



COUNTY OF FRESNO
STATE OF CALIFORNIA

For the fiscal year ended June 30, 2025

**ANNUAL COMPREHENSIVE
FINANCIAL REPORT**



Compiled Under the Office of:

OSCAR J. GARCIA, CPA

AUDITOR-CONTROLLER/TREASURER-TAX COLLECTOR

County of Fresno
Annual Comprehensive Financial Report
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INTRODUCTORY SECTION

- Letter of Transmittal
- Certificate of Achievement
- Organizational Chart



County of Fresno

Oscar J. Garcia, CPA

Auditor-Controller/Treasurer-Tax Collector

December 19, 2025

The Honorable Board of Supervisors and
Citizens of the County of Fresno, California

Members of the Board and Citizens of the County of Fresno:

The Annual Comprehensive Financial Report (ACFR) of the County of Fresno (County) for the fiscal year ended June 30, 2025, is hereby submitted in accordance with the provisions of Sections 25250 and 25253 of the Government Code of the State of California. All dollar amounts are actuals unless otherwise indicated.

The report contains financial statements that have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) prescribed for governmental entities. Responsibility for the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the County's management. An established comprehensive framework of internal controls has been designed to provide reasonable assurance that the enclosed data is accurate in all material respects and that its presentation fairly depicts the financial position and changes in financial position of County funds. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls is designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatements.

The County's financial statements have been audited by the certified public accounting firm of Brown Armstrong Accountancy Corporation. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended June 30, 2025, are free of material misstatement. The independent certified public accounting firm has issued an unmodified ("clean") opinion on the County's financial statements as of and for the fiscal year ended June 30, 2025. The auditor's report is located at the beginning of the financial section of this report.

This letter of transmittal is designed to complement, and should be read in conjunction with, Management's Discussion and Analysis (MD&A), and the included financial statements and financial statement notes. MD&A provides a narrative introduction, overview, and analysis of the financial statements and can be found immediately following the report of the independent auditors.

PROFILE OF THE GOVERNMENT

The County was created from parts of Merced, Tulare, and Mariposa counties in 1856 and is a political subdivision chartered by the State of California (the State). It is the sixth largest county in the State in terms of area, occupying over 6,000 square miles in the heart of the San Joaquin Valley and has a population of 1,037,053 as of January 1, 2025. There are 15 incorporated cities within the County: Fresno, Clovis, Sanger, Reedley, Selma, Coalinga, Parlier, Kerman, Kingsburg, Mendota, Orange Cove, Firebaugh, Huron, Fowler, and San Joaquin. The largest employment categories include public administration, retail trade, transportation, accommodation & food services, education & health services, administrative services, agriculture, and manufacturing.

Policy making and legislative authority are vested in the County Board of Supervisors (Board), which consists of an elected supervisor from each of five districts. The Board is responsible for, among other things, passing ordinances, adopting budgets, appointing committees, and appointing the County Administrative Officer (CAO). The CAO, in turn, appoints the non-elected department heads that are not otherwise appointed by law. The County has five elected department heads responsible for the offices of Assessor-Recorder, Auditor-Controller/Treasurer-Tax Collector, County Clerk/Registrar of Voters, District Attorney, and Sheriff-Coroner-Public Administrator. The following organizational chart on page x reflects the various functional categories reported in the government-wide Statement of Activities and identifies principal officials in each area.

The County, with an average of 7,418 full-time equivalent employees, provides a full range of services to its residents as the organizational chart depicts. Included in reported operations are various component units that provide specific services County-wide or to distinct geographic areas within the County. They include, among others, County Service Areas (CSAs), Fresno County Financing Authority (FCFA), Fresno County Tobacco Funding Corporation, and San Joaquin Valley Insurance Authority. While these entities are legally separate from the County, the County has some financial accountability for them, their governing bodies are substantially the same as the County's Board, and in most cases, provide services exclusively to the County.

For financial planning and control, the Board adopts an annual appropriated budget for the County. Activities of the General Fund, Special Revenue Funds, Capital Projects Fund, and the Debt Service Fund are included in the annual budget. Budgetary control is exercised at the department level in both the General and Special Revenue Funds. The legal level of control is at the object level except for capital assets, which are controlled at the sub-object level. Project-length financial plans are adopted for capital improvements. Budget-to-actual comparisons are provided in this report for each major governmental fund and each nonmajor special revenue fund for which an appropriated annual budget has been adopted.

The County of Fresno internet site at <https://www.fresnocountyca.gov> provides extensive information about the County government and its services to the citizens of Fresno County and to those who visit. The County's website includes information about the Board, including how to contact the Board, and provides Board Agendas, County job listings, bid solicitations, County directories, information on how to appeal assessments, voter information, County permits and forms, and financial information such as the County tax rate book, the annual budget, and recent Financial Reports. The site also provides several online services, including the ability to view both live and archived Board meetings, look up election results and polling places, and pay property taxes.

ECONOMIC OVERVIEW

The County of Fresno serves as a financial, trade, commercial and educational center for central California. The County is one of eight counties in the San Joaquin Valley that routinely account for one-half of California's agricultural production. In addition to an extensive highway and road system, several motor freight carriers and a railway network, the County is also home to Fresno Yosemite International Airport, which provides both passenger and cargo services.

California has the largest labor market in the United States with a labor force of 19,841,100 persons as of June 30, 2025. The employed labor force at June 30, 2025, was 18,770,600 persons on a seasonally adjusted basis. This number demonstrates an increase in the California labor market compared to the prior year. The State-wide unemployment rate is 5.4% or 1,070,400 persons. The County of Fresno continues to address its persistent unemployment challenges, which slightly increased by 0.9% over the past year, reaching 8.6% as of June 30, 2025. This increase reflects ongoing economic pressures, including sector-specific challenges such as seasonal fluctuations in agriculture and a slower recovery in certain industries following the pandemic. Despite these challenges, the County is actively pursuing initiatives to stimulate job growth and economic stability. The County of Fresno labor force consisted of 482,200 persons as of June 30, 2025.

The County's economy continues to have moderate growth in property tax and sales tax revenues. The net assessed value of the Property Tax Secured Roll increased to \$110,099,889,343 in the 2024-25 fiscal year. Property tax revenues increased by 5.02% from fiscal year 2023-24 to fiscal year 2024-25, while sales tax revenue increased 3.16% over the same time period. This movement indicated a steady and continued recovery in the County's economy.

The housing market in the County has shown an increase in home prices. The median home price within the County was up to \$445,000 during the month of September 2025; this represents an increase of \$15,000 or 3.5%, as compared to the median home prices in September 2024 of \$430,000. Furthermore, housing sales increased by 8.4% in September compared to the same period last year due to an increase in housing inventory. The current Unsold Inventory Index, which is a measure in number of months, of current housing inventory based on current sales volume was at 3.7 months in September 2025 compared to 3.4 in September 2024. A six to seven-month supply is considered typical in a normal market.

The County remained one of the leading agricultural counties in the State and nation. Total gross agricultural production in 2024 increased by 5.1% from 2023. This is largely due to an increase in the value of livestock and poultry products along with an increase in fruits and nut crops, apiary, and industrial crops. The number one crop in value was almonds (\$1,458,370,000) followed by grapes (\$1,042,137,000). Fruit and nut crops provide 55.62% (\$5,021,614,000) of the gross agricultural production value followed by vegetables at 17.26% (\$1,558,470,000) and livestock, et al. at 20.31% (\$1,834,039,000).

While agriculture currently accounts for 11.94% of wage and salary employment, other important sources of employment include: government 18.66%; educational and health services trade 20.52%; transportation and utilities 16.35%; leisure and hospitality services 8.30%; professional and business services 6.94%; manufacturing 6.03%; mining, logging, and construction 5.14%; and other 6.12%.

MAJOR INITIATIVES, SERVICE EFFORTS, AND ACCOMPLISHMENTS

Current Financial Planning

Sound financial planning remains a cornerstone of the County's fiscal management practices. Current financial planning efforts focus on maintaining long-term structural balance, strengthening reserves, and proactively managing emerging cost pressures. Revenue forecasts are developed using conservative economic assumptions and incorporate anticipated changes in key revenue sources such as taxes, intergovernmental funding, charges for services, and investment income. Expenditure projections reflect known cost drivers, including personnel costs, contractual obligations, operational needs, and capital requirements.

As part of this planning effort, the County is advancing several major initiatives designed to improve service delivery and strengthen operational capacity. One of the most significant projects currently underway is the multi-year replacement of the property tax system, a modernization effort intended to increase efficiency, enhance data accuracy, and support more timely processing of assessments and apportionments. Following this implementation, the County plans to initiate a comprehensive upgrade of its enterprise resource planning (ERP) system. This transition will modernize financial and payroll functions; improve integration across departments; and support more reliable financial reporting.

Long-Term Financial Planning

The County provides property tax abatements through the California Land Conservation (Williamson) Act of 1965. Land enrolled in the program is restricted to agricultural or qualified recreational uses in exchange for reduced property tax assessments. The Williamson Act Program benefits local agriculture by assessing the land at a rate consistent with its actual use, rather than the market value of the property. Agriculture plays a large part in the local economy, and the tax abatement encourage owners of land to continue using it for agricultural purposes. For the fiscal year ended June 30, 2025, the Williamson Act Program tax abatements were \$72,498,713.

The County's budget is strongly influenced by the State economy and local economic conditions along with the State's fiscal budget. The State passed the fiscal year 2025-26 budget of \$317.2 billion (not including Bond Funds) on June 27, 2025, an increase of 7.3% over the prior year adopted budget. The budget reflects a combined reserve balance of \$15.7 billion which includes \$11.2 billion in the Budget Stabilization Account (BSA) and \$4.5 billion in the Special Fund for Economic Uncertainties (SFEU).

The County's fiscal year 2025-26 adopted budget is \$5.3 billion, which is \$123.7 million greater than the prior year. The budget included \$89 million in carryover fund balance due to greater than budgeted countywide revenues and projected unused appropriations.

RELEVANT FINANCIAL POLICIES

Investments

The County manages the Treasury Investment Pool (Pool). The Pool is comprised of all County and custodial funds that are deposited in the County Treasury for operating purposes. A formal

investment policy is administered by staff to ensure that investments satisfy legal guidelines, provide liquidity to meet the daily demands upon the Treasury, and provide the highest interest earnings within these constraints. A Treasury Oversight Committee is responsible for regulatory oversight.

Investments authorized under this policy include, but are not limited to, U.S. Treasury and agency obligations, bankers' acceptances, commercial paper, certificates of deposit, repurchase agreements, medium-term notes, the State's Local Agency Investment Fund (LAIF), mutual funds, mortgage-backed securities, etc. The policy further restricts investments such that the average weighted maturity of the Pool cannot exceed 1,278 days or 3½ years unless an investment is matched to a specific cash flow.

General Fund, Fund Balance Classifications

During budget preparations, the County establishes various Commitments and Assignments of fund balance within the General Fund to provide for unforeseen expenditures or emergencies that may arise during the course of the fiscal year, and to accumulate funds in the General Fund for designated uses. General Fund Assignments differ from Commitments in that the Board can transfer Assignments during the fiscal year to finance unanticipated expenditures, while Commitments can only be used for the specific purpose for which they were established and are not available to finance current year expenditures except in cases where the Board declares an emergency as defined by Government Code 29127. The Board can approve increases to Commitments and Assignments during the fiscal year.

As part of the County's debt policy, a "pay-as-you-go" financing policy has been deemed an acceptable use of unassigned fund balance to provide a cushion in the event of unanticipated revenue downturns and emergency situations. The County continues to develop fiscal policies for departmental reserve minimums and constraints that will guard against future deficits created by a dependency on fund balance and reserves during times of economic uncertainty.

Budget

Under State law, the County is required to approve an adopted budget by resolution for the County and dependent Special Districts no later than October 2 of each year. The budget includes the operations of the County and other agencies whose affairs and finances are under the supervision and control of the Board of Supervisors. Before adopting by resolution, the Board holds a public hearing at which anyone may appear and testify on any item in the proposed budget.

Appropriations within the adopted budget will be controlled by the Board at the object level, except for capital assets. Transfers of appropriations between funds and departments require approval from the Board. Transfers of appropriations between expenditure objects, e.g., Salaries and Employee Benefits, Services and Supplies, Other Charges, and Capital Assets, within a department are permitted with the approval of the County Administrative Officer.

The County Administrative Officer supervises and directs the preparation of the annual budget of the County for the Board and is responsible for its administration after adoption.

Debt Limitations

The County abides by California Constitution Article XVI, Section 18, which limits the amount of debt that the County may lawfully incur without approval of 2/3 of the qualified electorate: "(a) No county... shall incur any indebtedness or liability in any manner or for any purpose exceeding in any year the income and revenue provided for such year, without the assent of two-thirds of the voters of the public entity voting at an election to be held for that purpose."

The County will evaluate legal limitations and affordability of debt prior to any new financing or refinancing. It is important for the County to consider its current debt levels as well as legal restrictions imposed by statute or by existing bond covenants. The County will employ specialized legal and financial advisors, as necessary, to assist in the evaluation of additional debt.

AWARDS AND ACKNOWLEDGMENTS

Certificate of Achievement

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its ACFR for the fiscal year ended June 30, 2024. The County has received this prestigious award for over thirty years. In order to be awarded a Certificate of Achievement, the County is required to publish an easily readable and efficiently organized ACFR that satisfies both GAAP and applicable legal requirements.

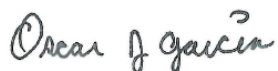
A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting it to the Government Finance Officers Association to determine its eligibility for another certificate.

Acknowledgments

I wish to express my appreciation to the staff of the Auditor-Controller/Treasurer-Tax Collector's Office, whose hard work, professionalism, and dedication are responsible for the timely preparation of this report, and to Brown Armstrong Accountancy Corporation for their professional assistance.

Finally, I would like to thank the Board and members of the Audit Committee for their continued efforts in planning and conducting the County's financial operations in a responsible and progressive manner.

Respectfully submitted,



Oscar J. Garcia, CPA
Auditor-Controller/Treasurer-Tax Collector



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

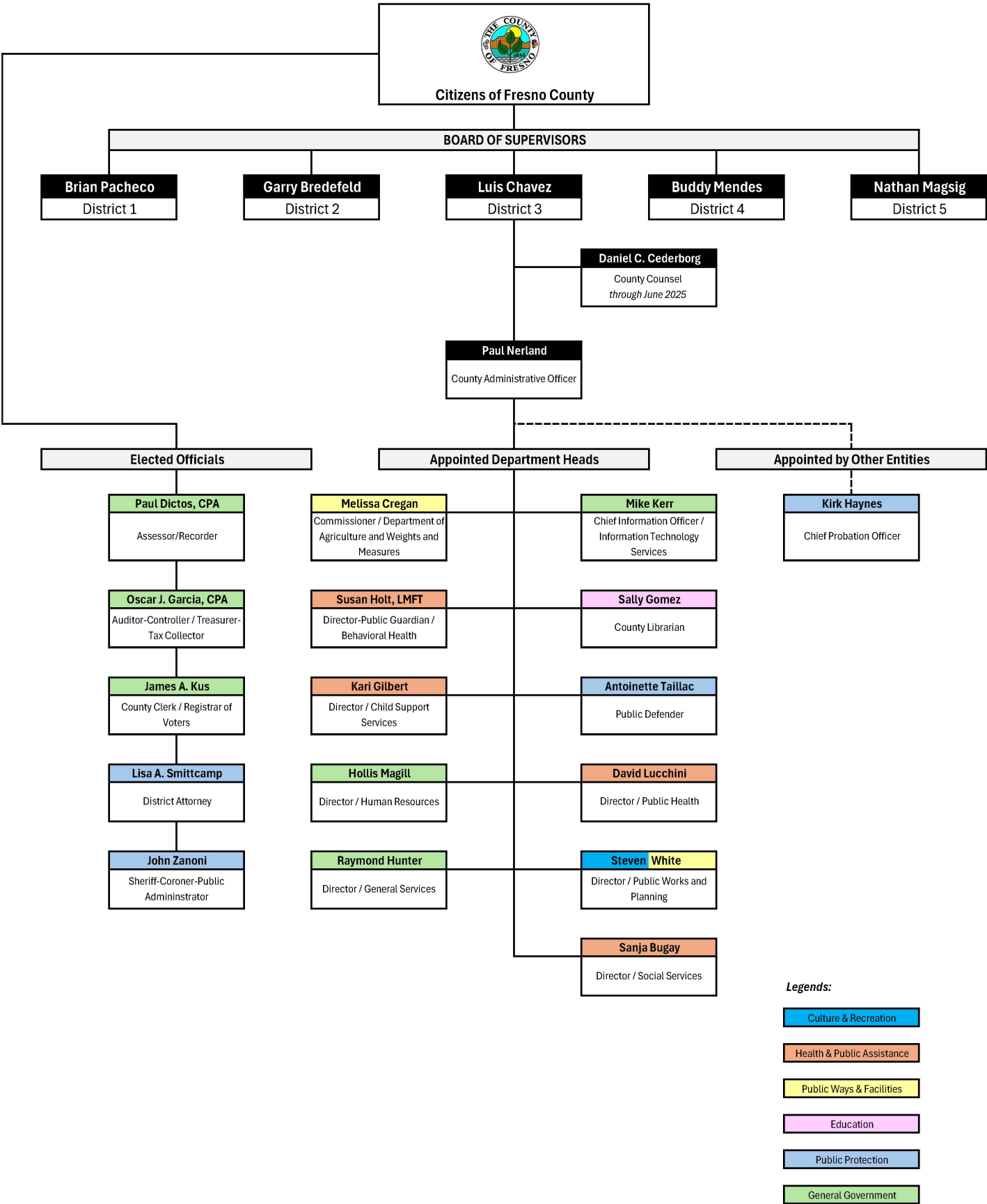
Presented to

**County of Fresno
California**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

ORGANIZATIONAL CHART





FINANCIAL SECTION

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Basic Financial Statements
- Required Supplementary Information

INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of Supervisors
County of Fresno
Fresno, California

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County of Fresno, California (the County), as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of and for the fiscal year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

BAKERSFIELD

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661-324-4971

FRESNO

10 River Park Place East, Suite 208
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559-476-3592

STOCKTON

2423 West March Lane, Suite 202
Stockton, CA 95207
209-451-4833

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis; the Fresno County Employees' Retirement Association Schedule of the County's Proportionate Share of the Net Pension Liability; the Fresno County Employees' Retirement Association Schedule of the County's Contributions; and the respective budgetary comparison information for the General Fund, Disaster Claiming Fund, Local Health and Welfare Fund, and 2011 Realignment Fund, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual major and nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual major and nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

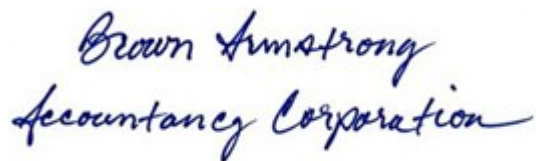
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

A handwritten signature in blue ink that reads "Brown Armstrong" on the first line and "Accountancy Corporation" on the second line.

Bakersfield, California
December 19, 2025

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**County of Fresno
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)**

The County of Fresno's (County) management's discussion and analysis is designed to present a narrative overview of the financial activities of the County and an analysis of the County's financial performance for the fiscal year ended June 30, 2025. Please read it in conjunction with the transmittal letter at the front of this report and the County's basic financial statements following this section.

FINANCIAL HIGHLIGHTS

- At the close of the 2024-25 fiscal year, the assets and deferred outflows of resources exceeded the liabilities and deferred inflows of resources of the County by \$1,170,645. The residual of this difference is referred to as "net position." The County has an unrestricted net position of \$129,666. The County's net position also includes restricted net position of \$1,762 representing assets that may only be used for specific purposes, and \$1,039,217 representing the County's net investment in capital assets.
- The County's long-term liabilities decreased by \$162,746. Long-term liabilities totaled \$2,083,201 at June 30, 2025.
- The County's total net position increased to \$1,170,645. The governmental activities net position is \$1,044,254 and business-type activities net position is \$126,391.
- As of June 30, 2025, the County's governmental funds reported combined ending fund balances of \$1,074,598, which is an increase of \$18,393 in comparison to the prior year. Approximately 91.81% of combined fund balances, or \$986,597, is either nonspendable, restricted, or committed for specific uses; 8.19%, or \$88,001, is unassigned to meet the County's current and future uses.
- The total fund balance in the County's primary operating fund, the General Fund, at year-end was \$510,574. Approximately \$422,573 is either nonspendable, restricted, or committed for specific uses. The remaining \$88,001, which approximates to 4.01% of the General Fund's total expenditures for the year, is unassigned.

OVERVIEW OF THE FINANCIAL STATEMENTS

The following narrative is an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) **Government-wide** financial statements, 2) **Fund** financial statements and 3) **Notes** to the basic financial statements. Required supplementary information is included in addition to the basic financial statements.

Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Therefore, the statements are reported using the accrual basis of accounting. Please refer to *Note 2, section (B)* on page 37 for further information on the accrual basis of accounting.

**County of Fresno
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)**

The Statement of Net Position presents information on all County assets and liabilities, as well as deferred inflows and outflows of resources, with the residual of these elements being reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by intergovernmental revenues and property and sales taxes (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government; public protection; public ways and facilities; health, sanitation, and public assistance; education; and culture and recreation. The business-type activities of the County include the Fresno County Solid Waste Enterprise (Landfills) and the County Service Areas (CSAs).

Component units are included in our basic financial statements and can be blended or discretely presented. Blended component units consist of legally separate entities for which the County is financially accountable and have substantially the same governing board as the County or provide services entirely to the County. The County's blended component units include the CSAs, the Fresno County Tobacco Funding Corporation, and the Fresno County Financing Authority. Discretely presented component units are legally separate entities, which have some financial accountability to the County Board of Supervisors (Board), though the entity's governing board is substantially different from the County Board. As of June 30, 2025, the County had no discretely presented component units.

The government-wide financial statements can be found on pages 18-20 of this report.

Fund Financial Statements present the County's financial activities in a traditional fund format. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. The fund financial statements are reported using the modified accrual basis of accounting. See *Note 2, section (B)* on page 37, which explains the modified accrual basis of accounting. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable

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resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains thirteen individual governmental funds, five of which are considered to be major governmental funds. Information for the General Fund, Disaster Claiming, Debt Service, Local Health and Welfare, and 2011 Realignment Funds is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances. Data for the other, nonmajor governmental funds are combined into a single, aggregated presentation. Summary fund data by fund type and individual fund data for these nonmajor governmental funds is provided as other supplementary information in the form of *combining statements and schedules* found on pages 96-101 of this report.

The County adopts an annual appropriated budget for all governmental funds. A budgetary comparison statement is provided for the General Fund and other governmental funds to demonstrate compliance with this budget. The County's General Fund, Disaster Claiming, Debt Service, Local Health and Welfare, and 2011 Realignment Fund budgetary comparison schedules are presented as Required Supplementary Information.

The governmental funds financial statements can be found on pages 21-26 of this report.

Proprietary funds are generally used to account for services provided by the County where fees are charged for these services. The County maintains two different types of proprietary funds – enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Landfills' and CSAs' operations; whose revenues are collected from external user fees. Internal service funds are used to report activities that provide supplies and services for certain County programs and activities. The County uses internal service funds to account for its fleet, information technology, risk management, PeopleSoft software operations, facility services, and security services. Substantially all of the revenues for the County's internal service funds come from other internal County departments. Because these services predominantly benefit governmental rather than business-type functions, they have been included with governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements; however, information is provided in more detail and includes cash flow statements. The Landfills' and CSAs' operations are considered to be major funds of the County. The

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County's six internal service funds are combined into a single, aggregated presentation in the proprietary funds financial statements. Individual fund data for the internal service funds is provided as supplementary information in the form of combining statements which can be found on pages 112-120 of this report.

The proprietary funds financial statements can be found on pages 27-31 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. The accounting used for fiduciary funds, except for the other custodial funds, is much like that used for proprietary funds. Individual fund data for other custodial funds is provided as supplementary information in the form of combining statements. These statements can be found on page 122-123 of this report.

The fiduciary fund financial statements can be found on pages 32-33 of this report.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the financial statements and should be read in conjunction with them. The notes can be found on pages 34-84 of this report.

Required Supplementary Information includes the Budgetary Comparison Schedules for the General Fund, Disaster Claiming, Local Health and Welfare, and 2011 Realignment Fund. Additionally, this section includes the Fresno County Employees' Retirement Association (FCERA) Schedule of the County's Proportionate Share of the Net Pension Liability, which provides information regarding the County's portion of the net pension liability, along with the Schedule of County Contributions, which provides information on the actuarially determined contribution amounts for the last 10 fiscal years. Required supplementary information can be found on pages 85-93 of this report.

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GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,170,645 at June 30, 2025.

Summary of Net Position

June 30, 2025 and 2024

	Governmental Activities		Business-Type Activities		Total	
	2024-25	2023-24	2024-25	2023-24	2024-25	2023-24
Assets:						
Current and other assets	\$ 1,702,439	\$ 1,735,416	\$ 88,516	\$ 88,932	\$ 1,790,955	\$ 1,824,348
Capital assets, net	1,292,059	1,316,345	98,692	96,701	1,390,751	1,413,046
Total assets	<u>2,994,498</u>	<u>3,051,761</u>	<u>187,208</u>	<u>185,633</u>	<u>3,181,706</u>	<u>3,237,394</u>
Deferred Outflows of Resources:						
Deferred pensions	518,322	558,257	4,058	4,454	522,380	562,711
Total deferred outflows of resources	<u>518,322</u>	<u>558,257</u>	<u>4,058</u>	<u>4,454</u>	<u>522,380</u>	<u>562,711</u>
Liabilities:						
Other liabilities	320,995	392,911	15,782	10,806	336,777	403,717
Long-term liabilities	2,035,696	2,171,328	47,505	74,619	2,083,201	2,245,947
Total liabilities	<u>2,356,691</u>	<u>2,564,239</u>	<u>63,287</u>	<u>85,425</u>	<u>2,419,978</u>	<u>2,649,664</u>
Deferred Inflows of Resources:						
Lease proceeds	35	53	712	781	746	834
Deferred pensions	111,840	69,439	876	554	112,716	69,993
Total deferred inflows of resources	<u>111,875</u>	<u>69,492</u>	<u>1,588</u>	<u>1,335</u>	<u>113,463</u>	<u>70,827</u>
Net Position:						
Net investment in capital assets	940,587	755,720	98,630	96,610	1,039,217	852,330
Restricted	-	-	1,762	1,618	1,762	1,618
Unrestricted	103,667	220,567	25,999	5,099	129,666	225,666
Total net position	<u>\$ 1,044,254</u>	<u>\$ 976,287</u>	<u>\$ 126,391</u>	<u>\$ 103,327</u>	<u>\$ 1,170,645</u>	<u>\$ 1,079,614</u>

The largest portion of the County's net position, \$1,039,217, represents its investment in capital assets (e.g., land, land improvements, buildings, equipment, infrastructure, intangible assets, construction in progress), less any outstanding debt used to acquire those assets. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the County uses these capital assets to provide services to citizens. Restricted net position balance of \$1,762 represents resources that are subject to external restrictions on how they may be used.

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Current and other assets decreased from \$1,824,348 to \$1,790,955 or 1.83%. This decrease was primarily due to a decrease in claims due from other governments in Fiscal Year (FY) 2024-25.

Capital assets decreased by \$22,295 from \$1,413,046 to \$1,390,751, or 1.58% from the prior year. The decrease was primarily attributable to a significant amount of previously unrecorded depreciation on infrastructure assets. Once recognized, this depreciation reduced the carrying value of the related capital assets, resulting in the overall decline.

Long-term liabilities decreased by \$162,746, from \$2,245,947 to \$2,083,201, or 7.25% from the prior year. This was primarily due to a decrease of Net Pension Liability by the amount of \$117,016.

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The following table indicates the changes in net position for governmental and business-type activities:

Summary of Changes in Net Position
For the Fiscal Years Ended June 30, 2025 and 2024

	Governmental Activities		Business-Type Activities		Total	
	2024-25	2023-24	2024-25	2023-24	2024-25	2023-24
Revenues:						
Program revenues:						
Charges for services	\$ 123,936	\$ 143,858	\$ 29,109	\$ 28,611	\$ 153,045	\$ 172,469
Operating grants and contributions	1,464,641	1,456,445	625	723	1,465,266	1,457,168
General revenues:						
Property taxes	365,464	350,458	1,034	974	366,498	351,432
Sales taxes	73,356	88,913	-	-	73,356	88,913
Motor vehicle in-lieu taxes	321,502	309,434	-	-	321,502	309,434
Franchise taxes	19,935	13,994	-	-	19,935	13,994
Investment earnings	58,730	42,499	4,666	4,532	63,396	47,031
Miscellaneous	6,721	6,039	7,672	6,976	14,393	13,015
Total revenues	<u>2,434,285</u>	<u>2,411,640</u>	<u>43,106</u>	<u>41,816</u>	<u>2,477,391</u>	<u>2,453,456</u>
Expenses:						
General government	432,477	361,387	-	-	432,477	361,387
Public protection	529,517	492,250	-	-	529,517	492,250
Public ways and facilities	106,285	113,003	-	-	106,285	113,003
Health, sanitation & public assistance	1,212,698	1,187,896	-	-	1,212,698	1,187,896
Education	33,832	30,527	-	-	33,832	30,527
Culture and recreation	4,037	3,761	-	-	4,037	3,761
Interest on long-term debt	22,287	25,578	-	-	22,287	25,578
County Service Areas, other	-	-	14,324	14,192	14,324	14,192
Landfills	-	-	26,793	27,225	26,793	27,225
Total expenses	<u>2,341,133</u>	<u>2,214,402</u>	<u>41,117</u>	<u>41,417</u>	<u>2,382,250</u>	<u>2,255,819</u>
Increase in net position before transfers	93,152	197,238	1,989	399	95,141	197,637
Transfers	(77)	(28)	77	28	-	-
Increase in net position	<u>93,075</u>	<u>197,210</u>	<u>2,066</u>	<u>427</u>	<u>95,141</u>	<u>197,637</u>
Net position - beginning, as previously reported	976,287	853,434	103,327	113,929	1,079,614	967,363
Changes in accounting estimate	-	-	26,617	-	26,617	-
Error correction	(25,108)	(74,357)	(5,619)	(11,029)	(30,727)	(85,386)
Net position - beginning, as restated	<u>951,179</u>	<u>779,077</u>	<u>124,325</u>	<u>102,900</u>	<u>1,075,504</u>	<u>881,977</u>
Net position end of year	<u>\$ 1,044,254</u>	<u>\$ 976,287</u>	<u>\$ 126,391</u>	<u>\$ 103,327</u>	<u>\$ 1,170,645</u>	<u>\$ 1,079,614</u>

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Governmental activities. Governmental activities increased the County's net position by \$93,075, which accounts for most of the total increase in net position of the County. Revenue related to charges for services slightly decreased by \$19,922 due to a decrease in service levels. Operating grant revenue increased by \$8,196, primarily due to enhanced funding for behavioral health services. Notably, the Short-Doyle Medi-Cal program experienced revenue growth driven by the Federal Financial Participation reimbursements. Property taxes increased by \$15,006, reflecting higher assessed property values. Sales tax revenue decreased by \$15,557, attributed to the absence of Local Transportation Fund sales tax during the reporting period. However, Motor Vehicle in-Lieu of Taxes increased by \$12,068 due to a higher allocation of Healthcare Sales Tax revenue. Finally, Investment earnings increased by \$16,231 reflecting improvements in the investment market.

Overall, governmental activities expenses increased across all functions due to the continued rise in salaries and benefits. This ongoing increase is intended to ensure the County remains competitive within the local labor market. In addition, the higher personnel costs reflect both negotiated labor agreements and adjustments to maintain workforce retention. These investments are viewed as essential to sustaining service delivery and supporting long-term organizational stability.

One point to keep in mind when analyzing the increases/decreases noted above is the application of the accrual basis of accounting for the County's governmental activities. Governmental activities budget and subsequently issue fund financial statements that reflect their budget and accounting practices under the modified accrual basis of accounting. Under this approach, capital asset purchases and debt principal payments are expensed. Further, revenues are accrued if measurable and available within the County's availability period (established at 60 days for general revenue or 180 days for grant revenue). In contrast, the Statement of Activities (summarized here as "Summary of Changes in Net Position") is reported under the full accrual basis of accounting, which capitalizes capital asset purchases, reduces liabilities by principal payments and recognizes revenues regardless if they are available within the 60 to 180 day period. See the reconciliation on page 26, which further explains the difference between changes in the County's fund balance under the modified accrual basis and changes in net position under the accrual basis of accounting.

Business-type activities. Business-type activities increased the County's net position by \$2,066, which is attributable to an increase in general revenues.

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FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The general government functions are reported in the General, Special Revenue, Debt Service, and Capital Projects Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2025, the County's governmental funds reported combined ending fund balances of \$1,074,598, an increase of \$18,393 in comparison with the prior fiscal year. Approximately 8.19% of this total amount, or \$88,001, constitutes fund balance that is available for appropriation in the upcoming year. The remainder of the fund balance, totaling \$986,597, is restricted or committed; this includes \$22,702 "not in spendable form" for items that are not expected to be converted into cash, such as long-term receivables and imprest cash balances, that are long-term in nature and thus do not represent available spendable resources.

General Fund. The General Fund is the chief operating fund of the County. At June 30, 2025, unassigned fund balance of the General Fund was \$88,001, while total fund balance was \$510,574. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 4.01% of total fund expenditures less transfers, while total fund balance represents 23.29% of that same amount.

The fund balance of the County's General Fund increased \$21,865 during the current fiscal year primarily due to the increase in revenues related to taxes.

Revenues for the General Fund, excluding transfers, totaled \$1,648,592, which represents a 3.86% increase compared to fiscal year 2023-24. Overall, revenues experienced several shifts across categories. Licenses and permits rose due to higher penalty revenues and increased construction permit activity, while Use of Money and Property increased largely from higher Governmental Accounting Standards Board (GASB) Statement No. 31 adjustments and greater interest distribution. Other revenues increased primarily due to a \$10.7 million rise in miscellaneous revenues within the Public Works & Planning Department, such as fees from park passes, reservations, and the Local Public Safety Trust funds.

Expenditures without other financing sources (uses) for the General Fund totaled \$2,192,507 in fiscal year 2024-25, which represents an increase of 5.98% from fiscal year 2023-24. The primary cause for the increase is attributed to a \$36 million rise in costs related to professional and specialized services, building and improvement projects, organizational support, regular salaries, and retirement contributions. Additionally, there was a \$4 million increase in expenditures for items such as other retirement contributions, insurance, utilities, postage,

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memberships, overtime, and other miscellaneous services. This significant increase was offset by a significant decrease in Capital Outlay.

Disaster Claiming Fund. The Disaster Claiming Fund was established during fiscal year 2019-20 to help track funds received that are related to local disaster relief. Revenues for the Disaster Claiming Fund during fiscal year 2024-25 totaled \$46,470, with \$10,047 in disbursements along with \$30,048 in transfer out to other funds.

Debt Service Fund. The Debt Service Fund is a major governmental fund. Fund balance increased by \$2,749 from \$71,513 to \$74,262, or 3.84%. The increase was due to an increase in interest revenue during fiscal year 2024-25.

Local Health and Welfare Fund. The Local Health and Welfare Fund was created pursuant to Assembly Bill 1288 of 1991. This fund received \$326,573 in revenues along with \$11,360 in transfers in, and distributed \$355,775 to the General Fund. When combined with the prior year's restricted fund balance of \$122,383, the fund ended FY 2024-25 with a restricted fund balance of \$104,541. Year-to-year fluctuations in this fund are expected and generally reflect the State's annual instruction on which funding sources to use to offset incurred expenditures. For FY 2024-25, the County was directed to utilize the fund's restricted fund balance.

2011 Realignment Fund. The 2011 Realignment Fund was established in fiscal year 2011-2012. This fund was created pursuant to Assembly Bill 118, which realigned Public Safety and Health programs. This fund received \$227,960 in revenues and distributed \$241,110 to the General Fund which, when combined with the \$116,470 in restricted fund balance from the prior year, resulted in \$103,320 in restricted fund balance for fiscal year 2024-25. This change is due to a decline in sales tax revenue dedicated to Realignment.

Proprietary funds. The County's proprietary funds provide the same type of information found in the government-wide financial statements, except in more detail.

Landfills reported a net position of \$101,006 as of June 30, 2025, while the CSAs reported \$25,385. Unrestricted net position amounted to \$35,372 for Landfills and \$(9,373) for the CSAs, representing 35.02% and (36.92)% of their respective total net positions. Landfills had a 2% increase in operating revenues, but an 11% increase in operating expenses. CSAs had an overall positive change in net position with \$1,820, however, a restatement for error correction had to be made to align the beginning net position with what had been reported in the CSAs' audited financials causing a decrease in the ending net position.

GENERAL FUND BUDGETARY HIGHLIGHTS

The total change in fund balance between the original budget and the final amended budget was a decrease of \$21,281. The difference between the original budget and the final amended budget is primarily due to the anticipated decrease in State aid and an increase in appropriations for public protection.

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The actual General Fund revenue balance of \$1,648,592 was \$120,511, or 7.89%, more than what was expected. The revenue increased primarily due to more than anticipated property tax revenues. The anticipated decrease in State aid did not materialize; instead, revenues increased. Actual General Fund expenditures fell below the total budget estimates by \$294,807, or 11.85%. The savings were achieved by an array of continuous efforts to manage the County's budget effectively.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets

As of June 30, 2025, the County's investment in capital assets for its governmental and business-type activities was \$1,390,751. This investment in capital assets includes infrastructure, infrastructure in progress, land, land easements, buildings and improvements, equipment, intangible assets, intangible in progress, construction in progress, tenant improvements, right-to-use lease assets, and right-to-use subscription assets. The total decrease in the County's investment in capital assets for the current period was \$22,295.

Some of the major capital asset projects during the current fiscal year included the following:

- The Golden State Boulevard Corridor Road Improvement Project that passes through the cities of Fowler, Selma, and Kingsburg
- Traffic signals for the Fowler/Olive intersection in the city of Fresno
- Travers Creek Bridge on Lincoln Ave project in Reedley
- The Sheriff substation in the Southeast Fresno
- Selma branch library remodel
- Building improvements on a new facility for the Department of Behavioral Health in Southeast Fresno.

For government-wide financial statement presentation, all depreciable/amortizable capital assets except land, right-of-way, infrastructure in progress and construction in progress, were depreciated/amortized from acquisition date to the end of the current fiscal year. Fund financial statements record capital asset purchases as expenditures.

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Capital assets for the governmental and business-type activities are presented below to illustrate changes from the prior year:

**County of Fresno's Capital Assets
(Net of depreciation/amortization)
As of June 30, 2025, and 2024**

	Governmental Activities		Business-Type Activities		Total	
	2024-25	2023-24	2024-25	2023-24	2024-25	2023-24
Assets:						
Infrastructure	\$ 348,305	\$ 363,385	\$ -	\$ -	\$ 348,305	\$ 363,385
Infrastructure in progress	65,893	66,204	-	-	65,893	66,204
Land	23,568	23,568	9,603	9,183	33,171	32,751
Land easements	44,176	41,838	-	-	44,176	41,838
Buildings and improvements	296,561	305,810	70,342	64,100	366,903	369,910
Equipment	39,436	39,019	7,107	7,640	46,543	46,659
Construction in progress	149,217	137,525	11,455	15,678	160,672	153,203
Intangible assets	-	23	-	-	-	23
Tenant improvements	102,043	106,109	-	-	102,043	106,109
Right-to-use lease assets	208,463	218,611	-	-	208,463	218,611
Right-to-use subscription assets	14,397	14,253	185	100	14,582	14,353
	<u>\$ 1,292,059</u>	<u>\$ 1,316,345</u>	<u>\$ 98,692</u>	<u>\$ 96,701</u>	<u>\$ 1,390,751</u>	<u>\$ 1,413,046</u>

For more detailed information on capital asset activity, refer to the relevant disclosures (Note 8) in the notes to the basic financial statements.

Infrastructure Assets

The County capitalizes and depreciates the value of bridges, streets, and traffic lights using the straight-line depreciation method. Right-of-way is treated as a non-depreciable asset, labeled as land easements. During fiscal year 2024-25, the County added infrastructure totaling \$22,864. Accumulated depreciation for infrastructure increased by \$15,741.

Long-term Liabilities

At June 30, 2025, the County had total long-term liabilities outstanding of \$2,083,201, compared to \$2,245,947 for the prior fiscal year. This amount includes \$2,035,696 from governmental activities, which was comprised of \$67,275 in compensated absences; \$221,422 in lease obligations; \$11,854 in subscription obligations; \$118,196 in liability for tenant improvements; \$104,396 in liability for self-insurance; \$247,115 in bonds payable; \$309,621 from accreted interest; and \$955,817 in net pension liability. This combined with \$47,505 from business-type activities, which was comprised of \$34,203 in compensated absences; \$62 in subscription obligations; \$1,110 in bonds payable; \$4,106 in loans payable; \$34,203 in closure and post-closure care liability; and \$7,483 in net pension liability. Please refer to Note 9 to Note 13 on

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pages 59 through 77 and Note 16 on page 80 for further information on the County's long-term liabilities.

Economic Factors and Next Year's Budget and Rates

- The Gross Domestic Product saw growth of 3.8% in the second quarter of 2025, which was slightly higher than the growth in the second quarter of the prior year. As of September 2025, the Consumer Price Index for All Urban Consumers (CPI-U) increased 0.3%. Average 2025 housing prices in the County are up from the prior year as of September. National unemployment has remained relatively low since the significant increases during the pandemic; however, it increased during fiscal year 2024-25. The state unemployment rate saw a slight decrease year-over-year.
- Due to the County being heavily dependent on agriculture, it experiences chronically high unemployment, which places continual pressure on the County to provide adequate social and medical services. In addition, certain types of crime are considered high profile and public protection is a high priority to citizens.
- To address the negative economic impacts of COVID-19, the County received a total amount of \$194 million under the American Rescue Plan Act (ARPA). As of September 2025, approximately \$139.7 million has been expended. According to the fiscal year 2025-26 adopted budget, the ARPA funds are being expended on a variety of projects including funding assistance for construction of affordable homes, necessary water infrastructure improvements, improvements to public facilities, rural mobile health programs, and the enhancement of homelessness initiatives.
- Realignment funds support the County's public safety, social services, health, and mental health programs. These are comprised of vehicle license fees and sales taxes. Realignment funds increased significantly pursuant to Assembly Bill 118, which realigned additional programs and reassigned responsibility of overseeing and providing core services to local governments. Realignment revenues have seen a decline as sales taxes have declined and are expected to remain relatively flat in fiscal year 2025-26. The adopted budget includes estimated usage of fund balance to fund realigned programs.
- In July 2025, Congress enacted H.R. 1 "One Big Beautiful Bill Act". The National Association of Counties (NACO) released an analysis of the local cost of Federal cuts calling it the "big shift" as proposed cuts over the next ten years could see a downstream effect for State and local government approaching one trillion dollars. This means that counties across the nation that experience cuts to Federal and State dollars will need to consider becoming even more efficient at delivering services, cutting or scaling back services, raising local taxes or fees, and absorbing costs for some programs. For example, the County Department of Social Services estimates that in FY 2026-27, the additional County share of cost for administration of the Food Stamp program is

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estimated at \$6.5 million due to the Federal share of cost reducing from 50% to 25%. This will impact the County's already limited discretionary dollars.

To the extent these factors were known, or could be estimated, they were considered in preparing the County's budget for fiscal year 2025-26. The County will adjust its budget as necessary to deal with further expected State budget actions.

Request for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Auditor-Controller/Treasurer-Tax Collector, 2281 Tulare Street, Fresno, CA 93721.

County of Fresno
Statement of Net Position
June 30, 2025
(amounts expressed in thousands)

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 1,217,064	\$ 27,358	\$ 1,244,422
Restricted cash and investments	15,800	56,622	72,422
Receivables, net:			
Accounts	4,984	3,593	8,577
Taxes	99,844	-	99,844
Interest	8,897	603	9,500
Loans	42,546	-	42,546
Leases	38	746	784
Internal balances	529	(529)	-
Due from other governmental units	290,694	2	290,696
Prepaid items	22,043	121	22,164
Capital Assets, net:			
Land	23,568	9,603	33,171
Land easements	44,176	-	44,176
Buildings and improvements	296,561	70,342	366,903
Equipment	39,436	7,107	46,543
Construction in progress	149,217	11,455	160,672
Infrastructure	348,305	-	348,305
Infrastructure in progress	65,893	-	65,893
Tenant improvements, net of amortization	102,043	-	102,043
Right-to-use lease assets, net of amortization	208,463	-	208,463
Right-to-use subscription assets, net of amortization	14,397	185	14,582
Total assets	2,994,498	187,208	3,181,706
DEFERRED OUTFLOWS OF RESOURCES			
Deferred pensions	518,322	4,058	522,380
Total deferred outflows of resources	518,322	4,058	522,380
LIABILITIES			
Cash overdraft	6,392	3,535	9,927
Accounts payable	113,411	681	114,092
Salaries and benefits payable	63,142	119	63,261
Interest payable	1,846	80	1,926
Due to other governmental units	35,287	15	35,302
Deposits and other liabilities	11,338	11,352	22,690
Unearned revenue	89,579	-	89,579
Noncurrent liabilities:			
Due within one year	102,180	808	102,988
Due beyond one year	1,933,516	46,697	1,980,213
Total liabilities	2,356,691	63,287	2,419,978

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Net Position
June 30, 2025
(amounts expressed in thousands)

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
DEFERRED INFLOWS OF RESOURCES			
Lease proceeds	35	712	747
Deferred pensions	111,840	876	112,716
Total deferred inflows of resources	111,875	1,588	113,463
NET POSITION			
Net investment in capital assets	940,587	98,630	1,039,217
Restricted for:			
Debt service	-	1,762	1,762
Unrestricted	103,667	25,999	129,666
Total net position	<u>\$ 1,044,254</u>	<u>\$ 126,391</u>	<u>\$ 1,170,645</u>

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Activities
For Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Functions / Programs:	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:						
General government	\$ 432,477	\$ 38,012	\$ 62,399	\$ (332,066)	\$ -	\$ (332,066)
Public protection	529,517	29,234	376,857	(123,426)	-	(123,426)
Public ways and facilities	106,285	15,847	83,820	(6,618)	-	(6,618)
Health, sanitation and public assistance	1,212,698	37,866	940,607	(234,225)	-	(234,225)
Education	33,832	1,883	936	(31,013)	-	(31,013)
Culture and recreation	4,037	1,094	22	(2,921)	-	(2,921)
Interest expense	22,287	-	-	(22,287)	-	(22,287)
Total governmental activities	2,341,133	123,936	1,464,641	(752,556)	-	(752,556)
Business-type activities:						
Water/Sewer services	14,324	9,816	173	-	(4,335)	(4,335)
Landfills	26,793	19,293	452	-	(7,048)	(7,048)
Total business-type activities	41,117	29,109	625	-	(11,383)	(11,383)
Total primary government	\$ 2,382,250	\$ 153,045	\$ 1,465,266	\$ (752,556)	\$ (11,383)	\$ (763,939)
General revenues:						
Property tax				365,464	1,034	366,498
Sales tax				73,356	-	73,356
Franchise tax				19,935	-	19,935
Unrestricted motor vehicle in-lieu taxes				321,502	-	321,502
Other				6,721	7,672	14,393
Unrestricted investment earnings				58,730	4,666	63,396
Transfers in (out)				(77)	77	-
Total general revenues and transfers				845,631	13,449	859,080
Change in net position				93,075	2,066	95,141
Net position - beginning, as previously reported				976,287	103,327	1,079,614
Change in accounting estimate				-	26,617	26,617
Error correction				(25,108)	(5,619)	(30,727)
Net position - beginning, as restated				951,179	124,325	1,075,504
Net position - ending				\$ 1,044,254	\$ 126,391	\$ 1,170,645

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Balance Sheet
Governmental Funds
June 30, 2025
(amounts expressed in thousands)

	General Fund	Disaster Claiming	Debt Service	Local Health and Welfare
ASSETS & DEFERRED OUTFLOWS OF RESOURCES				
Assets				
Cash and investments	\$ 440,739	\$ 81,936	\$ 50,000	\$ 100,798
Restricted cash and investments	69	-	11,514	-
Receivables, net:				
Accounts	3,999	-	-	-
Taxes	99,844	-	-	-
Interest	4,036	672	345	437
Loans	42,546	-	-	-
Due from other funds	65,521	-	12,369	14,366
Due from other governmental units	215,495	1,874	34	21,530
Advances to other funds	203	-	-	-
Prepaid items	21,939	-	-	-
Total assets	<u>894,391</u>	<u>84,482</u>	<u>74,262</u>	<u>137,131</u>
Deferred outflows of resources				
Total deferred outflows of resources	-	-	-	-
Total assets and deferred outflows of resources	<u>894,391</u>	<u>84,482</u>	<u>74,262</u>	<u>137,131</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES				
Liabilities				
Accounts payable	86,797	1,208	-	-
Salaries and benefits payable	58,093	-	-	-
Due to other governmental units	29,429	-	-	-
Due to other funds	40,238	7,621	-	32,590
Deposits and other liabilities	10,031	-	-	-
Unearned revenue	19,300	64,886	-	-
Total liabilities	<u>243,888</u>	<u>73,715</u>	<u>-</u>	<u>32,590</u>
Deferred inflows of resources				
Unavailable property taxes	97,383	-	-	-
Unavailable HARP loan	42,546	-	-	-
Total deferred inflows of resources	<u>139,929</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances				
Nonspendable	22,702	-	-	-
Restricted	303,703	10,767	74,262	104,541
Committed	96,168	-	-	-
Unassigned	88,001	-	-	-
Total fund balances	<u>510,574</u>	<u>10,767</u>	<u>74,262</u>	<u>104,541</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 894,391</u>	<u>\$ 84,482</u>	<u>\$ 74,262</u>	<u>\$ 137,131</u>

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Balance Sheet
Governmental Funds
June 30, 2025
(amounts expressed in thousands)

2011 Realignment	Other Governmental Funds	Total Governmental Funds	
			ASSETS & DEFERRED OUTFLOWS OF RESOURCES
			Assets
\$ 104,410	\$ 273,934	\$ 1,051,817	Cash and investments
-	226	11,809	Restricted cash and investments
			Receivables, net:
-	233	4,232	Accounts
-	-	99,844	Taxes
898	1,313	7,701	Interest
-	-	42,546	Loans
4,301	3,086	99,643	Due from other funds
21,249	14,059	274,241	Due from other governmental units
-	-	203	Advances to other funds
-	88	22,027	Prepaid items
130,858	292,939	1,614,063	Total assets
			Deferred outflows of resources
-	-	-	Total deferred outflows of resources
130,858	292,939	1,614,063	Total assets and deferred outflows of resources
			LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES
			Liabilities
-	10,576	98,581	Accounts payable
-	3,636	61,729	Salaries and benefits payable
-	1	29,430	Due to other governmental units
27,538	2,043	110,030	Due to other funds
-	196	10,227	Deposits and other liabilities
-	5,353	89,539	Unearned revenue
27,538	21,805	399,536	Total liabilities
			Deferred inflows of resources
-	-	97,383	Unavailable property taxes
-	-	42,546	Unavailable HARP loan
-	-	139,929	Total deferred inflows of resources
			Fund balances
-	-	22,702	Nonspendable
103,320	271,134	867,727	Restricted
-	-	96,168	Committed
-	-	88,001	Unassigned
103,320	271,134	1,074,598	Total fund balances
\$ 130,858	\$ 292,939	\$ 1,614,063	Total liabilities, deferred inflows of resources, and fund balances

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
June 30, 2025
(amounts expressed in thousands)

Fund balances - total governmental funds	\$ 1,074,598
Amounts reported for net position of governmental activities are different because:	
Capital assets are not recorded in the governmental funds statements but are recorded in government-wide statements to conform with generally accepted accounting principles.	860,162
Deferred outflows of resources are not recorded in the governmental funds statements but are recorded in the government-wide statements.	492,738
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. This amount is net of internal service fund activity.	(1,517,307)
Unmatured interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when due. This amount is net of internal service fund activity.	(1,846)
Deferred inflows of resources are not recorded in the governmental funds statements but are recorded in the government-wide statements.	(106,319)
Because the focus of governmental funds is not short-term financing, some assets will not be available to pay current period expenditures. Those assets are offset by deferred revenues in the governmental funds. This amount is net of internal service fund activity.	139,929
Internal service funds are used by management to charge the cost of fleet services, information systems, printing and mailing services, facility services, security, risk management and communications to individual funds. The assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the internal service funds are included in the statement of net position.	102,299
Net position of governmental activities	<u>\$ 1,044,254</u>

The notes to the basic financial statements are an integral part of this statement.

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County of Fresno
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	General Fund	Disaster Claiming	Debt Service	Local Health and Welfare
Revenues				
Taxes	\$ 385,046	\$ -	\$ -	\$ -
Licenses and permits	18,242	-	-	-
Fines, forfeitures and penalties	6,185	-	-	-
Use of money and property	24,295	6,375	3,403	6,413
Aid from other governmental agencies:				
State	493,460	-	-	320,160
Federal	616,518	40,095	-	-
Other	4,087	-	2,086	-
Charges for services	70,220	-	-	-
Other revenues	30,539	-	8,324	-
Total revenues	<u>1,648,592</u>	<u>46,470</u>	<u>13,813</u>	<u>326,573</u>
Expenditures				
General government	89,621	-	1	-
Public protection	625,286	-	-	-
Public ways and facilities	1,015	-	-	-
Health, sanitation, and public assistance	1,397,004	10,047	-	-
Education	295	-	-	-
Culture and recreation	4,780	-	-	-
Capital outlay	35,062	-	-	-
Debt service:				
Principal	25,705	-	45,050	-
Interest and fiscal charges	13,739	-	6,722	-
Total expenditures	<u>2,192,507</u>	<u>10,047</u>	<u>51,773</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(543,915)</u>	<u>36,423</u>	<u>(37,960)</u>	<u>326,573</u>
Other Financing Sources (Uses)				
Proceeds from sale of capital assets	5,313	-	-	-
Insurance recoveries	(2)	-	-	-
Transfers in	619,691	-	42,790	11,360
Transfers (out)	(71,076)	(30,048)	(2,081)	(355,775)
Lease liabilities issued	11,854	-	-	-
Total other financing sources (uses)	<u>565,780</u>	<u>(30,048)</u>	<u>40,709</u>	<u>(344,415)</u>
Net change in fund balances	21,865	6,375	2,749	(17,842)
Fund balances - beginning	488,709	4,392	71,513	122,383
Fund balances - ending	<u>\$ 510,574</u>	<u>\$ 10,767</u>	<u>\$ 74,262</u>	<u>\$ 104,541</u>

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

2011 Realignment	Other Governmental Funds	Total Governmental Funds	
			Revenues
\$ -	\$ 53,775	\$ 438,821	Taxes
-	1,693	19,935	Licenses and permits
-	520	6,705	Fines, forfeitures and penalties
6,600	11,644	58,730	Use of money and property
			Aid from other governmental agencies:
221,360	62,648	1,097,628	State
-	15,504	672,117	Federal
-	-	6,173	Other
-	12,813	83,033	Charges for services
-	2,040	40,903	Other revenues
227,960	160,637	2,424,045	Total revenues
			Expenditures
-	408	90,030	General government
-	-	625,286	Public protection
-	104,194	105,209	Public ways and facilities
-	291	1,407,342	Health, sanitation, and public assistance
-	36,726	37,021	Education
-	-	4,780	Culture and recreation
-	20,188	55,250	Capital outlay
			Debt service:
-	997	71,752	Principal
-	38	20,499	Interest and fiscal charges
-	162,842	2,417,169	Total expenditures
			Excess (deficiency) of revenues over (under) expenditures
227,960	(2,205)	6,876	
			Other Financing Sources (Uses)
-	-	5,313	Proceeds from sale of capital assets
-	-	(2)	Insurance recoveries
-	33,109	706,950	Transfers in
(241,110)	(13,591)	(713,681)	Transfers (out)
-	1,083	12,937	Lease liabilities issued
(241,110)	20,601	11,517	Total other financing sources (uses)
(13,150)	18,396	18,393	Net change in fund balances
116,470	252,738	1,056,205	Fund balances - beginning
\$ 103,320	\$ 271,134	\$ 1,074,598	Fund balances - ending

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Net change in fund balances - total governmental funds \$ 18,393

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures.

However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Expenditures for general capital assets, infrastructure, other related capital asset adjustments, right to use lease assets, and subscription assets

55,250

Less - current year depreciation and amortization expense

(65,714) (10,464)

Interest is expended in the governmental funds when paid, while interest on long-term debt is accrued in the Statement of Net Position. This is the amount by which the current year accrued interest decreased from the prior year's reported total.

60

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of the governmental funds. Neither transaction, however, has any effect on net position. This amount is net of internal service fund activity.

(35,527)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This amount is net of internal service fund activity.

37,966

Certain revenues are deferred because they are not available within the County's 180 day availability period. However, they are recognized in the government-wide financial statements. Amounts at the beginning of the fiscal year are netted with those at the end of the fiscal year. This amount is net of internal service fund activity.

10,224

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect in the treatment of long-term debt and related items.

New long-term debt issued

(12,937)

Principal payments on long-term debt

71,752 58,815

Internal service funds are used by management to charge the cost of fleet services, information systems, printing and mailing services, facility services, security, risk management and communications to individual funds. The net expense of certain activities of the internal service funds is reported with governmental activities.

13,608

Change in net position of governmental activities

\$ 93,075

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Net Position
Proprietary Funds
June 30, 2025
(amounts expressed in thousands)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste	County Service Areas, Other	Total	Internal Service Funds
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 27,358	\$ -	\$ 27,358	\$ 165,247
Restricted cash and cash equivalents	54,860	1,762	56,622	3,991
Accounts receivable (net of allowance)	2,070	1,523	3,593	580
Interest receivable	603	-	603	1,195
Lease receivable	746	-	746	38
Due from other funds	624	207	831	24,236
Due from other governmental units	2	-	2	16,454
Prepaid items	-	121	121	16
Total current assets	86,263	3,613	89,876	211,757
Noncurrent assets:				
Accounts receivable	-	-	-	171
Non-depreciable/non-amortizable:				
Land	8,376	1,227	9,603	-
Construction in progress	1,470	9,985	11,455	5,800
Depreciable/amortizable:				
Buildings and improvements, net	52,527	17,815	70,342	30,465
Equipment, net	3,254	3,853	7,107	33,041
Right-to-use lease assets, net	-	-	-	7,320
Right-to-use subscription assets, net	69	116	185	3,800
Total noncurrent assets	65,696	32,996	98,692	80,597
Total assets	151,959	36,609	188,568	292,354
DEFERRED OUTFLOWS OF RESOURCES				
Deferred pensions	2,725	1,333	4,058	25,584
Total deferred outflows of resources	2,725	1,333	4,058	25,584
LIABILITIES				
Current liabilities:				
Cash overdraft	-	3,535	3,535	6,392
Accounts payable	393	288	681	14,830
Salaries and benefits payable	60	59	119	1,414
Due to other funds	916	241	1,157	13,523
Due to other governmental units	-	15	15	5,857
Advances from other funds	-	203	203	-
Liability for self-insurance	-	-	-	24,763
Interest payable	-	80	80	-
Deposits and other liabilities	11,294	58	11,352	1,111
Loans payable	-	145	145	-
General obligation bonds payable	-	345	345	-
Unearned revenue	-	-	-	40
Compensated leave and absences	225	64	289	1,783
Lease obligations	29	-	29	4,894
Total current liabilities	12,917	5,033	17,950	74,607

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Net Position
Proprietary Funds
June 30, 2025
(amounts expressed in thousands)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste	County Service Areas, Other	Total	Internal Service Funds
Noncurrent liabilities:				
Liability for self-insurance	-	-	-	79,633
Compensated leave and absences	200	52	252	2,404
General obligation bonds payable	-	765	765	-
Loans payable	-	3,961	3,961	-
Accrued closure/post-closure liability	34,203	-	34,203	-
Lease obligations	33	-	33	6,261
Net pension liability	5,025	2,458	7,483	47,178
Total noncurrent liabilities	39,461	7,236	46,697	135,476
Total liabilities	52,378	12,269	64,647	210,083
DEFERRED INFLOWS OF RESOURCES				
Deferred pensions	588	288	876	5,521
Deferred lease proceeds	712	-	712	35
Total deferred inflows of resources	1,300	288	1,588	5,556
NET POSITION				
Net investment in capital assets	65,634	32,996	98,630	69,271
Restricted for:				
Debt service	-	1,762	1,762	-
Unrestricted	35,372	(9,373)	25,999	33,028
Total net position	<u>\$ 101,006</u>	<u>\$ 25,385</u>	<u>\$ 126,391</u>	<u>\$ 102,299</u>

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste	County Service Areas, Other	Total	Internal Service Funds
Operating revenues				
Charges for services	\$ 19,293	\$ 9,816	\$ 29,109	\$ 313,776
Other revenues	2,441	5,231	7,672	5,953
Total operating revenues	21,734	15,047	36,781	319,729
Operating expenses				
Salaries and benefits	5,510	2,720	8,230	49,908
Insurance	1,136	255	1,391	171,038
Professional services	6,905	4,121	11,026	18,905
General and administrative	5,310	2,358	7,668	29,598
Repairs and maintenance	2,485	1,971	4,456	11,002
Rents and leases	23	1	24	8,312
Parts and supplies	28	-	28	7,624
Accrued closure/post-closure costs	1,369	-	1,369	-
Utilities	248	1,417	1,665	20,447
Depreciation	3,792	1,109	4,901	8,398
Amortization	30	254	284	4,970
Total operating expenses	26,836	14,206	41,042	330,202
Operating income (loss)	(5,102)	841	(4,261)	(10,473)
Non-operating revenues (expenses)				
Gain (Loss) on sale of capital assets	(272)	(13)	(285)	6
Use of money and property	4,690	(24)	4,666	8,472
Interest expense	(3)	(105)	(108)	(265)
Tax revenues	-	1,034	1,034	-
Insurance recoveries	-	-	-	9,194
Closure/post-closure expense/fees	318	-	318	-
Grants and other revenues	452	173	625	18
Total non-operating revenues (expenses)	5,185	1,065	6,250	17,425
Net income before transfers	83	1,906	1,989	6,952
Transfers in (out)				
Transfers in	448	28	476	8,741
Transfers (out)	(285)	(114)	(399)	(2,087)
Total transfers in (out)	163	(86)	77	6,654
Change in net position	246	1,820	2,066	13,606
Net position - beginning, as previously reported	76,000	27,327	103,327	88,691
Change in accounting estimate	26,617	-	26,617	-
Error Correction	(1,857)	(3,762)	(5,619)	-
Net position - beginning, as restated	100,760	23,565	124,325	88,691
Net position - ending	\$ 101,006	\$ 25,385	\$ 126,391	\$ 102,297

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Cash Flows
Proprietary Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	County Service Areas,		Total	Internal Service Funds
	Solid Waste	Other		
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from users	\$ 24,272	\$ 14,630	\$ 38,902	\$ 309,599
Cash paid to suppliers	(10,999)	(11,860)	(22,859)	(229,750)
Cash paid to employees	(5,989)	747	(5,242)	(55,015)
Cash paid for claims	-	-	-	(31,472)
Net cash provided by (used in) operating activities	7,284	3,516	10,801	(6,638)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Tax revenues	-	1,034	1,034	-
Grant revenues	452	-	452	18
Transfers from other funds	448	28	476	8,741
Transfers to other funds	(286)	(114)	(400)	(2,086)
Advances paid to/returned to other funds	-	(173)	(173)	-
Cash paid to closure/post-closure liability	(26,617)	-	(26,617)	-
Net cash provided by (used in) noncapital financing activities	(26,003)	775	(25,228)	6,673
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Sales of capital assets	19,040	-	19,040	285
Purchases of capital assets	(5,337)	(4,026)	(9,363)	(11,132)
Acquisition of right-to-use assets via leases	(27)	(370)	(397)	(4,560)
Insurance recoveries	-	-	-	9,194
Interest paid on capital debt	(3)	(105)	(108)	(265)
Net cash provided by (used in) capital and related financing activities	13,673	(4,501)	9,172	(6,478)
CASH FLOWS FROM INVESTING ACTIVITIES				
Use of money and property received	4,690	(14)	4,676	8,457
Net cash provided by (used in) investing activities	4,690	(14)	4,676	8,457
Net increase (decrease) in cash and cash equivalents	(356)	(223)	(579)	2,014
Cash and cash equivalents - beginning	82,574	1,985	84,559	167,224
Cash and cash equivalents - ending	<u>\$ 82,218</u>	<u>\$ 1,762</u>	<u>\$ 83,980</u>	<u>\$ 169,238</u>

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Cash Flows (Continued)
Proprietary Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	County Service Areas, Other		Total	Internal Service Funds
	Solid Waste			
CASH FLOWS FROM OPERATING ACTIVITIES				
Reconciliation of cash and cash equivalents to the statement of net position:				
Cash and cash equivalents	\$ 27,358	\$ -	\$ 27,358	\$ 165,247
Restricted cash and investments	54,860	1,762	56,621	3,991
Total	<u>82,218</u>	<u>1,762</u>	<u>83,980</u>	<u>169,238</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:				
Operating income (loss)	(5,102)	841	(4,261)	(10,473)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Landfill closure and post-closure costs	1,369	-	1,369	-
Pension expense	(177)	(87)	(264)	(1,664)
Depreciation/amortization expense	3,822	1,363	5,185	13,369
Decrease (increase) in accounts receivable	226	(250)	(24)	(420)
Decrease (increase) in lease receivable	62	-	62	18
Decrease (increase) in due from other funds	(59)	(204)	(263)	(2,171)
Decrease (increase) in due from other governmental units	(2)	-	(2)	(7,582)
Decrease (increase) in inventory of supplies	5,525	(1,303)	4,222	(1,804)
(Decrease) increase in accounts payable	(468)	(572)	(1,040)	(2,579)
(Decrease) increase in salaries and benefits payable	52	15	67	392
(Decrease) increase in unearned revenue	2,380	36	2,415	46
(Decrease) increase in deposits held for others	-	-	-	(2)
(Decrease) increase in due to other funds	78	127	205	5,051
(Decrease) increase in due to other governmental units	-	3,546	3,546	(987)
(Decrease) increase in deferred outflows pensions	380	16	396	2,300
(Decrease) increase in deferred inflows pensions	202	120	322	2,052
(Decrease) increase in deferred lease proceeds	(69)	-	(69)	(18)
(Decrease) increase in net pension liability	(936)	(131)	(1,067)	(6,356)
(Decrease) increase in liabilities for self-insurance	-	-	-	4,190
Total adjustments	<u>12,385</u>	<u>2,676</u>	<u>15,061</u>	<u>3,835</u>
Net cash provided by (used in) operating activities	<u>\$ 7,283</u>	<u>\$ 3,517</u>	<u>\$ 10,799</u>	<u>\$ (6,638)</u>
Schedule of non-cash capital and related financing activities:				
Initiation of a lease	\$ -	\$ -	\$ -	\$ 4,924

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025
(amounts expressed in thousands)

		Custodial Funds	
	Pension Trust	External Investment Pool	Other Custodial Funds
ASSETS & DEFERRED OUTFLOWS OF RESOURCES			
Assets			
Cash and investments	\$ 496,287	\$ 5,634,564	\$ 243,849
Receivables, net:			
Accounts	242,048	-	5,608
Taxes		-	1
Interest	23,426	-	2,501
Loans		654	-
Due from other governmental units		1,952	2,957
Prepaid expense	207	92	-
Property held by public administrator		-	3,565
Investments, at fair value			
Domestic and international fixed income	2,006,248	-	-
Domestic and international equities	3,127,056	-	-
Private equity	605,668	-	-
Real estate	515,005	-	-
Private credit	539,962	-	-
Infrastructure	382,398	-	-
Capital assets, net	9,817	-	-
Total assets	7,948,122	5,637,262	258,481
Deferred outflows of resources			
Total deferred outflows of resources	-	-	-
Total assets and deferred outflows of resources	7,948,122	5,637,262	258,481
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & NET POSITION			
Liabilities			
Accounts payable	567,688	-	819
Due to other governmental units	-	-	8,509
Total liabilities	567,688	-	9,328
Deferred inflows of resources			
Total deferred inflows of resources	-	-	-
Net Position			
Restricted for:			
Pensions	7,380,434	-	-
Pool participants	-	5,637,262	-
Individuals & other governments	-	-	249,153
Total net position	7,380,434	5,637,262	249,153
Total liabilities, deferred inflows of resources, and fund balances	\$ 7,948,122	\$ 5,637,262	\$ 258,481

The notes to the basic financial statements are an integral part of this statement.

County of Fresno
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

		Custodial Funds	
	Pension Trust	External Investment Pool	Other Custodial Funds
ADDITIONS			
Contributions:			
Employers	\$ 284,543	\$ -	\$ -
Plan members	55,647	-	-
Contributions to pooled investments	-	23,975,967	-
Total contributions	340,190	23,975,967	-
Investment income:			
Net investment income, before securities lending	772,447	-	-
Net income from securities lending activities	568	-	-
Net increase in fair value of investments	-	286,740	24,795
Net investment income	773,015	286,740	24,795
Property tax collections	-	-	1,648,355
Other tax collections	-	-	49
Custodial fund collections	-	-	3,589,580
Total additions	1,113,205	24,262,707	5,262,779
DEDUCTIONS			
Benefits paid to plan members and beneficiaries	372,230	-	-
Refunds of member contributions	3,392	-	-
Administrative expenses	7,771	-	-
Distributions from pooled investments	-	24,520,692	-
Property & other tax distributions	-	-	1,654,400
Custodial fund distributions	-	-	3,586,764
Other	231	-	-
Total deductions	383,624	24,520,692	5,241,164
Change in fiduciary net position	729,581	(257,985)	21,615
Fiduciary net position - beginning	6,650,853	5,895,247	227,538
Fiduciary net position - ending	<u>\$ 7,380,434</u>	<u>\$ 5,637,262</u>	<u>\$ 249,153</u>

The notes to the basic financial statements are an integral part of this statement.

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County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

NOTE 1 - The Financial Reporting Entity

The County of Fresno (County) is a political subdivision chartered by the State of California (State) and, as such, can exercise the powers specified by the Constitution and laws of the State. The County operates under its Charter and is governed by an elected, five-member Board of Supervisors (Board). The Board is responsible for the legislative and executive control of the County. The County provides various services on a countywide basis including law and justice; education; detention; social; health; road construction; road maintenance; park and recreation facilities; elections and records; communications; planning; zoning; and tax collection.

The governmental reporting entity consists of the County (primary government) and its component units. Component units are legally separate organizations for which the Board is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The following circumstances set forth a primary government's financial accountability for a legally separate organization (from Governmental Accounting Standards Board (GASB) Statement No. 61):

- a. The primary government is financially accountable if it appoints a voting majority of the organization's governing body *and* (1) it is able to impose its will on that organization *or* (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government.
- b. The primary government is financially accountable if an organization is fiscally dependent on *and* there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government.

The basic financial statements include blended component units. The blended component units, although legally separate entities in substance, are part of the County's operations and data from these units is combined with data of the primary government.

For financial reporting purposes, the County's basic financial statements include all financial activities that are controlled by or are dependent upon actions taken by the County's Board. The financial statements of the individual component units may be obtained by making a request to the County of Fresno, Auditor-Controller/Treasurer-Tax Collector's Office, 2281 Tulare Street, Room 105, Fresno, California 93721.

Blended Component Units: The following organizations are included in the County's financial statements as blended components.

County Service Areas, Other (CSAs), which include Lighting Districts, Maintenance Districts, and Waterworks Districts, are blended as Special Revenue funds and Enterprise funds since they are an integral part of the County, their governing bodies are

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

comprised of the Board, and there is potential that the organizations can provide specific financial benefits or impose financial burdens on the County.

The Fresno County Financing Authority (FCFA) was formed to finance the construction, installation, and equipping of the County facilities. The bonds issued by the FCFA are recorded in the County's Debt Service Fund. The FCFA and the County have a financial and operational relationship (FCFA is financially accountable to the County), which requires that the FCFA's financial statements be blended into the County's financial statements. A five-member board, appointed by the Board, determines the FCFA's policies.

The Fresno County Tobacco Funding Corporation (FCTFC) is reported in the County's Debt Service Fund. The FCTFC was formed for the purpose of securitizing the payments to be received by the County from the nationwide Tobacco Settlement Agreement (the Payments) for such purposes as, but not limited to, the issuance, sale, execution, and delivery of bonds secured by those Payments or the lending of money based on thereof, or to securitize, sell, purchase or otherwise dispose of some or all of such Payments of the County. The FCTFC's board consists of members of the Board or members appointed by the Board. The FCTFC provides services only to the County. A separate financial report can be reviewed at the Auditor-Controller/Treasurer-Tax Collector's office.

Discretely Presented Component Unit: Discretely presented component units are legally separate entities, which have some financial accountability to the Board, though the entities' governing boards are substantially different from the Board. As of June 30, 2025, the County had no discretely presented component units.

NOTE 2 - Summary of Significant Accounting Policies

(A) Basis of Presentation

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the County. Governmental activities, which normally are supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and therefore are clearly identifiable to a particular function. Program

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

revenues include: 1) charges paid by the recipients of goods or services offered by the programs, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues. When both restricted and unrestricted net position are available for use, restricted resources are used prior to depleting unrestricted resources.

Fund Financial Statements

The fund financial statements provide information about the County's funds, including fiduciary funds and blended component units. Separate statements for each fund category, *governmental, proprietary, and fiduciary*, are presented. The emphasis of fund financial statements is on major governmental and enterprise funds. These funds are each displayed in a separate column. All remaining governmental and enterprise funds are separately aggregated and combined into one column for reporting as nonmajor funds in the fund financial statements.

Proprietary funds distinguish *operating* revenues, such as charges for services, which result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. *Non-operating* revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The County reports five major governmental funds:

- The *General Fund* is used to account for all revenues and expenditures necessary to carry out the basic governmental activities of the County that are not accounted for through other funds. For the County, the General Fund includes the following services: public protection; public ways and facilities; health and sanitation; public assistance; education; and culture and recreation.
- The *Disaster Claiming Fund* accounts for revenues and expenditures from Federal and State funding used in providing relief to County citizens and businesses as a result of any ongoing or preceding catastrophic events (such as the Creek Fire or the COVID-19 pandemic).
- The *Debt Service Fund* accounts for all activities involving the issuance and payment of debt. This includes receipt of bond issuance proceeds, the distribution of those proceeds, along with the payment of principal and interest to extinguish the debt.
- The *Local Health and Welfare Fund* is used to account for proceeds of sales tax and vehicle license fees designated for State and local programs that were realigned to counties in 1991 (1991 Realignment). In addition, the fund is used to deposit County General Fund revenues to satisfy the mandated Maintenance of Effort (MOE) county contribution for mental health and health programs.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

- The *2011 Realignment Fund* is utilized to account for revenues provided by the State pursuant to Assembly Bill 118, which required counties to use County Local Revenue Fund 2011 exclusively for specific public safety services related to appropriate rehabilitative, housing, and supervision services to youth offenders.

The County reports both of its enterprise activities as major proprietary funds:

- The *Solid Waste Enterprise Fund* is used to account for the County's operation of one transfer station, three disposal sites (1 active and 2 performing post-closure activities) located in various areas of the County, one planning joint powers agreement, and one administrative fund.
- The *County Service Areas, Other Fund* is used to account for special districts, governed by the Board, which include County Service Areas (CSAs), Lighting Districts, Waterworks Districts, and one administrative fund.

The County reports the following additional fund types:

Internal Service Funds account for the financing of goods or services provided by one County department to another County department on a cost reimbursement basis. Internal service funds account for the activities of fleet maintenance, information services, the County's financial software, centralized facility services, and security. In addition, the County's Risk Management Fund accounts for the County's self-insurance programs – worker's compensation; long-term disability; employee benefits; personal injury; and property damage – on a cost-reimbursement basis.

Pension Trust Fund accounts for resources held in trust for the members and beneficiaries of a defined benefit pension plan. Refer to Note 12 for more information on Fresno County Employees' Retirement Association (FCERA).

Custodial Funds account for assets held by the County in a custodial capacity for various local governments. These include the External Investment Pool, Property Tax Collection, Public Administrator-Guardian, and San Joaquin Valley Insurance Authority. The remaining Custodial Funds are combined in Other Custodial Funds. The External Investment Pool accounts for the investments of legally separate entities that deposit cash with the County Treasurer. These entities include school and community college districts; other special districts governed by local boards; regional boards; and authorities. The External Investment Pool also accounts for tax collections passed through to cities within the County.

(B) Basis of Accounting

The Government-Wide, Proprietary, and Internal Service Funds are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recognized at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving)

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

equal value in exchange, include property and sales taxes, grants, entitlements, and donations. Using the accrual basis of accounting, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from sales tax are recognized when the underlying transactions take place. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligible requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Property taxes are accrued when their receipt is within sixty days after the end of the accounting period, to be both measurable and available. Sales taxes, interest, certain state and federal grants, and charges for services are accrued when their receipt occurs within 180 days after the end of the accounting period. Expenditures are generally recorded when a liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the County's enterprise funds and the various other funds of the County.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating*. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Pension Trust Fund, Investment Trust Fund, and Custodial Funds are also reported using the economic resources measurement focus and the accrual basis of accounting. Under this basis, revenues are recognized when earned and expenses are recognized when liabilities are incurred, ensuring that all assets, liabilities, and changes in net position are properly reported to reflect the full financial position of these fiduciary activities. Because these funds are held in a trustee or custodial capacity for others, they are excluded from the government-wide financial statements and presented separately in the fiduciary fund financial statements.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

(C) Budgeting

In accordance with the provisions of Sections 29000 through 29144 and Section 30200 of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares and legally adopts a final balanced budget on or before October 2 for each fiscal year. Until the adoption of this final balanced budget, the appropriations are based on the budget of the preceding year as allowed per California Government Code 29124. The final adopted budget (County Budget) is available for review in the Auditor-Controller/Treasurer-Tax Collector's office.

A balanced operating budget is adopted each fiscal year for the General and Special Revenue Funds and the Debt Service Fund on the modified accrual basis of accounting with some exceptions. The FCTFC is an exception, because it has no adopted budget. A budget is not adopted for the Capital Projects Fund. Public hearings are conducted on the proposed budget to review all appropriations and the source of financing. Because the final budget must be balanced, any shortfall in revenue requires an equal reduction in appropriations.

Budgetary control is exercised at the department level in both the General and Special Revenue Funds. Some Special Revenue Funds benefit multiple departments, while most operate under a single department. The legal level of control is at the object level except for capital assets, which are controlled at the sub-object level. All amendments, expenditures that exceed appropriations and transfers of appropriations between levels within the same department, or between departments, within any fund are authorized by the County Administrative Office and must be approved by the Board. The Board must also approve supplemental appropriations financed by unanticipated revenues.

The General, Disaster Claiming, Local Health and Welfare, and 2011 Realignment Funds' Budgetary Comparison Schedules are part of Required Supplementary Information on pages 85-89.

(D) Cash and Cash Equivalents

Cash and cash equivalents, as reported in the Statement of Cash Flows, consist of cash and short-term, highly liquid investments that are readily convertible to known amounts of cash and have an original maturity of three months or less.

(E) Restricted Cash and Investments

The County reports restricted cash and investments in the General Fund, Debt Service Fund, Capital Projects Fund, and the Enterprise Funds. Amounts reported in the Debt Service Fund and CSA, Other Enterprise Fund are restricted for debt service payments. Amounts reported in the Capital Projects Fund are restricted for future projects. The amount reported in the Solid Waste Enterprise Fund is money set aside based on estimates to cover closure costs and thirty years of post-closure maintenance costs to provide financial assurance once the landfills are closed.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

(F) Investments

Statutes authorize the County to invest its surplus cash (excluding cash belonging to FCERA) in obligations of the U.S. Treasury, agencies and instrumentalities, corporate bonds rated P-1 by Standard & Poor's Corporation (S&P) or A-1 by Moody's Investor Service (Moody's), bankers' acceptances, certificates of deposit, commercial paper, repurchase agreements, and the State Local Agency Investment Fund (LAIF). Gains and losses are recognized based upon the specific identification method. All pooled investments are reported at fair value. The fair values of equity and fixed income securities are derived from quoted market prices. The fair values of private market investments are estimated from fair values provided by the real estate investment funds, futures investment managers, and alternative investment managers.

(G) Receivables

The County accrues revenues at fiscal year-end in both the governmental and government-wide statements. Certain receivables have an element of uncertainty in their ability to be collected; as such, County receivables are reported net of uncollectible accounts.

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the school and special districts within the County. The Board levies property taxes as of September 1, on property values certified on July 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and delinquent with penalties after December 10 and the second is generally due on February 1 and delinquent with penalties after April 10. Secured property taxes become a lien on the property on January 1. Property taxes on the unsecured roll are due upon receipt of the tax bill and become delinquent if unpaid on August 31. Property taxes are accounted for in the Property Tax Collection Fund, a Custodial fund, until apportionment and disbursement to taxing jurisdictions.

All jurisdictions within California derive their taxing authority from the State Constitution and various legislative provisions contained in the State Government Code along with Revenue and Taxation Code. Pursuant to Article XIII A (known as Proposition 13) of the State Constitution, the County is permitted to levy a maximum tax of 1 percent of full cash value. For fiscal year 2024-25, the County recorded \$365,464 in property taxes that were used to finance general governmental services.

Teeter Plan - The County elected the alternative property tax treatment (Teeter Plan) effective July 1, 1993, whereby the County, through the Property Tax Collection Fund, purchases the current secured unpaid taxes remaining at year-end from participating agencies. In return, the Property Tax Collection Fund records tax receivable and receives the delinquent penalties and redemption interest accruing to delinquent collections related to participating agencies. The participating agencies, including the County, special districts, and school districts, in turn, receive their full tax distribution with no liability for uncollected taxes to the Property Tax Collection Fund. Therefore, for participating agencies, revenue is measurable and available and is recorded in the period the payment of current secured unpaid taxes is received.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

(H) Prepaid Items

Prepaid items consist primarily of cash aid provided by social services programs for various public support and care needs, such as Electronic Benefit Transfers (EBTs). Issuances are calculated at fiscal month end and recorded as prepaid items for the following period.

(I) Capital Assets

Capital assets, including infrastructure, are recorded at historical cost, or at estimated historical cost, if the actual cost is not available. Capital assets received by the County in a service concession arrangement, and donated capital assets, including works of arts and similar items, are recorded at the estimated acquisition value at the date of donation.

The County defines capital assets as assets with an initial, individual, cost of more than \$5 for equipment and \$100 for buildings, infrastructure and intangible assets. Capital assets also have an estimated useful life in excess of one year. Capital assets used in operations are depreciated or amortized using the straight-line method over the asset's estimated life in the government-wide financial statements and proprietary fund financial statements. Maintenance and repairs are charged to operations when incurred. Betterments and major improvements, which significantly increase values, change capacities, or extend useful lives, are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation or amortization are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

Depreciation/amortization on capital assets is taken over the following estimated lives:

Type of Asset	Estimated Useful Life in Years
Land	0
Buildings and improvements	20-50
Equipment	3-15
Infrastructure	40
Intangible	5-15

(J) Deferred Outflows and Inflows of Resources

Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the County recognizes deferred outflows and inflows of resources on the face of its financial statements.

In addition to assets, the Statement of Net Position or Balance Sheet will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources represents a consumption of net assets by the government that is applicable to a future reporting period.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

In addition to liabilities, the Statement of Net Position or Balance Sheet will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources represents an acquisition of net assets by the government that is applicable to a future reporting period.

(K) Liability for Earned Compensated Absences

The County reports compensated absences in accordance with GASB Statement No. 101, *Compensated Absences*. Employees earn vacation, sick leave, and other leave benefits based on services already rendered, and these benefits accumulate for future use or payment. A liability is recognized for leave that has been earned but not yet taken when (1) the leave is attributable to services already provided, (2) the leave accumulates, (3) the leave can be used for time off or otherwise paid or settled, and (4) the leave is more likely than not to be used or paid. The liability is measured using the pay rates in effect as of the reporting date and includes salary-related benefits. Compensated absences expected to be paid within one year are reported as a current liability; the remainder is reported as a noncurrent liability in the government-wide and proprietary fund financial statements.

(L) Allocation of Pension and Net Pension Liability

The County reports a net pension liability in its proprietary and government-wide financial statements, resulting from the application of GASB Statement No. 68. The County has allocated this liability amongst the governmental and business-type activities based on calculated shares of pension contributions as of the first year of implementation (fiscal year 2015). For the sake of comparability and consistency, the County has elected to utilize that basis to allocate; should there be a material operational shift (wherein projected contributions from the various funds change substantially), the allocation methodology will be updated, and an accounting estimate adjustment will be made and disclosed.

(M) Leases

Lessee:

The County is a lessee for noncancellable leases of buildings and equipment. It recognizes a lease liability and an intangible right-to-use asset (lease asset) in the government-wide financial statements. It recognizes lease liabilities with an initial, individual value of \$10 or more annually.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

Lessor:

The County is a lessor for noncancellable leases of buildings. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows if certain changes occur that are expected to significantly affect the amount of the lease receivable.

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(N) Subscription-Based Information Technology Arrangements (SBITA)

The County has a policy to recognize a subscription liability and a right-to-use subscription asset (subscription asset) in the government-wide financial statements and proprietary fund financial statements. It recognizes subscription liabilities with an initial, individual value of \$10 or more with a subscription term greater than one year.

At the commencement of an SBITA, the County initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made.

Subscription assets are recorded at the amount of the initial measurement of the subscription liabilities, adjusted for any payments made to the SBITA vendor before the commencement of the subscription term, and capitalizable initial implementation cost, less any incentives received from the SBITA vendor at or before the commencement of the subscription term.

Costs associated with an SBITA, other than subscription payments, are accounted for as follows:

- **Preliminary Project Stage:** Outlays are expensed as incurred.
- **Initial Implementation Stage:** Outlays are capitalized as an addition to the subscription asset.
- **Operation and Additional Implementation Stage:** Outlays are expensed as incurred unless they meet specific capitalization criteria.

Subscription assets are reported with other capital assets and subscription liabilities are reported with long-term debt on the Statement of Net Position.

Subscription assets are amortized using the straight-line method over the shorter of the subscription term or the useful life of the underlying IT asset, unless the subscription contains a purchase option that the County has determined is reasonably certain of being exercised. In this case, the subscription asset is amortized over the useful life of the underlying IT asset.

Key estimates and judgments related to SBITA include how the County determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The County uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the SBITA vendor is not provided, the County uses its estimated incremental borrowing rate as the discount rate for the SBITA.
- The subscription term includes the noncancellable period of the SBITA. Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase price that the County is reasonably certain to exercise.

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The County monitors changes in circumstances that would require a remeasurement of its subscription liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

(O) Bond Issuance Costs and Discounts

In the government-wide financial statements and the proprietary fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund Statement of Net Position. Bond discounts, as well as issuance costs, due to the implementation of GASB Statement No. 65, are expensed in the period in which they are incurred. Bonds payable are reported net of the applicable bond discount or premium.

In the fund financial statements, governmental fund types recognize bond discounts, as well as bond issuance costs, during the current period. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

(P) Fund Balance

In the fund financial statements, in accordance with GASB Statement No. 54, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the County is bound to constraints on how specific amounts can be spent. The Board, the County's highest decision-making authority, establishes, modifies, or rescinds fund balance commitments by passage of an ordinance or resolution. Ordinances and resolutions are considered of equal authority with respect to fund balance. Please refer to Note 14 for more information on fund balance.

(Q) Special Assessments

The total amount of special assessments for special districts collected for the year ended June 30, 2025, was \$93,170. Special assessments take many forms and are authorized to exist under various State codes such as Streets and Highways, Government, Health and Safety, Water, Public Utilities, and others. Certain special assessments may be authorized to be bonded. They can include both debt collection activity and fees for services provided by the special district. The County is not liable for this. Rather, the County acts solely as an agent for the special district, which is liable for the debt or providing the services. Accordingly, this liability is not reflected in these financial statements. The assessments are added to the tax bill in accordance with several State codes as mentioned herein such as Proposition 218.

(R) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period.

County of Fresno
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(S) Recently Issued Accounting Pronouncements

During the fiscal year ended June 30, 2025, the County implemented the following GASB Statements:

The GASB has issued Statement No. 101 – *Compensated Absences*. The requirements of this statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. The implementation of this standard did not have a material impact on the County's financial statements.

The GASB has issued Statement No. 102 – *Certain Risk Disclosures*. The requirements of this statement are effective for reporting periods beginning after June 15, 2024, and all reporting periods thereafter. The implementation of this standard did not have a material impact on the County's financial statements.

The following GASB Statements will be implemented and are currently being analyzed to determine the potential impact on the County's future financial statements:

The GASB has issued Statement No. 103 – *Financial Reporting Model Improvements*. The requirements of this statement are effective for reporting periods beginning after June 15, 2025, and all reporting periods thereafter.

The GASB has issued Statement No. 104 – *Disclosure of Certain Capital Assets*. The requirements of this statement are effective for reporting periods beginning after June 15, 2025, and all reporting periods thereafter.

NOTE 3 - Cash and Investments

Cash and investments as of June 30, 2025, are classified in the accompanying basic financial statements as follows:

Statement of Net Position:	
Cash and investments	\$ 1,244,422
Restricted cash and investments	72,422
Fiduciary Funds, excluding the Pension Trust Fund:	
Cash and investments	5,878,413
Total cash and investments	<u>\$ 7,195,257</u>

See the Pension Trust Fund's cash and investment disclosures at Fresno County Employees' Retirement Association's (FCERA) stand-alone financial report. FCERA's stand-alone financial report can be reviewed at the FCERA website:<https://fresnocountyretirement.org/investments-financials/financial> or FCERA's office, located at 7772 North Palm Avenue, Fresno CA 93711.

County of Fresno
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Cash and investments as of June 30, 2025, consist of the following:

Cash on hand	\$	5	
Imprest cash		129	
Postage funds		617	
Total cash and cash equivalents		<u>751</u>	\$ 751
Deposits with financial institutions			69,707
Investments (pooled)			7,090,076
Total pooled cash and investments			<u>7,160,534</u>
Debt investments (fiscal agents)			11,958
External investments (fiscal agents)			22,765
Total cash, investments, and investments with fiscal agents			<u>\$ 7,195,257</u>

The following represents a condensed statement of net position for the Treasury Investment Pool as of June 30, 2025.

Cash and investments	\$ 7,313,000
Less: transitory items/warrants payable	(152,466)
Net position held in trust for pool participants	<u>\$ 7,160,534</u>
Equity of internal pool participants	\$ 1,282,121
Equity of external pool participants (voluntary and involuntary)	5,878,413
	<u>\$ 7,160,534</u>

The following represents a condensed statement of changes in net position for the Treasury Investment Pool as of June 30, 2025.

<u>Statement of Changes in Net Position</u>	
Net position at July 1, 2024	\$ 7,378,389
Net change in investments by pool participants	(217,855)
Net position held in trust for pool participants at June 30, 2025	<u>\$ 7,160,534</u>

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Investments Authorized by the California Government Code (CGC) and the County of Fresno Treasury Investment Pool Investment Policy (IP)

The following table identifies the investment types that are authorized for the County by the CGC, or the IP, where more restrictive. The table also identifies the more restrictive provisions of the CGC or the IP that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investment of debt proceeds held by bond trustees that are governed by the provisions of the County's debt agreements, rather than the general provisions of either the CGC or the IP.

Authorized Investment Types	Maximum Percentage Of Portfolio	Maximum Maturity
U.S. Treasury Bills, Notes and Bonds	100%	5 Years
U.S. Government Agency Obligations	100%	5 Years
Bankers' Acceptances	40%	180 Days
Commercial Paper	40%	270 Days
Negotiable Certificates of Deposit	30%	13 Months
Non-Negotiable Certificates of Deposit	50%	13 Months
Repurchase Agreements	15%	Overnight/Weekend
Local Agency Investment Fund	\$75,000	Daily Liquidity
Medium-Term Notes	30%	5 Years
Mutual Funds	20%	Daily Liquidity
Mortgage-Backed Securities	10%	5 Years

Investment Authorized by Debt Agreements

The County and its component units have \$11,958 in investments held by bond trustees pledged to the payment or security of certain debt issues. These funds are invested in accordance with bond covenants and are pledged for payment of principal, interest, and specified capital improvements.

Interest Rate Risk

Interest rate risk is the possibility that the fair value of an investment will be adversely affected as the result of an unexpected change in market interest rates. Generally, the longer the maturity of an investment, the greater the sensitivity is of its fair value to changes in market interest rates. A way the County manages its exposure to interest rate risk is by purchasing a combination of short-term and long-term investments as well as timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturing evenly over time as necessary to provide the cash flow and liquidity needed for operations.

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Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

Information about the sensitivity of the fair values of the County's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the County's investments by maturity:

Pooled Investments in County Treasury:

	Totals	Remaining Maturity (in months)			
		12 months or less	13 to 24 months	25 to 36 months	37 to 60 months
U.S. Government Agency Obligations	\$ 1,949,471	\$ 589,685	\$ 452,042	\$ 635,052	\$ 272,693
Medium-Term Corporate Notes	1,549,800	207,754	230,862	479,200	631,983
U.S. Treasury Notes	2,517,053	350,420	965,727	469,018	731,888
U.S. Treasury Bills	24,979	24,979	-	-	-
Municipal Bonds	406,990	60,355	85,346	64,558	196,730
Mutual Funds	655,000	655,000	-	-	-
Local Agency Investment Funds	75,000	75,000	-	-	-
Certificates of Deposit	-	-	-	-	-
Money Market Funds	134,707	134,707	-	-	-
Total	<u>\$ 7,313,000</u>	<u>\$ 2,097,900</u>	<u>\$ 1,733,977</u>	<u>\$ 1,647,828</u>	<u>\$ 1,833,294</u>
Less: Outstanding Warrants Still Invested	(152,466)				
Total Financial Statement Pooled Investments	<u>\$ 7,160,534</u>				

Investments with Fiscal Agents:

Cash Balance	\$ 3,569	\$ 3,569	\$ -	\$ -	\$ -
Federated Government Obligation Fund	457	457	-	-	-
Money Market Mutual Funds	7,925	7,925	-	-	-
Total	<u>\$ 11,951</u>	<u>\$ 11,951</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligations to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

County of Fresno
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Presented in the following schedule is the minimum rating required by the CGC, the IP, or debt agreements, and the actual rating as of year-end for each investment type.

Pooled Investments in County Treasury:

Investment Type	Total	Ratings as of the Year-End June 30, 2025					
		Minimum Legal Rating	Exempt from Disclosure	A1/P1 A-AAA	B-BBB	C-CCC	Not Rated
U.S. Government Agency Obligations	\$ 1,949,471	N/A	\$ -	\$ 1,949,471	\$ -	\$ -	\$ -
Medium-Term Corporate Notes	1,549,800	A3	-	1,549,800	-	-	-
U.S. Treasury Notes	2,517,053	N/A	-	2,517,053	-	-	-
U.S. Treasury Bills	24,979	N/A	-	24,979	-	-	-
Municipal Bonds	406,990	N/A	-	406,990	-	-	-
Mutual Funds	655,000	N/A	-	655,000	-	-	-
Local Agency Investment Funds	75,000	N/A	-	-	-	-	75,000
Certificates of Deposit	-	N/A	-	-	-	-	-
Money Market Funds	134,707	N/A	-	-	-	-	134,707
Total	<u>\$ 7,313,000</u>		<u>\$ -</u>	<u>\$ 7,103,293</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$209,707</u>

Investments with Fiscal Agents:

Investment Type	Total	Ratings as of the Year-End June 30, 2025					
		Minimum Legal Rating	Exempt from Disclosure	A1/P1 A-AAA	B-BBB	C-CCC	Not Rated
Cash Balance	\$ 3,569	N/A	\$ -	\$ 3,569	\$ -	\$ -	\$ -
Federated Government Obligation Fund	457	N/A	-	457	-	-	-
Money Market Mutual Funds	7,925	N/A	-	7,925	-	-	-
Total	<u>\$ 11,951</u>		<u>\$ -</u>	<u>\$ 11,951</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Concentration of Credit Risk

The IP does not limit the amount that can be invested in any one issuer beyond the limitations stipulated by the CGC. Investments in any one issuer (other than U.S. Treasury securities, mutual funds and external investment pools) that represent 5% or more of the County's total investments are as follows:

Issuer	Investment Type	Reported Amount
Federal Farm Credit Bank	Federal Agency Securities	\$ 950,590
Federal Home Loan Bank	Federal Agency Securities	641,758
State of California	Municipal Bonds	406,990

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Custodial Credit Risk

Custodial credit risk for deposits is the risk that the County will not be able to recover its deposits or will not be able to recover collateral securities in the possession of an outside party if a depository institution fails. The custodial credit risk for *investments* is the risk that the County will not be able to recover the value of its investment or collateral securities held by another party if the counterparty (e.g., broker-dealer) to a transaction fails. The CGC and IP do not contain legal or policy requirements that would limit exposure to custodial credit risk for deposits or investments, other than the following provision applicable to *deposits*: to guarantee the safety of the public funds, any deposits must be collateralized in accordance with CGC Section 53652 et.al.

As of June 30, 2025, all of the County's deposits with financial institutions in excess of Federal Depository Insurance Corporation (FDIC) limits were held in fully collateralized accounts, as permitted by the CGC. As of June 30, 2025, all of the County's investments were held with the County's custodian or by a broker-dealer (counterparty) other than the broker-dealer used by the County to purchase the securities.

Investment in State Investment Pool

The County is a voluntary participant in the LAIF that is regulated by the CGC under the oversight of the Treasurer of the State. The fair value of the County's investments in this pool is reported in the accompanying financial statements at amounts based upon the County's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawals is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis, which is different from the fair value of the County's position in the LAIF pool. A copy of the most recent annual report of the State's Pooled Money Investment Board, which manages the LAIF pool, is available at the following link: <http://www.treasurer.ca.gov/pmia-laif/reports/annual.asp>.

GASB Statement No. 79 established specific criteria used to determine whether a qualifying external investment pool might elect to use an amortized cost exception to fair value measurement. Those criteria will provide qualifying external investment pools and participants in those pools with consistent application of an amortized cost-based measurement for financial reporting purposes. The statement also establishes additional note disclosures for qualifying investment pools. There was no material impact on the County's financial statements due to the implementation of GASB Statement No. 79.

Fair Value Measurements

In fiscal year 2016, the County implemented GASB Statement No. 72, *Fair Value Measurement and Application*. The statement provides guidance on fair value measurements under accounting principles generally accepted in the United States of America (GAAP) and recognizes them within a three-tiered fair value hierarchy, as follows:

- Level 1: Investments reflect prices quoted in active markets;

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- Level 2: Investments reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active; and,
- Level 3: Investments reflect prices based upon unobservable sources.

The County judges its investment pricing based upon Interactive Data with the exception of Commercial Paper, which is priced from the US Bank statement. Both entities use evaluated pricing models to determine values.

The County's pooled investments have the following recurring fair value measurements as of June 30, 2025:

Investment Type	Fair Value	Fair Value Measurements Using		
		Quoted Prices in Active Markets (Level 1)	Other Observable Inputs (Level 2)	Unobservable Inputs (Level 3)
U.S. Government Agency Obligations	\$ 1,949,471	\$ -	\$ 1,949,471	\$ -
Medium-Term Corporate Notes	1,549,800	-	1,549,800	-
U.S. Treasury Notes	2,517,053	-	2,517,053	-
Commercial Paper	24,979	-	24,979	-
Municipal Bonds	406,990	-	406,990	-
	<u>\$ 6,448,293</u>	<u>\$ -</u>	<u>\$ 6,448,293</u>	<u>\$ -</u>
Investments at Net Asset Value:				
Mutual Funds	\$ 655,000			
Local Agency Investment Funds	\$ 75,000			
Money Market Funds	134,707			
	<u>\$ 7,313,000</u>			

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NOTE 4 - Restricted Cash and Investments

Cash and investments are restricted for various purposes in the funds that comprise governmental and business-type activities. Restricted cash and investments consist of the following:

Governmental activities:		
General Fund:	\$	69
EBT/other social services accounts		-
Debt Service:		
Bond repayment		11,514
Capital Projects:		226
Internal Service Funds:		3,991
Total	\$	<u>15,800</u>
Business-type activities:		
Enterprise funds:		
Solid Waste Enterprise:		
American Avenue post-closure care - other	\$	2
Corrective action		54,858
Subtotal		<u>54,860</u>
CSAs:		
Bond repayment/construction		1,762
Subtotal		<u>1,762</u>
Total	\$	<u><u>56,622</u></u>

NOTE 5 - Receivables

Taxes and accounts receivable balances for the General, Debt Service, Nonmajor Governmental, Internal Service, and Proprietary Funds are stated net of allowances for uncollectible accounts.

At June 30, 2025, the General Fund had a HARP loans allowance of \$868, while the Internal Services Risk Management Fund had an allowance of \$171, and American Avenue Solid Waste Fund had an allowance of \$1. The total allowance for uncollectible accounts was \$1,040.

GASB Statement No. 38, *Certain Financial Statement Note Disclosures*, requires disclosure of significant receivable balances not expected to be collected within one year of the date of the financial statements. The detail of receivable balances not expected to be collected within the next fiscal year is as follows:

Loans Receivable

The County engages in affordable housing programs and housing assistance rehabilitation programs designed to encourage construction or improvement of housing for persons with low to moderate incomes. Under these programs, loans are provided under favorable terms to

County of Fresno
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homeowners or developers who agree to spend these funds in accordance with County terms. Since the County does not expect to collect these loans in the near term, they have been offset by deferred inflows of resources in the fund financials statements. The amount not expected to be collected within the next fiscal year is \$42,546.

The County established a County Service Area (CSA) Revolving Fund to provide temporary financial assistance to CSAs that have or are projected to have short-term financial deficits.

NOTE 6 - Interfund Transactions and Balances

Loans reported as receivables and payables are referred to as either “due to/from other funds” (the current portion of interfund loans) or “advances to/from other funds” (the noncurrent portion of interfund loans) as appropriate and are subject to elimination upon consolidation. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as “internal balances.”

Services provided or used, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when the funds responsible for particular expenditures or expenses repay the funds that initially paid for them. Such reimbursements are reflected as expenditures or expenses in the reimbursing fund and reductions to expenditures or expenses in the reimbursed fund. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statement presentation.

The composition of interfund balances as of June 30, 2025 was as follows:

Payable Fund	Receivable Fund								Total
	General Fund	Debt Service	Local Health and Welfare	2011 Realignment	Nonmajor Governmental	Solid Waste	CSAs	Internal Service	
General Fund	\$ -	\$ 12,369	\$ 14,366	\$ 4,301	\$ -	\$ 6	\$ -	\$ 9,196	\$ 40,238
Debt Service	-	-	-	-	-	-	-	-	-
Disaster Claiming	3,321	-	-	-	3,007	-	-	1,293	7,621
Local Health and Welfare	32,590	-	-	-	-	-	-	-	32,590
2011 Realignment Fund	27,538	-	-	-	-	-	-	-	27,538
Nonmajor Governmental	546	-	-	-	-	-	36	1,461	2,043
Solid Waste Enterprise	113	-	-	-	-	560	42	201	916
CSAs	40	-	-	-	-	4	96	101	241
Internal Service Funds	1,373	-	-	-	79	54	33	11,984	13,523
Totals	<u>\$ 65,521</u>	<u>\$ 12,369</u>	<u>\$ 14,366</u>	<u>\$ 4,301</u>	<u>\$ 3,086</u>	<u>\$ 624</u>	<u>\$ 207</u>	<u>\$ 24,236</u>	<u>\$ 124,710</u>

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The following schedule briefly summarizes the County's transfer activity for the fiscal year ended June 30, 2025:

Transfers From	Transfers To							
	General Fund	Debt Service	Local Health and Welfare	Nonmajor Governmental	Solid Waste	CSAs	Internal Service	Total
General Fund	\$ -	\$ 38,120	\$ 11,360	\$ 20,801	\$ 448	\$ 3	\$ 344	\$ 71,076
Debt Service	2,081	-	-	-	-	-	-	2,081
Disaster Claiming	19,445	-	-	5,831	-	-	4,772	30,048
Local Health and Welfare	355,775	-	-	-	-	-	-	355,775
2011 Realignment Fund	241,110	-	-	-	-	-	-	241,110
Nonmajor Governmental	1,250	2,239	-	6,477	-	-	3,625	13,591
Solid Waste Enterprise	30	230	-	-	-	25	-	285
CSAs	-	114	-	-	-	-	-	114
Internal Service Funds	-	2,087	-	-	-	-	-	2,087
Totals	<u>\$ 619,691</u>	<u>\$ 42,790</u>	<u>\$ 11,360</u>	<u>\$ 33,109</u>	<u>\$ 448</u>	<u>\$ 28</u>	<u>\$ 8,741</u>	<u>\$ 716,167</u>

Transfers are comprised principally of transfers between the General Fund and special revenue funds and are related to State/Local Program Realignment (Assembly Bill 1288), Vehicle License Fees, and to debt service transfers to pay principal and interest payments on pension obligation bonds. In addition, significant transfers occurred between the various special revenue funds and the General Fund due to the County's budgetary practice of receiving revenues in the special revenue funds but budgeting for and spending expenditures in the General Fund. Resources are subsequently transferred to reimburse the General Fund.

The following schedule briefly summarizes the County's advances between funds for the fiscal year ended June 30, 2025:

	To Other Funds	From Other Funds
General Fund	\$ 203	\$ -
CSAs	-	203
	<u>\$ 203</u>	<u>\$ 203</u>

Advances from the General Fund to the CSAs are specifically for construction projects, wherein the County has entered into grant agreements with the State to fund specific projects and is spending funding upfront with reimbursement trailing from the grant agreements. While the expenditures and expected revenue are budgeted for and spent out of the General Fund, they are truly construction expenditures of the CSAs and therefore are reported in that fund, with advances representing the amount owed to the General Fund.

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NOTE 7 - Tax Abatements

The County provides property tax abatements through the California Land Conservation (Williamson) Act of 1965. The program enrolls land in Williamson Act or Farmland Security Zone contracts within established agricultural preserves whereby the land is restricted to agricultural or qualified recreational uses in exchange for reduced property tax assessments. Participation in the program is voluntary. Enrollment of new land in the Williamson Act or the Farmland Security Zone programs has been placed on hold until such time that the State of California re-instates full subvention payment for partial replacement of local property tax revenue foregone resulting from the participation in the Williamson Act Program. The Williamson Act Program is administered according to the statute and the County of Fresno's Interim Program Guidelines adopted by the Board of Supervisors. The Development Services Division of the Public Works and Planning Department is responsible for administering the County's Williamson Act Program.

The Fresno County Assessor administers the property tax reduction that parcels enrolled in the program receive. Parcels enrolled in the Williamson Act Program are assessed for property tax purposes at a rate consistent with their actual use, rather than the market value of the property. The minimum contract term for the Williamson Act is ten years and for the Farmland Security Zone is twenty years. Both the Williamson Act and the Farmland Security Zone contracts automatically renew until a notice of non-renewal or a certificate of cancellation is recorded. Under the non-renewal process, the annual tax assessment gradually increases over a defined period until the assessment reflects the market value of the property. Under the cancellation process, a one-time cancellation fee is assessed based upon a certain percentage of the unrestricted, current fair market value of the property.

No other commitments were made by the County as part of the Williamson Act or Farmland Security Zone contracts. For the fiscal year ended June 30, 2025, the Williamson Act Program tax abatements were \$72,499.

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NOTE 8 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Retirements	Adjustments/ Reclass	Balance June 30, 2025
Governmental activities					
Capital assets, not being depreciated/amortized					
Land	\$ 23,568	\$ -	\$ -	\$ -	\$ 23,568
Land easements ¹	43,993	183	-	-	44,176
Construction in progress ¹	132,547	21,577	-	(4,907)	149,217
Infrastructure in progress	66,204	22,001	-	(22,312)	65,893
Total capital assets, not being depreciated/ amortized	266,312	43,761	-	(27,219)	282,854
Capital assets, being depreciated/amortized					
Buildings and improvements ¹	583,790	396	(1,737)	4,088	586,537
Equipment	139,963	10,807	(7,689)	41	143,122
Infrastructure ¹	734,092	-	-	22,864	756,956
Intangible	45,861	-	(799)	-	45,062
Tenant improvements ¹	135,906	-	-	-	135,906
Right-to-use lease assets					
Right-to-use lease building ¹	271,280	7,563	(1,216)	-	277,627
Right-to-use lease equipment	278	196	(94)	-	380
Right-to-use lease vehicles	4,393	2,745	-	67	7,205
Right-to-use subscription assets	36,839	8,605	(13,483)	(270)	31,691
Total capital assets, being depreciated/ amortized	1,952,402	30,312	(25,018)	26,790	1,984,486
Less accumulated depreciation/amortization for:					
Buildings and improvements	(277,980)	(13,067)	1,110	(39)	(289,976)
Equipment	(100,944)	(9,849)	7,113	(6)	(103,686)
Infrastructure ¹	(392,910)	(15,741)	-	-	(408,651)
Intangible	(45,838)	(25)	799	2	(45,062)
Tenant improvements (amortization) ¹	(26,525)	(7,338)	-	-	(33,863)
Right-to-use lease assets (amortization)					
Right-to-use lease building (amortization) ¹	(55,955)	(19,709)	1,214	-	(74,450)
Right-to-use lease equipment (amortization)	(135)	(72)	94	-	(113)
Right-to-use lease vehicles (amortization)	(956)	(1,230)	-	-	(2,186)
Right-to-use subscription assets (amortization)	(22,586)	(8,347)	13,415	224	(17,294)
Total accumulated depreciation/amortization	(923,829)	(75,378)	23,745	181	(975,281)
Total capital assets, being depreciated/amortized, net	1,028,573	(45,066)	(1,273)	26,971	1,009,205
Governmental activities capital assets, net	\$ 1,294,885	\$ (1,305)	\$ (1,273)	\$ (248)	\$ 1,292,059

¹ Restated beginning balance related to error corrections of capital assets.

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	Balance July 1, 2024	Additions	Retirements	Adjustments/ Reclass	Balance June 30, 2025
Business-type activities					
Capital assets, not being depreciated/amortized					
Land	\$ 9,183	\$ 427	\$ -	\$ (7)	\$ 9,603
Construction in progress ¹	15,250	8,915	-	(12,710)	11,455
Total capital assets, not being depreciated/ amortized	24,433	9,342	-	(12,717)	21,058
Capital assets, being depreciated/amortized					
Buildings and improvements ¹	136,542	-	-	11,890	148,432
Equipment	25,669	146	-	1	25,816
Right-to-use subscription assets ¹	659	-	-	-	659
Total capital assets, being depreciated/ amortized	162,870	146	-	11,891	174,907
Less accumulated depreciation/amortization for:					
Buildings and improvements ¹	(73,870)	(4,220)	-	-	(78,090)
Equipment	(18,029)	(681)	-	1	(18,709)
Right-to-use subscription assets (amortization) ¹	(189)	(284)	-	(1)	(474)
Total accumulated depreciation/amortization	(92,088)	(5,185)	-	-	(97,273)
Total capital assets being depreciated/amortized, net	70,782	(5,039)	-	11,891	77,634
Business-type activities capital assets, net	<u>\$ 95,215</u>	<u>\$ 4,303</u>	<u>\$ -</u>	<u>\$ (826)</u>	<u>\$ 98,692</u>

¹ Restated beginning balance related to error corrections of capital assets.

Depreciation/Amortization

Depreciation and amortization expense was charged to governmental functions as follows:

General government	\$ 10,387
Public protection	10,568
Public ways and facilities	15,877
Health, sanitation, and public assistance	23,176
Education	1,967
Culture and recreation	34
Depreciation/amortization on capital assets held by the County's internal service funds are charged to the various functions based on their usage of the assets	13,369
Total depreciation/amortization expense - governmental functions	<u>\$ 75,378</u>

County of Fresno
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Depreciation and amortization expense was charged to business-type functions as follows:

Solid waste enterprise		
Depreciation	\$	3,792
Amortization		30
Total Solid Waste Enterprise Depreciation/Amortization	\$	3,822
County service areas, other		
Depreciation	\$	1,109
Amortization		254
Total County Service Areas, Other Depreciation/Amortization	\$	1,363
Total depreciation/amortization expense - business-type functions	\$	5,185

NOTE 9 - Leases

GASB Statement No. 87, *Leases*, establishes as its primary objective to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

Leases Payable

As of June 30, 2025, the County of Fresno entered into 62 new leases, adjusted 3 leases not reported in prior fiscal year, extended 14 leases, and terminated 1 lease. All in all, the County has 39 building, 3 equipment, 4 infrastructure, and 175 vehicle leases that are material to report under GASB Statement No. 87. The leases have total annual payments that range from \$8 to \$3,031 and the total combined value of the lease liability is \$221,422, which includes a short-term liability of \$19,003.

The future principal and interest lease payments as of June 30, 2025, are as follows:

Governmental Activities Fiscal Year Ended June 30	Total Payments	Imputed Interest	Net Present Value of Minimum Lease Payments
2026	\$ 22,467	\$ 3,464	\$ 19,003
2027	20,154	3,168	16,986
2028	19,518	2,885	16,633
2029	18,486	2,614	15,872
2030	17,363	2,361	15,002
2031 - 2035	80,103	8,262	71,841
2036 - 2040	66,318	2,499	63,819
2041 - 2045	2,277	11	2,266
Total	<u>\$ 246,686</u>	<u>\$ 25,264</u>	<u>\$ 221,422</u>

County of Fresno
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Lease Receivable

As of June 30, 2025, the County of Fresno has 3 active leases. The leases have receipts that range from \$2 to \$71 and interest rates that range from 1.47% to 2.54%. The total combined value of the lease receivable is \$784, the total combined value of the short-term lease receivable is \$81, and the combined value of the deferred inflow of resources is \$748.

The future principal and interest lease receivables as of June 30, 2025, are as follows:

Governmental Activities Fiscal Year Ended June 30	Total Payments	Imputed Interest	Net Present Value of Minimum Lease Payments
2026	\$ 19	\$ 1	\$ 18
2027	20	-	20
Total	<u>\$ 39</u>	<u>\$ 1</u>	<u>\$ 38</u>

Business-Type Activities Fiscal Year Ended June 30	Total Payments	Imputed Interest	Net Present Value of Minimum Lease Payments
2026	\$ 74	\$ 11	\$ 63
2027	75	10	65
2028	75	8	67
2029	77	8	69
2030	77	7	70
2031 - 2035	397	17	380
2036 - 2040	32	-	32
Total	<u>\$ 807</u>	<u>\$ 61</u>	<u>\$ 746</u>

NOTE 10 - Subscription Liability

The County has entered into subscription-based information technology arrangements (SBITAs) for various administrative and operational purposes. These subscriptions include services related to cloud-based software applications, data storage, and management services.

As of June 30, 2025, the County of Fresno entered into 8 new subscriptions, adjusted 3 subscriptions not reported in prior fiscal year, extended 7 subscriptions, and terminated 2 subscriptions. All in all, the County of Fresno has a total of 39 subscriptions. The subscriptions have total annual payments that range from \$8 to \$1,402, and the total combined value of the subscription liability is \$11,916, which includes short-term subscription liability of \$6,086.

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The future principal and interest subscription payments as of June 30, 2025, are as follows:

Governmental Activities Fiscal Year Ended June 30	Total Payments	Imputed Interest	Net Present Value of Minimum Lease Payments
2026	\$ 6,326	\$ 269	\$ 6,057
2027	3,771	137	3,634
2028	1,294	58	1,236
2029	954	27	927
Total	<u>\$ 12,345</u>	<u>\$ 491</u>	<u>\$ 11,854</u>

Business-Type Activities Fiscal Year Ended June 30	Total Payments	Imputed Interest	Net Present Value of Minimum Lease Payments
2026	\$ 31	\$ 2	\$ 29
2027	34	1	33
Total	<u>\$ 65</u>	<u>\$ 3</u>	<u>\$ 62</u>

NOTE 11 - Long-Term Liabilities

Long-term obligations of the County consist of bonds, post-closure care costs of landfills, earned compensated absences, a liability for self-insurance, and the County's proportionate share of net pension liability.

Compensated absences typically have been liquidated in the General, Other Governmental, Enterprise, and Internal Service Funds.

The following is a schedule of long-term liabilities for governmental and business-type activities for the fiscal year ended June 30, 2025:

	Balance July 1, 2024	Additions/ Adjustments	Deductions/ Adjustments	Balance June 30, 2025	Amounts due within one year
Governmental activities					
Earned compensated absences	\$ 63,340	\$ 68,349	\$ (64,414)	\$ 67,275	\$ 32,609
Lease obligations (Note 9)	229,618	10,658	(18,854)	221,422	19,002
Subscription obligations (Note 10)	11,555	8,600	(8,301)	11,854	6,057
Lease tenant improvements ¹	122,691	-	(4,495)	118,196	4,884
Liability for self-insurance (Note 13)	100,206	35,663	(31,473)	104,396	24,764
Bonds payable	267,454	-	(20,339)	247,115	14,864
Accreted interest	308,038	26,706	(25,123)	309,621	-
Net pension liability (Note 12)	1,071,766	-	(115,949)	955,817	-
Total governmental activities	<u>\$ 2,174,668</u>	<u>\$ 149,976</u>	<u>\$ (288,948)</u>	<u>\$ 2,035,696</u>	<u>\$ 102,180</u>

¹ Beginning balances as restated

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	Balance July 1, 2024	Additions/ Adjustments	Deductions/ Adjustments	Balance June 30, 2025	Amounts due within one year
Business-type activities					
Earned compensated absences	\$ 525	\$ 898	\$ (882)	\$ 541	\$ 289
Subscription obligations (Note 10)	309	-	(247)	62	29
Bonds	1,435	-	(325)	1,110	345
Loans	4,249	-	(143)	4,106	145
Closure and post-closure	59,770	-	(25,567)	34,203	-
Net pension liability	8,550	-	(1,067)	7,483	-
Total business-type activities	\$ 74,838	\$ 898	\$ (28,230)	\$ 47,505	\$ 808
 Totals	 \$ 2,249,506	 \$ 150,874	 \$ (317,179)	 \$ 2,083,201	 \$ 102,988

The following is a schedule of future bonds payable requirements for governmental activities:

Fiscal Year Ended June 30	Principal	Interest	Total Payment
2026	\$ 14,864	\$ 6,231	\$ 21,095
2027	15,020	6,086	21,106
2028	15,063	5,934	20,997
2029	15,253	5,774	21,027
2030	15,302	5,673	20,975
2031-2035	112,146	20,880	133,025
2036-2040	18,500	3,400	21,900
2041-2045	-	-	-
2046-2050	19,496	-	19,496
2051-2055	19,519	-	19,519
Subtotal	245,163	53,978	299,141
Less: Original issue premium	2,272	-	2,272
Original issue discount	(320)	-	(320)
Total	\$ 247,115	\$ 53,978	\$ 301,093

The following is a schedule of future tenant improvements liability for governmental activities:

Fiscal Year Ended June 30	Principal	Interest	Total Payment
2026	\$ 4,884	\$ 9,695	\$ 14,579
2027	5,307	9,285	14,592
2028	5,591	8,838	14,429
2029	6,076	8,353	14,429
2030	6,603	7,826	14,429
2031-2035	40,498	29,738	70,236
2036-2040	47,231	9,858	57,089
2041-2042	2,006	56	2,062
Total	\$ 118,196	\$ 83,649	\$ 201,845

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Pension Obligation Bonds

In March 2004, the County issued Series 2004A and 2004B Pension Obligation Bonds for \$327,898 and \$75,000, respectively. These were issued to fund a portion of the County's unfunded accrued actuarial liability in the retirement system. The Series 2004A Pension Obligation Bonds include current interest bonds, term bonds, and capital appreciation bonds. The Series 2004B bonds were issued as auction rate bonds. The debt matures between 2005 and 2033. In September 2006, the Series 2004B Pension Obligation Bonds were converted from auction rate to fixed rate securities. The Series 2004A Pension Obligation Bonds (Fixed Rate Bonds) maturing in August 2019 (totaling \$26,765) were refunded from the issuance of Series 2015A Taxable Pension Obligation Refunding Bonds.

In September 2015, the County issued \$27,255 in Series 2015A Taxable Pension Obligation Refunding Bonds, maturing in fiscal year 2020. The Taxable Pension Obligation Refunding Bonds generated a net present value savings (net of all costs) of \$2,018 or 7.5% of the refunded bond par amount. This financing refunded, on a current basis, a portion of the Series 2004A Pension Obligation Bonds totaling \$26,765.

The Debt Service Fund is utilized to pay for pension obligation bonds. Payments for pension obligation bonds for the current year are shown as transfers-out in the General, Special Revenue, Enterprise and Internal Service Funds and as transfers-in in the Debt Service Fund.

Lease Revenue Bonds

On April 16, 2007, the FCFA issued \$55,350 in Lease Revenue Bonds for the construction of a juvenile court and offices for joint occupancy and use by the County and the County of Fresno Superior Court. The Series 2007 Lease Revenue Bond (LRB) consisted of \$25,605 in serial bonds maturing between 2010 and 2021 with interest rates ranging from 4.0% to 4.125%, and \$29,745 in term bonds maturing between 2023 and 2030 with interest rates ranging between 4.3% and 4.75%. In 2016, this debt was refunded through the issuance of Series 2016 Lease Revenue Refunding Bonds (LRRB) for \$37,270 maturing between 2017 and 2030, with interest rates ranging from 3.0% to 5.0%. The refunding generated present value savings (net of all costs) of \$5,946 or 14.2% of the refunded par amount. The transaction constituted an advance, in-substance defeasance of the Series 2007 bonds, fully refunding that series.

Tobacco Settlement Asset-Backed Bonds

In July 2002, the California County Tobacco Securitization Agency (the Agency) issued \$9,925 in Series 2002 asset-backed serial maturities and \$83,030 in Series 2002 asset-backed term bonds. These bonds mature between 2005 and 2038. The interest rates for the asset-backed serial maturities range from 3% to 5%. The interest rates for the asset-backed term bonds range from 5.63% to 6.13%.

In April of 2006, the Agency issued the Tobacco Settlement Asset-Backed Bonds, Subordinate Series 2006 for \$39,015. The Fresno County Tobacco Funding Corporation entered into a loan agreement with the Agency to borrow the bond proceeds and to secure the loan with County

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Tobacco Assets consisting of seventy-five percent of its rights to future tobacco settlement revenues. The 2006 Tobacco Bonds are turbo capital appreciation bonds, issued in four series and maturing in 2046 through 2055. The interest rates on the bonds range from 6.50% to 7.75%.

Capital Appreciation and Series Bonds

The County has issued two series of capital appreciation bonds. The first series is the Series 2004 A Pension Obligation Bonds for \$327,898. The second is the Series 2006 Tobacco Settlement Asset-Backed Bonds. Capital appreciation bonds are debt securities on which the investment return on an initial principal amount is reinvested at a stated compounded rate until maturity, at which time the investor receives a single payment (the "maturity value") representing both the initial principal amount and the total investment return.

The following schedule represents the capital appreciation bonds issued by the County and the California County Tobacco Securitization Agency:

Pension Obligation Bonds

Series	Maturity Date	Interest Rate	Initial Principal Amount	Accreted Value June 30, 2025	Accreted Value at Maturity
2004A	August 15, 2032	1.3% to 5.67%	\$ 327,898	\$ 636,436	\$ 711,250
			Less principal	(327,898)	
			Less interest	(104,730)	
			Accreted interest	<u>\$ 203,808</u>	

Tobacco Securitization Tax Bonds

Series	Maturity Date	Interest Rate	Initial Principal Amount	Accreted Value June 30, 2025	Accreted Value at Maturity
2006A	June 1, 2046	6.50%	\$ 16,606	\$ 56,481	\$ 216,420
2006B	June 1, 2046	6.65%	2,890	10,105	39,920
2006C	June 1, 2055	7.00%	9,757	36,404	286,800
2006D	June 1, 2055	7.75%	9,762	41,839	409,500
	Total		\$ 39,015	\$ 144,829	\$ 952,640
			Less principal	(39,015)	
			Accreted interest	<u>\$ 105,814</u>	
			Total accreted	<u>\$ 309,622</u>	

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Limited Obligation Improvement Bonds

In September of 1997, the FCFA issued \$5,392 limited obligation improvement bonds reported in the CSAs fund with an average interest rate of 5.92% payable semi-annually to purchase infrastructure improvements for Quail Lake, a planned community. The bonds are payable from assessments on the property owners within the special district and are not payable from any funds of the County.

The following is a schedule of future debt service requirements for business-type activities bonds:

Fiscal Year Ended June 30	Principal	Interest	Total Payment
2026	\$ 345	\$ 63	\$ 408
2027	370	39	409
2028	395	13	408
Total	<u>\$ 1,110</u>	<u>\$ 115</u>	<u>\$ 1,225</u>

Loans Payable

CSA No. 49, as part of funding for a Surface Water Treatment Plant, received a \$80 loan payable from the California Department of Public Health. The note is to be repaid in semi-annual installments beginning in fiscal year 2015. As of June 30, 2025, the special district's unpaid loan balance was \$49.

Waterworks District No. 38 was issued a loan of \$599 from the State Water Resources Control Board Revolving Fund. In addition, loans payable in the amount of \$4,158 were issued to County Service Area No. 44 from the State Water Resources Control Board Revolving Fund. Both loans are to be repaid over a period of thirty (30) years in yearly payments, with interest. As of June 30, 2025, the special districts' unpaid loan balances were \$515 and \$3,542, respectively.

Landfill Closure and Post-Closure Costs

The County accounts for all solid waste landfill closure and post-closure costs based on the provisions of GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Post-Closure Care Costs*. State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post-closure costs as an operating expense and liability in each period based on landfill capacity used as of each balance sheet date.

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The County owns a solid waste landfill which is currently operating, the American Avenue Disposal Site, as well as two landfills which ceased accepting waste in fiscal years 1991 and 2010, the Southeast Regional Disposal Site and the Coalinga Disposal Site, respectively. Southeast Regional was certified closed in January 2000 and began post-closure activities, which are still ongoing as of June 30, 2025. Coalinga completed its closure activities during fiscal year 2017 and began post-closure activities in fiscal year 2018.

The \$34,203 reported as landfill closure and post-closure care liability at June 30, 2025, represents the cumulative amount reported to date based on the landfill capacity used to date. The County will recognize the remaining estimated cost of closure and post-closure care of \$16,281 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all remaining closure and post-closure care as of June 30, 2025. The total current cost of landfill closure and post-closure care is an estimate and subject to changes resulting from inflation, deflation, technology, or changes in applicable laws or regulations.

The percentage of landfill capacity used to date, the estimated remaining landfill life, the liability for closure and post-closure care at the Balance Sheet date, and the estimated remaining local closure and post-closure costs to be recognized for the three landfills are as follows:

Landfill	<u>Capacity used at June 30, 2025</u>	<u>Estimated Years Remaining</u>	<u>Total Estimated Liability June 30, 2025</u>	<u>Liability Recognized June 30, 2025</u>	<u>Remaining Liability to be Recognized</u>
American Avenue	63.87%	30	\$ 45,068	\$ 28,787	\$ 16,281
Coalinga	49.30%	0	3,595	3,595	-
Southeast Regional	100.00%	0	1,821	1,821	-
Total			<u>\$ 50,484</u>	<u>\$ 34,203</u>	<u>\$ 16,281</u>

The closure and post-closure care liability for the American Avenue Landfill decreased from fiscal year 2023–2024 primarily due to an error correction that reduced the accrued liability by \$26,617. Refer to Note 19 for additional information. In addition, the change is offset by the portion of the closure and post-closure care liability applicable to fiscal year 2024–2025 that is reported as an operating expense. Closure and post-closure costs for Southeast Regional and Coalinga Disposal Sites are reported as non-operating expenses. The County is required by state and federal laws to finance closure and post-closure care. Amounts collected from current users for these costs are reported in restricted cash and investments. Regarding the American Avenue Site, the County expects that future user fees and interest earnings over the remaining landfill life will fund the closure and post-closure liabilities. Regarding the Southeast Regional and Coalinga Disposal Sites, the County expects any ongoing costs to be funded from interest earnings and from quarterly payments from waste haulers and cities by agreement.

Additionally, Title 22 of the California Code of Regulations (CFR) requires that counties finance certain closure and post-closure maintenance and monitoring activities for their hazardous waste disposal sites. Post-closure activities are required for a minimum of 30 years after

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closure. The County's Blue Hills Hazardous Waste Disposal Site closed in the fiscal year 1992-93.

The County is further required by 40 CFR 264.144 to establish a financial assurance for post-closure care in accordance with the approved post-closure plan for the facility 60 days prior to the initial receipts of hazardous waste or the effective date of the regulation, whichever was later. The County used the financial test under 40 CFR 264.145(f) for over twenty years to provide financial assurance before being informed in 2008 by the California Department of Toxic Substances Control that this financial test was unusable by local governments to provide financial assurance. The County changed financial assurance options in April 2012 changing to a Post-Closure letter of credit as allowed under 40 CFR 264.145(d). The Irrevocable Standby Letter of Credit was established for \$1,983 in favor of the Department of Toxic Substances Control.

Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the County performed calculations of excess investment earnings on various bonds, and at June 30, 2025, does not expect to incur a liability.

NOTE 12 - Pensions

Plan Description - The County of Fresno provides pension benefits to eligible employees through a cost sharing multiple-employer defined benefit pension plan (pension plan) administered by the Fresno County Employees' Retirement Association (FCERA). FCERA is governed by the Board of Retirement under the County Employees Retirement Law of 1937 (CERL). Readers should refer to CERL for more complete information. Members of the pension plans include all permanent employees working full-time or at least 50% part-time for the County and the following entities: Superior Court of California-County of Fresno, Clovis Veterans Memorial District, Fresno Mosquito and Vector Control District, and Fresno/Madera Area Agency on Aging (FMAAA). Employees become eligible for membership commencing with the pay period following the date of employment in a permanent position.

FCERA is a contributory defined pension plan established on January 1, 1945 under the provisions of CERL and provides service retirement, disability, death, and survivor benefits for employees of the County of Fresno and participating entities. The County of Fresno Board of Supervisors and governing boards of participating entities adopt resolutions, as permitted by State of California Government Code 31450 (County Employees Retirement Law of 1937 (CERL)), which affect the benefits of FCERA members. FCERA is governed by the California Constitution, CERL, and the bylaws, policies and procedures adopted by FCERA Board of Retirement.

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FCERA issues a stand-alone Annual Comprehensive Financial Report (ACFR) that can be reviewed at the FCERA website: <https://fresnocountyretirement.org/financial/> or FCERA's office, located at 7772 North Palm Avenue, Fresno, CA 93711.

FCERA administers nine (9) pension tiers for General and Safety members. Due to the passage of the Public Employee Pension Reform Act (PEPRA), the County established two (2) new tiers for General and Safety members: General Tier V and Safety Tier V. PEPRA changed the benefits that may be offered to employees hired on or after January 1, 2013 including increasing the minimum retirement age, increasing the percentage for member contributions, and excluding certain types of compensation as pensionable. PEPRA also created limits on pensionable compensation. The cumulative effect of PEPRA changes will reduce the County's long-term retirement costs.

Summary of Pension Plans and Eligible Participants

General Members

- | | |
|----------|---|
| Tier I | General members hired on or before June 30, 2005 and General members of certain bargaining units hired after June 30, 2005. |
| Tier II | General Members of certain bargaining units hired after June 30, 2005 and General Tier I members hired on or before June 30, 2005 who elect to transfer to Tier II. |
| Tier III | General Members of certain bargaining units hired after December 17, 2007 and eligible Tier II members hired on or before December 17, 2007 who elect to transfer to Tier III per elective bargaining agreements. |
| Tier IV | General Members hired on or after June 11, 2012. |
| Tier V | General Members hired on or after January 1, 2013. |

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Safety Members

- | | |
|----------|---|
| Tier I | Safety members hired on or before June 30, 2005 and Safety members of certain bargaining units hired after June 30, 2005. |
| Tier II | Safety members of certain bargaining units hired after June 30, 2005 and Safety Tier I members hired on or before June 30, 2005 who elect to transfer to Tier II. |
| Tier III | Not offered. |
| Tier IV | Safety members hired on or after June 11, 2012. |
| Tier V | Safety members hired on or after January 1, 2013. |

Benefits Provided

All pension tiers provide benefits in accordance with CERL or PEPRA regulations upon retirement, disability, or death of members. Retirement benefits are based upon years of service, final average compensation, and retirement age. Employees terminating before accruing five (5) years of service credit forfeit the right to receive retirement benefits unless they establish reciprocity with another eligible public agency within the prescribed time period. Non-vested employees who terminate service are entitled to withdraw their accumulated contribution plus accrued interest. Employees who terminate service after earning five (5) years of retirement service credit, may leave their contributions on deposit and elect to take a deferred retirement. The difference between expected and actual experience for vested and non-vested benefits may result in an increase or decrease to pension expense and net pension liability.

Service-related disability benefits are based upon final average compensation or retirement benefits (if eligible). Non-service-related disability benefits are based upon (1) years of service and final average compensation or (2) retirement benefits (if eligible). Death benefits are based upon a variety of factors including whether the employee was retired or not.

Annual cost-of-living adjustments (COLA) after retirement are provided to General Member Tiers I, II, and III and Safety Member Tiers I and II. General and Safety Member Tiers IV and V are not eligible for COLA increases. COLAs are granted to eligible retired members effective in April of each year based upon the Bureau of Labor statistics Consumer Price Index, West Region as of the preceding January 1 and is subject to an annual maximum of three percent (3%).

Specific details for retirement, disability, or death benefit calculations and COLA information are available in the FCERA ACFR available at <https://fresnocountyretirement.org/financial/>.

County of Fresno
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Contributions

The FCERA Board of Retirement is authorized under Article 16 of the Constitution of the State to establish and amend retirement contributions for active employees and participating employers. Contributions are made by the members and the employers at rates recommended by FCERA's independent actuary and approved by the Board of Retirement and the County of Fresno Board of Supervisors. Employee contribution rates vary according to age and classification (Safety or General) and, depending on Tier, are designed to provide funding for approximately one-fourth to one-half of the regular retirement benefits and one-half of all cost of living benefits. Members are required to contribute between 7.31% and 13.75% of their annual covered salary. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of CERL. Employer contribution rates are determined pursuant to Section 31453 of CERL and are designed to provide funding for the remaining regular retirement and cost-of-living benefits, as well as all regular disability and survivor's benefits.

Employer and employee contributions and active members are as follows:

Retirement Plan	Employer Contribution Rates	Employee Contribution Rates	Active Members
General Tier I	49.65%	10.56%	1,688
General Tier II	47.06%	7.31%	73
General Tier III	47.37%	8.60%	403
General Tier IV	39.14%	7.84%	208
General Tier V	37.02%	7.96%	4,570
Safety Tier I	65.97%	13.75%	282
Safety Tier II	65.77%	12.26%	37
Safety Tier IV	53.83%	11.12%	57
Safety Tier V	48.82%	13.00%	592
All Categories	44.02%	9.48%	7,910

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the County reported a net pension liability of \$963,300 for its proportionate share of the net pension liability (NPL). The NPL was measured as of June 30, 2024, and the total pension liability used to calculate the NPL was determined by an actuarial valuation as of that date. The County's proportion of the NPL was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all Pension Plan (FCERA) participants, actuarially determined.

For the fiscal year ended June 30, 2025, the County recognized a decrease to pension expense of \$33,963. Pension expense represents the change in the NPL during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/

County of Fresno
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loss, actuarial gain/loss, actuarial assumptions of methods, and plan benefits. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 164,831	\$ 32,459
Experience changes in assumptions	85,097	5,801
Net difference between projected and actual earnings on retirement plan investments	-	72,230
Changes in proportion and differences between County contributions and proportionate share of contributions	4,879	2,226
Contributions by County subsequent to the actuarial measurement date	267,573	-
	<u>\$ 522,380</u>	<u>\$ 112,716</u>

Deferred outflows of resources of \$522,380, and deferred inflows of resources of \$112,716 above represent the unamortized portion of changes to net pension liability to be recognized in future periods in a systematic and rational manner.

The \$267,573 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year Ending June 30	Amount
2026	\$ 8,352
2027	193,683
2028	(25,305)
2029	(34,638)
Thereafter	-
	<u>\$ 142,092</u>

Actuarial Assumptions

The total pension liability as of June 30, 2025, based on an actuarial valuation in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions-Amendment of GASB Statement No. 27*, was based on the June 30, 2024 measurement date, and determined using the following actuarial assumptions. Total pension liability represents the portion of the

County of Fresno
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actuarial present value of projected benefit payments attributable to past periods of service for current and inactive employees.

Inflation	2.50% per year.
Employee Contribution Crediting Rate	2.75% compounded semi-annually.
Administrative Expenses	1.30% of payroll allocated to both the employer and member based on the components of the total contribution rate (before expenses) for the employer and member.
Salary Increases	Inflation at 2.50%, plus "Across-the-board" salary increase of 0.50% per year, plus Merit and promotion increase based on years of service.
COLA Increases	Investment rate of return 2.75% maximum for retiree COLA increase applicable to General Member Tiers I, II and III and Safety Member Tiers I and II.
Post-Retirement Mortality: <i>Healthy</i>	<p>For General Members and all Beneficiaries: Pub-2010 General Healthy Retiree Amount-Weighted Above Median Mortality Table with rates increased by 5% for males and increased by 10% for females, projected generationally with the two-dimensional mortality improvement scale MP-2021.</p> <p>For Safety Members: Pub-2010 Safety Healthy Retiree Amount-Weighted Above-Median Mortality Table (separate tables for male and females) with rates increased by 5% for males, projected generationally with the two-dimensional mortality improvement scale MP-2021.</p>

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Disabled

For General Members: Pub-2010 Non-Safety Disabled Retiree Amount-Weighted Mortality Table with rates increased by 5% for males and decreased by 5% for females, projected generationally with the two-dimensional mortality improvement scale MP-2021.

For Safety Members: Pub-2010 Safety Disabled Retiree Amount-Weighted Mortality Table with rates increased by 5% for females, projected generationally with the two-dimensional mortality improvement scale MP-2021.

Contribution Rates

For General Members and all Beneficiaries: Pub-2010 General Healthy Retiree Amount-Weighted Above-Median Mortality Table with rates increased by 5% for males and increased by 10% for females, projected 30 years with the two-dimensional mortality improvement scale MP-2021, weighted 35% male and 65% female.

For Safety Members: Pub-2010 Safety Healthy Retiree Amount-Weighted Above-Median Mortality Table with rates increased by 5% for males, projected 30 years with the two-dimensional mortality improvement scale MP-2021, weighted 80% male and 20% female

Actuarial Cost Method

Entry Age Cost Method. Entry Age is age at the member's hire date. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are based on costs allocated as a level percentage of compensation, with Normal Cost determined as if the current benefit formula for each individual has always been in effect (i.e., "replacement life within a tier").

Expected Remaining Service Lives

Average expected service lives of all employees is determined by:

- Calculating each active employee's expected remaining service life as the present value of \$1 per year of future services at zero percent interest.
- Setting remaining service life to zero for each nonactive or retired member.
- Dividing the sum of the above amounts by the total number of active employees, nonactive and retired members.

County of Fresno
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The information and analysis used in selecting each assumption that has a significant effect on the actuarial valuation is shown in the Review of Economic Actuarial Assumptions report dated July 11, 2023 and the July 1, 2018 through June 30, 2021 Analysis of Demographic Actuarial Experience dated April 12, 2022. Unless otherwise noted, all actuarial assumptions and methods shown apply to members for all tiers.

The long-term expected rate of return on pension plan investments (6.50%) was determined using a building-block method in which expected arithmetic real rates of return (expected returns, net of inflation and, beginning with June 30, 2023, any applicable investment management expenses) are developed for each major asset class. These returns are combined to produce the long-term expected arithmetic rate of return for the portfolio by weighting the expected arithmetic real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses (beginning with June 30, 2023 including only investment consulting fees, custodian fees and other miscellaneous investment expenses) and a risk margin. Beginning with June 30, 2023 this portfolio return is also adjusted to an expected geometric real rate of return for the portfolio. The target allocation and projected arithmetic real rates of return for each major asset class (after deducting inflation) are shown in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap U.S. Equity	23.00%	6.00%
Small Cap U.S. Equity	6.00%	6.65%
Developed International Equity	15.00%	7.01%
Emerging Markets Equity	6.00%	8.80%
U.S. Core Fixed Income	12.00%	1.97%
High Yield Bond	4.00%	4.63%
Bank Loan	4.00%	4.07%
Emerging Market Debt	2.00%	4.72%
Real Estate	4.00%	3.86%
Value Added Real Estate	2.00%	6.70%
Opportunistic Real Estate	2.00%	8.60%
Infrastructure	4.00%	7.30%
Private Credit	8.00%	6.75%
Private Equity	8.00%	9.98%
Total	<u>100.00%</u>	

Discount Rate

The discount rate used to measure the total pension liability (TPL) was 6.50%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and employer contributions will be made at the rates equal to the actuarially determined contribution rates. Employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their

County of Fresno
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beneficiaries, as well as projected contributions from future plan members, are not included. Based upon these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. The long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the TPL as of June 30, 2024.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the County's proportionate share of the NPL of FCERA, as of June 30, 2025, which is allocated to all employers and is calculated using the discount rate of 6.50%. Additionally, the table reflects the County's proportionate share of net pension liability should it be calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate.

	<u>5.50%</u>	<u>6.50%</u>	<u>7.50%</u>
County's proportionate share of the NPL	\$ 1,940,574	\$ 963,300	\$ 162,711

Pension Fund Fiduciary Net Position

Detailed information about the pension fund's fiduciary net position is available in the separately issued FCERA GASB Statement No. 68 Actuarial Valuation Report.

NOTE 13 - Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has established a Risk Management Fund (an Internal Service Fund) to account for and finance its uninsured risks of loss. The fund is also used to account for the unemployment benefits program and for employee medical coverage provided through contracts with various health maintenance organizations.

The Risk Management Fund provides coverage of the general liability, workers' compensation, medical malpractice, and property-other programs. Property-other consists of fire, bond, and miscellaneous insurance and damaged vehicle loss programs. General liability coverage is self-insured up to a maximum of \$1,000 per claim. Coverage above \$1,000, up to a maximum amount of \$25,000, is provided through a risk pool agreement with the Public Risk Innovation Solutions and Management ("PRISM") Program. PRISM was formerly known as the California State Association of Counties Excess Insurance Authority (the "CSAC-EIA"). The risk pool is reinsured through commercial companies from \$5,000 to \$25,000 per claim.

Master Crime bond coverage is self-insured up to a maximum of \$2.5 per occurrence and excess coverage of \$25,000 per occurrence is provided through a risk pool agreement with PRISM.

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Pollution liability coverage is self-insured for \$250 per claim and excess coverage up to a maximum of \$10,000 is provided through a risk pool agreement with PRISM.

Workers' compensation claims are self-insured up to a maximum of \$500 per claim. Excess coverage up to a statutory amount per claim is provided through a risk pool agreement with PRISM.

Medical malpractice claims are self-insured up to a maximum of \$1,000 per claim. Excess coverage up to a maximum of \$21,500 is provided through a risk pool agreement with PRISM.

Property-other is self-insured up to a deductible of \$100 per claim with a maximum of \$600,000 in All Risk excess coverage per annual occurrence, and \$225,000 in Flood limits per annual occurrence.

Earthquake coverage has maximums in excess insurance of \$25,000. Excess insurance is provided through a risk pool agreement with PRISM.

Cyber liability coverage is self-insured up to a maximum of \$250 per claim. Coverage above \$250, up to \$18,000, is provided through a risk pool agreement with PRISM. Policy limits vary based on the type of loss.

Deadly weapon response coverage has a deductible of \$10 per event, except for crisis counseling which carries a \$2.50 deductible with a maximum of \$1,000 per claim provided through Alliant Insurance Services, Inc.

Aircraft coverage has a maximum limit in excess insurance of \$50,000 provided through a risk pool agreement with PRISM.

Watercraft coverage is self-insured up to a deductible of \$1, up to \$1,000.

County departmental contributions to the workers' compensation, general liability, and medical malpractice programs are based on actuarial recommendations. The reported actuarial liabilities for workers' compensation, general liability, and medical malpractice assume a long-term annual rate of return of 2.8 percent. The undiscounted actuarial liability for these programs is \$104,838. Reserves for self-insurance for these programs include estimated liability amounts for claims filed against the County for their programs, as well as the estimated amount of claims incurred but not reported, as computed by the actuary. Contributions to the property damage, unemployment, and vehicle damage programs are based on actual historical claim loss experience.

The claims liability of \$104,396 reported in the Risk Management Fund at June 30, 2025 is based on the requirement that claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

County of Fresno
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The claims liability includes all allocated loss adjustment expenses. While the ultimate amount of claims is dependent on future developments, management is of the opinion that the claims liability at June 30, 2025 is adequate to cover such claims. Changes in the Risk Management Fund's claims liability amount during the last two fiscal years were as follows:

	<u>June 30, 2025</u>	<u>June 30, 2024</u>
Beginning of fiscal year liability	\$ 100,206	\$ 100,487
Current year claims provision and changes in estimates	35,663	22,586
Claim payments	(31,473)	(22,867)
Balance at fiscal year-end	<u>\$ 104,396</u>	<u>\$ 100,206</u>

NOTE 14 - Fund Balance

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of June 30, 2025, fund balance for governmental funds is made up of the following:

- **Nonspendable Fund Balance** – includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, such as prepaid items and amounts available for loans.
- **Restricted Fund Balance** – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- **Committed Fund Balance** – includes amounts that can only be used for the specific purposes determined by a formal action of the County's highest level of decision-making authority, the County's Board. Commitments may be changed or lifted only by the County taking the same formal action that imposed the constraint originally, which is achieved by the County's Board approving the commitment with a 4/5 majority vote.
- **Assigned Fund Balance** – comprises amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by (a) the County's Board or (b) a body (for example, a budget or finance committee) or official to which the County's Board has delegated the authority to assign amounts to be used for specific purposes. The County Administrative Officer (CAO) has been delegated this authority for the County of Fresno.
- **Unassigned Fund Balance** – is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

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The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned and unassigned.

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Fund balances for all the major and nonmajor governmental funds as of June 30, 2025, were distributed as follows:

	General Fund	Disaster Claiming	Debt Service	Local Health and Welfare	2011 Realignment	Other Governmental Funds	Total
Nonspendable:							
Postage/imprest cash	\$ 560	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 560
Prepaid items	21,939	-	-	-	-	-	21,939
CSA loans	203	-	-	-	-	-	203
Subtotal	22,702	-	-	-	-	-	22,702
Restricted for:							
General government	45,149	10,767	-	-	-	155	56,071
Public protection	47,870	-	-	-	103,320	12,994	164,184
Public ways and facilities	26,719	-	-	-	-	23,571	50,290
Health, sanitation and public assistance	183,965	-	-	104,541	-	200	288,707
Education	-	-	-	-	-	95,351	95,351
Capital projects	-	-	-	-	-	138,863	138,863
Debt service	-	-	74,262	-	-	-	74,262
Subtotal	303,703	10,767	74,262	104,541	103,320	271,134	867,727
Committed to:							
General government:							
Reserve	90,000	-	-	-	-	-	90,000
SJVIA	3,000	-	-	-	-	-	3,000
ERP System	2,000	-	-	-	-	-	2,000
Public protection:							
Sheriff vehicle replacement	600	-	-	-	-	-	600
Rowell lease payoff	-	-	-	-	-	-	-
Eagle 2 replacement	200	-	-	-	-	-	200
CSA revolving fund	368	-	-	-	-	-	368
Subtotal	96,168	-	-	-	-	-	96,168
Unassigned:	88,001	-	-	-	-	-	88,001
Total	<u>\$ 510,574</u>	<u>\$ 10,767</u>	<u>\$ 74,262</u>	<u>\$ 104,541</u>	<u>\$ 103,320</u>	<u>\$ 271,134</u>	<u>\$1,074,598</u>

County of Fresno
Notes to the Basic Financial Statements
June 30, 2025
(amounts expressed in thousands)

NOTE 15 - Net Position

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

- Net Investment in Capital Assets groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation/amortization and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.
- Restricted Net Position reflects net position that is subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. A legally enforceable enabling legislation restriction is one that a party external to a government – such as citizens, public interest groups, or the judiciary – can compel a government to honor.
- Unrestricted Net Position represents net position of the County that is not restricted for any project or purpose.

NOTE 16 - Contingent Liabilities and Commitments

The County of Fresno is subject to various lawsuits and claims involving public liability and other actions incidental to the ordinary course of County operations. Together, these claims can seek monetary damages in significant amounts. Under GAAP, contingent liabilities must be reported in the financial statements if it is possible to estimate their value and if the liability has more than a 50% chance of being realized. The outcome of litigations has not been determined and the probability of it being unfavorable for the County cannot be expressed. The County intends to vigorously defend itself against these lawsuits. This represents the County's best estimate and therefore is not accrued in the government-wide Statement of Net Position. Refer to Note 11 for more information on these and other long-term liabilities.

The County participates in many state and federal-assisted grant programs, which are subject to program compliance audits by the grantors or their representatives. The amounts, if any, of current or previous expenditures, which may be disallowed upon future audits by the grantors, cannot be determined until such an audit occurs. The County expects such amounts, if any, will not be material to its financial statements. Amounts have been accrued for disallowed expenditures resulting from completed audits.

County of Fresno
Notes to the Basic Financial Statements
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NOTE 17 - Deficit Fund Equity

The County has internal service funds with a deficit net position caused by presenting their proportionate share of net pension liability due to the implementation of GASB Statement No. 68.

Internal Service Funds	Deficit Net Position
Security Services	\$ 2,653

NOTE 18 - Joint Venture

A joint venture is defined by GASB Statement No. 14, *The Financial Reporting Entity*, as “a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain either (a) an ongoing financial interest, or (b) an ongoing financial responsibility.” The County participates in the following joint venture:

San Joaquin Valley Insurance Authority (SJVIA) - On September 29, 2009, the Counties of Tulare and Fresno entered into a Joint Exercise of Powers Agreement by which they created the SJVIA as a separate public agency charged with the responsibility of providing health and medical benefits for over 9,000 Fresno and Tulare County employees. Independently audited financial statements can be obtained from the Fresno County Auditor-Controller’s Office, 2281 Tulare Street #105, Fresno, California 93721.

NOTE 19 - Restatements for Changes in Accounting Estimates and Error Correction

Governmental Activities

The County restated its June 30, 2024, governmental activities net position. An error correction, decreasing net position by \$25,108, was made to account for lease tenant improvements, infrastructure, intangible assets, leases, and construction in progress that were not reported in prior years. Payments for these obligations were made, and expenditures were reported, in prior years, so no restatement is required for the fund statement.

County of Fresno
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(amounts expressed in thousands)

The following table outlines the change in net position affected by restatements for error correction in the government-wide financial statements:

	Reporting Unit Affected by Adjustments to and Restatements of Beginning Balances
	Government-Wide Governmental Activities
June 30, 2024, as previously reported	\$ 976,287
Error Correction - changes in lease tenant improvements, infrastructure, intangible assets, leases, and construction in progress.	(25,108)
Net position, restated at June 30, 2024	951,179
Changes in net position	93,075
Net position at June 30, 2025	<u><u>\$ 1,044,254</u></u>

Business-Type Activities

The County restated its June 30, 2024, business-type activities net position due to a change in accounting estimates and error corrections in accordance with GASB Statement No. 100. The change in accounting estimates relates to GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Post-Closure Care Costs*, and resulted in an increase in the net position for the American Avenue Disposal Site. Because approval of the Solid Waste Facility Permit was delayed, the Annual Inflation Factor Report continued to reflect the prior, higher estimated closure and post-closure care cost rather than the recently approved lower estimates.

Error corrections were made for Solid Waste funds, decreasing net position by \$1,429, and \$428 for Resources Landfill and Southeast Regional Landfill, respectively, to reconcile assets and accumulated depreciation.

In addition, an error correction was made to County Service Areas, Other fund, decreasing net position by \$3,762 to reconcile the fiscal year 2024 ending net position, capital assets, and accumulated depreciation with their audited financials. Due to delays in the audits of these entities over the past few years, management decided to make prior period adjustments on an ongoing basis until the audits are brought up to date.

Overall, the total adjustments to Business-Type activities total \$20,998.

County of Fresno
Notes to the Basic Financial Statements
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(amounts expressed in thousands)

The following table outlines the change in net position affected by restatements for error correction in the government-wide financial statements:

	Reporting Units Affected by Adjustments to and Restatements of Beginning Balances		
	Solid Waste Fund	County Service Areas, Other Fund	Government-Wide Business-Type Activities
Net position, stated at June 30, 2024	\$ 76,000	\$ 27,327	\$ 103,327
Change in accounting estimate:			
Solid waste - American Avenue reconciliation to prior year audited ending net position and accrued closure/post closure liability	26,617	-	26,617
Error correction:			
Enterprise funds - CSA's reconciliation to prior year audited ending net position	-	(3,762)	(3,762)
Solid waste - Resources reconciliation to capital assets and accumulated depreciation	(1,429)	-	(1,429)
Solid waste - Southeast Regional reconciliation to prior year audited ending net position, capital assets, and accumulated depreciation	(428)	-	(428)
Net position, restated at June 30, 2024	100,760	23,565	124,325
Changes in net position	246	1,820	2,066
Net position at June 30, 2025	<u>\$ 101,006</u>	<u>\$ 25,385</u>	<u>\$ 126,391</u>

NOTE 20 - Service Concession Arrangements (SCA)

GASB Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements (SCA)*, defines an SCA as a type of public-private or public-public partnership. As used in GASB Statement No. 60, an SCA is an arrangement between a government (the transferor) and an operator in which all of the following criteria are met:

- A. The transferor conveys to the operator the right and related obligation to provide public services through the use and operation of a capital asset (referred to in the statement as a "facility") in exchange for significant consideration, such as an up-front payment, installment payments, a new facility, or improvements to an existing facility.
- B. The operator collects and is compensated by fees from third parties.
- C. The transferor determines or has the ability to modify or approve what services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services.

The County has determined that it has no arrangements that meet the criteria set forth above.

County of Fresno
Notes to the Basic Financial Statements
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(amounts expressed in thousands)

NOTE 21 - Subsequent Events

In accordance with accounting standards generally accepted in the United States, subsequent events have been evaluated through December 19, 2025, the date on which the financial statements have been issued.

During the week of September 15, 2025, the County's recommended budget for the fiscal year 2025-26 was submitted to the Board and was approved.

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**Required Supplementary Information
(Other than MD&A)**

County of Fresno
Budgetary Comparison Schedule
General Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
Resources (inflows):				
Taxes	\$ 358,985	\$ 358,985	\$ 385,046	\$ 26,061
Licenses and permits	16,154	16,154	18,242	2,088
Fines, forfeitures and penalties	4,771	4,771	6,185	1,414
Use of money and property	5,800	5,800	24,295	18,495
Aid from other governmental agencies:				
State	443,388	427,270	493,460	66,190
Federal	588,631	588,880	616,518	27,638
Other	10,679	10,966	4,087	(6,879)
Charges for services	70,942	71,131	70,220	(911)
Other revenues	43,070	44,123	30,539	(13,584)
Total resources	<u>1,542,420</u>	<u>1,528,080</u>	<u>1,648,592</u>	<u>120,512</u>
Charges to appropriations (outflows):				
General government -				
Salaries and benefits	57,101	57,101	51,911	5,190
Services and supplies	71,929	71,929	28,682	43,247
Other charges	12,888	12,888	9,028	3,860
Capital assets	80	80	-	80
Appropriation for contingencies	44,200	44,200	-	44,200
Public protection -				
Salaries and benefits	456,488	470,344	435,967	34,377
Services and supplies	198,106	205,808	174,719	31,089
Other charges	14,969	14,969	14,600	369
Capital assets	3,686	4,514	-	4,514
Public ways and facilities -				
Salaries and benefits	-	-	-	-
Services and supplies	4,910	4,910	1,015	3,895
Health, sanitation and public assistance -				
Salaries and benefits	463,290	463,290	415,134	48,156
Services and supplies	490,799	499,625	421,692	77,933
Other charges	609,758	610,888	560,178	50,710
Capital assets	21,048	21,056	-	21,056
Education -				
Salaries and benefits	309	309	295	14
Culture and recreation -				
Salaries and benefits	2,486	2,411	2,304	107
Services and supplies	2,510	2,735	2,474	261
Other charges	2	2	2	-
Capital assets	-	255	-	255
Capital outlay	-	-	35,062	(35,062)
Debt service:				
Principal	-	-	25,705	(25,705)
Interest and fiscal charges	-	-	13,739	(13,739)
Total charges to appropriations	<u>2,454,559</u>	<u>2,487,314</u>	<u>2,192,507</u>	<u>294,807</u>

See accompanying notes to budgetary comparison schedules.

County of Fresno
Budgetary Comparison Schedule
General Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Excess (deficiency) of resources over (under) charges to appropriations	(912,139)	(959,234)	(543,915)	415,319
Other financing sources (uses)				
Proceeds from sale of capital assets	220	220	5,313	5,093
Insurance recoveries	-	-	(2)	(2)
Transfers in	1,697,975	1,712,989	619,691	(1,093,298)
Transfers (out)	(993,783)	(982,984)	(71,076)	911,908
Lease liabilities issued	-	-	11,854	11,854
Total other financing sources (uses)	<u>704,412</u>	<u>730,225</u>	<u>565,780</u>	<u>(164,445)</u>
Net change in fund balance	(207,727)	(229,009)	21,865	\$ 250,874
Fund balance - beginning	488,709	488,709	488,709	-
Fund balance - ending	<u>\$ 280,982</u>	<u>\$ 259,700</u>	<u>\$ 510,574</u>	<u>\$ 250,874</u>

See accompanying notes to budgetary comparison schedules.

County of Fresno
Budgetary Comparison Schedule
Disaster Claiming Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Use of money and property	\$ -	\$ -	\$ 6,375	\$ 6,375
Intergovernmental revenues	105,592	105,592	40,095	(65,497)
Total revenues	105,592	105,592	46,470	(59,122)
Expenditures				
Health, sanitation and public assistance				
Other charges	34,000	34,000	10,047	23,953
Total expenditures	34,000	34,000	10,047	23,953
Excess (deficiency) of revenues over (under) expenditures	71,592	71,592	36,423	(35,169)
Other Financing Sources (Uses)				
Transfers (out)	(63,000)	(63,500)	(30,048)	33,452
Total other financing sources (uses)	(63,000)	(63,500)	(30,048)	33,452
Net change in fund balance	8,592	8,092	6,375	(1,717)
Fund balance - beginning	4,392	4,392	4,392	-
Fund balance - ending	<u>\$ 12,984</u>	<u>\$ 12,484</u>	<u>\$ 10,767</u>	<u>\$ (1,717)</u>

See accompanying notes to budgetary comparison schedules.

County of Fresno
Budgetary Comparison Schedule
Local Health and Welfare Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Use of money and property	\$ 450	\$ 450	\$ 6,413	\$ 5,963
Intergovernmental revenues	296,735	296,735	320,160	23,425
Total revenues	297,185	297,185	326,573	29,388
Excess (deficiency) of revenues over (under) expenditures	297,185	297,185	326,573	29,388
Other Financing Sources (Uses)				
Transfers in	11,360	11,360	11,360	-
Transfers (out)	(358,451)	(375,863)	(355,775)	20,088
Total other financing sources (uses)	(347,091)	(364,503)	(344,415)	20,088
Net change in fund balance	(49,906)	(67,318)	(17,842)	49,476
Fund balance - beginning	122,383	122,383	122,383	-
Fund balance - ending	<u>\$ 72,477</u>	<u>\$ 55,065</u>	<u>\$ 104,541</u>	<u>\$ 49,476</u>

See accompanying notes to budgetary comparison schedules.

County of Fresno
Budgetary Comparison Schedule
2011 Realignment Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Use of money and property	\$ -	\$ -	\$ 6,600	\$ 6,600
Intergovernmental revenues	219,680	219,680	221,360	1,680
Total revenues	219,680	219,680	227,960	8,280
 Excess (deficiency) of revenues over (under) expenditures	 219,680	 219,680	 227,960	 8,280
 Other Financing Sources (Uses)				
Transfers in	-	-	-	-
Transfers (out)	(274,268)	(280,256)	(241,110)	39,146
Total other financing sources (uses)	(274,268)	(280,256)	(241,110)	39,146
 Net change in fund balance	 (54,588)	 (60,576)	 (13,150)	 47,426
 Fund balance - beginning	 116,470	 116,470	 116,470	 -
Fund balance - ending	<u>\$ 61,882</u>	<u>\$ 55,894</u>	<u>\$ 103,320</u>	<u>\$ 47,426</u>

See accompanying notes to budgetary comparison schedules.

County of Fresno
Notes to the Budgetary Comparison Schedules
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

BUDGETARY BASIS OF ACCOUNTING

In accordance with the provisions of Sections 29000 through 29143 and Section 30200 of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County of Fresno (County) is required to prepare a balanced budget for each fiscal year on or before October 2. Budgeted expenditures are enacted into law through the passage of a resolution of adoption. The resolution of adoption specifies the maximum authorized expenditures for each budget unit for that fiscal year and cannot be exceeded except by subsequent amendments to the budget by the County Board of Supervisors (Board).

In June of each year, the County Administrative Officer (CAO) prepares and submits a temporary recommended budget document to the County Board. In September of that year, the CAO submits the recommended budget to the Board, and public hearings are held at that time to provide the general public with an opportunity to speak on any budget items before the Board. The recommended budget, once adopted, is uploaded to the County's financial system in late September so that budget monitoring for the new fiscal year can begin. After fiscal year-end closing activities are completed and the State Budget is approved, the CAO presents quarterly budget updates to the Board for adjustments to the recommended budget, as necessary, as a result of State Budget adjustments or other unforeseen changes.

An operating budget is adopted each fiscal year for governmental funds and proprietary funds. Governmental funds that are budgeted include the General Fund, special revenue funds, and the debt service fund but do not include the capital projects fund. Proprietary funds include the enterprise funds. Expenditures are controlled at the object level within each budget unit of the County except for capital assets, which are controlled at the sub-object level. The object level (sub-object level for capital assets) within a budget unit is the legal level of budgetary control at which the County's management may not reallocate resources without special approval. Any amendments or transfers of appropriations between object levels (sub-object level for capital assets) within the same budget unit, or between budget units or funds, must be authorized by the CAO and approved by the Board. Supplemental appropriations, normally financed by unanticipated revenues during the year, require the Board's approval as well. Pursuant to Government Code Section 29092, the CAO is authorized to approve transfers and revision of appropriations within a single budget unit as deemed necessary and appropriate. Budgeted amounts in the budgetary comparison schedules are reported as originally adopted and as amended during the fiscal year.

The budget approved by the Board for the General Fund includes budgeted expenditures and reimbursements for amounts disbursed on behalf of other governmental funds. In the accompanying budgetary comparison schedules, actual reimbursements for these items have been eliminated from the resources and related expenditures have been eliminated from the charges to appropriations to provide a meaningful comparison of actual and budgeted results of operations.

The budgets for governmental funds may include an account known as "Intrafund Revenue." This account is used by the County to show reimbursements between operations within the

County of Fresno
Notes to the Budgetary Comparison Schedules
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

same fund (an example would be charges by one budget unit to another budget unit within the General Fund).

The amounts reported on the budgetary basis differ from the basis used to present the basic financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). Annual budgets are prepared using the modified accrual basis of accounting; reimbursements for amounts disbursed on behalf of other governmental funds are reported as resources and related expenditures as charges to the appropriation; certain transactions are accounted for in different periods between budgetary and GAAP reporting basis; and securities lending activities and transactions from sub-funds reclassified from County Custodial funds are reported in GAAP reporting basis.

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County of Fresno
Required Supplementary Information
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Fresno County Employees' Retirement Association - Schedule of the County's Proportionate Share of the Net Pension Liability

Last Ten Fiscal Years*

	FY 2025	FY 2024	FY 2023	FY 2022	FY 2021
County's portion of the net pension liability (asset)	93.314%	92.515%	92.896%	93.451%	93.200%
County's proportionate share of the net pension liability (asset)	\$ 963,300	\$ 1,080,316	\$ 1,147,991	\$ 436,078	\$ 1,296,105
County's covered payroll	\$ 494,340	\$ 451,993	\$ 430,396	\$ 423,529	\$ 419,772
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	194.87%	239.01%	266.73%	102.96%	308.76%
Plan fiduciary net position as a percentage of the total pension liability	86.59%	83.97%	82.01%	93.08%	78.01%

* Amounts presented above were determined as of June 30th.

Fresno County Employee 's Retirement System - Schedule of County Contributions

Last Ten Fiscal Years*

	FY 2025	FY 2024	FY 2023	FY 2022	FY 2021
Actuarially determined contribution	\$ 227,563	\$ 224,091	\$ 233,850	\$ 256,031	\$ 230,646
Contributions in relation to actuarially determined contribution	228,017	225,119	234,533	256,035	231,058
Contribution deficiency (excess)	\$ (454)	\$ (1,028)	\$ (683)	\$ (4)	\$ (412)
County's covered payroll ¹	\$ 544,641	\$ 451,993	\$ 430,396	\$ 430,396	\$ 430,396
Contributions as a percentage of covered payroll	41.87 %	49.81 %	54.49 %	54.49 %	54.49 %

* Amounts presented above were determined as of June 30th.

¹ In prior ACFRs, the County's covered payroll was reported using the same amount in both the Schedule of the County's Proportionate Share of Net Pension Liability and the Schedule of County Contributions. Beginning in FY 2024-25, the covered payroll reported in the Schedule of County Contributions has been updated to reflect the actual contribution-based payroll as of June 30, 20205. Prior year amounts, although not reflective of actual covered payroll, remain unchanged to maintain consistency with previously published reports.

County of Fresno
Required Supplementary Information
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

FY 2020	FY 2019	FY 2018	FY 2017	FY 2016	
93.330%	93.145%	92.747%	92.992%	93.078%	County's portion of the net pension liability (asset)
					County's proportionate share of the net pension liability (asset)
\$ 1,054,510	\$ 1,100,961	\$ 1,211,572	\$ 1,425,569	\$1,010,008	
\$ 393,997	\$ 373,992	\$ 357,538	\$ 343,435	\$ 325,382	County's covered payroll
					County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll
267.64%	294.38%	338.87%	415.09%	310.410%	
					Plan fiduciary net position as a percentage of the total pension liability
81.35%	79.87%	77.11%	72.31%	78.77%	

FY 2020	FY 2019	FY 2018	FY 2017	FY 2016	
\$ 210,452	\$ 196,103	\$ 184,077	\$ 178,107	\$ 171,462	Actuarially determined contribution
					Contributions in relation to actuarially determined contribution
210,712	196,073	184,317	178,220	171,577	
\$ (260)	\$ 30	\$ (240)	\$ (113)	\$ (115)	Contribution deficiency (excess)
\$ 393,997	\$ 373,992	\$ 357,538	\$ 343,435	\$ 325,382	County's covered payroll
53.48 %	52.43 %	51.55 %	51.89 %	52.73 %	Contributions as a percentage of covered payroll

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**Combining and Individual
Fund Financial Statements and Schedules**

County of Fresno Nonmajor Governmental Funds

Capital Projects Fund

The Capital Projects Fund is used to account for the acquisition and construction of major facilities other than those financed by Proprietary and certain Trust Funds. Budgets are adopted in the General Fund at the beginning of projects and are periodically modified by the Board of Supervisors during the course of construction as circumstances require. Transfers are made from the General Fund to the Capital Projects Fund to finance capital expenditures. There are no combining statements because the County uses one Capital Projects Fund, which is reported on the nonmajor combining financial statements.

Special Revenue Funds

Special Revenue Funds are established to finance particular governmental activities and are funded by receipts of specific taxes or other earmarked revenues. Such funds are authorized by statutory or charter provisions to pay for certain activities of a continuing nature.

Road Fund

The Road Fund is used to finance operations to provide maintenance, rehabilitation, and reconstruction of County roads, bridges, and attendant facilities as authorized by California Streets and Highways Code and to provide for traffic safety.

County Administrative Office (CAO) Indian Gaming

The CAO Indian Gaming Fund, established pursuant to Government Code Sections 12710-12718, is used to account for funding and administrative costs for Indian Gaming activities.

County Free Library

The Fresno County Free Library is a Special District, under the governance of the Board of Supervisors, which provides informational, cultural, and recreational services to the public through 37 library outlets.

Fish and Game

This fund was established to receive the County's share of fines levied for violations of fish and game laws within its boundaries. Expenditures are made from time to time for purposes of improving the habitat for wildlife propagation and for incidental administrative matters.

Off-Highway License

The Off-Highway Vehicle Law of 1971 requires users of trail bikes, dune buggies, and similar vehicles designed for off-highway use to purchase an identification certificate. This fund can only be used to account for acquisition and development of off-road recreation

County of Fresno Nonmajor Governmental Funds

areas. Such expenditures include feasibility studies, planning studies, and environmental impact reports.

Emergency Medical Services (EMS)

The EMS Fund was established in 1989-90 to receive deposits associated with Senate Bill (SB) 12 and Proposition 99 monies. Disbursements from this fund must be in accordance with Health & Safety Code Section 1797.98a and Assembly Bill (AB) 75. Such expenditures include reimbursing physicians and hospitals for emergency treatment performed on individuals who are unable to pay.

County Service Areas, Other

These special districts, governed by the Fresno County Board of Supervisors, include County Service Areas and Lighting and Maintenance Districts. These districts were established to provide services such as road, park, and lighting maintenance to specific areas in the County. They are financed by ad valorem property taxes in the area benefited, or by special assessments levied on specific properties.

County of Fresno
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025
(amounts expressed in thousands)

	Capital Projects Fund	Special Revenue Funds	Total
ASSETS & DEFERRED OUTFLOWS OF RESOURCES			
Assets			
Cash and investments	\$ 132,981	\$ 140,953	\$ 273,934
Restricted cash and investments	226	-	226
Receivables, net:			
Accounts	-	233	233
Interest	266	1,047	1,313
Due from other funds	3,007	79	3,086
Due from other governmental units	4,019	10,040	14,059
Prepaid items	-	88	88
Total assets	140,499	152,440	292,939
Deferred outflows of resources			
Total deferred outflows of resources	-	-	-
Total assets and deferred outflows of resources	<u>\$ 140,499</u>	<u>\$ 152,440</u>	<u>\$ 292,939</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES			
Liabilities			
Accounts payable	\$ 1,602	\$ 8,974	\$ 10,576
Salaries and benefits payable	-	3,636	3,636
Due to other governmental units	-	1	1
Due to other funds	35	2,008	2,043
Deposits and other liabilities	-	196	196
Unearned revenue	-	5,353	5,353
Total liabilities	1,637	20,168	21,805
Deferred inflows of resources			
Total deferred inflows of resources	-	-	-
Fund balances			
Restricted	138,862	132,272	271,134
Total fund balances	138,862	132,272	271,134
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 140,499</u>	<u>\$ 152,440</u>	<u>\$ 292,939</u>

County of Fresno
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Capital Projects Fund	Special Revenue Funds	Total
REVENUES			
Taxes	\$ -	\$ 53,775	\$ 53,775
Licenses and permits	-	1,693	1,693
Fines, forfeitures and penalties	-	520	520
Use of money and property	4,175	7,469	11,644
Aid from other governmental agencies:			
State	59	62,589	62,648
Federal	-	15,504	15,504
Charges for services	-	12,813	12,813
Other revenues	1,673	367	2,040
Total revenues	<u>5,907</u>	<u>154,730</u>	<u>160,637</u>
Expenditures			
General government	147	261	408
Public ways and facilities	-	104,194	104,194
Health, sanitation, and public assistance	-	291	291
Education	-	36,726	36,726
Capital outlay	17,810	2,378	20,188
Debt service:			
Principal	-	997	997
Interest and fiscal charges	-	38	38
Total expenditures	<u>17,957</u>	<u>144,885</u>	<u>162,842</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(12,050)</u>	<u>9,845</u>	<u>(2,205)</u>
Other Financing Sources (Uses)			
Transfers in	31,983	1,126	33,109
Transfers (out)	(987)	(12,604)	(13,591)
Lease liabilities issued	-	1,083	1,083
Total other financing sources (uses)	<u>30,996</u>	<u>(10,395)</u>	<u>20,601</u>
Net change in fund balances	18,946	(550)	18,396
Fund balances - beginning	119,916	132,822	252,738
Fund balances - ending	<u>\$ 138,862</u>	<u>\$ 132,272</u>	<u>\$ 271,134</u>

County of Fresno
Combining Balance Sheet
Nonmajor Special Revenue Funds
For June 30, 2025
(amounts expressed in thousands)

	Road Fund	CAO Indian Gaming	County Free Library	Fish and Game
ASSETS & DEFERRED OUTFLOWS OF RESOURCES				
Assets				
Cash and investments	\$ 34,029	\$ 154	\$ 92,994	\$ 16
Receivables, net:				
Accounts	207	-	26	-
Interest	266	1	671	1
Due from other funds	32	-	34	-
Due from other governmental units	4,875	-	5,160	-
Prepaid items	-	-	86	-
Total assets	<u>39,409</u>	<u>155</u>	<u>98,971</u>	<u>17</u>
Deferred outflows of resources				
Total deferred outflows of resources	-	-	-	-
Total assets and deferred outflows of resources	<u>\$ 39,409</u>	<u>\$ 155</u>	<u>\$ 98,971</u>	<u>\$ 17</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES				
Liabilities				
Accounts payable	\$ 8,502	\$ -	\$ 252	\$ -
Salaries and benefits payable	2,109	-	1,527	-
Due to other governmental units	-	-	1	-
Due to other funds	1,357	-	430	-
Deposits and other liabilities	-	-	-	-
Unearned revenue	3,941	-	1,412	-
Total liabilities	<u>15,909</u>	<u>-</u>	<u>3,622</u>	<u>-</u>
Deferred inflows of resources				
Total deferred inflows of resources	-	-	-	-
Fund balances				
Restricted	23,500	155	95,349	17
Total fund balances	<u>23,500</u>	<u>155</u>	<u>95,349</u>	<u>17</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 39,409</u>	<u>\$ 155</u>	<u>\$ 98,971</u>	<u>\$ 17</u>

County of Fresno
Combining Balance Sheet
Nonmajor Special Revenue Funds
For June 30, 2025
(amounts expressed in thousands)

Off-Highway License	Emergency Medical Services	County Service Areas, Other	Total Special Revenue Funds	
				ASSETS & DEFERRED OUTFLOWS OF RESOURCES
				Assets
\$ 50	\$ 572	\$ 13,138	\$ 140,953	Cash and investments
-	-	-	233	Receivables, net:
2	5	101	1,047	Accounts
-	-	13	79	Interest
5	-	-	10,040	Due from other funds
-	-	2	88	Due from other governmental units
57	577	13,254	152,440	Prepaid items
				Total assets
				Deferred outflows of resources
-	-	-	-	Total deferred outflows of resources
<u>\$ 57</u>	<u>\$ 577</u>	<u>\$ 13,254</u>	<u>\$ 152,440</u>	Total assets and deferred outflows of resources
				LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES
				Liabilities
\$ -	\$ 62,425	\$ 157,564	\$ 8,974	Accounts payable
-	-	-	3,636	Salaries and benefits payable
-	-	-	1	Due to other governmental units
10	165,657	55,201	2,008	Due to other funds
-	148,015	47,592	196	Deposits and other liabilities
-	-	-	5,353	Unearned revenue
10	376,097	261,357	20,168	Total liabilities
				Deferred inflows of resources
-	-	-	-	Total deferred inflows of resources
				Fund balances
57	201	12,993	132,272	Restricted
57	201	12,993	132,272	Total fund balances
<u>\$ 57</u>	<u>\$ 577</u>	<u>\$ 13,254</u>	<u>\$ 152,440</u>	Total liabilities, deferred inflows of resources, and fund balances

County of Fresno
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Road Fund	CAO Indian Gaming	County Free Library	Fish and Game
Revenues				
Taxes	\$ 9,403	\$ -	\$ 44,299	\$ -
Licenses and permits	1,693	-	-	-
Fines, forfeitures and penalties	-	-	-	13
Use of money and property	1,677	9	5,004	1
Aid from other governmental agencies:				
State	61,654	-	927	-
Federal	15,496	-	8	-
Other	-	-	-	-
Charges for services	9,331	-	1,711	-
Other revenues	84	-	171	-
Total revenues	<u>99,338</u>	<u>9</u>	<u>52,120</u>	<u>14</u>
Expenditures				
General government	139	-	116	6
Public ways and facilities	101,571	-	-	-
Health, sanitation, and public assistance	-	-	-	-
Education	-	-	36,726	-
Capital outlay	999	-	1,379	-
Debt service:				
Principal	57	-	940	-
Interest and fiscal charges	-	-	38	-
Total expenditures	<u>102,766</u>	<u>-</u>	<u>39,199</u>	<u>6</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,428)</u>	<u>9</u>	<u>12,921</u>	<u>8</u>
Other Financing Sources (Uses)				
Transfers in	981	-	145	-
Transfers (out)	(4,928)	-	(7,429)	-
Lease liabilities issued	57	-	1,026	-
Total other financing sources (uses)	<u>(3,890)</u>	<u>-</u>	<u>(6,258)</u>	<u>-</u>
Net change in fund balances	<u>(7,318)</u>	<u>9</u>	<u>6,663</u>	<u>8</u>
Fund balances - beginning	30,818	146	88,686	9
Fund balances - ending	<u>\$ 23,500</u>	<u>\$ 155</u>	<u>\$ 95,349</u>	<u>\$ 17</u>

County of Fresno
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Off-Highway License	Emergency Medical Services	County Service Areas, Other	Total Special Revenue Funds	
				Revenues
\$ -	\$ -	\$ 73	\$ 53,775	Taxes
-	-	-	1,693	Licenses and permits
-	507	-	520	Fines, forfeitures and penalties
7	25	746	7,469	Use of money and property
				Aid from other governmental agencies:
8	-	-	62,589	State
-	-	-	15,504	Federal
-	-	-	-	Other
-	-	1,771	12,813	Charges for services
-	-	112	367	Other revenues
15	532	2,702	154,730	Total revenues
				Expenditures
-	-	-	261	General government
-	-	2,623	104,194	Public ways and facilities
-	291	-	291	Health, sanitation, and public assistance
-	-	-	36,726	Education
-	-	-	2,378	Capital outlay
				Debt service:
-	-	-	997	Principal
-	-	-	38	Interest and fiscal charges
-	291	2,623	144,885	Total expenditures
15	241	79	9,845	Excess (deficiency) of revenues over (under) expenditures
				Other Financing Sources (Uses)
-	-	-	1,126	Transfers in
(81)	(166)	-	(12,604)	Transfers (out)
-	-	-	1,083	Lease liabilities issued
(81)	(166)	-	(10,395)	Total other financing sources (uses)
(66)	75	79	(550)	Net change in fund balances
123	126	12,914	132,822	Fund balances - beginning
\$ 57	\$ 201	\$ 12,993	\$ 132,272	Fund balances - ending

County of Fresno
Budgetary Comparison Schedule
Road Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Taxes	\$ 15,714	\$ 15,714	\$ 9,403	\$ (6,311)
Licenses and permits	360	360	1,693	1,333
Use of money and property	42	42	1,677	1,635
Intergovernmental revenues	111,439	111,439	77,150	(34,289)
Charges for services	18,099	18,099	9,331	(8,768)
Other revenues	-	-	84	84
Total revenues	145,654	145,654	99,338	(46,316)
Expenditures				
General government -				
Salaries and benefits	69	69	139	(70)
Public ways and facilities -				
Salaries and benefits	39,151	39,151	32,060	7,091
Services and supplies	117,801	117,801	69,502	48,299
Capital assets	1,182	1,182	9	1,173
Capital outlay	1,034	1,034	999	35
Debt service:				
Principal	-	-	57	(57)
Interest and fiscal charges	-	-	-	-
Total expenditures	159,237	159,237	102,766	56,471
Excess (deficiency) of revenues over (under) expenditures	(13,583)	(13,583)	(3,428)	10,155
Transfers in	1,222	1,222	981	(241)
Transfers (out)	(4,500)	(4,500)	(4,928)	(428)
Lease liabilities issued	-	-	57	57
Total other financing sources (uses)	(3,278)	(3,278)	(3,890)	(612)
Net change in fund balance	(16,861)	(16,861)	(7,318)	9,544
Fund balance - beginning	30,818	30,818	30,818	-
Fund balance - ending	<u>\$ 13,957</u>	<u>\$ 13,957</u>	<u>\$ 23,500</u>	<u>\$ 9,544</u>

County of Fresno
Budgetary Comparison Schedule
CAO Indian Gaming Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Use of money and property	\$ -	\$ -	\$ 9	\$ 9
Total revenues	-	-	9	9
Expenditures				
Total expenditures	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	-	-	9	9
Net change in fund balance	-	-	9	9
Fund balance - beginning	146	140	146	-
Fund balance - ending	<u>\$ 146</u>	<u>\$ 140</u>	<u>\$ 155</u>	<u>\$ 9</u>

County of Fresno
Budgetary Comparison Schedule
County Free Library Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Taxes	\$ 40,898	\$ 41,198	\$ 44,299	\$ 3,401
Use of money and property	1,022	1,022	5,004	3,982
Intergovernmental revenues	4,219	4,302	935	(3,367)
Charges for services	2,003	2,003	1,711	(292)
Other revenues	320	320	171	(149)
Total revenues	48,462	48,545	52,120	3,575
Expenditures				
General government -				
Salaries and benefits	189	189	114	75
Services and supplies	9	9	2	7
Health, sanitation, and public assistance -				
Services and supplies	-	-	-	-
Education -				
Salaries and benefits	26,199	26,199	23,022	3,177
Services and supplies	31,285	26,589	13,371	13,218
Other charges	238	348	333	15
Capital assets	-	100	-	100
Capital outlay	7,330	1,330	1,379	(49)
Debt Service:				
Principal	-	-	940	(940)
Interest and fiscal charges	-	-	38	(38)
Total expenditures	65,250	54,764	39,199	15,565
Excess (deficiency) of revenues over (under) expenditures	(16,788)	(6,219)	12,921	19,140
Other Financing Sources (Uses)				
Transfers in	152	152	145	(7)
Transfers (out)	(37,000)	(43,000)	(7,429)	35,571
Lease liabilities issued	-	-	1,026	1,026
Total other financing sources (uses)	(36,848)	(42,848)	(6,258)	36,590
Net change in fund balance	(53,636)	(49,067)	6,663	55,730
Fund balance - beginning	88,686	88,686	88,686	-
Fund balance - ending	<u>\$ 35,050</u>	<u>\$ 39,619</u>	<u>\$ 95,349</u>	<u>\$ 55,730</u>

County of Fresno
Budgetary Comparison Schedule
Fish & Game Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Fines, forfeitures and penalties	\$ 3	\$ 3	\$ 13	\$ 10
Use of money and property	-	-	1	1
Total revenues	3	3	14	11
Expenditures				
General government -				
Services and supplies	6	6	6	-
Total expenditures	6	6	6	-
Excess (deficiency) of revenues over (under) expenditures	(3)	(3)	8	11
Net change in fund balance	(3)	(3)	8	11
Fund balance - beginning	9	9	9	-
Fund balance - ending	<u>\$ 6</u>	<u>\$ 6</u>	<u>\$ 17</u>	<u>\$ 11</u>

County of Fresno
Budgetary Comparison Schedule
Off-Highway License Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Use of money and property	\$ 2	\$ 2	\$ 7	\$ 5
Intergovernmental revenues	8	8	8	-
Total revenues	10	10	15	5
 Excess (deficiency) of revenues over (under) expenditures	10	10	15	5
 Other Financing Sources (Uses)				
Transfers (out)	(85)	(85)	(81)	4
Total other financing sources (uses)	(85)	(85)	(81)	4
 Net change in fund balance	(75)	(75)	(66)	9
 Fund balance - beginning	123	123	123	-
Fund balance - ending	<u>\$ 48</u>	<u>\$ 48</u>	<u>\$ 57</u>	<u>\$ 9</u>

County of Fresno
Budgetary Comparison Schedule
Emergency Medical Services Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Fines, forfeitures and penalties	\$ 408	\$ 408	\$ 507	\$ 99
Use of money and property	7	7	25	18
Total revenues	415	415	532	117
Expenditures				
Health, sanitation, and public assistance -				
Services and supplies	420	420	291	129
Total expenditures	420	420	291	129
Excess (deficiency) of revenues over (under) expenditures	(5)	(5)	241	246
Other Financing Sources (Uses)				
Transfers (out)	(166)	(166)	(166)	-
Total other financing sources (uses)	(166)	(166)	(166)	-
Net change in fund balance	(171)	(171)	75	246
Fund balance - beginning	126	126	126	-
Fund balance - ending	<u>\$ (45)</u>	<u>\$ (45)</u>	<u>\$ 201</u>	<u>\$ 246</u>

County of Fresno
Budgetary Comparison Schedule
County Service Areas, Other
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Taxes	\$ -	\$ 56	\$ 73	\$ 17
Use of money and property	-	133	746	613
Charges for services	-	1,711	1,771	60
Other revenues	-	154	112	(42)
Total revenues	-	2,054	2,702	648
Expenditures				
Public ways and facilities -				
Services and supplies	-	6,854	2,623	4,231
Total expenditures	-	6,854	2,623	4,231
Excess (deficiency) of revenues over (under) expenditures	-	(4,800)	79	4,879
Net change in fund balance	-	(4,800)	79	4,879
Fund balance - beginning	12,914	12,914	12,914	-
Fund balance - ending	<u>\$ 12,914</u>	<u>\$ 8,114</u>	<u>\$ 12,993</u>	<u>\$ 4,879</u>

County of Fresno
Budgetary Comparison Schedule
Debt Service Fund
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
Resources (inflows):				
Use of money and property	\$ -	\$ -	\$ 3,403	\$ 3,403
Intergovernmental revenues	2,086	2,086	2,086	-
Other revenues	-	-	8,324	8,324
Total resources	2,086	2,086	13,813	11,727
Charges to appropriations (outflows):				
General government -				
Services and supplies	4	4	1	3
Debt service:				
Principal	39,905	39,905	45,050	(5,145)
Interest and fiscal charges	4,978	9,042	6,722	2,320
Total charges to appropriations	44,887	48,951	51,773	(2,822)
Excess (deficiency) of resources over (under) charges to appropriations	(42,801)	(46,865)	(37,960)	8,905
Other financing sources (uses)				
Transfers in	42,790	42,790	42,790	-
Transfers (out)	-	(3,000)	(2,081)	919
Total other financing sources (uses)	42,790	39,790	40,709	919
Net change in fund balance	(11)	(7,075)	2,749	9,824
Fund balance - beginning	71,513	71,513	71,513	-
Fund balance - ending	\$ 71,502	\$ 64,438	\$ 74,262	\$ 9,824

County of Fresno Internal Service Funds

Internal Service Funds

Internal Service Funds (ISF) are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County and to other governmental units on a cost reimbursement basis.

Fleet Services

Fleet Services is responsible for management of the County's vehicle and heavy equipment fleet, including fleet planning, acquisition, maintenance, operation, and sale of surplus equipment. Fleet Services also maintains radio communications for law enforcement and other departments with field operations.

Information Technology Services

Information Technology Services (ITS) provides a wide range of data processing services to County departments and other agencies. The scope of department activities includes computer programming, systems and programming support, on-line teleprocessing services via remote terminal devices, and data entry. As of June 30, 2017, the operations of Graphic Communications Services and Communications were absorbed into this ISF. Therefore, ITS provides printing, duplicating, and mailing services along with the administration, design, installation, and maintenance of the County's telephone system.

Facility Services

Facility Services provides mechanical, electrical, structural and janitorial services to County departments. This includes routine and preventive maintenance, remodeling and modifications, computer cabling, and furniture moves.

Security Services

Security Services is responsible for the physical security of most County facilities and employees. Security Services also administers the County parking program, which includes enforcement of parking regulations in all County parking areas.

Risk Management

Risk Management provides the mechanism to finance all County insurance and self-insurance programs. Financing for the health and dental plans covering County employees and retirees is also maintained by Risk Management, including the cost of administering these benefits. Other activities include coordination of the County safety program, and the recovery of damages to County employees and property from responsible third parties.

County of Fresno Internal Service Funds

PeopleSoft Operations

PeopleSoft Operations provides services and support for the financial accounting system software used by the County. The components financed through this internal service fund include the financial accounting system and the payroll system. Charges for this internal service fund support both the purchasing of software and the provision of technical support for the software.

County of Fresno
Combining Statement of Net Position
Internal Service Funds
June 30, 2025
(amounts expressed in thousands)

	Fleet Services	Information Technology Services	Facility Services	Security Services
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 28,432	\$ 5,306	\$ 220	\$ 902
Restricted cash and cash equivalents	-	-	-	-
Accounts receivable (net of allowance)	364	30	160	1
Interest receivable	201	38	2	5
Lease receivable	-	-	38	-
Due from other funds	2,007	6,582	14,322	715
Due from other governmental units	4	64	12	3
Prepaid items	-	-	-	16
Total current assets	31,008	12,020	14,754	1,642
Noncurrent assets:				
Accounts receivable	-	-	-	-
Non-depreciable/non-amortizable:				
Construction in progress	35	1,113	4,652	-
Depreciable/amortizable:				
Buildings and improvements, net	-	2,159	28,306	-
Equipment, net	22,358	7,182	3,469	9
Right-to-use lease assets, net	5,018	258	2,034	10
Right-to-use subscription assets, net	10	3,678	96	-
Total noncurrent assets	27,421	14,390	38,557	19
Total assets	58,429	26,410	53,311	1,661
DEFERRED OUTFLOWS OF RESOURCES				
Deferred pensions	2,104	11,473	6,317	3,133
Total deferred outflows of resources	2,104	11,473	6,317	3,133
LIABILITIES				
Current liabilities:				
Cash overdraft	-	-	6,392	-
Accounts payable	849	2,317	2,452	7
Salaries and benefits payable	52	378	482	325
Due to other funds	62	964	190	131
Due to other governmental units	-	-	-	62
Liability for self-insurance	-	-	-	-
Deposits and other liabilities	4	226	9	-
Unearned revenue	-	-	20	-
Compensated leave and absences	162	892	382	190
Lease obligations	1,415	2,703	749	11
Total current liabilities	2,544	7,480	10,676	726

County of Fresno
Combining Statement of Net Position
Internal Service Funds
June 30, 2025
(amounts expressed in thousands)

Risk Management	PeopleSoft Operations	Total	
			ASSETS
			Current assets:
\$ 128,903	\$ 1,484	\$ 165,247	Cash and cash equivalents
3,991	-	3,991	Restricted cash and cash equivalents
25	-	580	Accounts receivable (net of allowance)
939	10	1,195	Interest receivable
-	-	38	Lease receivable
144	466	24,236	Due from other funds
16,367	4	16,454	Due from other governmental units
-	-	16	Prepaid items
150,369	1,965	211,757	Total current assets
			Noncurrent assets:
171	-	171	Accounts receivable
-	-	5,800	Non-depreciable/non-amortizable:
			Construction in progress
-	-	30,465	Depreciable/amortizable:
23	-	33,041	Buildings and improvements, net
-	-	7,320	Equipment, net
16	-	3,800	Right-to-use lease assets, net
210	-	80,597	Right-to-use subscription assets, net
150,579	1,965	292,354	Total noncurrent assets
			Total assets
			DEFERRED OUTFLOWS OF RESOURCES
2,557	-	25,584	Deferred pensions
2,557	-	25,584	Total deferred outflows of resources
			LIABILITIES
			Current liabilities:
-	-	6,392	Cash overdraft
9,205	-	14,830	Accounts payable
152	25	1,414	Salaries and benefits payable
11,152	1,024	13,523	Due to other funds
5,790	5	5,857	Due to other governmental units
24,763	-	24,763	Liability for self-insurance
872	-	1,111	Deposits and other liabilities
20	-	40	Unearned revenue
157	-	1,783	Compensated leave and absences
16	-	4,894	Lease obligations
52,127	1,054	74,607	Total current liabilities

County of Fresno
Combining Statement of Net Position
Internal Service Funds
June 30, 2025
(amounts expressed in thousands)

	Fleet Services	Information Technology Services	Facility Services	Security Services
Noncurrent liabilities:				
Liability for self-insurance	-	-	-	-
Compensated leave and absences	216	1,244	453	267
Lease obligations	3,648	1,240	1,373	-
Net pension liability	3,880	21,157	11,648	5,778
Total noncurrent liabilities	7,744	23,641	13,474	6,045
Total liabilities	10,288	31,121	24,150	6,771
DEFERRED INFLOWS OF RESOURCES				
Deferred pensions	454	2,476	1,363	676
Deferred lease proceeds	-	-	35	-
Total deferred inflows of resources	454	2,476	1,398	676
NET POSITION				
Net investment in capital assets	22,358	10,447	36,435	8
Unrestricted	27,433	(6,161)	(2,355)	(2,661)
Total net position	<u>\$ 49,791</u>	<u>\$ 4,286</u>	<u>\$ 34,080</u>	<u>\$ (2,653)</u>

County of Fresno
Combining Statement of Net Position
Internal Service Funds
June 30, 2025
(amounts expressed in thousands)

Risk Management	PeopleSoft Operations	Total	
			Noncurrent liabilities:
79,633	-	79,633	Liability for self-insurance
224	-	2,404	Compensated leave and absences
-	-	6,261	Lease obligations
4,715	-	47,178	Net pension liability
84,572	-	135,476	Total noncurrent liabilities
136,699	1,054	210,083	Total liabilities
DEFERRED INFLOWS OF RESOURCES			
552	-	5,521	Deferred pensions
-	-	35	Deferred lease proceeds
552	-	5,556	Total deferred inflows of resources
NET POSITION			
23	-	69,271	Net investment in capital assets
15,862	910	33,028	Unrestricted
<u>\$ 15,885</u>	<u>\$ 910</u>	<u>\$ 102,299</u>	Total net position

County of Fresno
Combining Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Fleet Services	Information Technology Services	Facility Services	Security Services
Operating revenues				
Charges for services	\$ 23,890	\$ 58,833	\$ 56,230	\$ 9,462
Other revenues	59	353	5,435	37
Total operating revenues	23,949	59,186	61,665	9,499
Operating expenses				
Salaries and benefits	4,043	21,014	12,903	7,085
Insurance	48	138	1,797	182
Professional services	134	2,631	10,561	370
General and administrative	2,154	21,267	3,166	756
Repairs and maintenance	2,973	2,318	5,018	304
Rents and leases	164	6,945	1,070	130
Parts and supplies	6,092	1,224	86	222
Utilities	121	644	19,600	28
Depreciation	5,273	1,265	1,852	3
Amortization	1,250	2,723	936	45
Total operating expenses	22,252	60,169	56,989	9,125
Operating income (loss)	1,697	(983)	4,676	374
Non-operating revenues (expenses)				
Gain (loss) on sale of capital assets	1,144	(83)	(1,055)	-
Insurance recoveries	-	-	-	-
Use of money and property	1,487	483	(514)	46
Interest expense	(120)	(81)	(50)	-
Grants and other revenues	-	-	18	-
Total non-operating revenues (expenses)	2,511	319	(1,601)	46
Net income (loss) before transfers	4,208	(664)	3,075	420
Transfers in (out)				
Transfers in	3,710	993	3,777	-
Transfers (out)	(169)	(880)	(539)	(295)
Total transfers in (out)	3,541	113	3,238	(295)
Change in net position	7,749	(551)	6,313	125
Net position - beginning	42,041	4,837	27,766	(2,778)
Net position - ending	<u>\$ 49,790</u>	<u>\$ 4,286</u>	<u>\$ 34,079</u>	<u>\$ (2,653)</u>

County of Fresno
Combining Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

Risk Management	PeopleSoft Operations	Total	
			Operating revenues
\$ 162,355	\$ 3,006	\$ 313,776	Charges for services
69	-	5,953	Other revenues
162,424	3,006	319,729	Total operating revenues
			Operating expenses
4,863	-	49,908	Salaries and benefits
168,873	-	171,038	Insurance
3,527	1,682	18,905	Professional services
569	1,686	29,598	General and administrative
389	-	11,002	Repairs and maintenance
3	-	8,312	Rents and leases
-	-	7,624	Parts and supplies
54	-	20,447	Utilities
5	-	8,398	Depreciation
16	-	4,970	Amortization
178,299	3,368	330,202	Total operating expenses
(15,875)	(362)	(10,473)	Operating income (loss)
			Non-operating revenues (expenses)
-	-	6	Gain (loss) on sale of capital assets
9,194	-	9,194	Insurance recoveries
6,866	104	8,472	Use of money and property
(14)	-	(265)	Interest expense
-	-	18	Grants and other revenues
16,046	104	17,425	Total non-operating revenues (expenses)
171	(258)	6,952	Net income (loss) before transfers
			Transfers in (out)
-	261	8,741	Transfers in
(204)	-	(2,087)	Transfers (out)
(204)	261	6,654	Total transfers in (out)
(33)	3	13,606	Change in net position
15,917	908	88,691	Net position - beginning
<u>\$ 15,884</u>	<u>\$ 911</u>	<u>\$ 102,297</u>	Net position - ending

County of Fresno
Combining Statement of Cash Flows
Internal Service Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Fleet Services	Information Technology Services	Facility Services	Security Services	Risk Management	PeopleSoft Operations	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES							
Cash received from users	\$ 23,587	\$ 58,691	\$ 60,138	\$ 9,540	\$ 154,827	\$ 2,816	\$ 309,599
Cash paid to suppliers	(12,534)	(40,464)	(42,326)	(1,971)	(128,390)	(4,065)	(229,750)
Cash paid to employees	(4,281)	(22,863)	(15,135)	(7,649)	(5,087)	-	(55,015)
Cash paid for claims	-	-	-	-	(31,472)	-	(31,472)
Net cash provided by (used in) operating activities	6,772	(4,636)	2,677	(80)	(10,122)	(1,249)	(6,638)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES							
Grant revenues	-	-	18	-	-	-	18
Transfers from other funds	3,710	993	3,777	-	-	261	8,741
Transfers to other funds	(169)	(880)	(539)	(294)	(204)	-	(2,086)
Net cash provided by (used in) noncapital financing activities	3,541	113	3,256	(294)	(204)	261	6,673
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							
Sales of capital assets	-	-	-	159	126	-	285
Purchases of capital assets	(7,594)	827	(4,407)	29	13	-	(11,132)
Acquisition of right-to-use assets via leases	(1,203)	(2,396)	(915)	(33)	(13)	-	(4,560)
Insurance recoveries	-	-	-	-	9,194	-	9,194
Principal paid on capital debt	-	-	-	-	-	-	-
Interest paid on capital debt	(120)	(81)	(50)	-	(14)	-	(265)
Net cash provided by (used in) capital and related financing activities	(8,917)	(1,650)	(5,372)	155	9,306	-	(6,478)
CASH FLOWS FROM INVESTING ACTIVITIES							
Use of money and property received	1,454	473	(518)	49	6,891	108	8,457
Net cash provided by (used in) investing activities	1,454	473	(518)	49	6,891	108	8,457
Net increase (decrease) in cash and cash equivalents	2,850	(5,700)	43	(170)	5,871	(880)	2,014
Cash and cash equivalents - beginning	25,582	11,006	177	1,072	127,023	2,364	167,224
Cash and cash equivalents - ending	<u>\$ 28,432</u>	<u>\$ 5,306</u>	<u>\$ 220</u>	<u>\$ 902</u>	<u>\$ 132,894</u>	<u>\$ 1,484</u>	<u>\$ 169,238</u>

County of Fresno
Combining Statement of Cash Flows (Continued)
Internal Service Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Fleet Services	Information Technology Services	Facility Services	Security Services	Risk Management	PeopleSoft Operations	Total Internal Service Funds
Reconciliation of cash and cash equivalents to the statement of net position:							
Cash and cash equivalents	\$ 28,432	\$ 5,306	\$ 220	\$ 902	\$ 128,903	\$ 1,484	\$ 165,247
Restricted cash and investments	-	-	-	-	3,991	-	3,991
Total	<u>\$ 28,432</u>	<u>\$ 5,306</u>	<u>\$ 220</u>	<u>\$ 902</u>	<u>\$ 132,894</u>	<u>\$ 1,484</u>	<u>\$ 169,238</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:							
Operating income (loss)	\$ 1,697	\$ (983)	\$ 4,676	\$ 374	\$ (15,875)	\$ (362)	\$ (10,473)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:							
Pension expense	(137)	(746)	(411)	(204)	(166)	-	(1,664)
Depreciation/amortization expense	6,523	3,987	2,789	49	21	-	13,369
Decrease (increase) in accounts receivable	(300)	(1)	(152)	12	21	-	(420)
Decrease (increase) in lease receivable	-	-	18	-	-	-	18
Decrease (increase) in due from other funds	(58)	(465)	(1,363)	30	(126)	(189)	(2,171)
Decrease (increase) in due from other governmental units	(3)	(29)	(12)	(1)	(7,535)	(2)	(7,582)
Decrease (increase) in inventory of supplies	(29)	(1,113)	(662)	-	-	-	(1,804)
(Decrease) increase in accounts payable	(793)	(4,892)	(388)	(11)	3,505	-	(2,579)
(Decrease) increase in salaries and benefits payable	28	102	198	31	33	-	392
(Decrease) increase in unearned revenue	-	-	-	-	46	-	46
(Decrease) increase in deposits held for others	-	-	-	-	(2)	-	(2)
(Decrease) increase in due to other funds	(27)	709	22	31	5,017	(701)	5,051
(Decrease) increase in due to other governmental units	-	-	(1,833)	1	840	5	(987)
(Decrease) increase in deferred outflows pensions	155	1,325	273	422	125	-	2,300
(Decrease) increase in deferred inflows pensions	173	884	543	234	218	-	2,052
(Decrease) increase in deferred lease proceeds	-	-	(18)	-	-	-	(18)
(Decrease) increase in net pension liability	(457)	(3,414)	(1,003)	(1,048)	(434)	-	(6,356)
(Decrease) increase in liabilities for self-insurance	-	-	-	-	4,190	-	4,190
Total adjustments	<u>5,075</u>	<u>(3,653)</u>	<u>(1,999)</u>	<u>(454)</u>	<u>5,753</u>	<u>(887)</u>	<u>3,835</u>
Net cash provided by (used in) operating activities	<u>\$ 6,772</u>	<u>\$ (4,636)</u>	<u>\$ 2,677</u>	<u>\$ (80)</u>	<u>\$ (10,122)</u>	<u>\$ (1,249)</u>	<u>\$ (6,638)</u>

County of Fresno
Combining Statement of Cash Flows (Continued)
Internal Service Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	<u>Fleet</u> <u>Services</u>	<u>Information</u> <u>Technology</u> <u>Services</u>	<u>Facility</u> <u>Services</u>	<u>Security</u> <u>Services</u>	<u>Risk</u> <u>Management</u>	<u>PeopleSoft</u> <u>Operations</u>	<u>Total Internal</u> <u>Service</u> <u>Funds</u>
Schedule of non-cash capital and related financing activities							
Initiation of a lease	\$ 2,406	\$ 2,518	\$ -	\$ -	\$ -	\$ -	\$ 4,924

County of Fresno Custodial Funds

Custodial Funds

The County, in a fiduciary capacity, maintains various custodial funds that are used to account for assets held for others by the County. These funds include County funds which are segregated from other County funds for purposes of control, external investment pool used to account for the investments made by the County, property taxes collected on behalf of other governmental units, monies held by the Public Administrator-Guardian, San Joaquin Valley Insurance Authority, and other custodial funds.

External Investment Pool

This fund is used to account for the investments made by the County on behalf of the schools and special districts.

Property Tax Collection

This fund is used by the County in its role as Tax Collector to record property tax receipts awaiting apportionment to other governmental units and recipient County funds and their periodic distribution.

Public Administrator-Guardian

This fund is used for the accounting and recording of all Public Administrator-Guardian monies held by the County in a custodial capacity.

San Joaquin Valley Insurance Authority

The San Joaquin Valley Insurance Authority was established as a multi-entity authority with the express goal of negotiating, purchasing, or otherwise providing funding for health, vision, dental and life insurance for the employees of the various entities in the authority (including the County of Fresno). This fund is used for the accounting and recording of all San Joaquin Valley Insurance Authority monies held by the County in a custodial capacity.

Other Custodial Funds

These funds are under the control of various County officials and agencies and are used to accumulate resources for specific purposes.

County of Fresno
Combining Statement of Fiduciary Net Position
Other Custodial Funds
June 30, 2025
(amounts expressed in thousands)

	Property Tax Collection	Public Administrator - Guardian	San Joaquin Valley Insurance Authority	Other Custodial	Total Other Custodial Funds
ASSETS & DEFERRED OUTFLOWS OF RESOURCES					
Assets					
Cash and investments	\$ 100,503	\$ 17,925	\$ 52,010	\$ 73,411	\$ 243,849
Receivables, net:					
Accounts	266	-	5,290	53	5,608
Taxes	1	-	-	-	1
Interest	1,819	-	367	315	2,501
Due from other governmental units	2,948	-	-	9	2,957
Property held by public administrator	-	3,565	-	-	3,565
Total assets	105,537	21,490	57,667	73,788	258,481
Deferred outflows of resources					
Total deferred outflows of resources	-	-	-	-	-
Total assets and deferred outflows of resources	<u>\$ 105,537</u>	<u>\$ 21,490</u>	<u>\$ 57,667</u>	<u>\$ 73,788</u>	<u>\$ 258,481</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & NET POSITION					
Liabilities					
Accounts payable	\$ -	\$ -	\$ 819	\$ -	\$ 819
Due to other governmental units	-	-	8,509	-	8,509
Total liabilities	-	-	9,328	-	9,328
Deferred inflows of resources					
Total deferred inflows of resources	-	-	-	-	-
Net Position					
Restricted for:					
Individuals & other governments	105,537	21,490	48,339	73,788	249,153
Total net position	105,537	21,490	48,339	73,788	249,153
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 105,537</u>	<u>\$ 21,490</u>	<u>\$ 57,667</u>	<u>\$ 73,788</u>	<u>\$ 258,481</u>

County of Fresno
Combining Statement of Changes in Fiduciary Net Position
Other Custodial Funds
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)

	Property Tax Collection	Public Administrator - Guardian	San Joaquin Valley Insurance Authority	Other Custodial	Total Other Custodial Funds
ADDITIONS					
Investment income:					
Net increase in fair value of investments	\$ 18,652	\$ -	\$ 2,541	\$ 3,602	\$ 24,795
Net investment income	18,652	-	2,541	3,602	24,795
Property tax collections	1,648,355	-	-	-	1,648,355
Other tax collections	49	-	-	-	49
Custodial fund collections	-	14,389	153,415	3,421,776	3,589,580
Total additions	1,667,056	14,389	155,956	3,425,378	5,262,779
DEDUCTIONS					
Property & other tax distributions	1,654,400	-	-	-	1,654,400
Custodial fund distributions	-	15,122	148,703	3,422,939	3,586,764
Total deductions	1,654,400	15,122	148,703	3,422,939	5,241,164
Change in fiduciary net position	12,656	(733)	7,253	2,439	21,615
Fiduciary net position - beginning	92,881	22,223	41,086	71,348	227,538
Fiduciary net position - ending	<u>\$ 105,537</u>	<u>\$ 21,490</u>	<u>\$ 48,339</u>	<u>\$ 73,787</u>	<u>\$ 249,153</u>

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STATISTICAL SECTION

County of Fresno Statistical Section

Statistical Section¹

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source.

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and help the reader assess the County's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and activities it performs.

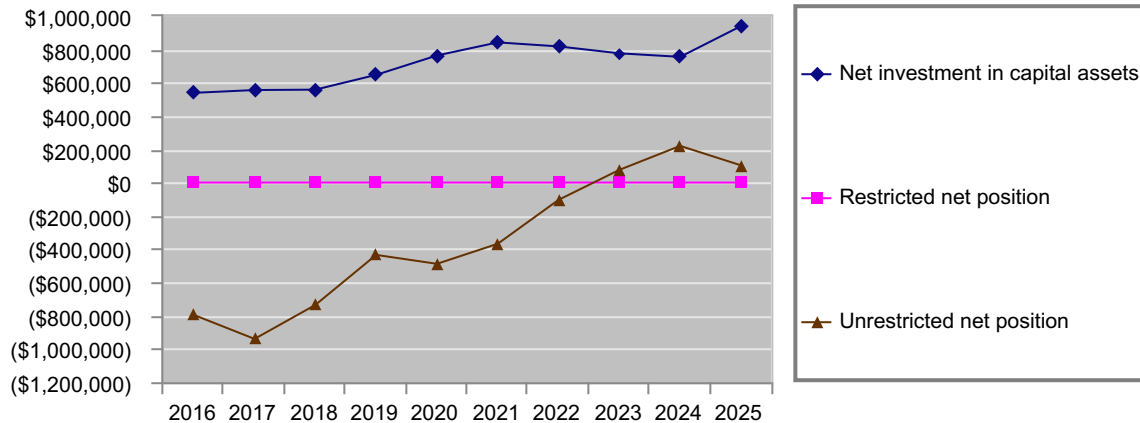
¹ Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

County of Fresno
Net Position by Component
Last Ten Fiscal Years
(amounts expressed in thousands)

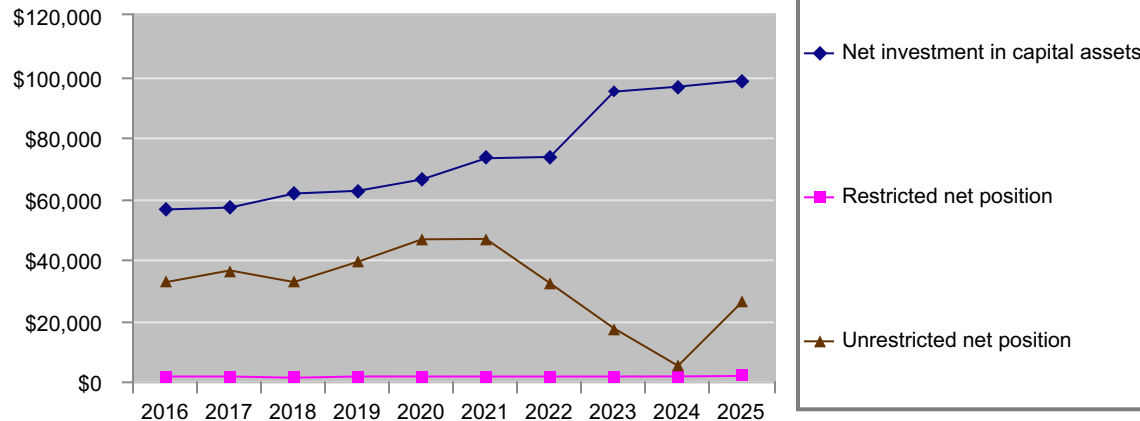
	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
Net investment in capital assets	\$ 539,314	\$ 556,268	\$ 558,579	\$ 647,516	\$ 763,973	\$ 842,665	\$ 818,555	\$ 776,988	\$ 755,720	\$ 940,587
Restricted net position	-	-	-	-	-	-	-	-	-	-
Unrestricted net position	(795,311)	(939,690)	(735,368)	(434,745)	(488,332)	(367,826)	(103,866)	76,446	220,567	103,667
Total governmental activities net position	(255,997)	(383,422)	(176,789)	212,771	275,641	474,839	714,689	853,434	976,287	1,044,254
Business-type activities										
Net investment in capital assets	56,353	56,970	61,569	62,473	66,208	73,133	73,571	94,980	96,610	98,630
Restricted net position	1,588	1,589	1,178	1,596	1,590	1,582	1,582	1,582	1,618	1,762
Unrestricted net position	32,533	36,358	32,543	39,216	46,567	46,684	32,190	17,367	5,099	25,999
Total business-type activities net position	90,474	94,917	95,290	103,285	114,365	121,399	107,343	113,929	103,327	126,391
Primary government										
Net investment in capital assets	595,667	613,238	620,148	709,989	830,181	915,798	892,126	871,968	852,330	1,039,217
Restricted net position	1,588	1,589	1,178	1,596	1,590	1,582	1,582	1,582	1,618	1,762
Unrestricted net position	(762,778)	(903,332)	(702,825)	(395,529)	(441,765)	(321,142)	(71,676)	93,813	225,666	129,666
Total primary government net position	<u>\$ (165,523)</u>	<u>\$ (288,505)</u>	<u>\$ (81,499)</u>	<u>\$ 316,056</u>	<u>\$ 390,006</u>	<u>\$ 596,238</u>	<u>\$ 822,032</u>	<u>\$ 967,363</u>	<u>\$ 1,079,614</u>	<u>\$ 1,170,645</u>

Note 1: Accrual basis of accounting

Governmental Activities



Business-type Activities



County of Fresno
Changes in Net Position
Last Ten Fiscal Years
(amounts expressed in thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Program Revenues										
Governmental activities:										
Charges for services										
General government	\$ 31,721	\$ 33,698	\$ 36,083	\$ 35,067	\$ 38,620	\$ 41,504	\$ 51,939	\$ 53,907	\$ 42,553	\$ 38,012
Public protection	23,462	19,745	27,462	27,279	26,556	32,134	33,851	34,037	24,939	29,234
Public ways and facilities	6,903	15,345	9,569	6,074	7,334	10,299	6,287	21,990	38,707	15,847
Health, sanitation and public assistance	16,329	18,669	29,412	16,716	24,994	82,951	28,708	39,235	34,690	37,866
Education	1,879	1,761	6,606	3,034	1,962	1,466	1,748	1,848	1,903	1,883
Culture and recreation	771	957	1,014	855	867	1,089	1,677	854	1,066	1,094
Operating grants and contributions	622,116	652,321	910,527	919,835	960,735	1,214,344	1,237,692	1,338,174	1,456,445	1,464,641
Subtotal governmental activities program revenues	703,181	742,496	1,020,673	1,008,860	1,061,068	1,383,787	1,361,902	1,490,045	1,600,303	1,588,577
Business-type activities:										
Charges for services										
Water and sewer	3,980	5,897	5,032	6,761	5,885	8,233	9,362	9,012	9,636	9,816
Landfills	15,337	13,615	14,037	18,278	15,997	20,303	18,727	23,267	18,975	19,293
Operating grants and contributions	304	-	452	367	485	542	258	514	723	625
Capital grants and contributions	509	336	-	-	-	-	39	-	-	-
Subtotal business-type activities program revenues	20,130	19,848	19,521	25,406	22,367	29,078	28,386	32,793	29,334	29,734
Total primary government program revenues	723,311	762,344	1,040,194	1,034,266	1,083,435	1,412,865	1,390,288	1,522,838	1,629,637	1,618,311
General Revenues										
Governmental activities:										
Taxes										
Property taxes	233,408	254,804	260,350	262,330	271,007	293,027	300,504	323,734	350,458	365,464
Sales taxes	216,434	195,316	51,043	58,264	62,561	67,670	78,617	71,039	88,913	73,356
Franchise taxes	17,946	17,558	10,756	16,192	17,110	15,231	15,820	14,837	13,994	19,935
Motor vehicle in-lieu taxes	230,264	223,883	215,224	258,594	265,955	255,054	290,144	317,081	309,434	321,502
Tobacco settlement proceeds	-	-	-	-	-	-	-	-	-	-
Other	23,531	7,066	(11,695)	2,934	8,474	10,169	7,215	6,780	6,039	6,721
Unrestricted investment earnings (loss)	14,407	2,804	561	32,538	33,511	3,473	(33,841)	10,646	42,499	58,730
Subtotal governmental activities general revenues	735,990	701,431	526,239	630,852	658,618	644,624	658,459	744,117	811,337	845,708
Business-type activities:										
Property taxes	744	773	765	796	819	855	896	907	974	1,034
Other	1,891	1,918	3,803	3,202	9,745	5,163	8,676	12,025	6,976	7,672
Gain/(loss) on sale of capital assets	-	145	(402)	(2,529)	-	-	-	-	-	-
Unrestricted investment earnings (loss)	1,837	316	172	4,007	4,614	431	(3,985)	2,423	4,532	4,666
Subtotal business-type activities general revenues	4,472	3,152	4,338	5,476	15,178	6,449	5,587	15,355	12,482	13,372
Total primary government general revenues	740,462	704,583	530,577	636,328	673,796	651,073	664,046	759,472	823,819	859,080
Total primary government revenues	\$1,463,773	\$1,466,927	\$1,570,771	\$1,670,594	\$1,757,231	\$2,063,938	\$2,054,334	\$2,282,310	\$2,453,456	\$2,477,391

Note 1: Accrual basis of accounting

County of Fresno
Changes in Net Position (Continued)
Last Ten Fiscal Years
(amounts expressed in thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental activities:										
General government	\$ 72,302	\$ 72,551	\$ 247,100	\$ 235,530	\$ 266,452	\$ 352,695	\$ 283,771	\$ 317,527	\$ 361,433	\$ 432,477
Public protection	343,711	362,779	253,532	266,178	403,010	426,547	373,108	467,639	492,250	529,517
Public ways and facilities	78,926	127,525	51,304	36,765	69,231	73,319	84,820	101,909	113,003	106,285
Health, sanitation, and public assistance	869,387	940,554	710,821	659,419	853,749	911,730	983,096	1,116,654	1,187,896	1,212,698
Education	26,510	27,342	27,565	18,288	26,118	26,029	26,916	29,731	30,527	33,832
Culture and recreation	2,868	3,370	3,450	2,122	2,818	2,858	2,860	3,520	3,761	4,037
Interest on long-term debt	41,782	36,571	36,402	35,302	35,820	35,695	16,787	24,706	25,532	22,287
Subtotal governmental activities expenses	<u>1,435,486</u>	<u>1,570,692</u>	<u>1,330,174</u>	<u>1,253,604</u>	<u>1,657,198</u>	<u>1,828,873</u>	<u>1,771,358</u>	<u>2,061,686</u>	<u>2,214,402</u>	<u>2,341,133</u>
Business-type activities:										
Solid waste enterprise	6,572	7,453	9,350	8,265	12,274	12,451	18,767	14,799	14,192	14,324
County service areas, other	17,402	16,722	17,219	14,726	18,260	15,009	24,162	26,709	27,225	26,793
Subtotal business-type activities expenses	<u>23,974</u>	<u>24,175</u>	<u>26,569</u>	<u>22,991</u>	<u>30,534</u>	<u>27,460</u>	<u>42,929</u>	<u>41,508</u>	<u>41,417</u>	<u>41,117</u>
Total primary government expenses	<u>1,459,460</u>	<u>1,594,867</u>	<u>1,356,743</u>	<u>1,276,595</u>	<u>1,687,732</u>	<u>1,856,333</u>	<u>1,814,287</u>	<u>2,103,194</u>	<u>2,255,819</u>	<u>2,382,250</u>
Excess (deficiency) before transfers - governmental activities	3,685	(126,765)	216,738	386,108	62,488	199,538	249,002	172,477	197,238	93,152
Transfers	297	(645)	240	252	15	11	(174)	54	(28)	(77)
Excess (deficiency) before transfers - business-type activities	628	(1,175)	(2,710)	7,891	7,011	8,067	(8,956)	6,640	399	1,989
Transfers	(297)	645	(240)	(252)	(15)	(11)	174	(54)	28	77
Change in net position										
Governmental activities	3,982	(127,410)	216,978	386,360	62,503	199,549	248,828	172,531	197,210	93,075
Business-type activities	331	(530)	(2,950)	7,639	6,996	8,056	(8,782)	6,586	427	2,066
Total primary government	<u>\$ 4,313</u>	<u>\$(127,940)</u>	<u>\$ 214,028</u>	<u>\$ 393,999</u>	<u>\$ 69,499</u>	<u>\$ 207,605</u>	<u>\$ 240,046</u>	<u>\$ 179,117</u>	<u>\$ 197,637</u>	<u>\$ 95,141</u>

Note 1: Accrual basis of accounting

County of Fresno
Fund Balances – Governmental Funds
Last Ten Fiscal Years
(amounts expressed in thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Fund										
Nonspendable	\$ 47,208	\$ 49,736	\$ 8,971	\$ 5,840	\$ 5,803	\$ 5,780	\$ 14,506	\$ 17,846	\$ 22,214	\$ 22,702
Restricted	9,398	4,255	-	6,205	7,590	310,747	289,170	302,840	269,856	303,703
Committed	21,024	63,602	68,410	91,380	91,417	91,440	68,168	92,168	84,168	96,168
Assigned	83,021	8,654	-	-	-	-	-	-	-	-
Unassigned	39,520	85,193	128,236	100,693	92,976	63,366	98,225	56,183	112,471	88,001
Total General Fund	<u>\$200,171</u>	<u>\$211,440</u>	<u>\$205,617</u>	<u>\$204,118</u>	<u>\$197,786</u>	<u>\$471,333</u>	<u>\$470,069</u>	<u>\$469,037</u>	<u>\$488,709</u>	<u>\$510,574</u>
Other Governmental Funds										
Nonspendable	\$ 816	\$ 702	\$ 816	\$ 36	\$ 36	\$ 36	\$ 36	\$ 114	\$ -	\$ -
Restricted	529,190	586,978	570,404	597,722	558,996	355,271	403,130	494,417	567,496	564,024
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	36,560	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	-
Total other governmental funds	<u>\$566,566</u>	<u>\$587,680</u>	<u>\$571,220</u>	<u>\$597,758</u>	<u>\$559,032</u>	<u>\$355,307</u>	<u>\$403,166</u>	<u>\$494,531</u>	<u>\$567,496</u>	<u>\$564,024</u>

Note 1: Modified accrual basis of accounting

County of Fresno
Changes in Fund Balances – Governmental Funds
Last Ten Fiscal Years
(amounts expressed in thousands)

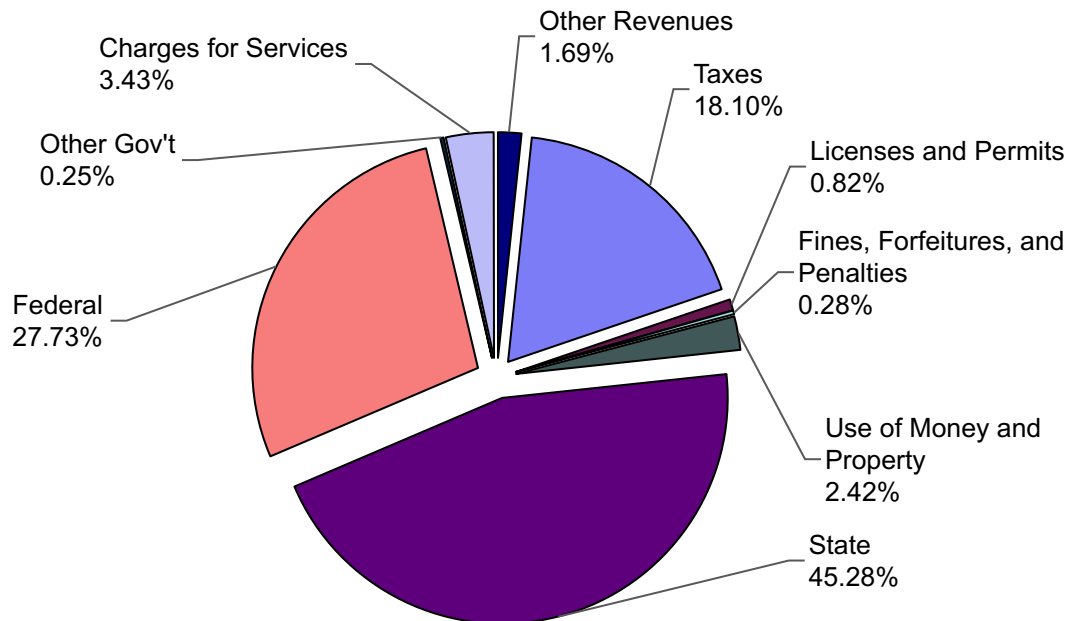
	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenues										
Taxes	\$ 449,842	\$ 450,120	\$ 311,405	\$ 320,594	\$ 331,781	\$ 360,697	\$ 379,121	\$ 394,773	\$ 439,371	\$ 438,821
Licenses and permits	17,946	17,558	10,756	16,192	18,896	15,231	15,820	14,837	13,994	19,935
Fines, forfeitures and penalties	13,015	11,944	10,061	10,408	8,473	9,368	7,201	6,795	6,002	6,705
Use of money and property	12,087	2,804	3,615	32,538	33,511	3,473	(33,841)	10,646	42,499	58,730
Aid from other governmental agencies	846,114	885,091	1,092,732	1,180,254	1,223,179	1,473,973	1,526,574	1,635,312	1,727,543	1,775,918
Charges for services	56,305	63,611	64,043	62,995	68,887	70,596	76,041	90,995	109,887	83,033
Other revenues	25,386	26,932	46,324	26,030	31,447	98,847	48,168	60,876	33,971	40,903
Total revenues	<u>1,420,695</u>	<u>1,458,060</u>	<u>1,538,936</u>	<u>1,649,011</u>	<u>1,716,174</u>	<u>2,032,185</u>	<u>2,019,084</u>	<u>2,214,234</u>	<u>2,373,267</u>	<u>2,424,045</u>
Expenditures										
General government	40,860	59,083	45,764	46,135	54,559	96,329	59,295	58,774	44,382	90,030
Public protection	340,802	359,422	383,305	431,489	467,157	502,148	514,358	534,786	556,935	625,286
Public ways and facilities	33,901	34,876	46,448	40,017	67,730	71,633	87,403	105,307	119,028	105,209
Health, sanitation, and public assistance	832,667	854,187	931,587	903,032	969,670	1,077,440	1,203,349	1,270,793	1,359,374	1,407,342
Education	25,350	26,205	25,881	27,818	28,870	28,932	30,024	32,241	33,316	37,021
Culture and recreation	2,688	2,898	4,453	2,998	3,250	3,371	3,712	4,098	4,370	4,780
Capital outlay	30,097	31,362	35,849	106,715	124,462	108,079	97,984	22,150	75,091	55,250
Debt service:										
Principal	36,585	40,035	44,505	47,690	29,314	38,635	48,204	71,278	67,944	71,752
Interest	19,221	15,318	13,584	11,132	9,307	8,615	8,294	18,317	21,155	20,499
Total expenditures	<u>1,362,171</u>	<u>1,423,386</u>	<u>1,531,376</u>	<u>1,617,026</u>	<u>1,754,319</u>	<u>1,935,182</u>	<u>2,052,623</u>	<u>2,117,744</u>	<u>2,281,595</u>	<u>2,417,169</u>
Excess (deficiency) of revenues over (under) expenditures	<u>58,524</u>	<u>34,674</u>	<u>7,560</u>	<u>31,985</u>	<u>(38,145)</u>	<u>97,003</u>	<u>(33,539)</u>	<u>96,490</u>	<u>91,672</u>	<u>6,876</u>
Other financing sources (uses):										
Bond proceeds	64,525	-	-	-	-	-	-	-	-	-
Bond premiums	6,360	-	-	-	-	-	-	-	-	-
Payment to escrow agent	(43,630)	-	-	-	-	-	-	-	-	-
Proceeds from sale of capital assets	16	248	227	121	199	10	253	156	151	5,313
Insurance recoveries	-	-	-	-	-	801	14	(15)	2	(2)
Transfers in	852,206	888,482	1,008,110	1,012,413	1,142,770	557,584	573,510	625,101	673,102	706,950
Transfers (out)	(855,814)	(891,006)	(1,010,824)	(1,013,551)	(1,149,882)	(585,576)	(586,278)	(637,064)	(679,076)	(713,681)
Refunded bond principal	(26,765)	-	-	-	-	-	-	-	-	-
Lease liabilities issued	-	-	-	-	-	-	76,474	228	6,786	12,937
Total other financing sources (uses)	<u>(3,102)</u>	<u>(2,276)</u>	<u>(2,487)</u>	<u>(1,017)</u>	<u>(6,913)</u>	<u>(27,181)</u>	<u>63,973</u>	<u>(11,594)</u>	<u>965</u>	<u>11,517</u>
Net change in fund balances	<u>\$ 55,422</u>	<u>\$ 32,398</u>	<u>\$ 5,073</u>	<u>\$ 30,968</u>	<u>\$ (45,058)</u>	<u>\$ 69,822</u>	<u>\$ 30,434</u>	<u>\$ 84,896</u>	<u>\$ 92,637</u>	<u>\$ 18,393</u>
Debt service as a percentage of non-capital expenditures	4.19%	3.98%	3.88%	3.89%	2.37%	2.59%	2.89%	4.28%	4.04%	3.91%

Note 1: Modified accrual basis of accounting

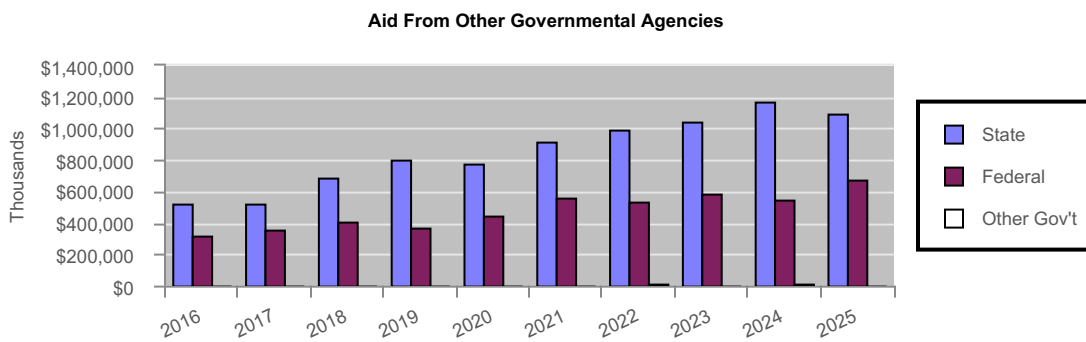
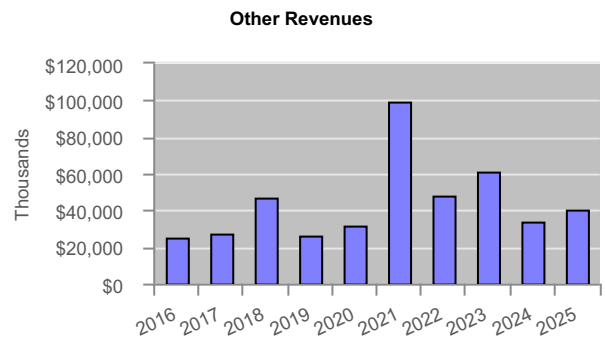
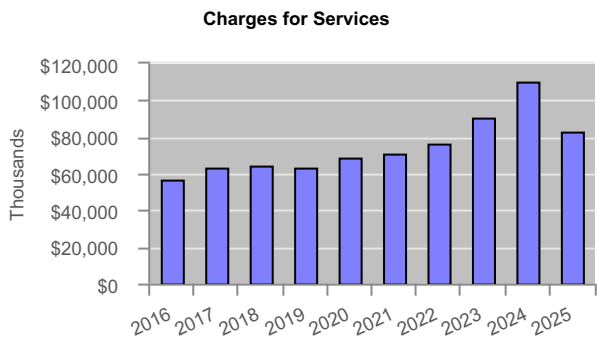
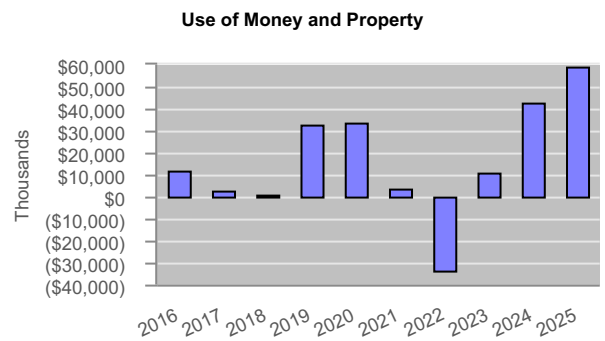
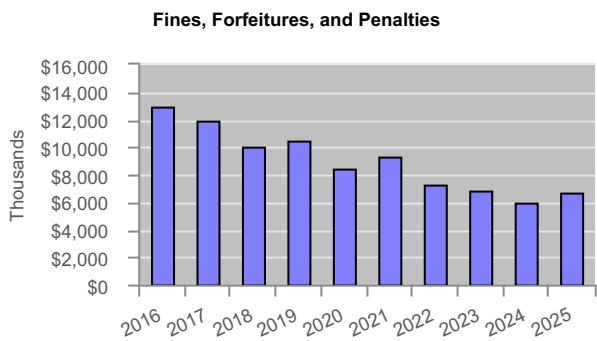
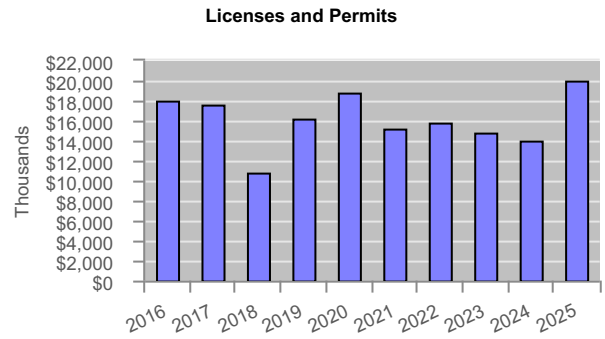
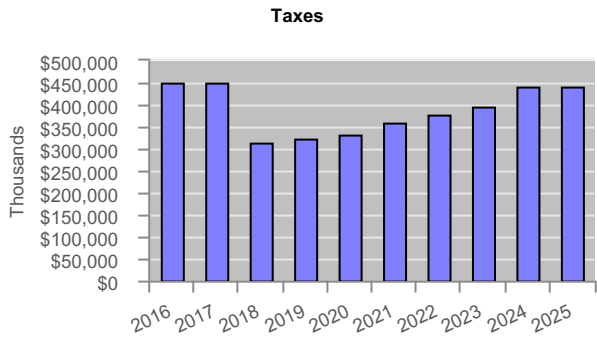
County of Fresno
Governmental Funds Revenue by Source
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Total Revenues	Taxes	Licenses and Permits	Fines, Forfeitures, and Penalties	Use of Money and Property	Aid From Other Governmental Agencies		Other Gov't	Charges for Services	Other Revenues
						State	Federal			
2016	\$ 1,420,695	\$ 449,842	\$ 17,946	\$ 13,015	\$ 12,087	\$ 520,137	\$ 322,977	\$ 3,000	\$ 56,305	\$ 25,386
2017	1,458,060	450,120	17,558	11,944	2,804	525,324	355,934	3,833	63,611	26,932
2018	1,536,075	311,393	10,756	10,049	561	681,841	407,703	3,188	64,043	46,541
2019	1,649,011	320,594	16,192	10,408	32,538	804,151	372,680	3,423	62,995	26,030
2020	1,716,174	331,781	18,896	8,473	33,511	778,589	439,783	4,807	68,887	31,447
2021	2,032,185	360,697	15,231	9,368	3,473	913,382	554,813	5,778	70,596	98,847
2022	2,019,084	379,121	15,820	7,201	(33,841)	987,930	530,467	8,177	76,041	48,168
2023	2,214,234	394,773	14,837	6,795	10,646	1,043,175	587,243	4,894	90,995	60,876
2024	2,373,267	439,371	13,994	6,002	42,499	1,170,313	548,224	9,006	109,887	33,971
2025	2,424,045	438,821	19,935	6,705	58,730	1,097,628	672,117	6,173	83,033	40,903

For Fiscal Year 2025



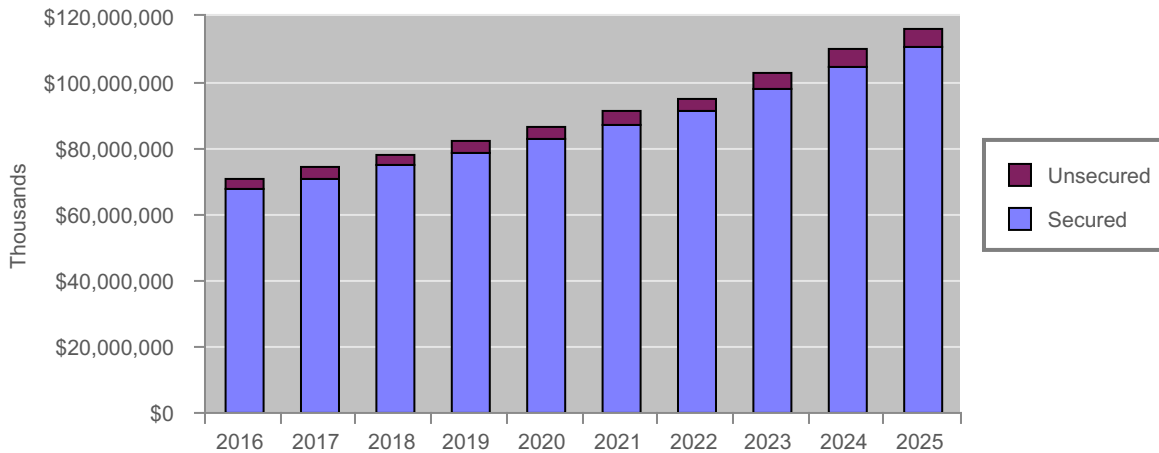
County of Fresno
Governmental Funds Revenue by Source (Continued)
Last Ten Fiscal Years
(amounts expressed in thousands)



County of Fresno
Gross Assessed and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Secured Estimated Actual	Unsecured Estimated Actual	Total Estimated Actual	Ratio of Assessed to Estimated Actual	Total Direct Tax Rate
2016	\$ 67,898,181	\$ 3,190,135	\$ 71,088,316	100%	1.00%
2017	71,057,076	3,376,707	74,433,783	100%	1.00%
2018	74,950,077	3,432,862	78,382,939	100%	1.00%
2019	78,876,831	3,519,686	82,396,517	100%	1.00%
2020	83,267,031	3,520,780	86,787,811	100%	1.00%
2021	87,403,882	3,959,891	91,363,773	100%	1.00%
2022	91,304,647	4,027,211	95,331,858	100%	1.00%
2023	98,443,563	4,764,376	103,207,939	100%	1.00%
2024	105,111,640	5,296,954	110,408,594	100%	1.00%
2025	110,700,232	5,779,917	116,480,149	100%	1.00%

Estimated Value of Taxable Property



Note: The estimated actual value of taxable property is the same as the gross assessed value.
Source: Auditor-Controller/Treasurer-Tax Collector, County of Fresno

County of Fresno
Property Tax Rates – Direct and Overlapping Governments
(% Per 100 of Assessed Value)
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	County Direct Rates	Overlapping Rates		Total Rates
	Fresno County General	City of Fresno	School Districts	
2015 - 2016	1.00000	0.032438	0.196924	1.229362
2016 - 2017	1.00000	0.032438	0.197344	1.229782
2017 - 2018	1.00000	0.032438	0.214798	1.247236
2018 - 2019	1.00000	0.032438	0.211830	1.244268
2019 - 2020	1.00000	0.032438	0.214650	1.247088
2020 - 2021	1.00000	0.032438	0.239536	1.271974
2021 - 2022	1.00000	0.032438	0.231952	1.264390
2022 - 2023	1.00000	0.032438	0.242334	1.274772
2023 - 2024	1.00000	0.032438	0.234784	1.267222
2024 - 2025	1.00000	0.032438	0.234270	1.266708

Notes:

(1) The above tax rates are for Tax Rate Area 005-001, which applies to most property within the City of Fresno.

(2) California voters, on June 6, 1978, approved a constitutional amendment to Article XIII A of the California Constitution, commonly known as Proposition 13, which limits the taxing power of California public agencies. Legislation enacted by the California Legislature to implement Article XIII A (Statutes of 1978, Chapter 292, as amended) provides that, notwithstanding any other law, local agencies may not levy any property tax except to pay debt service on indebtedness approved by voters prior to July 1, 1978, and that each County will levy the maximum tax permitted by Article XIII A of \$1 per \$100 of full cash value. Assessed value is equal to full cash value, pursuant to Senate Bill 1656, Statutes of 1978.

Source:

Auditor-Controller/Treasurer-Tax Collector, County of Fresno

**County of Fresno
Principal Taxpayers
June 30, 2025
And June 30, 2016
(amounts expressed in thousands)**

Taxpayer	2025			2016		
	Assessed Value	Rank	% of Total County Assessed Value	Assessed Value	Rank	% of Total County Assessed Value
Pacific Gas & Electric Co.	\$ 3,656,157	1	3.14%	\$ 2,260,336	1	3.18%
Southern California Edison Co.	726,365	2	0.62%	561,473	2	0.79%
D&S&E LLC	206,742	3	0.18%	-	-	0.00%
Pacific Bell Telephone Company	200,805	4	0.17%	179,225	6	0.25%
Chevron USA Inc	195,086	5	0.17%	400,779	3	0.56%
Panoche Energy Center, LLC	164,600	6	0.14%	296,059	4	0.42%
Gallo E & J Winery	158,440	7	0.14%	136,687	7	0.19%
GAP Inc	152,540	8	0.13%	110,293	10	0.16%
Macerich Fresno Limited Partnership	152,192	9	0.13%	142,747	8	0.20%
DPML Orange LLC	129,540	10	0.11%	-	-	0.00%
AERA Energy, LLC	-	-	N/A	180,746	5	0.25%
Donahue Schriber Realty Group LP	-	-	N/A	122,326	9	0.17%
Total	<u>\$ 5,742,467</u>		<u>4.93%</u>	<u>\$ 4,390,671</u>		<u>6.17%</u>

Note: Percentages based on estimated property values of \$116,480,149 in 2025 and \$71,088,316 in 2016

Source: Auditor-Controller/Treasurer-Tax Collector, County of Fresno.

County of Fresno

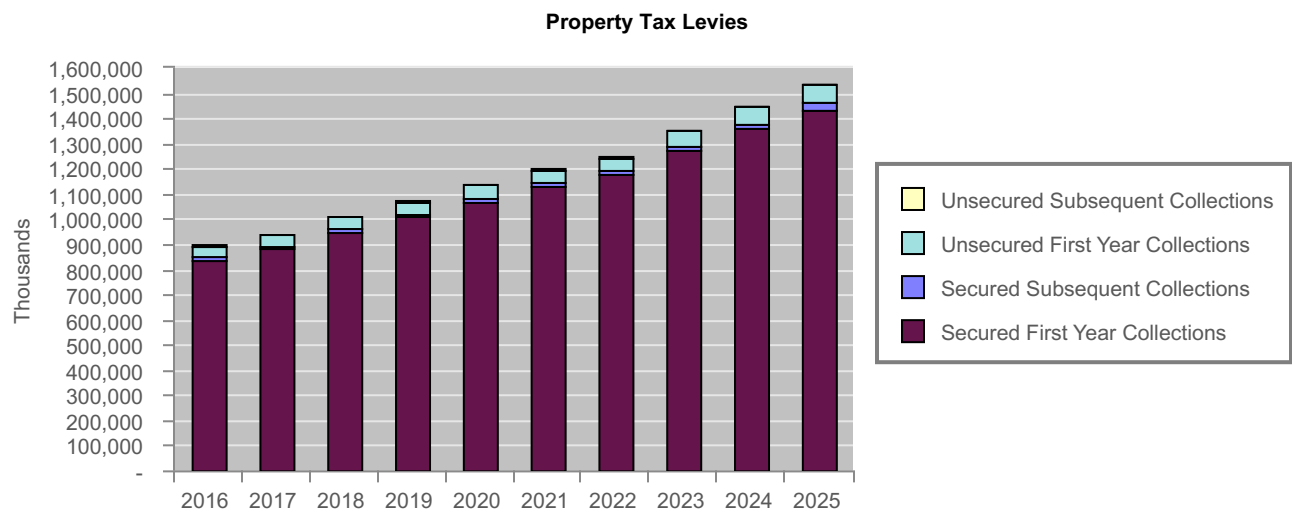
Property Tax Levies and Collections

Last Ten Fiscal Years

(amounts expressed in thousands)

Secured								
Fiscal Year	Tax Levies	Collections in Fiscal Year of Levy		Delinquency		Collection in Subsequent Years	Total Collection to Date	
		Amount	Percent	Amount	Percent	Amount	Amount	Percent
2016	\$ 839,524	\$ 827,836	98.61%	\$ 11,688	1.39%	\$ 11,665	\$ 839,501	99.80%
2017	879,820	867,520	98.60%	12,299	1.40%	12,250	879,770	99.60%
2018	950,394	937,062	98.60%	13,332	1.40%	13,252	950,314	99.40%
2019	1,008,351	994,415	98.62%	13,937	1.38%	13,826	1,008,241	99.20%
2020	1,068,014	1,050,543	98.36%	17,471	1.64%	17,121	1,067,664	98.00%
2021	1,127,261	1,111,066	98.56%	16,195	1.44%	15,871	1,126,937	98.00%
2022	1,175,348	1,157,623	98.49%	17,725	1.51%	17,370	1,174,993	98.00%
2023	1,271,377	1,250,271	98.34%	21,106	1.66%	20,683	1,270,954	98.00%
2024	1,357,281	1,334,107	98.29%	23,174	1.71%	22,710	1,356,817	98.00%
2025	1,435,513	1,407,860	98.07%	27,654	1.93%	27,101	1,434,961	98.00%

Unsecured								
Fiscal Year	Tax Levies	Collections in Fiscal Year of Levy		Delinquency		Collection in Subsequent Years	Total Collection to Date	
		Amount	Percent	Amount	Percent	Amount	Amount	Percent
2016	\$ 41,729	\$ 38,931	93.29%	\$ 2,799	6.71%	\$ 2,793	\$ 41,724	99.80%
2017	45,719	40,764	89.16%	4,955	10.84%	4,935	45,699	99.60%
2018	44,286	41,949	94.72%	2,337	5.28%	2,323	44,272	99.40%
2019	46,957	43,515	92.67%	3,342	7.12%	3,315	46,830	99.20%
2020	50,925	48,611	95.46%	2,314	4.54%	2,268	50,879	98.00%
2021	52,822	50,074	94.80%	2,747	5.20%	2,692	52,766	98.00%
2022	53,046	50,376	94.97%	2,670	5.03%	2,617	52,993	98.00%
2023	59,664	55,970	93.81%	3,695	6.19%	3,621	59,591	98.00%
2024	66,575	62,103	93.28%	4,472	6.72%	4,382	66,485	98.00%
2025	71,204	66,566	93.49%	4,638	6.51%	4,545	71,111	98.00%



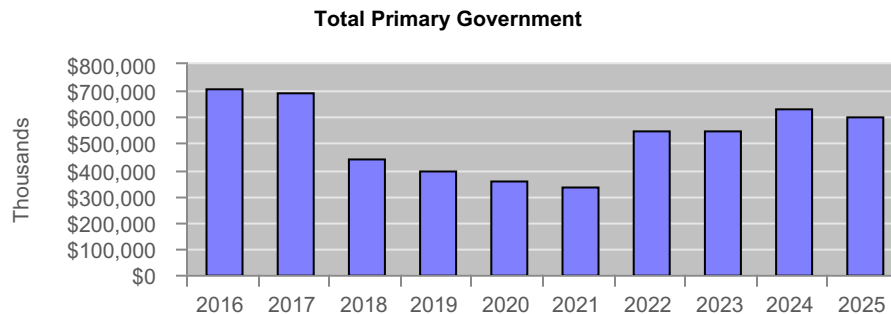
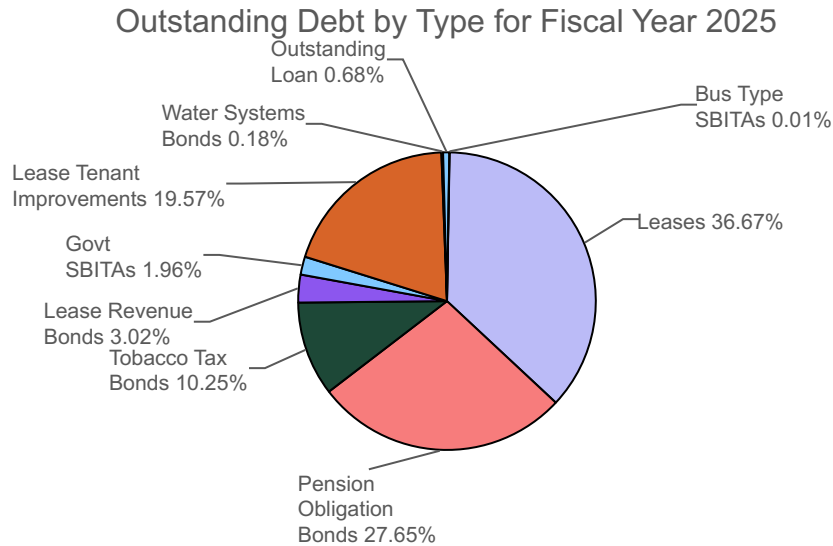
Note: The above represents total collections made by the County of Fresno for all appropriate taxing units.
Source: County of Fresno Tax Rate Book

County of Fresno
Ratio of Outstanding Debt by Type
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Governmental Activities						Business-Type Activities			Total Primary Government	Percentage of Personal Income ^a
	Leases	Pension Obligation Bonds	Tobacco Tax Bonds	Lease Revenue Bonds	Govt SBITAs	Lease Tenant Improvements	Water Systems Bonds	Outstanding Loan	Bus Type SBITAs		
2016	\$ 3,926	\$ 503,666	\$ 142,114	\$ 58,704	\$ -	\$ -	\$ 3,400	\$ 73	\$ -	\$ 711,883	2.06%
2017	2,934	488,330	145,047	52,915	-	-	3,205	370	-	692,801	1.85%
2018	3,258	294,069	96,584	42,435	-	-	3,000	67	-	439,413	1.18%
2019	3,154	254,825	92,573	42,435	-	-	2,780	62	-	395,829	1.01%
2020	2,805	227,602	88,596	37,857	-	-	2,545	59	-	359,464	0.89%
2021	2,705	215,367	83,384	33,179	-	-	2,295	56	-	336,986	0.74%
2022	236,352	203,168	77,648	28,434	-	-	2,025	4,663	-	552,290	1.14%
2023	234,176	191,038	72,093	24,555	18,942	-	1,740	4,391	119	547,054	1.05%
2024	229,618	178,960	67,028	21,466	11,555	119,351	1,435	4,249	91	633,753	1.18%
2025	221,422	166,975	61,893	18,246	11,854	118,196	1,110	4,106	62	603,864	NA

Note 1: Accrual basis of accounting

^a Personal Income and Per Capita Personal Income data are not available for Fiscal Year 2025 due to the data tables no longer being updated by the U.S. Bureau of Economic Analysis as a result of budget constraints.



County of Fresno
Estimated Direct and Overlapping Bonded Debt
June 30, 2025
(amounts expressed in thousands)

2024-25 Assessed Valuation:

\$116,480,149

(includes unitary utility valuation)

Overlapping Tax and Assessment Debt:	Total Debt 6/30/25	% Applicable ¹	County's Share of Debt 6/30/25
Merced Community College District School Facilities Improvement District No. 2	\$ 1,397	2.741%	\$ 38
State Center Community College District	348,985	82.75	288,785
West Hills Community College District and School Facilities Improvement Districts	60,798	25.849 - 99.540	34,095
Central Unified School District	304,836	100	304,836
Clovis Unified School District	544,925	100	544,925
Fresno Unified School District	807,012	100	807,012
Kings Canyon Joint Unified School District	69,167	89.181	61,684
Sanger Unified School District	245,189	100	245,189
Other Unified School Districts	450,564	Various	399,106
High School and School Districts	56,165	Various	48,264
City of Selma	3,390	100	3,390
Hospital Districts	18,410	100	18,410
Coalinga-Huron Recreation and Park District	14,400	100	14,400
California Statewide Community Development Authority Community Facilities District No. 2022-08, I.A. No. 1	3,805	100	3,805
California Statewide Community Development Authority Community Facilities District No. 2022-08, I.A. No. 2	7,000	100	7,000
City Community Facilities Districts 1915 Act Bonds (Estimated)	1,890 1,655	100 100	1,890 1,655
Total Overlapping Tax and Assessment Debt			\$ 2,784,484
Direct and Overlapping General Fund Debt:			
Fresno County Lease Revenue Bonds	\$ 18,246	100%	\$ 18,246
Fresno County Pension Obligation Bonds	166,975	100	166,975
Tobacco Bonds	61,893	100	61,893
Community College District General Fund Obligations	10,770	61.554	6,629
Central Unified School District Certificates of Participation	94,259	100	94,259
Clovis Unified School District General Fund Obligations	157,050	100	157,050
Fresno Unified School District General Fund Obligations	4,455	100	4,455
Sanger Unified School District Certificates of Participation	117,905	100	117,905
Other School District General Fund Obligations	78,646	Various	41,850
City of Clovis General Fund Obligations	14,804	100	14,804
City of Fresno General Fund Obligations	107,603	100	107,603
City of Fresno Pension Obligation Bonds	55,400	100	55,400
Other City General Fund Obligations	35,254	100	35,254
Clovis Memorial Water District General Fund Obligations	3,470	100	3,470
Total Gross Overlapping General Fund Obligation Debt			\$ 885,793
Total Direct and Overlapping General Fund Debt			\$ 3,670,277
Overlapping Tax Increment Debt:			
Successor Agencies	\$ 29,310	100%	\$ 29,310
Total Direct Debt			\$ 247,114
Total Overlapping Debt			3,452,473
Combined Total Debt²			\$ 3,699,587

Ratios to 2024-25 Assessed Valuation:

Total Overlapping Tax and Assessment Debt	2.39%
Total Direct Debt (\$247,114)	0.21%
Combined Total Debt	3.18%

Ratios to Redevelopment Incremental Valuation (\$8,505,266):

Total Overlapping Tax Increment Debt	0.34%
--------------------------------------	-------

Note:

- ¹ The percentage of overlapping debt applicable to the County is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the County divided by the district's total taxable assessed value.
- ² Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations (Lease Obligations, Subscription Obligations, and Lease Tenant Improvements). Qualified Zone Academy Bonds are included based on the principal amount due at maturity.

Source: California Municipal Statistics, Inc. (The figures provided have not been audited and should not be relied upon as a comprehensive measure of the County's total direct debt.)

County of Fresno
Computation of Legal Debt Margin
Last Ten Fiscal Years
(amounts expressed in thousands)

				Amount of Debt Applicable to Limit			
					Less Resources Restricted to Paying Principal	Total Net Debt Applicable to Limit	Legal Debt Margin
Fiscal Year	Assessed Value	Debt Limit Percentage	Debt Limit	Bonds Payable			
2016	\$ 71,088,316	1.25%	\$ 888,604	\$ —	\$ —	\$ —	\$ 888,604
2017	74,433,783	1.25%	930,422	—	—	—	930,422
2018	78,382,939	1.25%	979,787	—	—	—	979,787
2019	82,396,517	1.25%	1,029,956	389,833	47,690	342,143	687,813
2020	86,787,811	1.25%	1,084,848	354,055	35,335	318,720	766,128
2021	91,363,773	1.25%	1,142,047	331,930	21,682	310,249	831,798
2022	95,331,858	1.25%	1,191,648	309,251	22,331	286,920	904,729
2023	103,207,939	1.25%	1,290,099	287,686	21,152	266,533	1,023,566
2024	110,408,594	1.25%	1,380,107	267,454	19,819	247,635	1,132,473
2025	116,480,149	1.25%	1,456,001,863	247,114	19,927	227,187	1,455,774,676

Note: California Government Code Section 29909 read in conjunction with Revenue and Taxation Code Section 135 imposes a legal debt limitation for General Obligation Bond indebtedness to 1.25 percent of total assessed value.

County of Fresno
General Bonded Debt Ratios
Last Ten Fiscal Years

Fiscal Year	Net General Bonded Debt per Capita ¹	Net General Bonded Debt to Assessed Value	General Debt Service to General Expenditures
2016	\$ 543.52	0.75%	3.55%
2017	543.43	0.73%	3.51%
2018	514.02	0.66%	3.18%
2019	347.71	0.43%	3.38%
2020	345.97	0.41%	0.78%
2021	323.30	0.36%	1.41%
2022	305.80	0.32%	1.35%
2023	264.41	0.26%	1.22%
2024	262.87	0.24%	1.09%
2025	238.28	0.21%	1.03%

Note 1: *Updated amounts based on the revised population estimates for 2025 from Department of Finance as released on July 1, 2025.

County of Fresno
Pledged Revenue Coverage
For the Last Ten Fiscal Years

CSA 47 Water/Sewer Revenue Bonds						
Fiscal Year	Charges	Less: Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2016	\$ 1,321,276	\$ 821,220	\$ 500,056	\$ 180,000	\$ 233,830	121%
2017	1,379,703	834,824	544,879	195,000	221,268	131%
2018	1,315,000	899,000	416,000	205,000	207,868	101%
2019	1,697,000	882,000	815,000	220,000	193,630	197%
2020	1,697,142	1,034,570	662,572	235,000	178,388	160%
2021	1,841,042	1,012,727	828,315	250,000	162,140	201%
2022	1,244,053	1,211,260	32,793	270,000	144,720	8%
2023	1,606,328	1,668,372	(62,044)	285,000	126,128	-15%
2024	1,625,624	1,586,485	39,139	305,000	106,363	10%
2025	1,622,711	1,671,832	(49,121)	325,000	85,258	-12%

County of Fresno

Demographic and Economic Statistics

For the Last Ten Calendar Years

Year	Population	Personal Income*	Per Capita Personal Income	Median Family Income	Unemployment Rate
2016	984,541	\$ 34,567	\$ 35,785	\$ 58,900	9.40%
2017	995,975	37,360	38,323	59,900	8.30%
2018	1,007,229	39,295	40,101	59,900	7.60%
2019	1,018,241	40,583	41,137	64,800	7.40%
2020	1,023,358	42,843	43,084	70,700	14.50%
2021	1,026,681	45,446	45,487	70,700	9.50%
2022	1,011,273	48,539	48,495	80,300	5.90%
2023	1,011,499	52,120	51,422	83,800	7.00%
2024	1,017,431	53,633	52,728	87,900	7.70%
2025	1,037,053	N/A	N/A	93,900	8.60%

Sources:

Population data provided by the California State Controller. Personal and Per Capita Personal Income data provided by the Bureau of Economic Analysis. Unemployment data provided by the California Employment Development Department. Median Family Income data provided by California Department of Housing and Community Development.

*Personal Income amounts in thousands

Note:

Personal Income and Per Capita Personal Income data are not available for Fiscal Year 2025 due to the data tables no longer being updated by the U.S. Bureau of Economic Analysis as a result of budget constraints.

County of Fresno Principal Employers Comparison of 2025 and 2016

Employer	2025			2016		
	Number of Employees	Rank	Percentage of Total County Employment	Number of Employees	Rank	Percentage of Total County Employment
Fresno Unified School District	16,232	1	3.38%	11,162	2	2.45 %
Community Medical Centers	10,782	2	2.25%	5,836	4	1.28 %
County of Fresno	9,156	3	1.91%	7,494	3	1.64 %
Clovis Unified School District	8,850	4	1.84%	4,037	6	0.88 %
California State University Fresno	5,297	6	1.10%	5,386	5	1.18 %
City of Fresno	5,596	5	1.17%	3,957	7	0.87 %
State Center Community College District	5,187	7	1.08%	—	—	— %
Children's Hospital of Central CA	4,170	8	0.87%	—	—	— %
Saint Agnes Medical	3,382	9	0.70%	2,400	9	0.53 %
Kaiser Permanente Medical	2,950	10	0.61%	2,200	10	0.48 %
Ruiz Foods	—	—	— %	2,500	8	0.55 %
Fresno Economic Opportunities Commission	—	—	— %	11,500	1	2.52 %
Total	<u>71,602</u>		<u>14.91%</u>	<u>56,472</u>		<u>12.38 %</u>

Source: The 2025 employee counts are obtained from various entity websites. The 2016 employee count was obtained from the 2015-2016 County of Fresno Annual Comprehensive Financial Report.

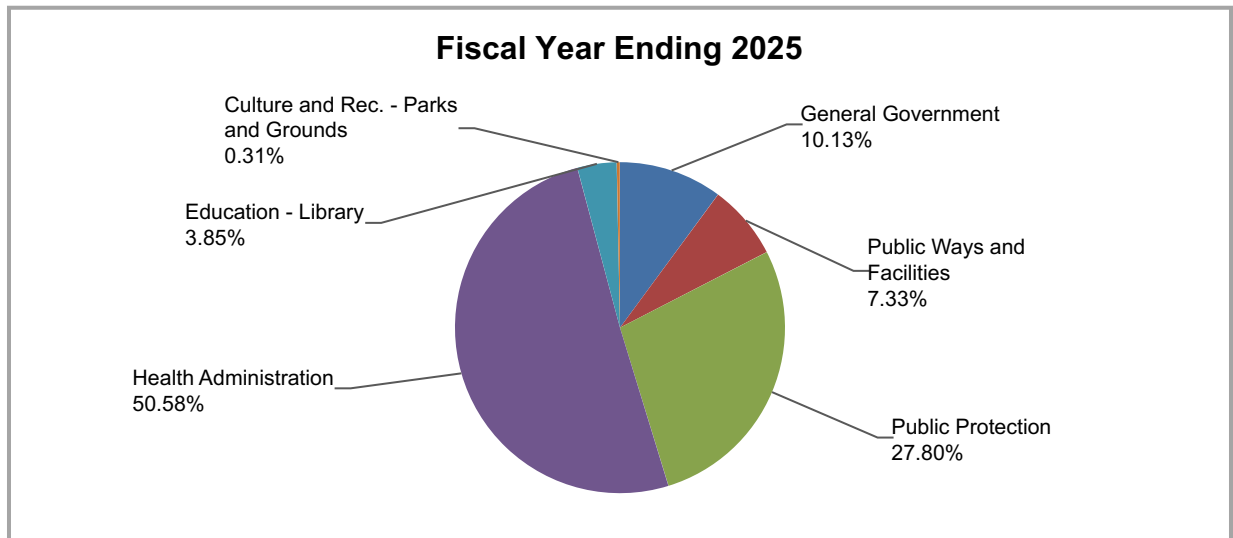
Note: Percentages based on labor force of 480,200 in 2025 and 456,300 in 2016.

County of Fresno

Employees by Function/Program

For the Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function/Program										
General Government										
Administration	62	62	62	61	61	62	69	69	71	74
County Counsel	32	32	33	34	36	34	40	42	42	42
Finance	237	238	233	231	231	243	245	246	244	240
Internal Service	383	383	408	418	447	454	460	461	460	460
Other	28	30	32	32	32	33	33	33	34	34
Total	742	745	768	776	807	826	847	851	851	850
Public Ways and Facilities										
Planning	137	144	159	161	166	166	192	195	199	203
Roads	203	206	223	246	247	247	265	276	281	292
Community Development	11	10	10	10	9	9	9	8	7	7
Solid Waste	15	15	16	16	17	20	22	23	23	23
Other	93	93	93	95	95	95	95	95	95	90
Total	459	468	501	528	534	537	583	597	605	615
Public Protection										
Sheriff - Coroner	1,139	1,182	1,231	1,254	1,247	1,247	1,257	1,274	1,275	1,275
Probation	639	641	650	659	660	642	654	655	658	637
District Attorney	260	255	247	252	249	252	250	251	252	249
Public Defender	111	112	120	144	162	162	170	171	171	171
Total	2,149	2,190	2,248	2,309	2,318	2,303	2,331	2,351	2,356	2,332
Health Administration										
Child and Family Services	239	239	224	224	278	278	307	308	308	295
Adult Services	584	584	616	641	742	747	746	753	753	753
Social Services	2,559	2,600	2,643	2,639	2,642	2,654	2,671	2,721	2,741	2,738
Community Health	394	394	404	405	409	446	450	449	449	436
In-Home Supportive Services	12	12	12	12	12	12	12	12	12	12
Veterans Services	6	7	7	7	7	7	7	7	9	9
Total	3,794	3,836	3,906	3,928	4,090	4,144	4,193	4,250	4,272	4,243
Education - Library	326	329	326	326	326	326	326	326	326	323
Culture and Rec. - Parks and Grounds	24	24	24	24	25	22	25	25	26	26
Grand Total	7,494	7,592	7,773	7,891	8,100	8,158	8,305	8,400	8,436	8,389



Source: 2025-2026 Recommended Budget

County of Fresno
Operating Indicators by Function/Program
For the Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function/Program										
Public protection										
<i>Child Support Services</i>										
Number of child support cases opened	58,556	59,934	60,152	59,943	58,992	56,925	56,970	56,647	50,909	59,083
Child support collected (in thousands)	\$ 86,430	\$ 88,016	\$ 90,658	\$ 92,071	\$ 108,960	\$ 107,875	\$ 100,613	\$ 96,706	\$ 97,643	\$ 101,809
<i>Sheriff</i>										
Zone offices	4	4	4	4	4	4	4	4	4	4
Dispatched calls	109,997	101,022	96,365	92,945	107,276	141,328	130,418	129,788	135,265	126,262
Physical arrests	4,985	6,338	4,978	4,888	3,979	4,347	3,601	3,530	3,443	3,360
Traffic citations	995	834	760	700	521	447	431	325	409	372
Stolen vehicles	809	711	695	779	799	1,025	1,202	1,142	1,096	853
Jail bookings	29,693	29,350	30,358	30,256	25,422	22,713	22,992	24,552	25,922	26,657
Avg. daily jail population	2,748	2,849	3,030	3,046	2,837	2,494	2,646	2,716	2,656	2,479
Public ways and facilities										
Street miles maintained	3,507	3,505	3,496	3,488	3,485	3,481	3,479	3,480	3,471	3,466
Health, sanitation, and public assistance										
<i>Emergency Medical Services</i>										
(EMS) Number of 9-1-1 medical calls	122,868	130,451	135,237	136,445	144,040	164,588	190,421	200,771	170,356	186,491
<i>Department of Social Services</i>										
Number of client months served	8,688,471	8,571,695	8,305,266	8,695,715	8,903,966	8,977,837	9,507,903	10,185,402	9,406,322	10,231,045
Education										
<i>Library</i>										
Number of volumes	982,245	982,245	750,420	734,929	671,985	670,108	660,414	669,714	714,444	816,303
Volumes borrowed	3,882,699	3,508,508	3,295,783	2,547,469	1,893,902	1,208,513	1,648,225	1,773,486	3,143,744	1,731,269
Culture and recreation										
<i>Parks and Grounds</i>										
Acreage	1,089	1,409	1,290	1,578	1,578	1,578	1,578	1,578	1,578	1,578
Park passes issued	20	20	91	265	232	446	346	250	289	411

Sources: Various County departments

County of Fresno
Capital Asset Statistics by Function/Program
For the Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function/Program										
General government										
Other buildings	4	4	4	4	4	4	4	4	6	6
Public protection										
<i>Sheriff</i>										
Patrol units	281	280	263	294	304	307	302	323	321	325
Aircrafts	3	3	3	4	4	4	4	4	4	4
Jail and detention facilities	3	3	3	3	3	3	3	3	3	3
Administration buildings	1	1	1	1	1	1	1	1	1	1
Public ways and facilities										
<i>Roads</i>										
Streetlights ¹	-	-	-	-	-	-	-	125	549	665
Heavy equipment	322	301	325	329	336	331	335	357	384	286
Bridges ¹	-	-	-	-	-	-	-	716	703	711
Health, sanitation, and public assistance										
Administration buildings	9	9	9	10	13	14	14	14	14	14
<i>Solid Waste</i>										
Landfill sites	4	4	4	4	4	4	4	4	4	4
Transfer stations	1	1	1	1	1	1	1	1	1	1
Education										
<i>Library</i>										
Number of branches	39	39	39	37	37	37	37	37	36	36
Culture and recreation										
Number of parks	12	12	12	12	12	12	12	12	12	12

Sources: Various County departments

¹ Information was only available starting with FY 2023, no available data for the prior years.

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Glossary

County of Fresno

Glossary for the Annual Comprehensive Financial Report

ACCOUNTS PAYABLE. A short-term liability account reflecting amounts owed to private persons or organizations for goods and services received by a government (but not including amounts due to other funds or other governments).

ACCOUNTS RECEIVABLE. An asset account reflecting amounts due from private persons or organizations for goods and services furnished by a government (but not including amounts due from other funds or other governments).

ACCRUAL BASIS OF ACCOUNTING. The recording of the financial effects on a government of transactions and other events and circumstances that have cash consequences for the government in the periods in which those transactions, events, and circumstances occur, rather than only in the periods in which cash is received or paid by the government.

ACCUMULATED DEPRECIATION. A contra-asset account used to report the accumulation of periodic credits to reflect the expiration of the estimated service life of capital assets.

ACTIVE EMPLOYEES. Individuals employed at the end of the reporting or measurement period, as applicable.

ACTUARIAL VALUATION. The determination, as of a point in time (the actuarial valuation date), of the service cost, total pension liability, and related actuarial present value of projected benefit payments for pensions performed in conformity with Actuarial Standards of Practice unless otherwise specified by the GASB.

ACTUARIAL VALUATION DATE. The date as of which an actuarial valuation is performed.

ACTUARIALLY DETERMINED CONTRIBUTION. A target or recommended contribution to a defined benefit pension plan for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

ADVANCE FROM OTHER FUNDS. A liability account used to record noncurrent portions of a long-term loan from one fund to another fund within the same reporting entity. See DUE TO OTHER FUNDS and INTERFUND RECEIVABLE/PAYABLE.

ADVANCE TO OTHER FUNDS. An asset account used to record noncurrent portions of a long-term loan from one fund to another fund within the same reporting entity. See DUE FROM OTHER FUNDS and INTERFUND RECEIVABLE/PAYABLE.

AGENT MULTIPLE-EMPLOYER PLAN. Group of single-employer plans with pooled administrative and investment functions but separate actuarial valuations and contribution rates.

AMORTIZATION. The portion of the cost of a limited-life or intangible asset charged as an expense during a particular period. The reduction of debt by regular payments of principal and interest sufficient to retire the debt by maturity.

ANNUAL COMPREHENSIVE FINANCIAL REPORT (ACFR). A financial report that encompasses all funds and component units of the government. The Financial Report should contain (a) the basic financial statements and required supplementary information, (b) combining statements to support columns in the basic financial statements that aggregate information from more than one fund or component unit, and (c) individual fund statements as needed. The Financial Report is the governmental unit's official annual report and also should contain introductory information, schedules necessary to demonstrate compliance with finance-related legal and contractual provisions, and statistical data.

ANNUAL OPEB COST. An accrual-basis measure of the periodic cost of an employer's participation in a defined other postemployment benefit (OPEB) plan.

ANNUAL REQUIRED CONTRIBUTIONS (ARC). Term used in connection with other postemployment benefit plans to describe the amount an employer must contribute in a given year.

APPROPRIATION. A legal authorization granted by a legislative body to make expenditures and to incur obligations for specific purposes. An appropriation usually is limited in amount and time it may be expended.

ASSESSED VALUATION. A valuation set upon real estate or other property by a government as a basis for levying taxes.

ASSIGNED FUND BALANCE. Amounts that are constrained by the County's intent to be used for specific purposes. The intent can be established at either the highest level of decision-making authority, or by a body or an official designated for that purpose. This is also the classification for residual funds in the County's special revenue funds.

AUDITOR'S REPORT. In the context of a financial audit, a statement by the auditor describing the scope of the audit and the auditing standards applied in the examination, and setting forth the auditor's opinion on the fairness of presentation of the financial information in conformity with GAAP or some other comprehensive basis of accounting.

County of Fresno

Glossary for the Annual Comprehensive Financial Report

BALANCE SHEET. The financial statement disclosing the assets, liabilities and equity of an entity at a specified date in conformity with Generally Accepted Accounting Principles (GAAP).

BASIC FINANCIAL STATEMENTS (BFS). The minimum combination of financial statements and note disclosures required for fair presentation in conformity with GAAP. Basic financial statements have three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

BASIS OF ACCOUNTING. A term used to refer to *when* revenues, expenditures, expenses, and transfers - and the related assets and liabilities - are recognized in the accounts and reported in the financial statements. Specifically, it relates to the *timing* of the measurements made, regardless of the nature of the measurement, on either the cash or the accrual basis.

BUDGET. A plan of financial operation embodying an estimate of proposed expenditures for a given period and the proposed means of financing them. Used without any modifier, the term usually indicates a financial plan for a single fiscal year. The term "budget" is used in two senses in practice. Sometimes it designates the financial plan presented to the appropriating governing body for adoption, and sometimes, the plan finally approved by that body.

BUDGETARY CONTROL. The control or management of a government or enterprise in accordance with an approved budget to keep expenditures within the limitations of available appropriations and available revenues.

BUSINESS-TYPE ACTIVITIES. One of two classes of activities reported in the government-wide financial statements. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. These activities are usually reported in enterprise funds.

CAPITAL ASSETS. Long-lived tangible assets obtained or controlled as a result of past transactions, events or circumstances. Capital assets include buildings, equipment, and improvements other than buildings, land, intangible assets, and infrastructure. In the private sector, these assets are referred to most often as property, plant and equipment, and intangible assets.

CAPITAL EXPENDITURES. Expenditures resulting in the acquisition of or addition to the government's general capital assets.

CAPITALIZATION POLICY. The criteria used by a government to determine which outlays should be reported as capital assets.

CAPITAL PROJECTS FUND. A fund created to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

CASH BASIS OF ACCOUNTING. A basis of accounting under which transactions are recognized only when cash is received or disbursed.

CASH WITH FISCAL AGENT. An asset account reflecting deposits with fiscal agents, such as commercial banks, for the payment of bond principal and interest.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING PROGRAM. A voluntary program administered by the Government Finance Officers Association (GFOA) to encourage governments to publish efficiently organized and easily readable Financial Reports and to provide technical assistance and peer recognition to the finance officers preparing them.

CHANGE IN THE FAIR VALUE OF INVESTMENTS. The difference between the fair value of investments at the beginning of the year and at the end of the year, taking into consideration investment purchases, sales, and redemptions.

CLAIM. A demand for payment of damages or a policy benefit because of the occurrence of an event, such as the destruction or damage of property and related deaths or injuries.

CLOSED AMORTIZATION PERIOD. Term used in connection with the unfunded actuarial accrued liability associated with defined benefit pension and other postemployment benefit plans. A specific number of years that is counted from one date and, therefore, declines to zero with the passage of time. For example, if the amortization period is initially 30 years on a closed basis, 29 years remain after the first year, 28 years after the second year, and so forth.

COLLECTIVE DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS. Deferred outflows of resources and deferred inflows of resources related to pensions arising from certain changes in the collective net pension liability.

COLLECTIVE NET PENSION LIABILITY. The net pension liability for benefits provided through (1) a cost-sharing pension plan or (2) a single-employer or agent pension plan in circumstances in which there is a special funding situation.

County of Fresno

Glossary for the Annual Comprehensive Financial Report

COLLECTIVE PENSION EXPENSE. Pension expense arising from certain changes in the collective net pension liability.

COMMITTED FUND BALANCE. Amounts that can only be used for specific purposes determined by formal action of the County's highest level of decision-making authority (the Board of Supervisors) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.

COMPENSATED ABSENCES. Absences, such as vacations, illness and holidays, for which it is expected employees will be paid. The term does not encompass severance or termination pay, postretirement benefits, deferred compensation or other long-term fringe benefits, such as group insurance, and long-term disability pay.

CONTINGENT LIABILITY. Items that may become liabilities as a result of conditions undetermined at a given date, such as guarantees, pending lawsuits, judgments under appeal, unsettled disputed claims, unfilled purchase orders and uncompleted contracts. Contingent liabilities should be disclosed within the financial statements (including the notes) when there is a reasonable possibility a loss may have been incurred. Guarantees, however, should be disclosed even though the possibility of loss may be remote.

CONTRIBUTION DEFICIENCIES. The difference between the annual required contributions (ARC) of the employer(s), and the employer's actual contributions in relation to the ARC.

CONTRIBUTIONS. Additions to a pension plan's fiduciary net position for amounts from employers, non-employer contributing entities (for example, state government contributions to a local government pension plan), or employees. Contributions can result from cash receipts by the pension plan or from recognition by the pension plan of a receivable from one of these sources.

COST-OF-LIVING ADJUSTMENTS. Postemployment benefit changes intended to adjust benefit payments for the effects of inflation.

COST-SHARING MULTIPLE-EMPLOYER PLAN. A single plan with pooling (cost-sharing) arrangements for the participating employers. All risks, rewards, and costs, including benefit costs, are shared and are not attributed individually to the employers. A single actuarial valuation covers all plan members and the same contribution rate(s) applies for each employer.

COVERED PAYROLL. Term used in connection with defined benefit pension and other postemployment benefit plans to describe all elements of annual compensation paid to active employees on which contributions to a plan are based.

CREDIT RISK. The risk that an issuer or other counterparty to an investment will not fulfill its obligations.

CURRENT FINANCIAL RESOURCES MEASUREMENT FOCUS. Measurement focus according to which the aim of a set of financial statements is to report the near-term (current) inflows of resources, outflows of resources, and balances of expendable (spendable) financial resources. The current financial resources measurement focus is unique to accounting and financial reporting for state and local governments and is used solely for reporting the financial position and results of operations of governmental funds.

CUSTODIAL FUNDS. Funds which are used to report fiduciary activities that are not required to be reported in pension or OPEB trust funds, investment trust funds or private-purpose trust funds. The external portion of investment pools that are not held in a trust should be reported in a separate external investment pool fund column, under the custodial funds classification.

DEBT. An obligation resulting from the borrowing of money or from the purchase of goods and services. Debts of governments include bonds, time warrants, and notes.

DEBT SERVICE FUND. A fund established to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

DEFERRED CHARGES. Expenditures that are not chargeable to the fiscal period in which they were made that are carried as an asset on the balance sheet, pending amortization or other disposition (e.g., bond issuance costs). Deferred charges differ from prepaid items in that they usually extend over a long period of time (more than five years) and are not regularly recurring costs of operation.

DEFERRED INFLOWS OF RESOURCES. An acquisition of net assets by the government that is applicable to a future reporting period.

DEFERRED OUTFLOWS OF RESOURCES. A consumption of net assets by the government that is applicable to a future reporting period.

County of Fresno

Glossary for the Annual Comprehensive Financial Report

DEFICIT. (1) The excess of the liabilities of a fund over its assets. (2) The excess of expenditures over revenues during an accounting period or, in the case of proprietary funds, the excess of expenses over revenues during an accounting period.

DEFINED BENEFIT OPEB PLAN. Plan having terms that specify the amount of benefits to be provided at or after separation from employment. The benefits may be specified in dollars (for example, a flat dollar payment or an amount based on one or more factors such as age, years of service, and compensation), or as a type or level of coverage (for example, prescription drugs or a percentage of healthcare insurance premiums).

DEFINED BENEFIT PENSION PLAN. A pension plan having terms that specify the amount of pension benefits to be provided at a future date or after a certain period of time; the amount specified usually is a function of one or more factors such as age, years of service, and compensation.

DEPRECIATION. (1) Expiration in the service life of capital assets, other than wasting assets, attributable to wear and tear, deterioration, action of the physical elements, inadequacy and obsolescence. (2) The portion of the cost of a capital asset, other than a wasting asset, charged as an expense during a particular period. In accounting for depreciation, the cost of a capital asset, less any salvage value, is prorated over the estimated service life of such an asset, and each period is charged with a portion of such cost. Through this process, the entire cost of the asset is ultimately charged off as an expense.

DISCOUNT RATE. The single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term expected rate of return, calculated using the long-term expected rate of return on pension plan investments.

2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

DUE FROM OTHER FUNDS. An asset account used to indicate amounts owed to a particular fund by another fund for goods sold or services rendered. This account includes only short-term obligations on open account, not interfund loans.

DUE TO OTHER FUNDS. A liability account reflecting amounts owed by a particular fund to another fund for goods sold or services rendered. These amounts include only short-term obligations on open account, not interfund loans.

ECONOMIC RESOURCES MEASUREMENT FOCUS. Measurement focus under which the aim of a set of financial statements is to report all inflows of resources, outflows of resources, and balances affecting or reflecting an entity's net position. The economic resources measurement focus is used for proprietary and fiduciary funds, as well as for government-wide financial reporting. It is also used by business enterprises in the private sector.

EMPLOYER'S CONTRIBUTIONS. Term used in the context of pension and other postemployment benefits to describe contributions actually made by the employer in relation to the annual required contribution (ARC) of the employer. (Only amounts paid to trustees and outside parties qualify.)

ENCUMBRANCES. Commitments related to unperformed (executory) contracts for goods or services. Used in budgeting, encumbrances are not generally accepted accounting principles (GAAP) expenditures or liabilities, but represent the estimated amount of expenditures ultimately to result if unperformed contracts in process are completed.

ENTERPRISE FUND. Proprietary fund type used to report an activity for which a fee is charged to external users for goods and services.

ENTRY AGE ACTUARIAL COST METHOD. A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age(s). The portion of this actuarial present value allocated to a valuation year is called the normal cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future normal costs is called the actuarial accrued liability.

EXCHANGE-LIKE TRANSACTION. Transaction in which there is an identifiable exchange between the reporting government and another party, but the values exchanged may not be quite equal or the direct benefits of the exchange may not be exclusively for the parties to the exchange.

EXPENDITURES. Decreases in net financial resources. Expenditures include current operating expenses requiring the present or future use of current net position, debt service and capital outlays, and intergovernmental grants, entitlements and shared revenues.

County of Fresno

Glossary for the Annual Comprehensive Financial Report

EXPENDITURE-DRIVEN GRANTS. Government-mandated or voluntary non-exchange transactions in which expenditure is the prime factor for determining eligibility. Also referred to as reimbursement grants.

EXPENSES. Outflows of resources or other using up of assets or incurrence of liabilities (or a combination of both) from delivering or producing goods, rendering services or carrying out other activities that constitute the entity's ongoing major or central operations.

EXTERNAL AUDITORS. Independent auditors typically engaged to conduct an audit of a government's financial statements.

EXTERNAL INVESTMENT POOL. An arrangement that commingles (pools) the moneys of more than one legally separate entity and invests, on the participants' behalf, in an investment portfolio; one or more of the participants is not part of the sponsors reporting entity. An external investment pool can be sponsored by an individual government, jointly by more than one government, or by a nongovernmental entity. An investment pool that is sponsored by an individual state or local government is an external investment pool if it includes participation by a legally separate entity that is not part of the same reporting entity as the sponsoring government. If a government-sponsored pool includes only the primary government and its component units, it is an internal investment pool and not an external investment pool.

FAIR VALUE. The amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

FIDUCIARY FUNDS. The trust and agency funds used to account for assets held by a government unit in a trustee capacity or as an agent for individuals, private organizations, other government units and/or other funds.

FINANCIAL RESOURCES. Resources that are or will become available for spending. Financial resources include cash and resources ordinarily expected to be converted to cash (e.g., receivables, investments). Financial resources may also include inventories and prepaids (because they obviate the need to expend current available resources).

FISCAL AGENT. A fiduciary agent, usually a bank or county treasurer, who performs the function of paying debt principal and interest when due.

FUND. A fiscal and accounting entity with a self-balancing set of accounts in which cash and other financial resources, all related liabilities and residual equities, or balances, and changes therein, are recorded and segregated to carry on specific activities or attain certain objectives in accordance with special regulations, restrictions or limitations.

FUND BALANCE. Net position of a governmental fund (difference between assets, liabilities, deferred outflows of resources, and deferred inflows of resources).

FUND FINANCIAL STATEMENTS. Basic financial statements presented on the basis of funds. Term used in contrast with *government-wide financial statements*.

FUND TYPE. Any one of seven categories into which all funds are classified in governmental accounting. The seven fund types are: general, special revenue, debt service, capital projects, enterprise, internal service, and trust and agency.

GENERAL FUND. The general fund is one of five governmental fund types and typically serves as the chief operating fund of the government. The general fund is used to account for all financial resources except those required to be accounted for in another fund.

GENERAL REVENUES. All revenues that are not required to be reported as program revenues. All taxes, even those that are levied for a specific purpose, are general revenues and should be reported by type of tax - for example, property tax, sales tax, transient occupancy tax. All other nontax revenues (including interest, grants and contributions) that do not meet the criteria to be reported as program revenues should also be reported as general revenues.

GENERALLY ACCEPTED ACCOUNTING PRINCIPLES (GAAP). The convention, rules, and procedures that serve as the norm for the fair presentation of financial statements. The various sources of GAAP for the state and local governments are set forth by SAS No. 69, *The Meaning of "Present Fairly in Conformity with Generally Accepted Accounting Principles"* in the Independent Auditor's Report.

GOVERNMENT FINANCE OFFICERS ASSOCIATION (GFOA). An association of public finance professionals founded in 1906 as the Municipal Finance Officers Association. The GFOA has played a major role in the development and promotion of GAAP for state and local governments since its inception and has sponsored the Certificate of Achievement for Excellence in Financial Reporting Program since 1946.

GOVERNMENTAL ACCOUNTING. The composite activity of analyzing, recording, summarizing, reporting and interpreting the financial transactions of governments.

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GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB). The ultimate authoritative accounting and financial reporting standard-setting body for state and local governments. The GASB was established in June 1984 to replace the National Council on Governmental Accounting (NCGA).

GOVERNMENTAL ACTIVITIES. Activities generally financed through taxes, intergovernmental revenues, and other non-exchange revenues. These activities are usually reported in governmental funds and internal service funds.

GOVERNMENTAL FUNDS. Funds generally used to account for tax-supported activities. There are five different types of governmental funds: the general fund, special revenue funds, debt service funds, capital projects funds, and permanent funds.

GOVERNMENT-WIDE FINANCIAL STATEMENTS. Financial statements that incorporate all of a government's governmental and business-type activities, as well as its non-fiduciary component units. There are two basic government-wide financial statements: the statement of net position and the statement of activities. Both basic governmental financial statements are presented using the economic resources measurement focus and the accrual basis of accounting.

IMPROVEMENT. An addition made to, or change made in, a capital asset, other than maintenance, to prolong its life or to increase its efficiency or capacity. The cost of the addition or change is added to the book value of the asset.

INACTIVE EMPLOYEES. Terminated individuals that have accumulated benefits but are not yet receiving them, and retirees or their beneficiaries currently receiving benefits.

INDIRECT EXPENSES. Expenses that cannot be specifically associated with a given service, program, or department and thus, cannot be clearly associated with a particular functional category.

INFRASTRUCTURE. Long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. Examples of infrastructure assets include roads, bridges, tunnels, drainage systems, water and sewer systems, dams, and lighting systems.

INTERFUND RECEIVABLE/PAYABLE. Short-term loans made by one fund to another fund or the current portion of an advance to or from another fund.

INTERFUND TRANSFERS. Flow of assets (such as cash or goods) between funds and blended component units of the primary government without equivalent flows of assets in return and without a requirement for payment.

INTERNAL SERVICE FUND. A fund used to account for the financing of goods or services provided by one department or agency to other departments or agencies of a government, or to other governments, on a cost-reimbursement basis.

JOINT VENTURE. A legal entity or other contractual arrangement in which a government participates as a separate and specific activity for the benefit of the public or service recipients and in which the government retains an ongoing financial interest.

LAPSE. As applied to appropriations, the automatic termination of an appropriation. Except for indeterminate appropriations and continuing appropriations, an appropriation is made for a certain period of time. At the end of this period, any unexpended or unencumbered balance thereof lapses, unless otherwise provided by law.

LEASE-PURCHASE AGREEMENTS. Contractual agreements that are termed leases, but that in substance are purchase contracts.

LEGAL LEVEL OF BUDGETARY CONTROL. The level at which spending in excess of budgeted amounts would be a violation of law.

LEVEL OF BUDGETARY CONTROL. The level at which a government's management may not reallocate resources without special approval from the legislative body.

LEVEL PERCENTAGE OF PROJECTED PAYROLL AMORTIZATION METHOD. Amortization payments are calculated so that they are a constant percentage of the projected payroll of active plan members over a given number of years. The dollar amount of the payments generally will increase over time as payroll increases due to inflation; in dollars adjusted for inflation, the payments can be expected to remain level.

LIABILITIES. Probable future sacrifices of economic benefits, arising from present obligations of a particular entity to transfer assets or provide services to other entities in the future as a result of past transactions or events.

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LOANS RECEIVABLE. An asset account reflecting amounts loaned to individuals or organizations external to a government, including notes taken as security for such loans. Loans to other funds and governments should be recorded and reported separately.

MAJOR FUND. A governmental fund or enterprise fund reported as a separate column in the basic fund financial statements. The general fund is always a major fund. Otherwise, major funds are those whose revenues/expenditures, assets or liabilities, are at least 10 percent of corresponding totals for all government or enterprise funds and at least 5 percent of the aggregate amount for all governmental and enterprise funds for the same items. Any other government or enterprise fund may be reported as a major fund if the government's officials believe that fund is particularly important to financial statement users.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A). A component of required supplementary information used to introduce the basic financial statements and to provide an analytical overview of the government's financial activities.

MEASUREMENT FOCUS. A way of presenting an entity's financial performance and position by considering which *resources* are measured (financial or economic) and *when* the effects of transactions or events involving those resources are recognized (the basis of accounting). The measurement focus of government-wide financial statements, proprietary fund financial statements, and fiduciary fund financial statements is economic resources. The measurement focus of governmental fund financial statements is current financial resources.

MEASUREMENT PERIOD. The period between the prior and the current measurement dates.

MODIFIED ACCRUAL BASIS OF ACCOUNTING. The accrual basis of accounting adapted to the governmental fund-type measurement focus. Under it, revenues and other financial resource increments (e.g., bond issue proceeds) are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." "Available" means collectible in the current period or soon enough thereafter to be used to pay liabilities of the current period. Generally, expenditures are recognized when the fund liability is incurred. All governmental funds, expendable trust funds and agency funds are accounted for using the modified accrual basis of accounting.

NET INVESTMENT IN CAPITAL ASSETS. One of three components of net position that must be reported in both government-wide and proprietary fund financial statements. It consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balances of borrowings attributable to the acquisition, construction, or improvements of those assets. Deferred outflows of resources and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets or related debt should also be included. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount should not be included.

NET OPEB OBLIGATION. In the context of defined benefit pension and Other Postemployment Benefit (OPEB) plans, the cumulative difference between annual pension cost and the employer's contributions to the plan, including the pension/OPEB liability (asset) at transition, if any, and excluding (a) short-term differences and (b) unpaid contributions that have been converted to pension-related/OPEB-related debt.

NET PENSION LIABILITY. The liability of employers and non-employer contributing entities to employees for benefits provided through a defined benefit pension plan.

NET POSITION. The residual of all other elements presented in a statement of financial position. It is the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources.

NONSPENDABLE FUND BALANCE. The portion of fund balance of a governmental fund that cannot be spent either because the underlying resources are not in spendable form or because the government is legally or contractually required to maintain the resources intact.

OPERATING LEASE. A lease does not transfer ownership rights, risks, and rewards from the lessor to the lessee; the lease is called an operational lease and is similar to a rental.

OTHER FINANCING SOURCES. An increase in current financial resources that is reported separately from revenues to avoid distorting revenue trends. The use of the other financing sources category is limited to items classified by GAAP.

OTHER FINANCING USES. A decrease in current financial resources that is reported separately from expenditures to avoid distorting expenditure trends. The use of the other financing uses category is limited to items so classified by GAAP.

OTHER POSTEMPLOYMENT BENEFITS (OPEB). Medical, dental, vision, and other health-related benefits provided to terminated employees, retired employees, dependents, and beneficiaries.

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OVERLAPPING DEBT. The proportionate share property within which each government must bear of the debts of all local governments located wholly or in part within the geographic boundaries of the reporting government. Except for special assessment debt, the amount of debt of each unit applicable to the reporting unit is arrived at by (1) determining what percentage of the total assessed value of the overlapping jurisdiction lies within the limits of the reporting unit, and (2) applying this percentage to the total debt of the overlapping jurisdiction. Special assessment debt is allocated on the basis of the ratio of assessment receivable in each jurisdiction, which will be used wholly or in part to pay off the debt, to total assessments, which will be used wholly or in part for this purpose.

PAY-AS-YOU-GO. A method of financing a pension plan under which the contributions to the plan are generally made at about the same time and in about the same amount as benefit payments and expenses becoming due.

PAYROLL GROWTH RATE. An actuarial assumption with respect to future increases in total covered payroll attributable to inflation; used in applying the level percentage of projected payroll amortization method.

PENSION BENEFITS. Retirement income and all other benefits, including disability benefits, death benefits, life insurance, and other ancillary benefits, except healthcare benefits, that are provided through a defined benefit pension plan to plan members and beneficiaries after termination of employment or after retirement. Postemployment healthcare benefits are considered other postemployment benefits, whether they are provided through a defined benefit pension plan or another type of plan.

PENSION PLANS. Arrangements through which pensions are determined, assets dedicated for pensions are accumulated and managed, and benefits are paid as they come due.

PLAN MEMBERS. Individuals that are covered under the terms of a pension plan. Plan members generally include (a) employees in active service (active plan members) and (b) terminated employees who have accumulated benefits but are not yet receiving them and retirees or their beneficiaries currently receiving benefits (inactive plan members).

POSTEMPLOYMENT. Period following termination of employment, including the time between termination and retirement postemployment healthcare benefits.

PROGRAM REVENUES. Term used in connection with the government-wide statement of activities. Revenues that derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the net cost of the function to be financed from the government's general revenues.

PROJECTED BENEFIT PAYMENTS. All benefits estimated to be payable through the pension plan to current active and inactive employees as a result of their past service and their expected future service.

PROPRIETARY FUNDS. Funds that focus on the determination of operating income, changes in net position (or cost recovery), financial positions, and cash flows. There are two different types of proprietary funds: enterprise funds and internal service funds.

REAL RATE OF RETURN. The rate of return on an investment after adjustment to eliminate inflation.

REBATABLE ARBITRAGE. A term used in connection with the reinvestment of the proceeds of tax-exempt debt. A requirement to remit to the federal government interest revenue in excess of interest costs when the proceeds from the sale of tax-exempt securities are reinvested in a taxable money market instrument with a materially higher yield.

REPORTING ENTITY. The oversight unit and all of its component units, if any, that are combined in the Financial Report/BFS.

REQUIRED SUPPLEMENTARY INFORMATION. Consists of statements, schedules, statistical data, or other information which, according to the GASB, is necessary to supplement, although not required to be a part of the basic financial statements.

RESTRICTED ASSETS. Assets whose use is subject to constraints that are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

RESTRICTED FUND BALANCE. Amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

RESTRICTED NET POSITION. One of three components of net position that must be reported in both government-wide and proprietary fund financial statements. It consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability or deferred inflow of resources relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability/deferred inflow of resources or if the liability will be liquidated with the restricted assets reported.

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RETAINED EARNINGS. An equity account reflecting the accumulated earnings of an enterprise fund or internal service fund.

REVENUE BONDS. Bonds whose principal and interest are payable exclusively from earnings of an enterprise fund. In addition to a pledge of revenues, such bonds sometimes contain a mortgage on the enterprise fund's property.

RISK MANAGEMENT. All the ways and means used to avoid accidental loss or to reduce its consequences if it does occur.

SELF-INSURANCE. A term often used to describe the retention by an entity of a risk of loss arising out of the ownership of property or from some other cause, instead of transferring the risk to an independent third party through the purchase of an insurance policy. It is sometimes accompanied by the setting aside of assets to fund any related losses. Because no insurance is involved, the term self-insurance is a misnomer.

SERVICE LIFE. The average remaining years of service of all members of the plan (both current employees and retirees).

SINGLE AUDIT. An audit performed in accordance with the Single Audit Act of 1997 and the United States' Office of Management and Budget's (OMB) Uniform Guidance Circular A-133, *Audits of State and Local Governments and Non-Profit Organizations*. The Single Audit Act allows or requires governments (depending on the amount of federal assistance received) to have one audit performed to meet the needs of all federal agencies.

SPECIAL DISTRICT. An independent unit of local government organized to perform a single government function or a restricted number of related functions. Special districts usually have the power to incur debt and levy taxes; however, certain types of special districts are entirely dependent upon enterprise earnings and cannot impose taxes. Examples of special districts are water districts, drainage districts, flood control districts, hospital districts, fire protection districts, transit authorities, port authorities, and electric power authorities.

SPECIAL REVENUE FUND. A fund used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

STATEMENT OF NET POSITION. A financial statement reporting all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. This statement reports the residual amount of all assets, deferred outflows of resources, liabilities, deferred inflows of resources as net position.

SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA). A contract that conveys control of the right to use another party's (an SBITA vendor's) information technology (IT) software, along or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

SUBSTANTIVE PLAN. Terms of another postemployment benefits (OPEB) plan as understood by the employer(s) and plan members.

TAX AND REVENUE ANTICIPATION NOTES (TRANS). Notes issued in anticipation of the collection of taxes and revenues, usually retired only from tax collections, and frequently only from the proceeds of the tax and revenues levy whose collection they anticipate.

TERMINATION BENEFITS. Inducements offered by employers to active employees to hasten the termination of services, or payments made in consequence of the early termination of services. Termination benefits include early-retirement incentives, severance benefits, and other termination-related benefits.

TOTAL PENSION LIABILITY. The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service.

UNASSIGNED FUND BALANCE. The residual classification for the County's General Fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

UNEARNED REVENUES. Resource inflows that do not yet meet the criteria for revenue recognition. In governmental funds, earned amounts also are reported as unearned revenue until they are available to liquidate liabilities of the current period.

UNMODIFIED OPINION. An opinion rendered without reservation by the independent auditor that financial statements are fairly presented.

UNRESTRICTED NET POSITION. One of three components of net position that must be reported in both government-wide and proprietary fund financial statements. It is the difference between net position and its two other components (net investment in capital assets and restricted net position).

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VARIABLE-RATE INVESTMENT. An investment with terms that provide for the adjustment of its interest rate (such as the last day of the month or a calendar quarter) and that, upon each adjustment until the final maturity of the instrument or the period remaining until the principal amount can be recovered through demand, can reasonably be expected to have a fair value that will be unaffected by interest rate charges.