in stakeholder engagement facilitates collaboration between mental health services and law enforcement, aiming to improve crisis intervention and diversion programs. This partnership can enhance community safety, reduce unnecessary arrests and incarcerations, and facilitate appropriate referrals to mental health services.

Educators and/or Representatives of Education: Educators play a significant role in identifying and supporting students with mental health needs. Their involvement as stakeholders contributes to the development of early intervention strategies, mental health promotion programs, and the implementation of appropriate supports within educational settings. Collaborating with educators helps create a nurturing environment that supports the academic, social, and emotional well-being of students.

Social Services Agencies: Social services agencies, such as those involved in housing, employment, and welfare, intersect with the mental health system. Their participation in stakeholder engagement ensures coordination and integration of services, addressing the complex needs of individuals with mental health conditions holistically. Collaboration with social services agencies supports efforts to provide stable

housing, employment opportunities, and social support networks to promote recovery and community integration.

Veterans: Veterans, particularly those who have served in combat or experienced traumatic events, often face mental health challenges such as post-traumatic stress disorder (PTSD) and depression. Engaging veterans as stakeholders enables the mental health system to address their unique needs and develop specialized programs tailored to their experiences. This collaboration ensures that mental health services for veterans are comprehensive, accessible, and culturally sensitive.

Representatives from Veterans Organizations: Representatives from veterans' organizations, such as advocacy groups or support networks, provide a platform for veterans' voices and perspectives to be heard. Their involvement in stakeholder engagement fosters collaboration and helps shape policies, programs, and services that meet the specific needs of veterans.

Providers of Alcohol and Drug Services: Substance use disorders frequently co-occur with mental health conditions, requiring integrated care approaches. Engaging providers of alcohol and drug services as stakeholders promotes collaboration between mental health and addiction treatment providers. This collaboration ensures a comprehensive approach to addressing the complex needs of individuals with co-occurring disorders, facilitating recovery and reducing barriers to treatment.

Health Care Organizations: Health care organizations, including hospitals, clinics, and primary care providers, are essential stakeholders in the mental health system. Collaboration with these organizations helps integrate mental health care into primary care settings, reduce stigma, and improve access to services. Involving health care organizations enhances the coordination of care and strengthens the overall continuum of mental health support.

Other important Interests: The mental health system involves numerous other stakeholders, such as policymakers, researchers, community leaders, advocacy groups, and philanthropic organizations. Each brings unique perspectives, expertise, and resources to the table. Their involvement in stakeholder engagement ensures that policies and programs are informed by evidence, responsive to community needs, and adequately resourced.

By engaging and involving these diverse stakeholders, the public mental health system can benefit from a comprehensive range of insights, expertise, and perspectives. This collaborative approach leads to more effective, inclusive, and person-centered mental health services that better serve the needs of individuals, families, and communities.

Best Practices for Stakeholder Engagement

There are many resources available regarding promising and best practices for stakeholder engagement. Some commonly identified guiding principles and best practices are:

1. **Inclusive Approach:** Ensure that the stakeholder engagement process is inclusive and representative of diverse perspectives. Include individuals with lived experience, family members, behavioral health service providers, advocacy groups, community organizations, and policymakers. Embrace diversity and strive for equity in representation.
2. **Early and Ongoing Engagement:** Engage stakeholders early in the decision-making process and maintain ongoing communication throughout the planning, implementation, and evaluation stages. Provide opportunities for input, collaboration, and feedback at various stages to ensure meaningful participation.
3. **Purposeful Communication:** Foster open and transparent communication with stakeholders. Provide clear information about goals, processes, and timelines. Use plain language and avoid jargon to ensure that all stakeholders can easily understand and contribute to the conversation. Likewise, practice active listening when stakeholders are speaking. Rather than assuming what they mean, ask follow-up questions to ensure that their input is understood.
4. **Collaboration and Co-creation:** Foster a collaborative environment that encourages stakeholders to actively participate in decision-making. Co-create solutions by involving stakeholders in the design and implementation of programs, policies, and services. Value their expertise and insights.
5. **Training and Education:** Provide stakeholders with relevant training and education to enhance their understanding of behavioral health issues, policies, and practices. Equip them with the knowledge necessary to contribute effectively and make informed decisions.
6. **Flexibility and Adaptability:** Recognize that stakeholders may have different levels of expertise, resources, and availability. Provide flexibility in engagement methods to accommodate diverse needs, such as offering virtual options, providing written materials, and conducting surveys or focus groups.
7. **Data-Informed Decision Making:** Use data and evidence to inform discussions and decision-making processes. Share relevant data with stakeholders to foster informed dialogue and facilitate collaborative problem-solving.
8. **Empowerment and Shared Leadership:** Empower stakeholders to actively contribute and take ownership of the process. Promote shared leadership by

involving stakeholders in the development of agendas, facilitating meetings, and encouraging their participation in decision-making.

9. **Recognition and Appreciation:** Recognize and appreciate the contributions of stakeholders. Acknowledge their time, effort, and expertise. Provide opportunities for public recognition, such as featuring success stories or highlighting stakeholder involvement in reports and presentations.
10. **Evaluation and Continuous Improvement:** Regularly evaluate the effectiveness of stakeholder engagement efforts and seek feedback from participants. Use this feedback to refine engagement strategies and improve future processes.

These are just some of the many suggested best practices and guiding principles for quality stakeholder engagement. By incorporating these and other best practices, behavioral health systems can effectively engage stakeholders, leverage their expertise, and create more responsive, person-centered, and equitable services and policies.

MHSA Community Program Planning Process

One of the major ways that the MHSA includes stakeholder engagement is the MHSA Community Program Planning (CPP) Process. This state-mandated participatory process is a collaborative approach used in California to develop and refine mental health programs funded by the MHSA. Counties use the CPP process in the development of Three-Year Program and Expenditure Plans and updates. Counties work alongside stakeholders to analyze current community mental health needs, issues resulting from any lack of community services, and current system capacity, as well as evaluate priorities and strategies to meet the needs of the community.

California Codes and Regulations dictate that the MHSA CPP process should be:

- Based in community collaboration (CCR, 9 CA §3320 and 3200.060).
- Culturally competent (CCR, 9 CA §3320 and 3200.100).
- Client and family driven (CCR, 9 CA §3320, 3200.050 and 3200.120).
- Wellness, recovery and resilience-focused (CA WIC § 5813.5(d)).
- Focused on providing an integrated service experience for clients and their families (CCR, 9 CA §3320 and 3200.190).

MHSA CPP Processes must include the following regarding stakeholder participants:

- **Stakeholders** (as previously defined/discussed based on WIC, § 5848a).
- **Underserved populations.** Representatives from unserved and/or underserved populations and family members of unserved/underserved populations (CCR, 9 CA § 3300).

- **Diversity.** Participants that “reflect the diversity of the demographics of the County, including but not limited to, geographic location, age, gender, and race/ethnicity” (CCR, 9 CA § 3300).

Additionally, the CPP process should, at a minimum include the following things:

- Staffing for positions and/or units to facilitate the CPP process.
- Training for stakeholders and county staff.
- Outreach to consumers with SMI and their family members to ensure the opportunity to participate.
- A local review process that includes a 30-day public comment period prior to submitting the Three-Year Program and Expenditure Plans or Annual Updates.

The MHSA currently allows counties to use **up to 5% of their total Community Services and Support (CSS) funds** to facilitate a robust planning process. This includes using funding to accommodate stakeholder participation in the CPP process. All counties are required to use the CPP process and document the Three-Year Program and Expenditure Plans and Annual Updates. This includes descriptions of the methods used to collect stakeholder input, documentation that a public hearing was held, summary and analysis and a description of changes made based on community input.

The local MH/BH boards and commissions have the following responsibilities in this process:

- Review and approve the procedures used to ensure stakeholder involvement in all stages of the planning process.
- Review the adopted plan or update and make recommendations.
- Conduct MHSA public hearings at the close of the 30-day public comment periods.

Overall, the MHSA Community Program Planning Process fosters a participatory and community-driven approach to mental health program development. By engaging stakeholders and leveraging their expertise and insights, the CPP Process aims to create programs that are responsive, culturally sensitive, and tailored to the unique needs of the community. This collaborative effort ultimately leads to the implementation of effective and impactful mental health services in California communities.

While the MHSA CPP process is an important (and legally required) example of stakeholder engagement, the principles and practices of stakeholder engagement can be applied to many different programs and processes. This includes but is not limited to

mental/behavioral health board/commission meetings, EQRO focus groups, and SAMHSA funded programs.

Resources

The following resources all pertain to stakeholder engagement in mental health, including the CPP process. We encourage counties to utilize these resources to learn more about responsive and effective engagement practices.

- [CALBHBC: MHSA CPP One-Pager](#)
- [CALBHBC: Community Engagement PowerPoint](#)
- [MHSA: CPP Processes - Report of Other Public Community Planning Processes](#)
- [MHSA: Promising CPP Practices](#)
- [SAMHSA: Community Engagement – An Essential Component of an Effective and Equitable Substance Use Prevention Program](#)

Part II: Data Notebook Questions

Please respond by means of the Survey Monkey link provided with this Data Notebook.

12. For each of the following categories, please choose the option from the dropdown menu that best describes how often your county organizes stakeholder engagement meetings or events.

Quarterly

- **Categories:**
 - MHSA Community Planning Process (CPP) ***annually***
 - MHSA 3-year plan updates ***annually***
 - EQRO focus groups ***annually***
 - SAMHSA-funded programs ***less than once a year.***
 - Mental/Behavioral Health Board/Commission Meetings ***monthly***
 - County Behavioral Health co-sponsoring/partnering with other departments or agencies ***annually***
 - Other (please specify): ***community listening sessions/townhalls. Annually***

13. Estimate the number of people who participated in your stakeholder processes in fiscal year 2022/2023. *(Numerical response)*

- **348 unduplicated participants in formal Community Forums/Survey process**
- **17 participants in Key Informant Interviews**
- **200 participants in other identified community meetings**

14. Approximately what percentage of stakeholder engagement events or efforts in your county were in-person only, virtual only, a combination of both in-person and virtual, or written communications *(please answer with a whole number for each, such that the total of the four amounts to 100)*

- **In person- 70%**
- **Virtual 10%**
- **Combination 15%**
- **Written communication 5%**

15. Which of the following languages did your county use to conduct stakeholder meetings or outreach during fiscal year 2022/2023, with or without the use of interpreters? *(Check all that apply)*

- Arabic
- Armenian
- Cambodian
- Chinese
- ✓ **English**
- Farsi
- Hindi
- ✓ **Hmong**
- Japanese
- Korean
- Laotian
- Mien
- Punjabi
- Russian
- ✓ **Spanish**
- Tagalog
- Thai
- American Sign Language (ASL)
- Other languages (please specify)

This list of languages reflects the threshold and concentration languages for all counties as of July 2021 from the following DHCS document: [Threshold and Concentration Languages \(ca.gov\)](#)

16. Which of the following stakeholder groups have you collected and implemented input from within the last year? *(Check all that apply)*

- **Adults with severe mental illness (SMI)**
- **Older adults / Seniors with SMI**
- **Families of children, adults and seniors with SMI**
Individuals with developmental disabilities and/or their representatives
- **Providers of mental health and/or related services**
Representatives of managed care plans
- **Law enforcement agencies**
- **Educators and/or representatives of education**
- **Social services agencies**
Veterans
- **Representative from veterans' organizations**
Providers of alcohol and drug services
- **Health care organizations**
- Hearing impaired individuals
- **LGBTQ+ individuals**
- **Youth**
- Other important interests (please specify)
 - **Foster youth**
 - **Criminal Justice**
 - **Refugee/immigrant service provider**
 - **Faith Community/Leaders**
 - **Migrant/Farm working communities**
- Specific racial/Ethnic groups (please specify)
 - **Monolingual Spanish Speakers**
 - **African Americans**
 - **Monolingual Hmong Speakers**

17. Please describe how stakeholder input is communicated to the behavioral health director, the mental/behavioral health board/commission, and any other agencies or groups for informing policy. *(Text response).*

Upon completion of the community planning and input sessions, the department's staff synthesized the data and responses to identify themes. The information was then used to identify areas for opportunity to support existing efforts and explore possible options for potential programing based on available funding/budget and sustainability. This information is shared with the Director and the leadership team.

The Department hosts what it calls a Report Back Session (including virtual) to share/report back the themes that were identified, and issues, etc. This meeting and information are shared publicly and is recorded so It may be viewed at a later time by stakeholders. It includes any possible considerations that would be significant changes to the plan and current plans. The department then works to complete a viable and sustainable plan based on community input,

data, and regulations. That plan is then shared with the Director and Stakeholders via a 30-day public comment. At the end a public hearing is held in which the local BHB, the Director and community stakeholders are provided with both an update on the proposed plan, public comment received during the 30-day public comment process and seek support in moving the plan forward.

- 18.** Please describe how your county implements collected stakeholder input to actively inform policy and programs. Include how the county decides what ideas to implement or actions to take. *(Text response)*

In addition to the MHSA Three-year planning process, the Department seeks to have a robust process which includes surveys, community forums, virtual options, as well as conducting key informant interview.

Additionally, the Department either hosts or participates in community listening session, which have included formal groups to explore new innovation plans, listening sessions for potential projects, or just community engagement through things like wellness townhalls in rural communities in Spanish.

The department has also invested in some years, having formal focus groups or market research facilitated by third parties for input from target populations.

Lastly, the department invests in different community needs assessments facilitated by third parties to help better understand needs, gaps, and explore ideas. These have included projects with African American community, Spanish Speaking Latino Parents, as well as some current efforts focused on specific underserved populations.

- 19.** Does your county have a Community Program Planning (CPP) plan in place?

- **Yes** (If yes, describe how you directly involve stakeholders in the development and implementation of this plan) **See #18 above**
- No

- 20.** Is your county supporting the CPP process in any of the following ways? *(Please select all that apply)*

- a) Reimbursement of travel costs for stakeholders participating in in-person meetings or events.
- b) Providing refreshments or food for stakeholder participants**
- c) Dedicated staff assistance to facilitate stakeholder meetings and events.**

- d) ***Providing information and training for stakeholders on MHSA programs, regulations, and procedures.***
- e) ***Holding meetings in physically/geographically accessible locations around the county.***
- f) ***Utilizing language interpreting services.***
- g) ***Holding meetings at times convenient to community stakeholders' schedules.***
- h) Providing technical assistance for stakeholders participating in webinars or teleconferences.
- i) Other (please specify)
- j) ***Providing incentives gift cards of \$30 for participants to MHSA CPP and some other focus groups or listening sessions. Based on \$15 per hour and sessions being close to 2hrs to compensate persons for their time. Or raffle items for participants.***

In instances when possible, the CPP session is facilitated in the primary language (i.e. fully in Spanish).

Facilitating virtual meetings/session on social media such as Facebook, or YouTube to use free and familiar platforms for users.

- k) None of the above

21. Does your county provide training for staff on cultural awareness, community outreach, and stakeholder engagement? If yes, how? If no, why not?

- ***Yes - staff that facilitate CPP, community listening sessions, community engagement, outreach are all part of the Public Behavioral Health division, which is responsible for MHSA, prevention, community outreach, community engagement, marketing, as well as health equity, which allows for all the planning and consideration for these efforts to be viewed and planning through culturally and linguistically appropriate service standards. In addition to such on-going training, the dedicated team works with community organizations to assist in planning stakeholder engagements, such as best venues, language needs, accessibility, times of year, etc. This team leads the department's work around health equity including policy development, plans, training, etc.***
- No (with comment)

22. Which of the following barriers does your county face regarding achieving meaningful and impactful engagement of stakeholders (specifically, mental health consumers and family members)? (Check all that apply)

- a) General difficulty with reaching stakeholders.

- b) Difficulty conducting community outreach to racial/ethnic communities or other specific communities of interest.
 - c) **Difficulty reaching stakeholders with disabilities.**
 - d) Lack of funding or resources for stakeholder engagement efforts.
 - e) Shortage of properly trained staff to support and facilitate stakeholder engagement.
 - f) Difficulty adapting to virtual meetings/communications.
 - g) Difficulty providing accommodations to stakeholders.
 - h) Difficulty incorporating stakeholder input in the early stages of programming.
 - i) Lack of “buy-in” from decision makers when it comes to implementing stakeholder input.
- Other (please specify)

23. Are your behavioral health board/commission members involved in your county's stakeholder engagement and/or CPP processes? If yes, describe how.

- a. **Yes (with text comment). The local BHB is made aware of the events, often via email and provided with dates, locations and times. Often members of the BHB do attend or participate in some of the community forums and are involved in providing feedback on the 30-day public comment and host the public hearing related to the plans and provide input both during forums, written and in public hearing.**
- b. No

Note: California WIC 5892 allocates Mental Health Services Funds for county mental health programs to pay for the expenses of mental health board members to perform their duties, and to pay for the costs of consumers, family members, and other stakeholders to participate in the planning process. This includes 5% of total CSS funds to support a robust CPP process with community stakeholders.

24. Has the COVID-19 pandemic increased or decreased the level of stakeholder engagement and input in your county?

- a. Increased
- b. Decreased
- c. **No change**

25. Is there a fear or perception in your county that spending time, money, or other resources on stakeholder engagement conflicts with the need to provide direct services? (Yes/No) **No**

26. What is one change or improvement regarding stakeholder engagement that your county would like to make within the next fiscal year? (Written response)

We are seeking to move away from doing an MHSA Annual once a year, and to continue the efforts in the last year, to have meetings specific to MHSA, but also to receive general community input throughout the year, so that information and input is collected throughout the year, from different perspectives to provide a better picture of needs, to allow for more effective planning, etc. Having more on-going community engagement as we've had

in the past year, helps strengthen community connections and allow for a responsive system of care that best meets the needs of the community as well as helping focus on viability and sustainability.

27. Do you have any other thoughts or comments regarding stakeholder engagement in your county or statewide? *(Written response)*

The Department strives to engage with its stakeholders both in person and virtually. It facilitates or participates in community events, as well as community forums which are not limited to any specific plan or project. This builds relationships to support a continuous process for input and feedback. The Fresno County Behavioral Health Board (BHB) is supportive in assisting with public hearings, helping to support timelines and their own organizational relationships with planning, and attending as much as possible. Fresno County BHB is comprised of volunteers who have been consistently active in the stakeholder process over the years, from attending forums, reviewing plans and providing feedback, and ensuring that the department is engaged with our stakeholders. We support their efforts however possible, work to stay informed of community needs while constantly trying to find new ways to successfully engage in such a large geographic and culturally diverse county. We appreciate the efforts over the past years as the Department has expanded its geographic and cultural/linguistic reach for feedback. Fresno County BHB is proud to be involved and work together with the Department to continuously improve engaging stakeholders.

Post-Survey Questionnaire

Completion of your Data Notebook helps fulfill the board's requirements for reporting to the California Behavioral Health Planning Council. Questions below ask about operations of mental health boards, and behavioral health boards or commissions, etc.

28. What process was used to complete this Data Notebook? (Please select all that apply)

- a. MH board reviewed WIC 5604.2 regarding the reporting roles of mental health boards and commissions.
- b. MH board completed majority of the Data Notebook.
- c. *Data Notebook placed on agenda and discussed at board meeting.***
- d. MH board work group or temporary ad hoc committee worked on it.
- e. *MH board partnered with county staff or director.***
- f. MH board submitted a copy of the Data Notebook to the County Board of Supervisors or other designated body as part of their reporting function.
- g. Other (please specify)

29. Does your board have designated staff to support your activities?

- h. **Yes** (if yes, please provide their job classification)

- i. No
Administrative Assistant
- 30. Please provide contact information for this staff member or board liaison.
Jeannette Dominguez
dominja@fresnocountyca.gov
(559) 600-0738
- 31. Please provide contact information for your board's presiding officer (chair, etc.)
Brooke Frost, Chair
BrookeFrost@live.com
(559) 288-4082
- 32. Do you have any feedback or recommendations to improve the Data Notebook for next year? ***Data shown in the charts for all of California. We would like to see number specifically for Fresno County***