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AGREEMENT

THIS AGREEMENT ("Agreement") is made and entered into this _6th__ day of June, by and between the COUNTY OF FRESNO, a political subdivision of the State of California, hereinafter referred to as "COUNTY", and Richard A. Ciummo and Associates, a professional law corporation, whose address is 123 East Fourth Street, Madera, CA 93638, hereinafter referred to as "ATTORNEY".

WITNESSETH:

1. **DEFINITIONS**

- "ATTORNEY" shall mean Richard A. Ciummo and Associates, and includes its staff attorneys, employees, agents, servants, representatives, assignees and subcontractors.
- "Court" shall mean the Superior Court of California, County of B. Fresno, including the branch courts and Juvenile Courts of Fresno County, unless otherwise specifically indicated.
- "Glass Wall" shall mean the structure, policies, procedures and practices established by relevant case law, including Castro v. Los Angeles County Board of Supervisors, (1991) 232 Cal.App.3d 1432, which shall be implemented herein to ensure that no conflicts of interest shall exist or be possible between the Level One Conflict Office, the Level Two Conflict Office and Wheel Attorneys (as the foregoing terms are defined hereinbelow).
- "Indigent" shall mean a person for whom the Court is required, D. by statute or case law, in effect during the term of this Agreement, to appoint counsel at public expense, but for whom the Public Defender is unable to provide representation by reason of a legal conflict of interest or other reason, and whom the Court has deemed to be an indigent person.
- "Level One Conflict Office" shall mean that legal office within E. ATTORNEY that shall handle those cases and/or represent indigent defendants for which the Public Defender has declared a conflict of interest. Such cases and

representation shall be assigned to the Level One Conflict Office for assignment to its attorneys. The functions, responsibilities and duties of the Level One Conflict Office shall be borne and carried out by ATTORNEY's primary office.

- F. "Level Two Conflict Office" shall mean that legal office within ATTORNEY that, for the purposes of maintaining separate representation and avoidance of a conflict of interest, is separate and distinct from the Level One Conflict Office and that shall handle those cases and/or indigent defendants for which the Public Defender and Level One Conflict Office both have declared a conflict of interest. Such cases and/or defendants shall be assigned to the Level Two Conflict Office for assignment to its attorneys. The functions, responsibilities and duties of the Level Two Conflict Office shall be carried out and borne by the ATTORNEY's second office.
- G. "Public Defender" shall mean the Office of the Public Defender,
 County of Fresno.
- H. "Special Circumstance" shall apply to indigent persons as defined in this Agreement requiring representation in cases in which the death penalty is sought pursuant to Penal Code190.2.
- I. "Stand In Attorney(s)" shall mean those independent attorneys under contract to ATTORNEY to accept appointments on behalf of ATTORNEY due to the unavailability of a Wheel Attorney.
- J. "Wheel Attorney(s)" shall mean those independent attorneys under contract to ATTORNEY to provide legal defense services to cases and/or indigents where a conflict has been declared by the Public Defender, the Level One Conflict Office, and the Level Two Conflict Office. Wheel Attorneys maintain offices separate from the Public Defender, the Level One Conflict Office, the Level Two Conflict Office and such other attorneys that ATTORNEY engages to act as a Wheel Attorney. The use of separate Wheel Attorneys is to avoid conflicts of interest with the Level One Conflict Office, the Level Two Conflict Office and other Wheel Attorneys.

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OBLIGATIONS OF THE ATTORNEY

A. <u>General Duties</u> – ATTORNEY agrees to provide competent and adequate legal representation of indigent defendants in the Court when appointed to do so by a judge of the Court. ATTORNEY shall only accept appointments when the Court has previously determined that a conflict of interest or potential conflict of interest exists causing the Public Defender to be unable to represent that defendant.

ATTORNEY's representation shall be of the kind usually and customarily provided by a public defender as a complete legal defense service in criminal cases for indigent defendants who the Court appoints ATTORNEY to represent. Such complete legal defense services shall include, without limitation, all necessary court appearances for arraignments, bail, motions, trials, adjudications, hearings, dispositions, and sentencing; preparation of writs, legal research and trial preparation; necessary support services, including, without limitation, investigative, paralegal and clerical support services; necessary ancillary services including, without limitation, polygraphs, expert witnesses, psychological evaluations, interpreter services, transcripts and court appearance clothing for defendants; all necessary motions and appearances to the conclusion of the proceeding, including without limitation, requests for modification of probation determined to be meritorious by the Court, review hearings, alleged violations of probation or failure in a diversionary program or other representation of a previously sentenced or adjudicated client not involving new criminal charges and collateral appearances for such actions as dismissals under Vehicle Code Section 41500 or as part of a plea bargain agreement; all legal defense services reasonably and legally required therein from time of appointment through a final adjudication of the proceeding, including those duties required by Penal Code Section 1240.1(a); and all other and such other legal representation or services necessary to provide complete legal defense services to disposition of a defendant's case.

B. <u>Provide up to Seven Levels of Conflict Defense</u> – ATTORNEY shall provide legal defense services for up to seven conflict levels for individual indigent defendants in a case. ATTORNEY shall employ that combination of the Level One Conflict Office, the Level Two Conflict Office and Wheel Attorneys as are necessary to

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ensure the delivery of complete legal defense services for up to seven defendants in a single case.

- Attorney Staffing in Level One and Level Two Conflict Offices -C. ATTORNEY shall deploy such attorneys in the Level One Conflict Office and Level Two Conflict Office in such sufficient numbers and with the requisite preparation, experience and availability as will provide the legal representation contemplated in this Agreement and as will ensure that the business of the Court is not unreasonably delayed or impeded. ATTORNEY shall provide a sufficient number of competent attorneys to staff the Level One Conflicts Office, presently estimated to be at least (17) seventeen fulltime attorneys, and (1) one part-time attorney, in order to deliver legal services to indigent defendants and provide adequate coverage to the Court. ATTORNEY shall provide a sufficient number of competent attorneys to staff the Level Two Conflicts Office, presently estimated to be at least (7) seven full-time attorneys, and (1) one parttime attorney, in order to deliver legal defense services to indigent defendants and to provide adequate coverage to the Court.
- Wheel Attorneys ATTORNEY and COUNTY have the mutual objective to achieve a legal defense system that provides indigent defense services for up to seven (7) levels of conflict defense. ATTORNEY recognizes that a minimum of five (5) Wheel Attorneys are to be utilized to deliver legal services beyond the Level One Conflict Office and the Level Two Conflict Office. The five (5) Wheel Attorneys are designed to deliver legal defense services to indigent defendants for the third through seventh levels of conflict and to provide adequate coverage to the Court. Therefore, ATTORNEY shall maintain under contract a sufficient number of attorneys to ensure that five (5) Wheel Attorneys are available to provide legal defense services to indigent defendants. To enable ATTORNEY to meet its obligation to provide five (5) Wheel Attorneys, ATTORNEY may choose to use up to two (2) attorneys employed by ATTORNEY in any office of ATTORNEY other than those offices providing Level One and Level Two Conflict services under this Agreement. The use of such employed attorneys shall be credited against the obligation to provide at least five (5) Wheel Attorneys on a case.

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ATTORNEY recognizes COUNTY's objective to obtain legal services across all seven (7) levels of conflict defense. A Wheel Attorney declaring a conflict in representing an indigent defendant exposes COUNTY to increased costs for courtappointed attorneys to represent the indigent defendant. COUNTY desires that such conflicts be minimized so that the maximum numbers of indigent defendants receive representation under this Agreement instead of through court-appointed attorneys. To that end, and to the extent permitted by law, ATTORNEY shall endeavor to minimize the number of Wheel Attorneys who allege a conflict of interest. ATTORNEY shall provide COUNTY with a monthly statistical report on the number of declared conflicts by Wheel Attorneys that resulted in court-appointed attorneys representing indigent defendants. In addition, ATTORNEY shall promptly initiate such procedures as will assist ATTORNEY in minimizing declared conflicts of interest. ATTORNEY shall also meet with COUNTY upon COUNTY's request and as needed to consult over changes or refinements to the Agreement or the parties' implementation thereto that are reasonably needed to minimize the number of conflicts resulting in court appointments of private attorneys. An important purpose of the reports, meetings and consultation is to avoid causing COUNTY to incur additional costs from a Court appointment of private counsel at COUNTY expense.

ATTORNEY's contracts with private attorneys shall be in writing and shall contain provisions that: (1) prohibit them from seeking court appointment directly from the Court to represent any indigent defendant ATTORNEY previously assigned to them; (2) prohibit them from converting any indigent defendant ATTORNEY previously assigned to them into a private criminal defense client; (3) identify COUNTY as an intended beneficiary to the contract between ATTORNEY and the private attorney and that COUNTY has the power and authority to enforce said contract to protect COUNTY's interest; (4) prohibit the private attorney from receiving compensation from any source other than ATTORNEY in providing legal defense services to the indigent defendant that ATTORNEY assigned to them; (5) require all Wheel Attorneys to obtain the insurance policies required of ATTORNEY in Section 22 of this Agreement, and to name COUNTY as an additional insured in each such insurance policy; notwithstanding the foregoing, the minimum required aggregate professional liability coverage for each

Wheel Attorney shall be \$1,000,000 per year; (6) require all Wheel Attorneys to notify ATTORNEY a minimum of sixty (60) days prior notice of an intention to terminate the contract and provide that Wheel Attorney(s) representation of indigent defendant(s) must continue until case(s) are completed or transferred, before said contract may be terminated; and (7) ATTORNEY shall include in each contract with a private attorney the provisions set forth in this Section 2.D.

- E. <u>Stand In Attorney</u> If permissible, attorneys from either of the two (2) offices described herein shall specially appear to accept appointment on a case on behalf of a Wheel Attorney if the assigned Wheel Attorney cannot respond within one half (1/2) hour of the Court's request. If said staff attorneys cannot appear, ATTORNEY shall make arrangements to have another attorney specially appear to accept appointment on a case ("Stand In Attorney"). The cost of a Stand In Attorney's appearance shall be borne by ATTORNEY. ATTORNEY shall establish a clear policy regarding the acceptance of appointments on behalf of another attorney that includes how Wheel Attorney shall accept and be notified of appointments. Stand In Attorneys shall be responsible for notifying ATTORNEY or Wheel Attorney(s) of the appointment in a timely manner. ATTORNEY shall maintain a list of attorneys committed to making such special appearances on behalf of the Wheel Attorneys in the circumstances described above.
- F. Appointment Process The Court will first appoint the Public Defender to represent an indigent defendant. Whenever the Public Defender declares a conflict of interest, the Court will appoint ATTORNEY to represent the indigent defendant through its Level One Conflict Office. Whenever the Public Defender and the Level One Conflict Office declare a conflict of interest, the Court shall appoint ATTORNEY to represent the indigent defendant through its Level Two Conflict Office. If the Public Defender, the Level One Conflict Office and the Level Two Conflict Office declare a conflict of interest, the Court will appoint ATTORNEY to represent indigent defendants through Wheel Attorneys.
- G. Office Meetings With Clients ATTORNEY shall maintain two separate and adequate Fresno offices open during normal business hours to allow

indigent defendants who are not in custody to meet with their attorneys from the Level One Conflict Office and Level Two Conflict Office. ATTORNEY shall maintain published office addresses and telephone numbers and a telephone answering service or devices for the taking of telephone messages during non-business hours. ATTORNEY shall employ adequate numbers of Spanish-speaking staff in order to service Spanish-speaking clients. In-custody clients generally shall be interviewed within thirty-six (36) hours of ATTORNEY's appointment. Out-of-custody clients generally shall be interviewed within seventy-two (72) hours of ATTORNEY's appointment.

H. Obligation to Keep Courts Informed - ATTORNEY shall keep all courts informed of the status of pending cases for which ATTORNEY has been appointed and shall advise the Court at the earliest possible time as to whether cases will be settled or go to trial, whether continuances are needed, whether and when interpreters will be needed, and other such matters bearing on the scheduling of cases before the courts. At the commencement of this Agreement, ATTORNEY shall submit to the Presiding Judge of the Court written plans setting forth the deployment of attorneys in the Level One Conflict Office, Level Two Conflict Office and Wheel Attorneys. ATTORNEY shall submit to the Court updates of the deployment plans reflecting changes in the deployment of attorneys, as soon as reasonably possible.

Staffing maintained by the Level One Conflict Office and the Level Two Conflict Office shall be sufficient such to assure the timely appearance of attorneys of those offices when requested by the Courts to accept appointment on a case. ATTORNEY shall make all efforts to assure the timely appearance of the Wheel Attorneys upon request of the Courts to accept appointment on a case. If permissible, attorneys from either of the two (2) offices described herein shall specially appear to accept appointment on a case on behalf of a Wheel Attorney, if the assigned Wheel Attorney cannot respond within one half (1/2) hour of the Court's request. If said staff attorneys cannot appear, ATTORNEY shall make arrangements to have another attorney specially appear to accept appointment on a case.

In the event the Court notifies ATTORNEY of any proposed changes in the Court calendars or other operational changes which may impact the deployment plans,

ATTORNEY shall promptly notify all Level One Conflict Offices, Level Two Conflict
Offices and Wheel Attorneys of said operational changes to assure adequate coverage.

- I. Administration of Attorneys ATTORNEY shall generate, and maintain and update as necessary, written practices and procedures to govern the Level One Conflict Office, the Level Two Conflict Office and Wheel Attorneys. The written practices and procedures will regulate conduct in the above offices so as to avoid conflicts of interest or the appearance of a conflict of interest that would impede or negate legal representation by assigned attorneys. The written practices and procedures are attached hereto as Exhibit "A" and incorporated herein by this reference. ATTORNEY shall provide copies of the written practices and procedures, as well as necessary instruction, to each attorney in the Level One Conflict Office and the Level Two Conflict Office, as well as to each Wheel Attorney and Stand-in Attorneys.
- J. <u>Covered Proceedings</u> ATTORNEY agrees to accept appointments to represent indigent defendants regarding any case, which for this Agreement is defined to encompass any and all of the proceedings enumerated below (the "Covered Proceedings"), and in which the Public Defender is unable to or has refused to provide representation because of a conflict of interest or other reason. ATTORNEY shall defend, without additional expense outside the terms of this Agreement to the defendant, an indigent defendant at any and all stages of a Covered Proceeding.

Covered Proceedings are as follows:

- Representation in criminal matters pursuant to Penal Code Section 683, including all changes, counts or cases pending against a single individual and disposed of at one time.
- Representation of an adult defendant, including a juvenile tried as an adult or juvenile ward in any misdemeanor or felony matter in the Court continuing to final disposition or adjudication.
- 3) Representation of an Adult defendant or juvenile ward in a matter that commenced as a misdemeanor and was subsequently reduced to an infraction pursuant to Penal Code Section 19.6, where the Court has determined that the individual is legally entitled to representation.

- Representation of a juvenile ward in a Juvenile Court proceeding pursuant to Welfare and Institutions Code Sections 601 or 602.
- Representation of a parent in a Juvenile Court proceeding pursuant to Welfare and Institutions Code Section 634 in Sections 601 and 602 proceedings.
- detention or commitment hearings, supplemental modification, set aside and/or termination petitions, and other related hearings pursuant to Welfare and Institutions Code Sections 601, 602, 625, 775, 777, 779, 780, 781, 782, and/or 785 held within eighteen (18) months of disposition; except that ATTORNEY's representation under this subsection J- 6 shall not extend beyond six (6) months following the expiration or termination of this Agreement, it being the intent of the parties that ATTORNEY's successor take over such representation after the six (6) month period.
- 7) Representation of a witness in the prosecution of an adult defendant, including a juvenile tried as an adult, or of a juvenile ward where the Court has determined that the witness is legally entitled to appointed counsel and the Public Defender has declared a conflict of interest in that matter or as to the witness.
- 8) Pre-trial appeals and extraordinary writs to the Court, or the District Court of Appeals, related to proceedings referred to in subsections 1 through 7 above, provided that ATTORNEY may decline appellate appointments when ATTORNEY has represented the client in related trial court proceeding such that a conflict of interest exists, but subject to appointment to a higher level of conflict defense.
- 9) Representation in any criminal matters arising from Public Defender unavailability, to be charged at a 25 percent discount of the current Court appointed attorney rate of \$80.00 per hour, which equals \$60.00 per hour.
- 10) ATTORNEY will in all cases of appointment assist assigned indigent defendant or ward in perfecting his or her right to appeal.
- 11) ATTORNEY will accept two (2) special circumstance homicide conflict of interest cases per year for each year of the Agreement, not to exceed a total of ten (10) cases for the Term of the Agreement and pursuant to Section 3 of this Agreement. If ATTORNEY cannot accept such appointment due to a conflict of

interest or after appointment must declare that it has a conflict of interest, that case shall not count against the numerical limits set forth in this subsection.

Attorney shall not be required to provide Ancillary Services (as that term is defined in Section 2.-L herein below) in special circumstance homicide cases. Ancillary Services, as needed in special circumstance homicide cases, including investigative services, shall be approved and compensated pursuant to the policy of the Fresno County Superior Court regarding appointment of private counsel unless approved at a different rate through a court order.

- K. <u>Excluded Proceedings</u> This Agreement does not require ATTORNEY to accept appointments for the following proceedings:
 - Contempt citations, including, but not limited to, Family Support proceedings;
 - Conservatorships or guardianships;
 - Determination of motions for new trial alleging including incompetence of former counsel; and
 - Any other action or proceeding not specified in this Agreement.
- L. Ancillary Services ATTORNEY shall provide such ancillary and supportive services as may be necessary to provide adequate representation, including but not limited to, investigative services, expert witnesses, and polygraph examinations where deemed necessary by ATTORNEY, and such other services properly required by ATTORNEY designed to assist the indigent defendant in the preparation and presentation of his or her case. ATTORNEY shall retain a sufficient number of licensed investigators on staff at all times for both the Level One Conflict Office and the Level Two Conflict Office. ATTORNEY shall employ at least two (2) full-time licensed investigators at all times in the Level One Conflict Office to provide investigative services adequate to service the projected caseload. ATTORNEY shall employ at least one (1) full-time licensed investigator for the Level Two Conflict Office. ATTORNEY shall utilize office staff to provide interpreter services. At least three (3) office staff members shall be English/Spanish bilingual in the Level One Conflict Office. At least

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one (1) office staff member shall be English/Spanish bilingual in the Level Two Conflict Office. Non-Spanish interpreter services will be provided on a fee-for-service basis.

The following services shall be provided by ATTORNEY on a feefor-service basis, to be paid from the Reimbursable Services Fund provided in Section 8.B of this Agreement:

- All interpreter services not provided by ATTORNEY's bilingual staff;
- 2) Expert witness fees;
- Depositions and transcripts;
- Polygraph services;
- Clothing for court appearances for incarcerated defendants as required; and
- Other specialized services which cannot reasonably be provided by ATTORNEY's staff.

M. Private Practice of Law - ATTORNEY shall be allowed to engage in the private practice of law, including the defense of those charged with crimes, provided that no private case may cause a conflict of interest which would prevent the ATTORNEY from providing the contracted services. ATTORNEY shall not accept any compensation or other material benefit for providing legal defense services to any indigent defendant in a case that is a Covered Proceeding under this Agreement. Under no circumstances shall ATTORNEY receive compensation for providing legal defense services to an indigent defendant in a Covered Proceeding except pursuant to this Agreement. ATTORNEY shall also refrain from any actions resulting in a referral of an indigent defendant, subsequently determined to be eligible to receive legal defense services under this Agreement in a Covered Proceeding, to a different attorney already employed by ATTORNEY's Level One Conflict Office, Level Two Conflict Office or Wheel Attorney, for compensation other than from this Agreement. For purposes of this Section 2.-M, the use of the term "ATTORNEY" is specifically intended to include attorneys in the Level One Conflict Office, the Level Two Conflict Office, and Wheel Attorneys.

ATTORNEY must maintain accounts and records, including personnel, property, financial, and programmatic records, which sufficiently and properly reflect all costs and expenses incurred in performance of services in this Agreement including the direct and indirect costs of services performed. ATTORNEY must maintain records which sufficiently and properly reflect all direct and indirect costs of any subcontracts or personal service contracts. Such records shall include but not be limited to, documentation of funds expended by ATTORNEY for said personal service contracts or subcontracts and documentation of the nature of the services rendered.

For auditing and statistical purposes, ATTORNEY shall provide to the COUNTY monthly reports in the standard format required by COUNTY. In addition, ATTORNEY shall submit an annual narrative and statistical report in the format required by COUNTY. Failure to provide required monthly and/or annual reports shall be considered a material breach of contract and shall be cause to withhold payment to ATTORNEY until such time as the required report or reports are filed.

ATTORNEY shall at any time during normal business hours and as often as the COUNTY deems necessary, make available for examination by COUNTY, or its authorized representatives, all of its records and data with respect to all matters pertaining to services provided under this Agreement. Upon request by the COUNTY, ATTORNEY shall provide copies of such records and/or make such records available for audit and inspection for the period of this Agreement and up to three years following the date of termination or expiration of this Agreement.

3. TERM; RENEWAL OPTIONS; DURATION OF REPRESENTATION

A. The term of this Agreement shall be for a period of three (3) years, commencing on July 1, 2017 through and including June 30, 2020. ATTORNEY shall accept appointments for such cases assigned, whether newly appointed or transferred from the previous provider, within the term of this Agreement beginning on July 1, 2017. This Agreement may be extended for two (2) additional consecutive twelve (12) month periods upon written approval of both parties no later than one hundred and eighty (180) days prior to the first day of the next twelve (12) month

extension period. The County Administrative Officer or his/her designee is authorized to execute such written approval on behalf of COUNTY, based on ATTORNEY'S satisfactory performance.

B. Upon termination or expiration of this Agreement, ATTORNEY shall transfer any misdemeanor case without a set trial date immediately to the new provider(s). Any misdemeanor case set for trial shall remain with ATTORNEY until the case is concluded within the meaning of this Agreement (See Section 14 hereinbelow). Any felony case assigned to ATTORNEY with a set preliminary hearing date shall remain with ATTORNEY through preliminary hearing. If said case involves the defendant entering a guilty plea at the preliminary hearing, the case shall remain with ATTORNEY through sentencing. If the outcome at said preliminary hearing is Held To Answer, the Court will appoint new counsel (new provider) at the time the defendant is arraigned on information. If a felony case is scheduled for a Jury Trial, the case shall remain with ATTORNEY through trial or until the case is concluded within the meaning of this Agreement.

ATTORNEY shall use its best efforts to transfer all cases to the new provider(s) of services as soon as possible, provided however, in the event ATTORNEY's representation to such conclusion of cases described above will, despite such best efforts, need to continue beyond the termination or expiration of this Agreement so that ATTORNEY may wind up its performance of legal services to such affected clients, the terms and conditions of this Agreement (except that Section 4-C [termination without cause] shall continue to apply to such cases, but only such cases (collectively, "Holdover Cases").

Should ATTORNEY be required to provide legal services in any Holdover Cases, ATTORNEY shall, not later than five (5) days after the termination or expiration of this Agreement, give COUNTY written notice of the Holdover Cases (and specify the names and general nature of the relevant Holdover Cases, e.g., misdemeanor, felony). Compensation for services relating to Holdover Cases shall be the amounts defined in the then-current rate schedule set forth by the Court for cases subject to Penal Code Section 987.3. The extended services payment shall continue to be in accordance with Section 8 of this Agreement.

In the event of a transition between ATTORNEY and another provider(s) the transition process shall be monitored through the COUNTY's Contract Administrator.

4. TERMINATION

- A. <u>Non-Allocation of Funds</u> The terms of this Agreement, and the services to be provided thereunder, are contingent on the approval of funds by the appropriating government agency. Should sufficient funds not be allocated, the services provided may be modified, or this Agreement terminated, at any time by giving the ATTORNEY thirty (30) days advance written notice.
- B. <u>Breach of Contract</u> The COUNTY may immediately suspend or terminate this Agreement in whole or in part, where in the determination of the COUNTY there is:
 - 1) An illegal or improper use of funds;
 - 2) A failure to comply with any term of this Agreement;
 - 3) A substantially incorrect or incomplete report submitted to the
- COUNTY;

drugs; and

- 4) Improperly performed service;
- 5) Any of the following or inactions by the ATTORNEY:
- a. Pleading no contest to or being found guilty of a felony or a crime involving moral turpitude;
- b. Persistent failure or inability to perform the duties of the
 Agreement, whether willful or otherwise;
- c. Disability that seriously interferes with the performance of duties and is permanent or is likely to become permanent;
- d. Willful misconduct by the ATTORNEY pertaining to contract performance;
 - e. Habitual intemperance or the use of intoxicants or

- f. Conduct prejudicial to the administration of COUNTY's interests in entering into the Agreement, specifically additional expense to COUNTY resulting from ATTORNEY actions contrary to the spirit of this Agreement. Persistent failure or inability to perform shall not be construed to encompass actions within the discretionary duties of ATTORNEY.
 - 6) Any of the following occurrences:
- Institution of proceedings by or against ATTORNEY under the United States bankruptcy laws;
- Suspension of business operations, failure or receivership of ATTORNEY;
- c. Any assignment of this Agreement without prior written approval of COUNTY; and
- d. Failure by ATTORNEY to administer the Level One or Level Two Conflicts Offices in full compliance with any and all constitutional, legal and professional obligations or requirements, duties and responsibilities governing such Conflict Offices as are required under this Agreement.
- Any other occurrence or omission constituting a breach of contract.
- In no event shall any payment by the COUNTY constitute a waiver by the COUNTY of any breach of this Agreement or any default which may then exist on the part of the ATTORNEY. Neither shall such payment impair or prejudice any remedy available to the COUNTY with respect to the breach or default. The COUNTY shall have the right to demand of the ATTORNEY the repayment to the COUNTY of any funds disbursed to the ATTORNEY under this Agreement, which in the judgment of the COUNTY were not expended in accordance with the terms of this Agreement. ATTORNEY shall promptly refund any such funds upon such demand.
 - C. <u>Without Cause</u> Under circumstances other than those set forth above, this Agreement may be terminated by COUNTY upon the giving of one hundred eighty (180) days advance written notice of an intention to terminate. ATTORNEY

may terminate this Agreement upon written notice to COUNTY at least one hundred eighty (180) days prior to the effective date of termination.

5. FINANCIAL ELIGIBILITY DETERMINATION

The determination of financial eligibility or indigence is the sole responsibility of the Court. Non-privileged information subsequently obtained by ATTORNEY that suggests that a client is not eligible for appointment of counsel, shall be provided to the Court. At the request of the Court, ATTORNEY shall attend, as a witness, any hearing regarding the client's ability to reimburse COUNTY for the value of ATTORNEY's services.

ATTORNEY's participation in such a hearing remains subject to appropriate claims of privilege. Upon commencement of representation, ATTORNEY shall advise client of the requirements of this Section 5.

6. FINANCIAL ELIGIBILITY RECORDS

Determination of financial eligibility or indigence is the sole responsibility of the Court. ATTORNEY shall nevertheless prepare and maintain records sufficient to enable County to determine the cost of representing each person represented by ATTORNEY and shall make such records available to COUNTY upon COUNTY's request. ATTORNEY shall obtain from each and every person ATTORNEY is appointed to represent, a completed questionnaire verifying the person's eligibility for conflict Public Defender services. At no additional expense to COUNTY, ATTORNEY shall participate and assist COUNTY in the preparation of any questionnaire and shall provide the applicable courts with a copy of each such completed questionnaire upon disposition of each case for which ATTORNEY is appointed. ATTORNEY's participation and disclosure remains subject to appropriate claims of privilege.

7. FEE REIMBURSEMENT

ATTORNEY shall be responsible for the completion of both attorney and registration fee forms. The Attorney Fee form is to be completed and provided to the Court at the conclusion of a case. The Registration Fee form shall be presented to clients at the time of appointment.

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8. CONTRACT PRICE:

Total Contract Price - The Total Contract Price to be paid ATTORNEY by COUNTY is not to exceed Twenty-Two Million Seven Hundred Thirty-Three Thousand Seven Hundred Sixty Dollars (\$22,733,760) consisting of Twenty-Two Million One Hundred Thirty-Three Thousand Seven Hundred Sixty Dollars (\$22,133,760) for the services to be provided hereunder, including the work to be performed hereunder, for all of the administration, management and supervision, attorney services, support services, ancillary services, and other services identified in ATTORNEY's final Proposal to COUNTY's RFP, and Six Hundred Thousand Dollars (\$600,000) for those enumerated Reimbursable Services which are set forth in subsection B below, all as further defined and specified in this Agreement (hereinafter referred to as the "Total Contract Price"). The Total Contract Price includes all of the prices, fees, charges and expenses necessary in accordance with this Agreement to provide the services hereunder and to meet the requirements of ATTORNEY to provide the services hereunder and to meet the requirements of ATTORNEY's Proposal and the COUNTY's RFP. The Total Contract Price or "Flat Fee," is the sole consideration to be paid to ATTORNEY hereunder, and includes provision for all out-of-pocket costs, such as computer time, freight, long distance telephone charges, travel expenses, copying, telecopying, faxing and postage, and for all items or services necessary to deliver the services described herein. Accordingly, no amounts not specified in this Section 8 shall be billed to or paid by COUNTY, except pursuant to an amendment to this Agreement authorized by COUNTY's Board of Supervisors. ATTORNEY shall not assign any payments or portions of payments without prior written consent of COUNTY.

ATTORNEY's agreement to this Flat Fee is based upon ATTORNEY's Proposal and ATTORNEY's independent investigation and review of the statistical information set forth in COUNTY's RFP and ATTORNEY's Proposal. The parties agree and represent to each other that the Flat Fee basis of compensation has been established after consideration of the facts set forth in California Penal Code Section 987.3.

ATTORNEY'S agreement to this Flat Fee shall include ATTORNEY'S representation fees for special circumstance – homicide cases as specified in Section 2 of

this Agreement. Additional special circumstance – homicide case costs, including the cost of second counsel if required, investigation and ancillary services shall be approved and compensated pursuant to the policy of the Fresno County Superior Court (unless approved at a different rate through a court order) regarding appointment of private counsel in said cases and shall be entirely outside of this Agreement.

The parties to this Agreement acknowledge that the compensation for ATTORNEY is based in part on the number of judicial positions existing in the Court as of the date of this Agreement. In the event additional judicial positions(s) are created in the Court during the term of this Agreement, the parties agree to meet and confer regarding the impact of such additional positions(s). If ATTORNEY's duties and responsibilities are materially impacted by such additional positions(s), the parties shall negotiate in good faith to increase ATTORNEY's compensation so that ATTORNEY will continue to be able to meet its obligations under this Agreement. In the event the parties cannot agree upon such increase in ATTORNEY's compensation within sixty (60) days of the commencement of such negotiations, then either party may terminate this contract by giving ninety (90) days written notice of intent to terminate to the other party.

- B. Reimbursable Services Fund For the purposes of this

 Agreement, there are two classes of ancillary services. The first class is the Spanish interpreter and investigative services to be provided by the in-house staff of ATTORNEY. The second class in Reimbursable Services is limited to non-Spanish interpreter services, expert witness fees, court reporters utilized in depositions, transcript services, polygraph services, defendant clothing for courtroom appearances of incarcerated defendants, and other specialized services which cannot reasonably be provided by ATTORNEY's own staff. To provide funds for the purpose of reimbursement of the reasonably necessary charges for these Reimbursable Services, the parties agree to hereby identify and segregate a portion of the Total Contract Price to serve as a fund from which ATTORNEY may seek reimbursement, and to operate that fund (hereinafter referred to as "Fund") as follows:
- The parties agree and understand that the funds to be appropriated by COUNTY for identification and use in the Fund are included within and are

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a part of the Total Contract price.

- COUNTY will appropriate One Hundred Twenty Thousand
 Dollars (\$120,000) each fiscal year of the Agreement. The total five-year appropriation by
 COUNTY for the Fund shall not exceed Six Hundred Thousand Dollars (\$600,000).
- 3) COUNTY shall only approve Reimbursable Services payments that do not exceed the current rate schedule set forth by the Court and in accordance with Penal Code Section 987.3, unless approved at a different rate through a court order.
- 4) ATTORNEY shall submit an invoice for up to Ten Thousand Dollars (\$10,000) as a first draw on these funds for each of the Level One and Level Two Conflicts Offices. ATTORNEY shall place said monies in a trust fund which shall be equally accessible to the attorneys to whom an indigent defendant case is assigned. ATTORNEY may request as needed throughout each year of the Agreement up to an additional Ten Thousand Dollars (\$10,000.00) drawn down by invoice, supported by such accounting and reporting as specified in Section 13, submitted to COUNTY.
- 5) Any part of the annually appropriated Fund which is not used or utilized for payment of invoices for charges incurred in that year, shall revert to COUNTY and is not subject to further charges hereunder.
- 6) Charges in any year, which exceed the annual amount appropriated by COUNTY for that year, will be applied against the appropriation for the succeeding year or years remaining in the Agreement.
- 7) ATTORNEY shall have no personal interest in the funds appropriated by COUNTY for use in the Fund, and ATTORNEY agrees and understands that the sole purpose of the Fund is reimbursement of the reasonable and necessary charges incurred by ATTORNEY for Reimbursable Services.
- 8) In the event that the total appropriations to the Fund for the potential five year period of this Agreement have been fully exhausted hereunder by ATTORNEY through invoices for reasonable and necessary charges for the provision of Reimbursable Services, the parties agree that they will mutually review the amounts and

funding levels set forth in this subsection and explore an adjustment thereof through agreement renegotiations and agreement modification.

- C. <u>Holdover Cases Funding</u> Compensation for Holdover Cases shall not exceed the amounts defined in the then -current rate schedule set forth by the Court for cases subject to Penal Code Section 987.3.
- D. <u>Payment</u> ATTORNEY shall receive payment according to the following schedule:
- Year One (1) service payments, excluding Reimbursable Service Fund, shall be Three Hundred Thirty-Six Thousand Five Hundred Seventy-Eight Dollars (\$336,578) each month and will not exceed Four Million Thirty-Eight Thousand Nine Hundred Thirty-Six Dollars (\$4,038,936), annually;
- 2) Year Two (2) service payments, excluding Reimbursable Service Fund, shall be Three Hundred Fifty-Three Thousand Four Hundred Seven Dollars (\$353,407) each month and will not exceed Four Million Two Hundred Forty Thousand Eight Hundred Eighty-Four Dollars (\$4,240,884), annually;
- 3) Year Three (3) service payments, excluding Reimbursable Service Fund, shall be Three Hundred Seventy-One Thousand Seventy-Seven Dollars (\$371,077) each month and will not exceed Four Million Four Hundred Fifty-Two Thousand Nine Hundred Twenty-Four Dollars (\$4,452,924), annually;
- 4) Optional Year Four (4) service payments, excluding Reimbursable Service Fund, shall be Three Hundred Eighty-Five Thousand Nine Hundred Twenty Dollars (\$385,920) each month and will not exceed Four Million Six Hundred Thirty-One Thousand Forty Dollars (\$4,631,040), annually; and
- 5) Optional Year Five (5) service payments, excluding Reimbursable Service Fund, shall be Three Hundred Ninety-Seven Thousand Four Hundred Ninety-Eight Dollars (\$397,498) each month and will not exceed Four Million Seven Hundred Sixty-Nine Thousand Nine Hundred Seventy-Six Dollars (\$4,769,976), annually.

Payment for services, other than Reimbursable Services, shall occur within ten (10) days after COUNTY's receipt of an invoice after the end of each month in which such

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services were rendered.

The compensation payable under this subsection is the maximum amount which COUNTY shall pay ATTORNEY for providing legal defense services to indigent defendants under this Agreement, and ATTORNEY shall assume and pay all other expenses incurred in ATTORNEY's performance of this Agreement.

COUNTY shall receive all funds collected pursuant to Penal Code sections 987.4, 987.6, and 987.8, Government Code section 27712, and any other statutes or case law providing for reimbursement for the cost of legal defense services rendered under this Agreement, and no portion of said funds shall inure to ATTORNEY's benefit or otherwise affect the amounts specified in this Section 8.

E. Other Compensation Prohibited – In no event shall ATTORNEY, including ATTORNEY's Level One Conflict Office, Level Two Conflict Office and any Wheel Attorney, accept anything of value as consideration for services rendered on behalf of an indigent defendant pursuant to this Agreement, except from COUNTY as prescribed by the terms of this Agreement.

If an appointed Indigent is subsequently determined to be ineligible for representation hereunder, ATTORNEY is prohibited from subsequently representing such person on a fee for service basis in matters included within the original appointment or referring the indigent defendant to an ATTORNEY already receiving compensation, either directly or indirectly from this Agreement.

CASELOAD AND WORK LEVELS:

COUNTY has disclosed to ATTORNEY all information it possesses concerning the type and number of cases handled by County's prior provider for these services for the three/five years immediately preceding this Agreement. The information derives from reports submitted by ATTORNEY (as COUNTY's prior provider) to COUNTY, concerning the type and number of cases handled by ATTORNEY during the term of such ATTORNEY's prior agreement with COUNTY. ATTORNEY represents to COUNTY that it is experienced as an attorney in the representation of indigent defendants, and that its projections are based upon its independent investigation and consideration of the

circumstances, policies and practices within Fresno County and has recommended a flat rate fee for the provision of services hereunder. ATTORNEY and COUNTY acknowledge that many factors outside the control of the parties can affect the ability of ATTORNEY to accurately project caseloads and work levels with certainty. The court and the prosecution largely control such factors and the length of time between arraignment and trial, local sentencing practices, and pleading negotiation practice. ATTORNEY has anticipated and liquidated in its flat fee rate, to the extent possible, all additional expenses arising from such changes, and ATTORNEY assumes the risk of and hereby waives any claim(s) to additional compensation for expenses which may be incurred by reason of such or similar circumstances.

The foregoing representations by ATTORNEY are a significant and substantial inducement to COUNTY to enter into this Agreement with ATTORNEY, and COUNTY relies upon ATTORNEY's experience and understanding of the criminal justice system, as well as ATTORNEY's understanding of the circumstances likely to occur during the term of this Agreement.

Notwithstanding the foregoing, extraordinary changes beyond the reasonable expectations of the parties may give rise to a need to modify this Agreement to ensure that ATTORNEY will be able to perform the obligations of this Agreement and to provide adequate legal representation. In the event of extraordinary events or conditions, ATTORNEY may request COUNTY to modify this Agreement, upon reasonable notice and satisfactory proof of the need therefor, to provide for such extraordinary events or conditions to allow ATTORNEY to perform the obligations of this Agreement.

10. MINIMUM PROFESSIONAL QUALIFICATIONS:

ATTORNEY shall maintain two (2) full-time offices within the COUNTY, and shall ensure that all attorneys performing legal services under this Agreement are active members in good standing of the State Bar of California. ATTORNEY shall maintain ongoing communications with the local Bar Association and other interested professional groups to assure that ATTORNEY's operations meet the established professional standards for adequate representation.

ATTORNEY shall provide to COUNTY the names of all attorneys performing legal

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defense services under this Agreement, their experience, qualifications, and areas of specialization, and shall update this information promptly as necessary. ATTORNEY shall develop and establish categories of minimum special qualifications and categories of cases which each attorney is eligible to handle.

The legal representation provided by ATTORNEY and all attorneys performing services under this Agreement shall be of such high quality as will meet all constitutional, statutory, case law, and professional standards and requirements. Federal and State Constitutions require provision of competent counsel in criminal cases. In California, the adopted test for determining competence of counsel in criminal cases is that of a "reasonably competent attorney acting as a diligent, conscientious advocate" (Strickland v. Washington (1984) 466 U.S. 668, 694, 104 S.Ct. 2052, 80 L.Ed.2d 674). ATTORNEY agrees to provide competent legal services in conformity with the above standards. Specifically, the following duties and responsibilities of counsel as set forth in prior court decisions and professional standards will be observed. These include:

- 1) The duty of careful, factual and legal investigation. (See Strickland v. Washington (1984) 466 U.S. 668, 694, 104 S.Ct. 2052, 80 L.Ed.2d 674 duty to research the law and raise objections; In re Saunders (1970) 2 Cal.3d 1033 duty to investigate medical reports and conduct psychiatric examinations to support a diminished capacity defense; and ABA Standards for Criminal Justice: Prosecution and Defense Function, 3d ed., © 1993 American Bar Association (hereinafter referred to as "ABA Standard"), Standards 4-1.1 through 4-8.6).
- 2) The duty to take prompt action to protect a client's legal rights. (ABA Standards, Section 3.6a (includes procedural steps such as moving for pretrial release, obtain psychiatric examination, moving for change of venue or continuance, suppression of illegally obtained evidence, severance from jointly charged defendants, or dismissal)).
 - The duty to keep a client informed. (ABA Standards, Section
- 4) The duty to prepare for jury selection, examination of witnesses, submission of instructions and presentation of argument at trial. (ABA)

Standards Sections 7.2(a) and 7.2(b).)

- 5) The duty to know and explore sentencing alternatives. (ABA Standards Section 8.1(b).)
- The duty to advise concerning appeals. (ABA Standards Section 8.2(a).)
- 7) The duty not to accept more cases than can be competently handled. (See Martin v. State Bar (1978) 20 Cal.3d 717.)
- 8) The duty not to handle a legal matter which the attorney knows or should know that he or she is not competent to handle. (Code of Responsibility, Canon 6, disciplinary rule no. 6-101(a).)
 - 9) The duty to maintain confidence and secrets.
- Offices in full compliance with any and all constitutional, legal, ethical, professional obligations, duties and responsibilities governing such conflict as required under this Agreement, as specified in Exhibit "A" (ATTORNEY's policies, procedures and practices for multiple conflicts services).

This Agreement shall be construed so no breach occurs if ATTORNEY's conduct is dictated by any constitutional or statutory requirement, ATTORNEY's duties to the courts, clients rules of professional responsibility, or considerations of professional ethics.

ATTORNEY, in the performance of this Agreement, shall comply with all applicable federal, state and local laws, and the regulations, guidelines, procedures and standards that are promulgated thereunder, as well as applicable professional standards.

11. PROFESSIONAL TRAINING AND DEVELOPMENT:

ATTORNEY shall ensure that each attorney providing services under this

Agreement shall be provided professional training, and ATTORNEY agrees that the
compensation to be provided to ATTORNEY includes the amount to defray such training
expense. ATTORNEY shall require all attorneys performing services under this

Agreement or any subcontract thereto, to obtain ongoing professional training at a level

and cost which does not fall below minimum professional standards. ATTORNEY shall also be responsible for reasonable professional training of non-attorney professional staff.

12. CONFLICTS OF INTEREST AND APPEARANCE OF IMPROPRIETY:

The parties recognize that ethical considerations such as those referred to in the California Rules of Professional Conduct may prohibit attorneys in the Level One Conflict Office from accepting some appointments normally included in the contract caseload. ATTORNEY agrees to establish a system for screening appointments upon intake to discover potential conflicts of interest and make appropriate referrals to the Level Two Conflict Office or to Wheel Attorneys to provide legal defense services.

Upon discovery of a conflict of interest or other ethical consideration precluding further representation, ATTORNEY shall immediately notify the affected client and refer the case to the Level Two Conflict Office, or to Wheel Attorneys or to the Court as necessary.

ATTORNEY's Level One Conflict Office shall not decline to represent any eligible person except for a conflict of interest or disqualification pursuant to written order from the Court.

13. REPORTS:

ATTORNEY shall provide to the Presiding Judge of the Court notice of the attorneys so designated by Attorney for services provided under this Agreement, and ATTORNEY agrees to promptly notify the courts of any additions or deletions to the attorneys so employed, with a copy of such correspondence or notice provided to COUNTY's Contract Administrator.

A. Required Reports – ATTORNEY shall provide COUNTY's

Contract Administrator each month with a case report on each case handled in a format required by COUNTY as provided in Attachment A. Additionally, ATTORNEY shall provide Monthly reports of an accounting of the Ancillary services funds spent during that month in a format required by COUNTY as provided in Attachment B, including any and all receipts, invoices or other billing documents with each defendant's name and case numbers referenced on each invoice for the Ancillary services rendered. Monthly reports

shall be filed on or before the 15th day of the month following the month of activity reported. In addition, ATTORNEY will submit an annual narrative and statistical report as specified by the COUNTY. The annual report shall be available in an electronic format and filed with COUNTY's Contract Administrator and the Court's Executive Officer no later than August 15th of each year. Failure to provide the case, monthly or annual reports shall be cause to withhold payment to ATTORNEY until such time as the required reports are filed.

B. Examination of Records – While conforming with Section 15 of this Agreement, ATTORNEY shall at any time during its normal business hours and as often as COUNTY may deem necessary, make available to COUNTY for examination, its records and data with respect to all matters covered by this Agreement and shall permit COUNTY to audit and inspect all invoices, materials, payrolls, records of personnel, conditions of employment and other data relating to all matters covered by this Agreement. ATTORNEY shall maintain the confidentiality of records pursuant to all federal, state and local laws and professional ethics and standards.

14. RETENTION OF FILES:

All files, including time records, for any legal services provided under this Agreement shall be the responsibility of ATTORNEY. ATTORNEY shall maintain all misdemeanor files and time records for each misdemeanor case for a period of five (5) years following closure of the file. ATTORNEY shall maintain all felony files and time records for each felony case for a period of at least ten (10) years following closure of the file. Closure of the file is defined as the last date ATTORNEY renders legal defense service to an indigent defendant in an assigned case. ATTORNEY shall take all necessary steps to ensure that any successor counsel to this Agreement shall be under the same obligations as stated herein. ATTORNEY shall furnish safe and secure storage for all of ATTORNEY's files for the respective five (5) and ten (10) year time period prescribed above. ATTORNEY shall notify COUNTY within thirty (30) days prior to any changes in storage location. Neither COUNTY nor any other person or entity shall be permitted to access any such file without the written consent of ATTORNEY, or upon Court order. Prior to closing each file, ATTORNEY shall exercise due diligence to notify

the indigent defendant of ATTORNEY's obligations under this Section 14.

15. AUDITS AND INSPECTIONS:

ATTORNEY shall at any time during business hours, and as often as the COUNTY may deem necessary, make available to the COUNTY for examination all of its records and data with respect to the matters covered by this Agreement. The ATTORNEY shall, upon request by the COUNTY, permit the COUNTY to audit and inspect all of such records and data necessary to ensure ATTORNEY's compliance with the terms of this Agreement. ATTORNEY shall be subject to the examination and audit of the California State Auditor for a period of three (3) years after final payment under contract (Government Code Section 8546.7).

16. INDEPENDENT CONTRACTOR:

ATTORNEY shall employ attorneys to provide representation necessary to fulfill ATTORNEY's case obligations under this Agreement in Court or any other court where trial is held in the event of a change of venue.

In performance of the work, duties and obligations assumed by ATTORNEY under this Agreement, it is mutually understood and agreed that ATTORNEY, including any and all of the ATTORNEY's officers, agents, subcontractors, and employees will at all times be acting and performing as an independent contractor, and shall act in an independent capacity and not as an officer, agent, servant, employee, joint venturer, partner, or associate of the COUNTY. Furthermore, COUNTY shall have no right to control or supervise or direct the manner or method by which ATTORNEY shall perform its work and function including but not limited to legal defense services. However, COUNTY shall retain the right to administer this Agreement so as to verify that ATTORNEY is performing its obligations in accordance with the terms and conditions thereof. ATTORNEY and COUNTY shall comply with all applicable provisions of law and the rules and regulations, if any, of governmental authorities having jurisdiction over matters the subject thereof.

Because of its status as an independent contractor, ATTORNEY and ATTORNEY's staff shall have absolutely no right to employment rights and benefits available to COUNTY employees. ATTORNEY shall be solely liable and responsible for providing to,

or on behalf of, its employees all legally required employee benefits. In addition, ATTORNEY shall be solely responsible and save COUNTY harmless from all matters relating to payment of ATTORNEY's employees, including compliance with Social Security withholding and all other regulations governing such matters. It is acknowledged that during the term of this Agreement, ATTORNEY may be providing services to others unrelated to the COUNTY or to this Agreement. This aforementioned indemnification provision shall survive the expiration or termination of this Agreement.

17. MODIFICATION:

Any matters of this Agreement may be modified from time to time by the written consent of all the parties without, in any way, affecting the remainder.

18. NON-ASSIGNMENT:

Neither party shall assign, transfer or sub-contract this Agreement nor their rights or duties under this Agreement without the prior written consent of the other party, except in the case of ATTORNEY's contracts with Stand-in Attorneys or Wheel Attorneys, as specified in Section 1 of this Agreement.

19. NON-DISCRIMINATION:

No person shall, on the grounds of race, sex creed, color, age handicapped status or national origin, be excluded from participation in, be refused the benefits of, or otherwise be subjected to discrimination in any activities, programs, services, or employment under this Agreement.

20. HOLD HARMLESS:

ATTORNEY agrees to indemnify, save, hold harmless, and at COUNTY'S request, defend the COUNTY, its officers, agents, and employees from any and all costs and expenses, damages, liabilities, claims, and losses occurring or resulting to COUNTY in connection with the performance, or failure to perform, by ATTORNEY, its officers, agents, or employees under this Agreement, and from any and all costs and expenses, damages, liabilities, claims, and losses occurring or resulting to any person, firm, or corporation who may be injured or damaged by the performance, or failure to perform, of ATTORNEY, its officers, agents, or employees under this Agreement.

21. CERTIFICATION REGARDING DEBARMENT, SUSPENSION AND OTHER RESPONSIBILITY MATTERS:

ATTORNEY must sign an appropriate Certification Regarding Debarment, Suspension, and Other Responsibility Matters. Additionally, the ATTORNEY must immediately advise COUNTY in writing if, during the term of the agreement: (1) ATTORNEY, or any attorney, employed or subcontracted, becomes suspended, debarred, excluded or ineligible for participation in federal or state funded programs or from receiving federal funds as listed in the excluded parties list system (http://www.epls.gov); or (2) during the applicable term of this Agreement, ATTORNEY, including employees, agents and subcontractors, is convicted or, or had a civil judgment rendered against them for:

- Fraud or a criminal offense in connection with obtaining, attempting to obtain or performing a public (federal, state, or local) transaction or contract under a public transaction;
 - 2) Violation of a federal or state antitrust statute;
- Embezzlement, theft, forgery, bribery, falsification, or destruction of records;
 - 4) False statements or receipt of stolen property; or
- 5) Any State Bar discipline or discipline by the Department of Consumer Affairs, Bureau of Security and Investigative Services, current or prior license revocations and suspension, and any other criminal history.

ATTORNEY shall indemnify, defend and hold the County harmless for any loss or damage resulting from a conviction, debarment, exclusion, ineligibility or other matter listed in the signed Certification Regarding Debarment, Suspension, and Other Responsibility Matters.

22. INSURANCE:

Without limiting the COUNTY's right to obtain indemnification from or any third parties, ATTORNEY, at its sole expense, shall maintain in full force and effect, the following insurance policies throughout the term of the Agreement:

A. Commercial General Liability - Commercial General Liability Insurance with limits of not less than One Million Dollars (\$1,000,000) per occurrence and an annual aggregate of Two Million Dollars (\$2,000,000). This policy shall be issued on a per occurrence basis. COUNTY may require specific coverages including completed operations, products liability, and contractual liability, Explosion-Collapse-Underground, fire legal liability or any other liability insurance deemed necessary because of the nature of this contract.

- B. Automobile Liability Comprehensive Automobile Liability Insurance with limits for bodily injury of not less than Two Hundred Fifty Thousand Dollars (\$250,000.00) per person, Five Hundred Thousand Dollars (\$500,000.00) per accident and for property damages of not less than Fifty Thousand Dollars (\$50,000.00), or such coverage with a combined single limit of Five Hundred Thousand Dollars (\$500,000.00). Coverage should include owned and non-owned vehicles used in connection with this Agreement.
- C. Attorney at Law Professional Liability and Errors and Omissions Such program of insurance shall be in the amount of not less than One Million Dollars (\$1,000,000) per occurrence, One Million (\$1,000,000) annual aggregate, and such insurance shall be primary to any other similar insurance maintained by COUNTY. This coverage shall be issued on a per claim basis. ATTORNEY agrees that it shall maintain, as its sole expense, in full force and effect for a period of three (3) years following the termination of this Agreement, one or more policies of professional liability insurance with limits of coverage as specified herein.
- D. Workers' Compensation A policy of Workers' Compensation insurance as may be required by the California Labor Code.

ATTORNEY shall obtain endorsements to the Commercial General Liability insurance naming the County of Fresno, its officers, agents, and employees, individually and collectively, as additional insured, but only insofar as the operations under this Agreement are concerned. Such coverage for additional insured shall apply as primary insurance and any other insurance, or self-insurance, maintained by COUNTY, its officers,

agents and employees shall be excess only and not contributing with insurance provided under ATTORNEY's policies herein. This insurance shall not be cancelled or changed without a minimum of thirty (30) days advance written notice given to COUNTY.

Within Thirty (30) days from the date ATTORNEY signs and executes this

Agreement, ATTORNEY shall provide certificates of insurance and endorsement as stated above for all of the foregoing policies, as required herein, to the County of Fresno,

(Samantha Buck, Fresno County Administrative Office, 2281 Tulare Street, Room 304, Fresno, CA 93721), stating that such insurance coverage have been obtained and are in full force; that the County of Fresno, its officers, agents and employees will not be responsible for any premiums on the policies; that such Commercial General Liability insurance names the County of Fresno, its officers, agents and employees, individually and collectively, as additional insured, but only insofar as the operations under this Agreement are concerned; that such coverage for additional insured shall apply as primary insurance and any other insurance, or self-insurance, maintained by COUNTY, its officers, agents and employees, shall be excess only and not contributing with insurance provided under ATTORNEY's policies herein; and that this insurance shall not be cancelled or changed without a minimum of thirty (30) days advance, written notice given to COUNTY.

In the event ATTORNEY fails to keep in effect at all times insurance coverage as herein provided, the COUNTY may, in addition to other remedies it may have, suspend or terminate this Agreement upon the occurrence of such event.

All policies shall be issued by admitted insurers licensed to do business in the State of California, and such insurance shall be purchased from companies possessing a current A.M. Best, Inc. rating of A FSC VII or better.

23. <u>SELF DEALING DISCLOSURE:</u>

Members of ATTORNEY's Board of Directors shall disclose any self-dealing transactions that they are a party to while ATTORNEY is providing goods or performing services under this Agreement. A self-dealing transaction shall mean a transaction to which ATTORNEY is a party and in which one or more of its directors has a material financial interest. Members of the Board of Directors shall disclose any self-dealing

transactions that they are a party to by completing and signing a Self-Dealing Transaction Disclosure Form (Exhibit "B" hereto) and submitting it to COUNTY prior to commencing with the self-dealing transaction or immediately thereafter.

24. GOVERNING LAW:

Venue for any action arising out of or related to this Agreement shall only be in Fresno County, California. The rights and obligations of the parties and all interpretation and performance of this Agreement shall be governed in all respects by the laws of the State of California.

25. NOTICES:

The persons and their addresses having authority to give and receive notices under this Agreement include the following:

COUNTY	ATTORNEY
COUNTY OF FRESNO	Richard A. Ciummo and Associates
County Administrative Office	Attn: Richard A. Ciummo
2281 Tulare Ave, Room 304	123 Fourth Street
Fresno, CA 93721	Madera, CA 93638

Any and all notices between the COUNTY and the ATTORNEY provided for or permitted under this Agreement or by law shall be in writing and shall be deemed duly served when personally delivered to one of the parties, or in lieu of such personal services, when deposited in the United States Mail, postage prepaid, addressed to such party.

26. ENTIRE AGREEMENT:

This Agreement constitutes the entire agreement between the ATTORNEY and COUNTY with respect to the subject matter hereof and supersedes all previous Agreement negotiations, proposals, commitments, writings, advertisements, publications, and understanding of any nature whatsoever unless expressly included in this Agreement.

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1	IN WITNESS WHEREOF, the parties her	eto have executed this Agreement as of
2	the day and year first hereinabove written.	
3	ATTORNEY-CONTRACTOR	COUNTY OF FRESNO
4	mul Deell	I Pale
5	(Authorized Signature)	Chairman, Board of Supervisors
6	Michael Fitzenld CEO	ATTEST: BERNICE E. SEIDEL, Clerk
7	123 East Founth Sheet	Board of Supervisors
8	Medisa C4. 93638 Mailing Address	By Susan Bishop Deputy
10	DATE: 5-11-17	DATE:
11	DATE. 3 // /	REVIEWED & REGOVIMENDED FOR APPROVAL
12		A SOURCE OF THE
13		Department Head's Signature
14	APPROVED AS TO LEGAL FORM	APPROVED AS TO ACCOUNTING FORM
15	Janu T Sout DEAVTY	July > kg
16	County Counsel	Auditor-Controller/Treasurer-Tax Collector
17	FOR ACCOUNTING USE ONLY:	
18	ORG No.: 2875	
19	Account No.: 7301 Requisition No.:	
20		
21	FCMC 06/11 c:userswaortizappdatal.ocalwicrosoftwindowsvne	
22	AGREEMENT W_BOTH SETS OF CHANGES_TEMPORARAY.DOCX	
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RICHARD A. CIUMMO & ASSOCIATES, A PROFESSIONAL LAW CORPORATION

POLICY AND PROCEDURES

FOR

MULTIPLE CONFLICTS SERVICES

EXHIBIT A

POLICY AND PROCEDURES

I.

GENERAL OVERVIEW

The multiple conflicts offices of Richard A. Ciummo & Associates, a Professional Law Corporation ("the firm") will represent clients whose cases present a conflict of interest within the Fresno County Public Defender's Office. The scope of services is inclusive of the first (1st) through seventh (7th) levels of conflict defense. To provide said services, the firm will maintain two (2) in-house offices and will contract with five (5) independent attorneys to be assigned cases on a rotational basis. Assignment of cases is as follows:

When the Fresno County Public Defender declares a conflict of interest or in the event of a multiple-defendant case, the court shall appoint Ciummo & Associates ("C&A") as the first alternate attorneys for said conflict or second defendant. If C&A declares a conflict or the case is a three-defendant case, the court shall appoint Alternate Defense Office ("ADO"). If ADO declares a conflict or there are additional defendants in the case, the court shall contact ADO for the next available contract attorney to be assigned the aforementioned defendant(s). ADO will maintain a list of contract attorneys to be assigned to said cases and shall notify the court of the next attorney available on a rotational basis.

The attorneys employed in the offices of C&A and ADO will be employees of the firm. The attorneys will be supervised by the Chief Defense Attorney ("CDA") in their respective offices. All pleadings filed or submitted to a court of record on behalf of clients will bear the name of the applicable office.

The CDA will report directly to the firm's Administrative Office CEO or his designee.

The CDA will bear responsibility for supervising, directing, coordinating and evaluating the work of all the attorneys and staff employed in his/her office. In matters regarding decisions and judgments about how to represent individual clients on matters pending before the court, the CDA will have sole responsibility for providing guidance and direction to the attorneys in his/her office. The Administrative Office of Richard A. Ciummo & Associates will not seek to intervene in, influence or exert control either directly or indirectly over the professional and legal work of staff attorneys on any assigned case to C&A or ADO.

With regard to matters concerning the professional conduct of employees, internal office procedures, relationships with county departments and other firm offices, and the presentation of matters of policy and public interest unrelated to representation of a client on specific cases, the attorneys and staff assigned to C&A and ADO shall have the same duties and responsibilities as other staff members of the firm.

IMPLEMENTATION OF SERVICES

A. PHYSICAL SEGMENTATION OF C&A AND ADO

To promote in both substance and appearance the independence of the attorneys in the C&A and ADO offices and to dispel any appearance of a conflict of interest which would affect the legal representation afforded clients of C&A and ADO, the following safeguards and procedures will be established:

- 1. Office Space. C&A and ADO will be located and housed in office space separate from each other. The offices provided by C&A and ADO to their attorneys for meeting with clients as well as case preparation will both individually and in the aggregate be separate and apart from each other's office space.
- 2. <u>Clerical Staff and Communications Systems</u>. Separate clerical staff and space, telephone and fax equipment and any other clerical equipment (e.g., computers) will be provided to the C&A and ADO staff for their exclusive use so as to minimize any possibility of confidential communications with clients or other parties being purposefully or inadvertently compromised.

C&A and ADO will have separate telephone and fax numbers. Each office will also have letterhead, pleading paper, and business cards separate and distinct from each other.

- 3. <u>Investigation Staff</u>. C&A and ADO will have an investigation staff separate from each other. Investigators will report directly to their CDA.
- 4. File Management and Client Confidentiality. C&A and ADO will establish its own set of client files and such files will be kept separate and confidential so that no employee of one office will have access to the files of the other office. The same policy will apply to closed client files of C&A and ADO.
- 5. Accounting and Budget. Any staff requests for funds from the ancillary services account made by staff in preparation for cases assigned to C&A and ADO will be submitted to their respective CDA. Upon approval by the CDA, requests for funds will be processed and the paperwork sent to the County Administrative Office pursuant to contract.

Any matters of accounting and budget within C&A and ADO which could possibly contain client confidential information or present a risk of conflict shall be processed by staff in each office and kept separate from the other.

B. SUPERVISION OF PERSONNEL OF C&A AND ADO

- 1. <u>Duties and Responsibilities of the Office CDA</u>. The CDA will supervise all attorneys and staff and have sole responsibility for providing guidance and direction to the attorneys and staff. The CDA will report directly to the Administrative Office CEO or his designee.
 - a. <u>Hiring, Firing and Promotions</u>. Attorneys and staff may be initially recruited, screened and selected by the Administrative Office of the firm.

Once staff is assigned to C&A or ADO, however, any changes in any staff member's salary or working conditions can be made by the firm's Administrative Office upon a recommendation initiated by the CDA. Consistent with the function of C&A and ADO, every effort shall be made to achieve promotional salary parity with the other offices of the firm.

All evaluations of the work performance of staff members assigned to C&A and ADO will be submitted only by the CDA to the Administrative Office CEO or his designee for review and no other member of the firm will have any input or comment upon such recommendations or any action to be taken by the Administrative Office CEO or designee.

Any recommendation for transfer of an attorney or other staff member from C&A or ADO to another office of the firm will be made only by the CDA to the Administrative Office CEO or designee.

Any disciplinary measures--up to and including termination of an employee--can be initiated only by the CDA and are subject to review and approval by the Administrative Office CEO or his designee.

- b. <u>Case Workload and Conditions for Employment</u>. It is the policy of the firm to maintain appropriate workloads. The CDA shall have the responsibility of maintaining caseloads and working conditions that are consistent with the proper representation of clients.
- c. <u>Requests for Funds</u>. Requests for funds for the use of experts, investigation, or travel relating to a case assigned to a member of the C&A or ADO staff shall be submitted to the CDA for approval. The CDA shall make the final decision on all requests for ancillary funds.
- 2. Transfer of Employees Between Offices. Every effort will be made to minimize transfers between C&A and ADO. In the event an employee of C&A or ADO transfers to or from the other, procedures shall be followed in order to appropriately identify and prevent potential conflicts of interest.

a. <u>Transfer of Attorneys</u>. Should an attorney transfer into or out of C&A or ADO, that attorney must present to the new CDA a list of all clients represented by that attorney while working for the other office. That list will then be compared with the computerized list of clients, co-defendants, and witnesses of the new office.

If any matches are discovered, the client whose case has been identified as being in conflict will be notified. Each attorney affected will be instructed about the conflict and advised not to discuss the case in the presence of the other or to seek any information about the case in conflict. The CDA will distribute a memorandum to the appropriate parties, including all staff of the new office, notifying them of the screening of each affected attorney from the case in conflict.

If either CDA feels that the transfer cannot be accomplished with adequate safeguards for the client, then the transfer will not occur and the attorney will be returned to the sending office. The CDA will maintain accurate records of each case involving conflicts with transferring attorneys and will monitor attorney compliance with these rules and the California Rules of Professional Conduct. As each matched case in conflict is closed, the transferring attorney will be notified.

b. <u>Transfer of Supervisors</u>. In the event a supervisor of attorneys, investigators, or other staff member, transfer to or from C&A or ADO, the same procedures as described above for attorney transfers shall be followed.

The supervisor will be screened off from any case in the new office which would present a conflict of interest with any case he or she worked on in the other office. The affected supervisor will be instructed about the conflict and advised not to discuss the case or to seek information about the case in conflict. The CDA will distribute memoranda to appropriate staff members notifying them of the screening.

C. PROTECTING CLIENT CONFIDENTIALITY

1. <u>Control of Files</u>. The CDAs in each office will be responsible for maintaining the confidentiality of client files through the use of division identification on all case numbers, other appropriate file security, both physical and electronic; and by arranging for segregated storage of closed files; and by the maintenance of correct centralized conflict data base files clearly identifying District Attorney, City Attorney or County Counsel numbers and C&A or ADO (office specific) case numbers.

2. Education of Staff re Parameters of Glass Walls and Cones of Silence. All staff members of the firm's Fresno office will be held responsible for reading and properly abiding by the Policy and Procedures Manual multiple conflicts offices.

CDAs and supervising attorneys will notify all attorneys and staff in their respective offices of the multiple conflicts offices and the importance of avoiding situations where a conflict of interest may occur with clients represented by their respective offices.

In addition, all attorneys and staff will be made aware of the procedures to follow in case a conflict should arise on a case on which he/she is working. Once a conflict has been identified, all attorneys and staff will strictly abide by the rules regarding screening of the affected staff members from communication or information on the particular case in conflict.

D. CONFLICTS OF INTEREST

- 1. <u>Identification of Potential Conflict Areas</u>. Conflicts of interest may arise in a variety of circumstances. Each attorney must be alert to recognize when he or she has a case which may involve a conflict and act accordingly. Conflicts typically arise in the following types of circumstances although this list is not exhaustive:
 - a. multiple defendants charged in the same case;
 - b. situations in which a prosecution witness or alleged victim in one case is currently our client on a separate case or was previously our client on a past/closed case;
 - c. the victim or prosecution witness is a member of the staff of the firm or is a member of the immediate family of an employee;
 - d. a member of the staff of the firm previously acted adversely to the client's interest in the case;
- 2. Reporting Conflicts. When a disabling conflict of interest occurs, the conflict must be declared at the earliest possible moment in the case. This will minimize cost and duplication of effort and will also insure that the client is provided with proper counsel as early in the proceedings as possible. Conflicts shall not be declared, however, without completing the appropriate Declaration of Conflict of Interest letter and securing the appropriate authorization.

In any case involving multiple defendants there is such a strong likelihood of a conflict that the declaration should be made at the arraignment. If the arraignment attorney has personal knowledge of any conflict, this too should be

declared at the arraignment. This may be done without prior supervisory approval. However, the attorney declaring the conflict must complete the appropriate conflict letter and submit it to his or her supervisor immediately following the court hearing. This requirement for completing a report is essential so that the names of the parties will be available to other attorneys who may be researching conflict information on their own cases.

In all other cases, the Declaration of Conflict of Interest must be completed and approved by the attorney's supervisor before declaring the conflict in court. The original conflict letter, signed by the appropriate supervisor, is maintained in the client file. A copy will be forwarded to the CDA.

- 3. <u>Procedure for Determining if a Conflict Exists</u>. Prior to declaring a conflict of interest, attorneys are responsible for verifying that sufficient factual basis for a conflict exists. This should involve:
 - a. reviewing the complaint;
 - b. reviewing the police report and other discovery material;
 - c. reviewing the intake report or pretrial service report, if available.
 - d. interviewing the defendant concerning other cases which may be pending or for which he or she may have outstanding warrants.
 - e. reviewing the office's data base, including the data base of other offices if it appears warranted by the facts of the case, to determine whether the office is currently representing or has represented a witness or co-defendant on a separate case. If a conflict is identified, the attorney will not pull the file to review it. Doing so may well disclose client confidences which will then guarantee the necessity to declare a conflict. Notify the CDA or supervising attorney.

If the review process reveals a conflict, the attorney should proceed through the steps required to declare a conflict.

4. <u>Procedure in Court</u>. When a conflict has been discovered and declaration of the conflict has the appropriate approval, the attorney will set the matter for declaration in court at the earliest possible date. Neither the prosecuting agency nor the court has the right to know the reason for the conflict. <u>Uhl v. Municipal Court</u> (1974) 37 CA3d 526. Attorneys should be particularly careful to not disclose the reason for a conflict which would divulge privileged information.

5. Personal Antagonism Between Attorney and Client. Disagreement between the client and the attorneys to trial strategy or tactics is not grounds for declaring a conflict. People v. Stewart (1970) 6 Cal.App.3d 456; People v. Williams (1970) 2 Cal.3d 894, 905-906; People v. Floyd (1970) 1 Cal.3d 694, 704-705. However, when such disagreement results in a "breakdown in the attorney/client relationship of such magnitude as to jeopardize the defendant's right to effective assistance of counsel, a substitute may be required. People v. Robels (1970) 2 Cal.3d 205, 215.

If a client seeks a hearing under <u>People v. Marsden</u> (1970) 2 Cal.3d 118, the attorney must advise his or her CDA or supervising attorney. If any attorney is relieved from representing a client as the result of a <u>Marsden</u> hearing, the appropriate supervisor must be notified. Adherence to this policy will insure that the attorney's and the defendant's rights will be protected and that a record will be maintained for others who are researching conflict issues in their own cases.

III.

INDEPENDENT CONTRACTORS

The applicable provisions of the policy and procedures set forth above shall apply to those attorneys with whom Richard A. Ciummo & Associates contracts to provide representation in Level III through Level VII conflict cases.

The contract attorneys have complete autonomy and sole responsibility for their offices and staff members.

If any questions or problems arise pertaining to contract services, the contract attorney should address the concerns to the CEO of the firm or his/her designee.

EXHIBIT B

QUALITY ASSURANCE PROCESS

The following sets forth the procedures, processes and conventions necessary to assure the delivery of high quality services to be rendered under the Agreement, the Request for Proposal 918-4396, and the Response to this RFP submitted by Richard A. Ciummo & Associates, a Professional Law Corporation. This process is referenced in the agreement between Richard A. Ciummo & Associates (Contractor) and Fresno County (County).

- Intent: The intent of this Quality Assurance process is to A. maintain the procedures, processes and conventions necessary to demonstrate the quality of services desired by Fresno County and the Courts. The Contractor and County have the mutual objective to achieve a legal defense system that provides indigent defense services for up to seven (7) levels of conflict defense. It also provides Contractor with opportunities to report on its staff's performance and to receive comments and evaluations from County necessary to prepare and implement action plans to correct and improve This includes review of the reasonable and services. necessary costs for ancillary services incurred by the Contractor for which a reimbursement has been requested.
- B. Quality Assurance Process: The Quality Assurance Process shall consist of specified meetings every six (6) months or if the circumstances warrant and upon County's request to consult over changes or refinements to the Agreement or the parties' implementation thereto that are reasonably needed to minimize the number of conflicts resulting in court appointments of private attorneys. The purpose of this process is to avoid causing County to incur additional costs from a Court appointment of private counsel at County's expense.

SELF-DEALING TRANSACTION DISCLOSURE FORM

In order to conduct business with the County of Fresno (hereinafter referred to as "County"), members of a contractor's board of directors (hereinafter referred to as "County Contractor"), must disclose any self-dealing transactions that they are a party to while providing goods, performing services, or both for the County. A self-dealing transaction is defined below:

"A self-dealing transaction means a transaction to which the corporation is a party and in which one or more of its directors has a material financial interest"

The definition above will be utilized for purposes of completing this disclosure form.

INSTRUCTIONS

- (1) Enter board member's name, job title (if applicable), and date this disclosure is being made.
- (2) Enter the board member's company/agency name and address.
- (3) Describe in detail the nature of the self-dealing transaction that is being disclosed to the County. At a minimum, include a description of the following:
 - a. The name of the agency/company with which the corporation has the transaction; and
 - b. The nature of the material financial interest in the Corporation's transaction that the board member has.
- (4) Describe in detail why the self-dealing transaction is appropriate based on applicable provisions of the Corporations Code.
- (5) Form must be signed by the board member that is involved in the self-dealing transaction described in Sections (3) and (4).

(1) Company Board Member Infor	mation:		INTO.	1000	1 . 1
Name:		Date:			
Job Title:					
(2) Company/Agency Name and A	ddress:	11.		1	1-1-1
(3) Disclosure (Please describe the		dealing transact	ion you are	a party to):	
(4) Explain why this self-dealing to	ransaction is consist	ent with the re	quirements (of Corporatio	ns Code 5233 (al):
(4) Explain why this sen sealing a					(0)
(5) Authorized Signature					
Signature:		Date:			